IEG CASCR Review
Independent Evaluation Group

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1
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ALBANIA—CAS COMPLETION REPORT REVIEW

The FY02 Country Assistance Strategy (CAS) for Albania focused on improving governance and strengthening institutions, promoting sustainable private sector growth, and fostering human development (paras. 1, 3, 4). The objectives were and are still relevant.

A CODE Subcommittee meeting discussed IEG-WB's country assistance evaluation for Albania in May 2005. Its members concurred with the main recommendations of the report and agreed with the rating of outcome as moderately satisfactory. Some members stated that the analytic conclusions could have been more specific in terms of lessons for other "blend" countries in transition from IDA to IBRD. Members noted that Albania might be a good case for applying blending mechanisms, assuring its access to IBRD funds, while preserving the level of concessionality given its still fragile borrowing capacity (para. 2).

IDA assistance helped to advance civil service reform but was less successful in improving governance (paras. 5, 6). It further helped to support Albania's rapid growth, improve the roads and electricity system, and strengthen its pension system. It also helped bring some changes in education and health, but the impact of the changes has yet to be realized (para. 7).

IEG-WB agrees with the main lessons of the CASCR, in particular the need to develop strategic frameworks, increase selectivity, and adopt an outcomes oriented approach. The findings are consistent with the CAE, which assessed Bank assistance as effective when the government adopted and donors supported sector strategies that laid out a reform agenda with clear and monitorable performance indicators (para. 11).

CAS Objectives

1. The Albania CASCR evaluates the effectiveness of Bank assistance during FY02-05, which was based on the CAS of May 28, 2002. The overall goals of the assistance were to improve governance and strengthen institutions, to promote sustainable private sector growth, and to foster human development. While the IEG-WB country assistance evaluation (CAE) evaluated the Bank's assistance for the period FY98-FY04, its findings are applicable to the period of the assistance.

IEG-WB's Evaluation of Bank Assistance

2. A CODE Subcommittee meeting discussed IEG-WB's CAE for Albania in May 2005. Its members concurred with the main recommendations of the report and agreed with the ratings of outcome as moderately satisfactory. Some members stated that the analytic conclusions could have been more specific in terms of lessons for other "blend" countries in transition from IDA to IBRD. Members noted that Albania might be a good case for applying blending mechanisms, assuring its access to IBRD funds, while preserving the level of concessionality given its still fragile borrowing capacity. Annex Table 10 summarizes IEG-WB recommendations and Management's response.

Albania Country Assistance Evaluation, September 13, 2005, Report No. 33532, Attachment 2.

- 3. Bank strategy, which supported the National Strategy for Social and Economic Development (Albania's PRSP), focused on three pillars (improving governance and strengthening institutions, promoting sustainable private sector growth, and fostering human development), each of which was supported by sub-objectives (a total of 15). IDA approved 14 credits for a total of US\$250 million, focused mainly on infrastructure (electricity, roads, and water), financial sector, public sector governance and health. Program implementation was broadly in line with CAS proposals (see Tables 1 and 2).
- 4. IDA support had several salient features. First, the total amounts lent were quite high: with average annual per capita lending of \$19, Albania received one of the largest transfers among similar IDA countries. Second, Albania has been well above the IDA cut-off level on per capita income for some years now (Albania's is \$2,050, more than double the \$965 per capita income cut-off for IDA eligibility). Third, the lending has been characterized by a large number of small credits across a broad range of sub-sectors. Finally, high quality AAA provided support in some areas like electricity, laying out a reform agenda with clear and monitorable performance indicators.
- 5. Albania made gains in poverty alleviation, economic growth and price stability, roads, electricity, and the fiscal sustainability of the pension system. About 80 percent of the growth since 2000 has been driven by large gains in factor productivity, and a large flow of remittances (about 12-15 percent of GDP) from Albanians working abroad has contributed to smooth and sustain higher levels of consumption than it would have been possible otherwise. Albania also made progress in civil service reform and in urban water supply, when urgent rehabilitation measures of the system were carried out in four cities. The government established a legal framework for the civil service and implemented the civil service law, began integrating its planning and budgeting systems and adopted a medium term expenditure framework (MTEF) as its primary budget tool. In water the assistance could have had a larger impact if IDA and the government had paid more attention to delivering water to adjacent rural communities.
- 6. Some small progress has been made in reducing corruption and making the legal and judicial system more effective, but little has changed in improving the conditions for doing business. Indicators for government effectiveness and regulatory quality show some improvement between 2002 and 2004 but those for rule of law, political stability and control of corruption show little change and remain low relative to their 1996 level and to most other countries (See Annex Table 8). The procedures to start a business, hire and fire workers, enforce contracts and register property have not changed, but the rapid economic growth has reduced some of these costs—as percent of per capita income (see Annex Table 9).
- 7. Advances in education and health were minor. On education some steps were taken to restructure the Ministry and to improve education quality—free textbooks for basic education—but, as the CASCR indicates, progress has been minor and the condition of the education sector remains poor at the end of the CAS period. On health the government has committed to revise the institutional architecture for the sector, but the strategies, in various stages of implementation, have not yet significantly impacted health outcomes. In terms of actions taken, some health infrastructure and equipment were improved, but government expenditure on health in 2004, 2.5 percent of GDP, fell short of the 3.2 percent of GDP target set in the CAS. The situation in the sector has improved modestly.

