Myanmar Decentralizing Funding to Schools (P146332)

EAST ASIA AND PACIFIC | Myanmar | Education Global Practice | IBRD/IDA | Investment Project Financing | FY 2014 | Seq No: 6 | ARCHIVED on 06-Sep-2017 | ISR28574 |

Implementing Agencies: Ministry of Education, Ministry of Education, Republic of the Union of Myanmar

Key Dates

Key Project Dates

Bank Approval Date:20-May-2014
Planned Mid Term Review Date:-Original Closing Date:31-Dec-2018

Effectiveness Date:05-Nov-2014

Actual Mid-Term Review Date:-
Revised Closing Date:31-Dec-2018

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The objective of the Project is to help improve and expand Myanmar's School Grants Program and Student Stipends Program.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Components

Name

Public Disclosure Authorized

Expansion and Improvement of the School Grants Program:(Cost \$77.00 M)

Expansion and Improvement of the Student Stipends Program:(Cost \$19.00 M)

Capacity Improvement Support to Strengthen Monitoring and Implementation of Programs:(Cost \$4.00 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	Highly Satisfactory	Satisfactory
Overall Implementation Progress (IP)	Highly Satisfactory	Satisfactory
Overall Risk Rating	Substantial	Substantial

Implementation Status and Key Decisions

The Ministry of Education (MoE) has achieved Disbursement Linked Indicators (DLIs) 10, 11 and 12 ahead of schedule, with a corresponding value of US\$28 million. However, as a result of exchange rate changes, the US dollar equivalent of IDA resources available for disbursement was only US\$16.4 million. As a result, under the upcoming Additional Financing of the project, the Financing and Grant Agreements will be amended to cover part of the exchange rate loss.

The DLIs for the third year of the project, met by March 2017 and verified in April-June 2017, are listed below:

- 1 . DLI 10: US\$7 million will be disbursed when "MoE has paid stipends to at least 100,000 basic education students in the Student Stipends Program in accordance with the Student Stipends Guidelines."
- 2 . DLI 11: US\$20 million will be disbursed when "At least 200 townships have transferred grants to at least 80 percent of schools within their township in accordance with the formula set forth in the School Grants Guidelines."
- 3 . DLI 12: US\$1 million will be disbursed when "MoE has certified that at least 50 percent of all schools have produced school improvement plans." The stipends program is currently being implemented in 55 townships (out of 330 townships in Myanmar). The stipends program is active in all Myanmar's 18 states and regions. Spot-check data confirmed that (i) stipends have been awarded to more than 150,000 stipends students in 2016-17 so DLI 10 is thus achieved without problems, (ii) about 254 townships have met the DLI 11 conditions, and (iii) the percentage of schools having produced school improvement plans is about 88 percent.

The MoE's engagement in the monitoring and evaluation program continues to be strong. MoE's Monitoring and Evaluation working group continues to be engaged actively with the Bank, and Save the Children Myanmar in supporting qualitative and quantitative evaluation of the programs. Save the Children Myanmar has continued to effectively carry out operational evaluations and provide support for verification of the DLIs. MoE has used the results of these evaluations to revise and improve its program guidelines for school grants and stipends for the third straight year. Improvements are needed on the monitoring of complaints and feedback from the community but plans, using a call center approach, are in motion to make this happen over the 2017-18 school year.

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating	
Political and Governance		Substantial	Substantial	
Macroeconomic		Moderate	Moderate	
Sector Strategies and Policies		Moderate	Moderate	
Technical Design of Project or Program		Moderate	Moderate	
Institutional Capacity for Implementation and Sustainability		Moderate	Moderate	
Fiduciary		Substantial	Substantial	
Environment and Social		Substantial	Substantial	
Stakeholders		Substantial	Substantial	
Other				
Overall		Substantial	Substantial	

Results

Project Development Objective Indicators

▶ Number of students receiving	payment in the revised stipe	ends program (DLI4, DLI	7, DLI10) (Number, Cus	tom)		
Baseline Actual (Previous) Actual (Current) End Target						
Value	0.00	149,000.00	150,282.00	100,000.00		
Date	06-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018		

▶ Number of townships (out of 330) distributing school grants to 80% of their schools according to formula (DLI5, DLI8, DLI11)
(Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	224.00	254.00	200.00
Date	02-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018

▶ Number of school heads which have received training in project implementation in the programs (Not a DLI) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	46,749.00	47,402.00	30,000.00
Date	02-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018

