



## Social Safety Net Project (P124015)

WESTERN AND CENTRAL AFRICA | Burkina Faso | Social Protection & Jobs Global Practice |  
IBRD/IDA | Investment Project Financing | FY 2014 | Seq No: 20 | ARCHIVED on 22-Dec-2022 | ISR53576 |

Implementing Agencies: Burkina Faso, Conseil National pour la Protection Sociale, Ministere de l'Economie, des Finances et du Developpement, Ministry of National Solidarity and Humanitarian Action

### Key Dates

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Bank Approval Date: 23-Apr-2014

Effectiveness Date: 26-Sep-2014

Planned Mid Term Review Date: 30-Sep-2016

Actual Mid-Term Review Date: 12-Dec-2016

Original Closing Date: 31-Aug-2019

Revised Closing Date: 31-Mar-2024

### Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project development objective (PDO) is to provide income support to poor households and to lay the foundations for a basic safety net system in Burkina Faso.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

The PDO is to increase access of poor and vulnerable households to safety nets and to lay the foundations for an adaptive safety net system in Burkina Faso.

### Components Table

Name

Cash transfers and awareness program for poor and vulnerable households:(Cost \$164.50 M)

Laying the foundations for an adaptive national safety net system:(Cost \$17.40 M)

Project management:(Cost \$14.10 M)

Contingent Emergency Response

### Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Moderately Satisfactory	<input type="checkbox"/> Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Moderately Satisfactory	<input type="checkbox"/> Moderately Satisfactory
Overall Risk Rating	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate

### Implementation Status and Key Decisions

#### English

Cash transfers have been rolled out to all project intervention areas (Boucle du Mouhoun, Centre, Centre Nord, Nord, and Sahel). In the selected communes, households are receiving 35,000 CFA per quarter over a period of three years as well as accompanying measures for early childhood development. In addition, in accordance with the government's request, the beneficiaries also include internally displaced persons selected



according to the same vulnerability criteria as the host population. As of October 2022, around 99,500 recipients received regular cash transfers. The project furthermore implements cash transfers on behalf of the Emergency Local Development and Resilience Project (PUDTR) for more than 29,000 additional beneficiaries in the Boucle du Mouhoun region. During the 2022 lean season, the project supported the national response plan to food and nutrition insecurity with shock-response cash transfers to around 99,000 recipients (including 25,000 financed by the PUDTR project).

#### Français

Des transferts monétaires ont été déployés dans toutes les zones d'intervention du projet (Boucle du Mouhoun, Centre, Centre Nord, Nord et Sahel). Dans les communes sélectionnées, les ménages reçoivent 35 000 CFA par trimestre sur une période de trois ans ainsi que des mesures d'accompagnement pour le développement de la petite enfance. En outre, conformément à la demande du gouvernement, les bénéficiaires comprennent également des personnes déplacées internes sélectionnées selon les mêmes critères de vulnérabilité que la population hôte. A la date d'octobre 2022, environ 99 500 bénéficiaires ont reçu des transferts monétaires réguliers. Le projet met par ailleurs en œuvre des transferts monétaires pour le compte du Projet d'urgence de développement territorial et de résilience (PUDTR) pour plus de 29 000 bénéficiaires supplémentaires dans la région de la Boucle du Mouhoun. Pendant la période de soudure 2022, le projet a appuyé le Plan de réponse et de soutien aux personnes vulnérables à l'insécurité alimentaire et nutritionnelle avec des transferts monétaires de réponse aux chocs à environ 99 000 bénéficiaires (dont 25 000 financés par le projet PUDTR).