8. Summarizing, where Bank assistance established specific targets for outcomes, such as energy, the results were better than where the objectives were vaguely articulated, such as governance. IEG-WB rates the outcome of the assistance *moderately satisfactory*.

Assessment of Completion Report

- 9. The FY02 CAS was not a results-based CAS but the CASCR makes an effort to summarize results and link them to program objectives and intermediate progress indicators. The tables in the CASCR contain a great deal of information that covers most of the program. The CASCR does not, however, track all the indicators in the original CAS matrix (e.g., public expenditure for public works), and some targets and progress indicators in the CASCR differ from those in the CAS matrix (for example, the level of health and education expenditures).
- 10. IEG-WB assesses the outcome of IDA assistance to be *moderately satisfactory*. It agrees with the CASCR's assessment that governance and institution building was partially achieved, and the second objective of promoting private sector development was achieved. IEG-WB differs in the rating of progress in fostering human development, whose outcome it considers partially achieved. The government produced strategies and action plans for the health sector, increased health personnel and constructed or equipped about 115 health centers in poor areas, but as the CASCR notes, "the situation in the health sector has improved modestly." In education the government completed sector strategies, policy papers, and action plans, but as noted in the CASCR, progress has been "minor;" its overall condition remains quite poor; and... "[efforts] are in their nascent stage and yet to yield substantial results."

Findings

11. IEG-WB agrees with the main findings of the CASCR, in particular the need to develop strategic frameworks, increase selectivity, adopt an outcomes oriented approach and have governance permeate all development interventions. The findings are coherent with those of the CAE, which showed that Bank assistance was effective when the government adopted and donors supported sector strategies that laid out a reform agenda with clear and monitorable performance indicators. The CASCR also finds that developing the analytic underpinning for a sector was important to achieving results, as in electricity; when the strategy lacked framework, like in governance, the results were limited. Program and project design should move to an outcomeoriented approach. To accomplish this, IDA should establish monitorable and realistic targets for outcomes and design interventions that focus on the quality of service delivery and cost recovery. To enhance impact, as noted in the CAE, Bank assistance should increase selectivity, with priority in infrastructure—including urban—health and education.

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Annex Table 1. Proposed and Actual Commitment for Albania FY02-05 (US\$ million)