Overall Comments

Intermediate Results Indicators

▶ Direct project beneficiarie	es (Number, Custom)			
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	9,171,154.00	9,235,502.00	11,461,237.00
Date	01-Jun-2014	30-Dec-2016	20-Jul-2017	01-Jun-2018

▲ Female beneficiaries (Perce	entage, Custom Supplem	ent)		
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	50.00	53.80	53.80	50.00

▶ System for learning assessmen	t at the primary level (Yes/N	lo, Custom)		
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	Υ	Υ	Υ
Date	02-Jun-2014	30-Dec-2016	30-Dec-2016	04-Jun-2018

Comments

All three DBEs have conducted an EGRA. Furthermore, a nationally representative EGMA was conducted in February 2017.

► Guidelines produced/ re	evised for stipends program (D	LI1) (Text, Custom)		
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No guidelines	Stipends guidelines were revised in March-April 2016 and provided to schools in the 55 participating townships in May 2016.	Stipends guidelines were revised in March- April 2016 and provided to schools in the 55 participating townships in May 2016.	All sections revised to reflect lessons in the field
Date	02-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018

▶ Number of students registered	ed in the revised stipends	program (Not a DLI) (Numb	er, Custom)	
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	149,000.00	150,282.00	100,000.00
Date	02-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018

► Guidelines produced/re	vised for school grants progra	m (DLI2) (Text, Custom)		
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	School grants guidelines were revised in March-April 2016 and provided to schools throughout Myanmar in May 2016.	School grants guidelines were revised in March-April 2016 and provided to schools throughout Myanmar in May 2016. They were also revised again in May 2017 and are being distributed in July 2017.	Initial guidelines revised
Date	02-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018

▶ % of schools that disclose the s	chool grant expenditure by	category on school notic	ce board (Not a DLI) (Per	centage, Custom)
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	60.00	72.60	60.00
Date	02-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018

▶ % of large schools which have opened and use a bank account to receive their school grants (Not a DLI) (Percentage, Custom)						
	Baseline	Actual (Previous)	Actual (Current)	End Target		
Value	0.00		17.74	75.00		
Date	06-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018		

▶ Annual status report produced (DLI6 and DLI9) (Yes/No, Custom)							
	Baseline Actual (Previous) Actual (Current) End Tar						
Value	N	Υ	Υ	Υ			
Date	02-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018			

▶ Number of township officers trained in implementing programs (Not a DLI) (Number, Custom)						
Baseline Actual (Previous) Actual (Current) End Targ						
Value	0.00	3,792.00	3,792.00	500.00		
Date	02-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018		

▶ % of schools that have a school improvement plan (DLI12) (Percentage, Custom)						
	Baseline Actual (Previous) Actual (Current)					
Value	5.00	90.00	88.00	50.00		
Date	02-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018		

▶ Within year drop out rates collected for beneficiaries of stipends program (Not a DLI) (Yes/No, Custom)							
Baseline Actual (Previous) Actual (Current) End Targ							
Value	N	Υ	Υ	Υ			
Date	02-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018			

▶ Primary completion rate (MDG2) (Percentage, Custom)							
	Baseline	Baseline Actual (Previous) Actual (Current)					
Value	74.00	62.70	67.00	78.00			
Date	02-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018			

► Gender parity index (MDG3) (Percentage, Custom)						
	Baseline	Actual (Previous)	Actual (Current)	End Target		
Value	99.00	96.00	99.00	99.00		
Date	02-Jun-2014	30-Dec-2016	20-Jul-2017	30-Jun-2018		

Overall Comments

The intermediate results indicator, "% of large schools which have opened and used a bank account to receive their school grants" actual result is lagging. Current value is only 17.74% against the target of 75%. Due to policy limitation, most Primary Teacher Heads (because of their career level) are not allowed to open a Bank account for their schools. This indicator will be dropped once the AF is effective.

Data on Financial Performance

Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	Disbursed
P146332	IDA-54550	Effective	USD	80.00	80.00	0.00	73.37	0.00	92%
P146332	TF-17814	Effective	USD	17.00	17.00	0.00	15.15	1.85	89%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P146332	IDA-54550	Effective	20-May-2014	11-Oct-2014	05-Nov-2014	31-Dec-2018	31-Dec-2018
P146332	TF-17814	Effective	11-Oct-2014	11-Oct-2014	05-Nov-2014	31-Dec-2018	31-Dec-2018

Cumulative Disbursements



Restructuring History

Level 2 Approved on 19-Sep-2014

Related Project(s)

P157231-Decentralizing Funding to Schools Project