## Risks

### Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Macroeconomic	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Sector Strategies and Policies	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Technical Design of Project or Program	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Institutional Capacity for Implementation and Sustainability	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Fiduciary	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Environment and Social	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Stakeholders	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Other	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Overall	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate

## Results

### PDO Indicators by Objectives / Outcomes

Increase access of poor and vulnerable households to safety nets

► The share of households benefitting from the cash transfers who belong to the 2 poorest quintiles (Percentage, Custom)

Baseline

Actual (Previous)

Actual (Current)

End Target



Value	0.00	76.60	76.60	60.00
Date	30-Oct-2019	31-Mar-2022	30-Sep-2022	29-Mar-2024
Comments:	Measures targeting effectiveness of the CT program.			
<b>► Direct project beneficiaries (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1,065,186.00	1,143,845.00	1,170,000.00
Date	01-Sep-2014	31-Mar-2022	30-Sep-2022	29-Mar-2024
Comments:	Direct beneficiaries are people or groups who directly derive benefits from an intervention. 78 659 beneficiaries have been added in the Sahel region since the previous ISR..			
<b>□ Female beneficiaries (Percentage, Custom Supplement)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	53.14	54.02	50.00

<b>Lay the foundations for an adaptive safety net system in Burkina Faso</b>				
<b>► The definition and publication of a targeting mechanism, used by the CT program and adoptable for other programs (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	01-Sep-2014	31-Mar-2022	30-Sep-2022	29-Mar-2024
Comments:	An effective targeting mechanism is: capable of selecting poor beneficiaries, accepted by the community, cost-effective in targeting beneficiaries			
<b>► Households with information registered in the Social Registry with data sharing protocols available for social programs (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	128,970.00	149,535.00	400,000.00
Date	01-Sep-2014	31-Mar-2022	30-Sep-2022	29-Mar-2024
Comments:	The increase is due to the inclusion of the final results of future beneficiaries targeted in the regions of Sahel (3659) and Boucle du Mouhoun (16906 for PUDTR).			

### Intermediate Results Indicators by Components

Cash transfers and awareness program for poor and vulnerable households



► The per capita consumption level of the households benefitting from the cash transfers (% increase) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	15.60	15.00
Date	01-Sep-2014	31-Mar-2022	15-Nov-2022	29-Mar-2024
Comments:	This indicator was measured by an impact evaluation carried out in the Centre Est and Est regions of the country. It should be considered with caution as the effect is not statistically significant.			
► Timely transfer of cash benefits (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	67.00	85.00	80.00
Date	01-Sep-2014	31-Mar-2022	30-Sep-2022	29-Mar-2024
Comments:	Out of a planned cumulated number of 13 transfer payments (in the Boucle du Mouhoun, Centre Nord, Centre, Nord and Sahel regions), 11 have been made on time. One delayed payment in the Centre Nord region was cumulated with the subsequent transfer. The other delayed payment intervened in the Sahel region.			
► Beneficiary households participating in accompanying measures (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	75.00
Date	01-Sep-2014	31-Mar-2022	30-Sep-2022	29-Mar-2024
Comments:	The implementing NGOs have been recruited and trained on the constitution of the groups and the guidelines for implementing the accompanying measures. Support materials have been produced and translated into 9 local languages. The next step will be the effective implementation of accompanying measures, which will be reflected in the next ISR.			
► Direct project beneficiaries of the core cash transfer benefit (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	997,998.00	1,045,058.00	948,100.00
Date	01-Sep-2014	31-Mar-2022	30-Sep-2022	29-Mar-2024
Comments:	78 659 beneficiaries in the Sahel region have been added during the reporting period.			
► Direct beneficiaries of the adaptive cash transfer benefit (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	483,263.00	614,194.00	402,400.00
Date	01-Sep-2014	31-Mar-2022	30-Sep-2022	29-Mar-2024