| | Proposed FY | Approved FY | Proposed Amount | Approved Amount | - CAS Objectives* |
|--|----------------|------------------------|--------------------|--------------------|-------------------------|
| Programmed Projects | | | | | |
| Pilot Fishery Development | 2002 | 2002 | 5.6 | 5.6 | ь |
| Road Maintenance | 2002 | 2002 | 30.0 | 17.0 | ь |
| Road Maintenance - Supplement | | 2003 | | 13.0 | b |
| Financial Sector Adjustment Credit | 2002 | 2002 | 15.0 | 15.0 | ь |
| Power Sector Rehab. & Restructuring | 2002 | 2002 | 29.9 | 29.9 | b ·- |
| Poverty Reduction Support Credit I | 2002 | 2002 | 20.0 | 20.0 | a, b, c |
| Municipal Water/Wastewater | 2003 | 2003 | 15.0 | 15.0 | b |
| Environment Clean Up (Environment ^{1/}) | 2003 | 2/ | 5.0 | | |
| Power Sector Gener. & Restruct. (Thermal Power I ^{1/}) | 2003 | 2004 | 20.0 | 25.0 | b |
| Poverty Reduction Support Credit II | 2003 | 2004 | 10.0 | 18.0 | a, b, c |
| Transport | 2004 | Pipeline ^{3/} | 20.0 | | |
| Community Works II ^{1/} | 2004 | 2003 | 10.0 | 15.0 | ь |
| Education III ^{1/} | 2004 | Pipeline ^{3/} | 8.0 | | |
| Poverty Reduction Support Credit III | 2004 | 2005 | 10.0 | 10.0 | a, b, c |
| Health III ^{1/} | 2005 | Pipeline ^{3/} | 10.0 | | |
| Integrated Coastal Zone Management and Clean Up (Rural Development/Water ^{1/}) | 2005 | 2005 | 8.0 | 17.5 | b |
| Water Resource Mgmt. (Agriculture/Irrigation III ^{1/}) | 2005 | 2004 | 8.0 | 15.0 | b |
| Natural Resources Development | 2005 | 2005 | 7.0 | 7.0 | ь |
| Subtotal | | | 231.5 | 223.0 | |
| Non-programmed Projects | | | | | |
| Regional Energy ECSEE APL 2 | <u> </u> | 2005 | | 27.0 | b |
| Total (FY02-05) | | | 231.5 | 250.0 | |

Source: Albania CAS 2002, Albania CASCR 2005, and WB Business Warehouse as of August 24, 2005.

^{*} CAS Objectives: a) Improving governance and strengthening institutions. b) Promoting sustainable private sector growth. c) Fostering Human Development.

^{1/} Projects would remain under a low-case scenario.

²/ Included as a component in the Coastal Zone Management as Clean Up Project, which is in the pipeline.

^{3/} Lending is still not approved for these projects.

Annex Table 2. Albania - Analytical and Advisory Work, 2003-2005

| | Proposed FY | Delivered to Client FY | Output | Report No. |
|---|-------------|---------------------------|---------------------|---------------|
| | | | Туре | |
| I- Programmed and Delivered | | | | |
| CAE | | | Operations | |
| Albania-Country Assistance Evaluation (English) | | 2004 | Evaluation Study | 30921 |
| Reports | | | | |
| Labor Market Assessment | 2005 | 2006 | Report | |
| Public Expenditure Review | 2005 | 2006 | Report | |
| | | | Economic | |
| Albania-CEM-Competitiveness and Sources of Growth | 2004 | 2004 | Report | 29257 |
| Alleria Descrite Assessment | 2002 | 2002 | Economic | 26212 |
| Albania-Poverty Assessment | 2003 | 2003 | Report | 26213 |
| Social Safety Net Review | 2003 | 2005 | Report | |
| Policy Notes | | | | |
| Albania-Decentralization in Transition (Fiscal | | | Policy | |
| Decentralization Study) | 2003 | 2003 | Note | 27885 |
| Albania-Urban and Rural Water & Sanitation Reforms | 2002 | 2002 | Policy | |
| (National Water Strategy) | 2003 | 2003 | Note | |
| Publication | | | | |
| Roma & Egyptians in Albania: from social exclusion to | | | | |
| social inclusion | 2004 | 2004 | Publication | 32181 |
| Technical Assistance | | | | |
| PSD TA (Privatization TA) | 2004 | 2005 | TA/HTG | |
| Anticorruption TA | 2003 | 2004 | | |
| PCF Early Childhood Development TA | 2003 | 2005 | TA/KSF | |
| | | | | |
| II- Programmed and not Delivered | | | | |
| | | Slipped to | | |
| Transport Study | 2005 | FY08 ^{1/} | | |
| Anticorruption TA | 2005 | Dropped | | |
| Rural Human Capital Development | 2004 | Dropped | | |
| Anticorruption TA | 2004 | No information UNICEF | | |
| PCF Early Childhood Development TA | 2004 | Implementation | | |
| Privatization TA | 2003 | No information | | |

^{1/} It will be undertaken in the Urban Transport Study and Rural Infrastructure Study.