Comments:	New adaptative cash transfer done for Sahel region (130931 beneficiaries)			
<b>► Percentage of participating mothers whose children followed good nutritional age-appropriate practice (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	80.00
Date	01-Sep-2014	31-Mar-2022	30-Sep-2022	29-Mar-2024
Comments:	In line with the other accompanying measures, this activity is set to begin before the end of the calendar year. Implementing NGO facilitators have already been trained and the support materials are available.			
<b>► Beneficiaries of the productive measure package (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	15,694.00	15,694.00	20,000.00
Date	12-Nov-2014	31-Mar-2022	30-Sep-2022	31-Mar-2023
Comments:	The second phase of economic inclusion activities will start in the North and Sahel regions of the country before the end of the calendar year. The recruitment of implementing NGOs and the implementation manual are finalized.			
<b>□ Beneficiaries of the productive measure package - refugees (Number, Custom Breakdown)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	1,000.00
Date	30-Apr-2021	31-Mar-2022	30-Sep-2022	31-Mar-2024
<b>Laying the foundations for an adaptive national safety net system</b>				
<b>► Payment system operational (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	01-Sep-2014	31-Mar-2022	30-Sep-2022	29-Mar-2024
Comments:	Three framework contracts have been signed with the main mobile payment operators and enable to timely deliver anywhere in the country.			
<b>► Institutional coordinating mechanism functioning (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes



Date	01-Sep-2014	31-Mar-2022	30-Sep-2022	29-Mar-2024
Comments:	Even if there is no clear institutional coordination mechanism in place, progress is being made in the adoption of social registry which should also enhance the coordination when deployed and effectively used by programs.			
<b>► Establishment of a temporary shock-response benefit, with well-defined operational parameters based on shock data (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	01-Sep-2014	31-Mar-2022	30-Sep-2022	29-Mar-2024

<b>Project management</b>				
<b>► Frequency of publication of monitoring reports (Months, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	6.00	6.00	6.00
Date	01-Sep-2014	31-Mar-2022	30-Sep-2022	29-Mar-2024
Comments:	Qualitative reports are timely produced and transmitted.			
<b>► Cash transfer program management expenses as share of total cash transfer program expenses (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	19.24	14.86	35.00
Date	01-Sep-2014	31-Mar-2022	30-Sep-2022	29-Mar-2024
Comments:	The fluctuating trend of the indicator continues as both the numerator and the denominator change with the continuous implementation of cash transfers. As spending on cash transfers has increased significantly while cumulative management expenses have grown modestly, the share has decreased over the reporting period.			

<b>General/ not related to a specific component</b>				
<b>► Grievances addressed within set timeframe as per project GRM (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	98.70	80.00
Date	31-Jan-2019	31-Mar-2022	30-Sep-2022	29-Mar-2024
Comments:	From January 1, 2021 to September 30, 2022, 5,297 complaints were recorded, most of which are related to the loss of mobile phones or SIM cards. Out of 5,297 complaints, 5,226 have been resolved and 71 are being processed. $5,226/5,297=0.987$			