| Annex Table 2 – (continued) | Delivered to Client FY | Output Type | Report No. |
|---|------------------------------|----------------------------|---------------|
| III- Non-programmed and Delivered | | | |
| Reports | | | |
| Health | 2006 | Report | |
| CFAA - CPAR Update | 2006 | Report | |
| Poverty Assessment | 2006 | Report | 21002 |
| Poverty and Education: Who benefits from public spending? FSAP Albania | 2005 2005 | Sector Report Report | 31983 |
| | 2003 | Report | |
| Policy Notes Private Sector Policy Note | 2006 | Policy Note | |
| Private Sector Policy Note Debt Sustainability Analysis | 2005 | Policy Note Policy Note | |
| Debt Sustamacinty Analysis | 2003 | 1 oney 1 tote | |
| Publication | | | |
| Building market institutions in South eastern Europe: comparative prospects for investment and private sector | | | |
| development (English) | | Publication | 29301 |
| | | | |
| Working Papers The telegon evidence in couth cost Europe a consequences and | | Danautmantal | |
| The tobacco epidemic in south east Europe : consequences and policy responses (English) | 2004 | Departmental WP | 28864 |
| Water resources management in South Eastern Europe (Vol. 1 of | 2004 | ***1 | 20004 |
| 2): Issues and directions (English) | 2003 | WP | 28295 |
| Water resources management in South Eastern Europe (Vol. 2 of | | | |
| 2): Country water notes and water fact sheets (English) | 2003 | WP | 28295 |
| Water resources management in South Eastern Europe (Russian) | 2003 | WP | 28295 |
| Water resources management in South Eastern Europe (Serbo- | | *** | |
| Croatian) | 2003 | WP | 28295 |
| Safety Nets in Transition Economies: a primer (English) | 2003 | WP | 25985 |
| Poverty Reduction Strategy Paper | | | |
| Albania-Second annual PRSP progress report and joint IDA- | | | |
| IMF staff assessment (English) | 2004 | PRSP | 29285 |
| Albania-joint staff assessment of the PRSP annual progress | | | |
| report (English) | 2003 | PRSP | 26139 |
| Technical Assistance | | | |
| PPIAF: Albania: PPP in Roads Sector | 2006 | TA/IDP | |
| Poverty Dialogue TA | 2005 | TA/MOS | |
| Agriculture Stat. Capacity Building TA | 2005 | TA/MOS | |
| AML/CFT FIU Study | 2003 | TA/KSF | |
| Others | | | |
| Fiscal Decentralization (IDF) | Ongoing | | IDF |

Source: Albania CAS 2002, Albania CASCR 2005, WB Client Connection and WB Business Warehouse as of August 24, 2005.

Annex Table 3. IEG-WB Project Ratings for Albania, FY98-05

| Project ID | Approval FY | Exit FY | OED Outcome | OED Sustainability | OED ID Impact |
|----------------------------|-------------|---------|---------------------------|--------------------|---------------|
| EFSAC | 1995 | 1998 | MODERATELY SATISFACTORY | LIKELY | MODEST |
| POWER LOSS REDUCTION | 1995 | 1998 | UNSATISFACTORY | UNCERTAIN | MODEST |
| REHABILITATION | 1998 | 1998 | SATISFACTORY | LIKELY | SUBSTANTIAL |
| LABOR MRKT DEVT | 1994 | 1999 | SATISFACTORY | UNCERTAIN | MODEST |
| ASAL | 1993 | 1999 | MODERATELY SATISFACTORY | LIKELY | MODEST |
| TRANSPT/INFRA | 1993 | 1999 | SATISFACTORY | LIKELY | SUBSTANTIAL |
| SOCIAL SAFETY NET | 1994 | 1999 | SATISFACTORY | LIKELY | SUBSTANTIAL |
| TECH ASST | 1993 | 1999 | MODERATELY SATISFACTORY | UNCERTAIN | MODEST |
| URBAN WORKS & MICRO | 1996 | 1999 | SATISFACTORY | UNCERTAIN | SUBSTANTIAL |
| PUBLIC EXPENDITURE SUPPORT | 1999 | 1999 | SATISFACTORY | LIKELY | SUBSTANTIAL |
| HOUSING | 1994 | 2000 | MODERATELY SATISFACTORY | UNLIKELY | MODEST |
| SCHOOL REHAB | 1994 | 2000 | MODERATELY SATISFACTORY | LIKELY | MODEST |
| IRRIG REHAB | 1995 | 2000 | SATISFACTORY | LIKELY | SUBSTANTIAL |
| TAX ADMIN MOD | 1995 | 2000 | SATISFACTORY | LIKELY | SUBSTANTIAL |
| RURAL DEVELOPMENT | 1995 | 2000 | SATISFACTORY | LIKELY | HIGH |
| AGROPROC DEVT | 1996 | 2000 | UNSATISFACTORY | LIKELY | MODEST |
| HEALTH SERVS REHAB | 1995 | 2001 | SATISFACTORY | LIKELY | MODEST |
| DURRES WS REHAB | 1994 | 2001 | UNSATISFACTORY | HIGHLY UNLIKELY | NEGLIGIBLE |
| RURAL ROADS | 1995 | 2001 | SATISFACTORY | LIKELY | HIGH |
| SAC | 1999 | 2001 | SATISFACTORY | LIKELY | SUBSTANTIAL |
| POWER TRNSM & DIST | 1996 | 2003 | UNSATISFACTORY | LIKELY | MODEST |
| NATL ROADS | 1996 | 2003 | MODERATELY SATISFACTORY | LIKELY | MODEST |
| COMMUNITY WORKS | 1999 | 2003 | SATISFACTORY | LIKELY | SUBSTANTIAL |
| PRIV IND REC | 1998 | 2003 | MODERATELY SATISFACTORY | NON-EVALUABLE | MODEST |
| RCVRY PROG TA | 1998 | 2003 | SATISFACTORY | LIKELY | SUBSTANTIAL |
| PRSC | 2002 | 2003 | SATISFACTORY | LIKELY | SUBSTANTIAL |
| FORESTRY | 1996 | 2004 | SATISFACTORY | LIKELY | MODEST |
| WS URG REHAB | 2000 | 2004 | SATISFACTORY | LIKELY | MODEST |
| EMG ROAD REPAIR | 2000 | 2004 | SATISFACTORY | UNLIKELY | MODEST |
| LAND DEVT | 1998 | 2005 | SATISFACTORY | LIKELY | MODEST |
| HEALTH RECOVERY | 1998 | 2005 | MODERATELY UNSATISFACTORY | UNLIKELY | SUBSTANTIAL |
| FSAC | 2002 | 2005 | SATISFACTORY | HIGHLY LIKELY | HIGH |
| EDUC REF | 2000 | 2005 | MODERATELY SATISFACTORY | LIKELY | SUBSTANTIAL |

| | Total Evaluated (No) | Outcome % Sat (No) | Inst Dev Impact % Subst (No) | Sustainability % Likely (No) |
|----------------|-------------------------|-----------------------|---------------------------------|---------------------------------|
| Albania | 33 | 84.8 | 48.5 | 75.0 |
| ECA | 416 | 82.7 | 55.8 | 82.2 |
| Overall Result | 2,061 | 75.3 | 47.2 | 68.3 |

Source: WB Business Warehouse Table 4a.5 and 4a.6 as of August 31, 2005.