### Performance-Based Conditions

#### Data on Financial Performance

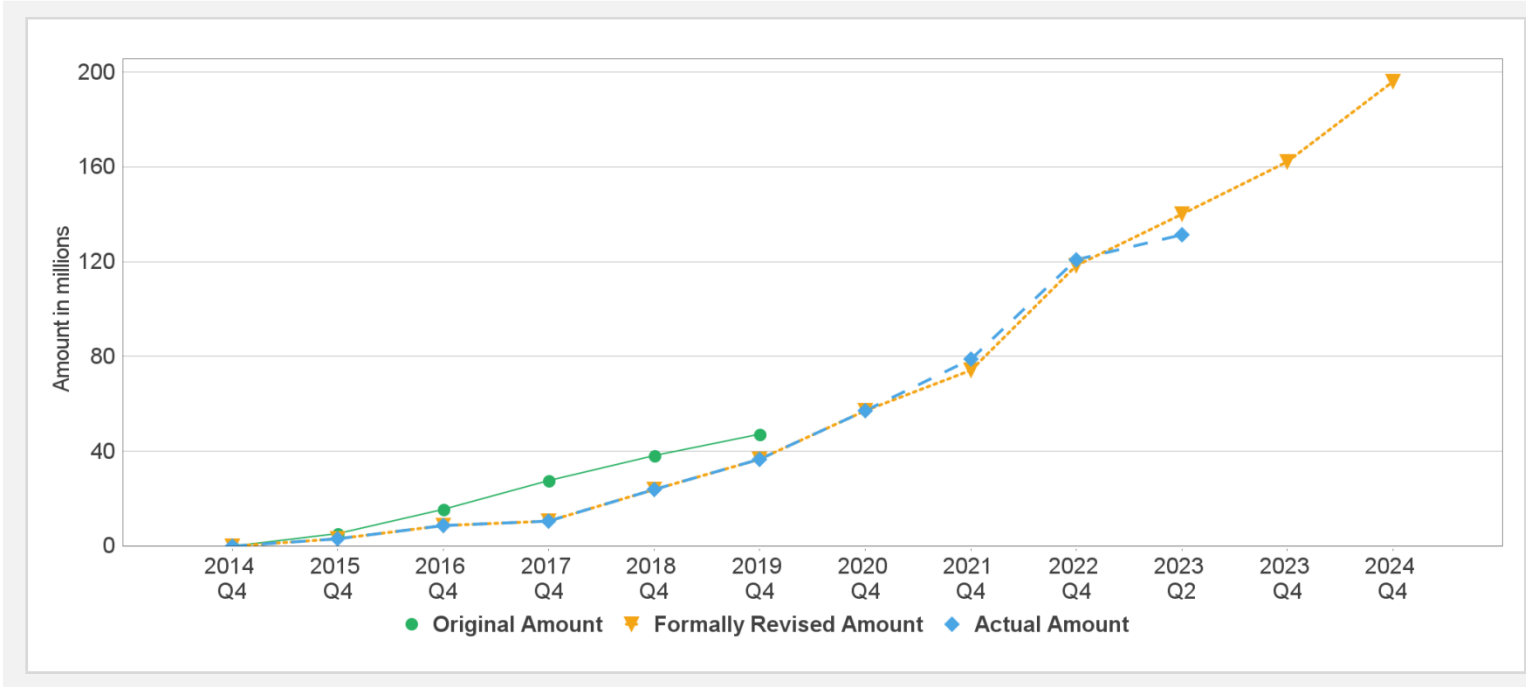
##### Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P124015	IDA-54290	Closed	USD	50.00	50.00	0.00	45.15	0.00	100%
P124015	IDA-64340	Effective	USD	7.00	7.00	0.00	1.46	5.67	20%
P124015	IDA-D4760	Effective	USD	93.00	93.00	0.00	58.11	33.82	63%
P124015	TF-A3975	Closed	USD	6.00	6.00	0.00	6.00	0.00	100%
P124015	TF-B5311	Effective	USD	10.00	10.00	0.00	10.00	0.00	100%
P124015	TF-B6352	Effective	USD	30.00	30.00	0.00	10.63	19.37	35%

##### Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P124015	IDA-54290	Closed	23-Apr-2014	17-Jun-2014	26-Sep-2014	31-Aug-2019	31-Aug-2020
P124015	IDA-64340	Effective	29-May-2019	19-Jun-2019	31-Oct-2019	31-Mar-2024	31-Mar-2024
P124015	IDA-D4760	Effective	29-May-2019	19-Jun-2019	31-Oct-2019	31-Mar-2024	31-Mar-2024
P124015	TF-A3975	Closed	07-Dec-2016	27-Jan-2017	04-Apr-2017	30-Jun-2018	31-Dec-2019
P124015	TF-B5311	Effective	23-Mar-2021	06-May-2021	04-Aug-2021	31-Mar-2024	31-Mar-2024
P124015	TF-B6352	Effective	20-Oct-2021	02-Dec-2021	31-May-2022	31-Mar-2024	31-Mar-2024

### Cumulative Disbursements



**Restructuring History**

Level 2 Approved on 01-Jun-2018 ,Level 2 Approved on 27-Sep-2019 ,Level 2 Approved on 25-Aug-2022

**Related Project(s)**

P160371-Additional Financing for Social Safety Net Project ,P169252-Scale-Up and Responding to the needs of Refugees and Host Communities ,P173284-Adaptive Shock-Responsive Cash Transfers to Affected Regions ,P173335-THIRD ADDITIONAL FINANCING FOR THE SOCIAL SAFETY NET PROJECT