Annex Table 4. Portfolios Status Indicators by Year, FY98 - 05 (US\$million)*

| Country | | 1998 | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 |
|---|--------------------|-------|-------|-------|-------|-------|-------|-------|----------|
| Albania | | | | | | | | | |
| | # Projects | 23 | 21 | 21 | 20 | 25 | 21 | 20 | 14 |
| | # Projects at Risk | 5 | 2 | 2 | 3 | 2 | 1 | 3 | 0 |
| | % At Risk | 22 | 10 | 10 | 15 | 8 | 5 | 15 | 0 |
| | Net Commitment Amt | 268 | 306 | 310 | 254 | 342 | 286 | 290 | 224 |
| | Commitment at Risk | 64 | 41 | 41 | 60 | 34 | 12 | 35 | 0 |
| | % Commit. at Risk | 24 | 13 | 13 | 24 | 10 | 4 | 12 | 0 |
| Armenia | , | • . | | | | | | | |
| 111111111111111111111111111111111111111 | # Projects | 11 | 14 | 15 | 13 | 17 | 14 | 18 | 16 |
| • | # Projects at Risk | 1 | 0 | 1 | 1 | 1 | 0 | 2 | 0 |
| | % At Risk | 9 | 0 | 7 | 8 | 6 | 0 | 11 | 0 |
| | Net Commitment Amt | 195 | 302 | 358 | 268 | 307 | 261 | 296 | 251 |
| | Commitment at Risk | 15 | 0 | 5 . | 30 | 21 | 0 | 16 | 0 |
| | % Commit. at Risk | 8 | 0 | 1 | 11 | 7. | 0 | 6 | 0 |
| Bosnia and He | erzegovina | | | | | | | , | |
| Dosilia aliu III | # Projects | 16 | 18 | 13 | 18 | 19 | 20 | 20 | 16 |
| | # Projects at Risk | 1 | 2 | 0 | 0 | 0 | 0 | 1 | 4 |
| | % At Risk | 6 | 11 | 0 | 0 | 0 | 0 | 5 | 25 |
| | Net Commitment Amt | 270 | 322 | 265 | 352 | 364 | 308 | 379 | 350 |
| | Commitment at Risk | 8 | 25 | 0 | 0 | 0. | 0 | 20 | 119 |
| | % Commit. at Risk | 3 | 8 | 0 | 0 | 0 | 0 | 5 | 34 |
| Bulgaria | | | | | | | | | <u> </u> |
| Duigaria | # Projects | 8 | 9 | 10 | 12 | 8 | 9 | 8 | 8 |
| | # Projects at Risk | 4 | 1 | 0 | 0 | 0 | 2 | 1 | 1 |
| | % At Risk | 50 | 11 | 0 | 0 | 0 | 22 | 13 | 13 |
| | Net Commitment Amt | 355 | 472 | 437 | 441 | 246 | 291 | 377 | 377 |
| | Commitment at Risk | 189 | 57 | 0 | 0 | 0 | 78 | 30 | 30 |
| | % Commit. at Risk | 53 | 12 | 0 | 0 | 0 | 27 | 8 | 8 |
| Romania | | | | | | | | | |
| ixumania | # Projects | 16 | 18 | 21 | 21 | 20 | 22 | 18 | 19 |
| | # Projects at Risk | 4 | 3 | 2 | 2 | 4 | 2 | 2 | 0 |
| | % At Risk | 25 | 17 | 10 | 10 | 20 | 9 | 11 | 0 |
| | Net Commitment Amt | 1,662 | 1,732 | 1,482 | 1,108 | 1,083 | 1,314 | 1,242 | 1,396 |
| | Commitment at Risk | 505 | 701 | 181 | 252 | 255 | 130 | 120 | 0 |
| | % Commit. at Risk | 30 | 40 | 12 | 23 | 24 | 10 | 10 | 0 |

Source: WB Business Warehouse Table 3a.4 as of August 31, 2005. *Amounts rounded to the closest integer.

Annex Table 5. IBRD/IDA Net Disbursements and Charges Summary Report for Albania (US \$ million)

| FY | Disb Amt. | Repay Amt. | Net Disb. | Interest | Fees | Net Transfer |
|--------------------|-----------|---|-----------|----------|------|--------------|
| 1998 | 52.9 | 0.0 | 52.9 | 1.1 | 0.0 | 51.8 |
| 1999 | 66.9 | 0.0 | 66.9 | 1.5 | 0.0 | 65.4 |
| 2000 | 52.0 | 0.0 | 52.0 | 2.0 | 0.0 | 50.0 |
| 2001 | 65.7 | 0.0 | 65.7 | 2.3 | 0.0 | 63.4 |
| 2002 | 35.9 | 0.0 *********************************** | 35.9 | 2.7 | 0.0 | 33.2 |
| 2003 | 75.6 | 0.8 | 74.8 | 3.3 | 0.0 | 71.5 |
| 2004 | 63.5 | 2.2 | 61.3 | 4.0 | 0.5 | 56.8 |
| 2005 | 66.4 | 3.5 | 62.9 | 4.7 | 0.6 | 57.5 |
| Total (FY98-05) | 478.9 | 6.5 | 472.4 | 21.7 | 1.1 | 449.7 |

Source: WB Loan Kiosk, Net Disbursements and Charges Report as of August 31, 2005.

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Annex Table 6. Economic and Social Indicators, 1998-2005

| Series Name | | | | Albania | ii | | | | Albania | Europe and | Armenia | Bosnia and | Bulgaria | Georgia |
|---|-----------|-------|-------|---------|------|----------|------|--------------|---------|--------------|---------|---------------------|----------|----------------|
| | 1998 | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 1/ | | Central Asia | Avera | Average 1998 - 2003 | , | , |
| Growth and Inflation | | | | | | | | | | | | | | |
| GDP growth (annual %) | 12.7 | 10.1 | 7.3 | 9.7 | 4.7 | 6.0 | : | : | 8.1 | 3.5 | 8.9 | 7.0 | 4.2 | 6.4 |
| GNI per capita, Atlas method (current US\$) | 880 | 980 | 1160 | 1340 | 1440 | 1740 | : | : | 1257 | 2153 | 712 | 1303 | 1653 | 899 |
| GNI per capita, PPP (current international \$) | 3110 | 3470 | 3790 | 4150 | 4390 | 4710 | : | : | 3937 | 6370 | 2793 | 5610 | 6348 | 2100 |
| GDP per capita growth (annual %) | 13.2 | 10.1 | 6.9 | 7.0 | 1.1 | 5.4 | : | : | 7.8 | 3.6 | 6.6 | 4.7 | 5.2 | 5.5 |
| Inflation, consumer prices (annual %) | 20.6 | 0.4 | 0.1 | 3.1 | 7.8 | 9.0 | ; | : | 5.4 | : | 2.9 | : | 7.8 | 7.4 |
| Composition of GDP (%) | | | | | | | | | | | | | | |
| Agriculture, value added | 32.6 | 29.5 | 29.1 | 26.0 | 25.4 | 24.7 | : | : | 27.9 | 9.3 | 27.8 | 15.8 | 14.6 | 23.1 |
| Industry, value added | 16.0 | 16.8 | 19.0 | 19.1 | 19.0 | 19.2 | : | ; | 18.2 | 32.3 | 8.43 | 31.7 | 30.0 | 23.3 |
| Services, etc., value added | 51.4 | 53.7 | 51.9 | 54.8 | 55.5 | 56.1 | ; | : | 53.9 | 58.5 | 37.9 | 52.5 | 55.4 | 53.6 |
| External Accounts | | | | | | | | | | | | | | |
| Exports of goods and services (% of GDP) | 10.8 | 15.8 | 19.1 | 19.7 | 18.9 | 19.1 | | | 17.2 | 37.5 | 25.0 | 26.3 | 516 | 24.0 |
| Imports of goods and services (% of GDP) | 34.4 | 32.0 | 41.2 | 42.1 | 42.9 | 42.2 | : : | : : | 39.1 | 37.2 | 49.3 | 60.4 | 57.4 | 40.3 |
| Current account balance (% of GDP) | -2.4 | 4.5 | 4.2 | -5.1 | -8.4 | 9.9 | : | : | -5.2 | : | -12.6 | -24.9 | -5.3 | -7.5 |
| Total debt service (% of exports of goods and services) | 2.6 | 2.3 | 5.0 | 2.3 | 3.4 | 5.6 | : | | 2.5 | 19.4 | 9.6 | 8.4 | 17.5 | 12.5 |
| Total debt service (% of GNI) | 0.8 | 7.0 | 0.7 | 8.0 | 1.2 | 6.0 | : | : | 6.0 | 8.3 | 2.9 | 4.3 | 9.6 | 4.0 |
| External debt (% of GNI) | 22.3 | 20.1 | 27.9 | 24.8 | 22.5 | 23.6 | : | : | 23.5 | 52.3 | 43.4 | 47.6 | 82.0 | 51.1 |
| Total reserves in months of imports | 5.3 | 5.6 | 5.1 | 5.2 | 5.0 | 4.8 | : | ; | 5.2 | 4.6 | 3.8 | 2.2 | 5.6 | د . |
| Fiscal Accounts (% of GDP) 2/ | | | | | | | | | | | | | | |
| 1. Total Revenue and Grants | 24.2 | 25.5 | 23.8 | 23.6 | 24.6 | 24.0 | 23.7 | 23.9 | | | | | | |
| a. Total Revenue excluding grants | 22.5 | 22.7 | 22.7 | 23.0 | 23.9 | 23.7 | 23.4 | 23.3 | | | | | | |
| Tax revenue | 17.5 | 17.6 | 19.6 | 19.7 | 20.5 | 20.9 | 21.3 | 21.3 | | | | | | |
| Non-tax revenue | 5.0 | 5.1 | 3.1 | 3.3 | 3.4 | 2.8 | 2.1 | 2.0 | | | | | | |
| b. Grants | 1.6 | 2.8 | 1.0 | 9.0 | 0.7 | 9.0 | 0.3 | 9.0 | | | | | | |
| 2. Total Expenditure | 34.5 | 34.9 | 31.9 | 31.6 | 31.1 | 28.5 | 28.7 | 28.4 | | | | | | |
| Current expenditure | 28.7 | 27.1 | 25.3 | 24.2 | 24.6 | 24.1 | 23.6 | 22.5 | | | | | | |
| Capital expenditure | 5.8 8. | 7.8 | 9.9 | 7.3 | 6.7 | 4.5 | 6.4 | 5.7 | | | | | | |
| 3. = (1)-(2) Cash Balance (including grants) | -10.3 | -9.4 | -8.2 | 6.7- | 9.9 | 4.4 | φ | 4 7 | | | | | | |
| 4. = (1a)-(2) Cash Balance (excluding grants) | -12.0 | -12.2 | -9.2 | φ Ω | -7.2 | 4. 60 | £. | τ <u>ί</u> . | | | | | | |
| <u>Social Indicators</u> | | | | | | | | | | | | | | |
| Health | | | | | | | | | | | | | | |
| Life expectancy at birth, total (years) | : (| 0.4.0 | : 1 | : [| 74.0 | 74.3 | : | : | 74.1 | 68.3 | 74.3 | 73.6 | 7.7 | 43.5 |
| Immunication, Or 1 (% of difficulties (2-23 includes) | 90.0 | 0.76 | 0.78 | 97.0 | 96.0 | 97.0 | : | ; | 0.76 | 92.4 | 0.10 | 0.70 | 100.0 | 7.10 |
| Improved water course (% of non-listing with access) | : | ; | ; | : | 03.0 | : | : | : | 03.0 | 0.2.0 | 5 6 | 0.56 | 100.0 | 20.00 |
| Mortality rate, infant (per 1,000 live births) | : : | : : | 22.0 | : : | 5 | 180 | : | : | 20.0 | 27.3 | 31.5 | 14.5 | 13.7 | 41.0 |
| | | | | | | | | | | | | | | |
| Population | | | | | , | , | | | , | į | | | | i |
| Population, total (million) | 3.1 | 3.1 | | 3.1 | 3.2 | 3.2 | : | : | 3.1 | 473.9 | 3.1 | 4.0 | 8.0 | 5.2 |
| Population growth (annual %) | 9.5 | 0.0 | 0.4 | 9.0 | 9.0 | 9.0 | : | ; | 0.3 | -0.1 | 6.0- | 2.1 | -1.0 | 9. |
| Urban population (% of total) | 41.0 | 41.7 | 42.3 | 42.9 | 43.6 | 44.2 | : | : | 42.6 | 63.5 | 67.3 | 43.2 | 67.5 | 56.5 |
| Education (% gross) | | | | | | | | | | | | | | |
| School enrollment, preprimary | 41.7 | 41.9 | 4.44 | : | : | : | : | : | 42.7 | 48.1 | 29.1 | : | 6.99 | 39.1 |
| School enrollment, primary | 108.2 | 108.2 | 106.6 | : | : | ; | : | ; | 107.7 | 101.1 | 96.8 | : | 101.6 | 94.3 |
| School enrollment, secondary | 75.8 | 75.8 | 78.4 | : : | : : | : : | : : | : : | 76.7 | 88.9 | 86.2 | : | 91.7 | 75.7 |
| 4/ Designations | | | | | | | | 1 | | | - | | | |

Porposed in the ports 2/2 Data from IMF reports 2/2 Data from IMF albania. Ex Post Assessment of Longer-Term Program Engagement (March 2005), table 3; and IMF Albania. Sixth Review Under the Extended Arrangement Under th Reduction and Growth Facility (August 2005), table 6b.



Annex Table 7. Albania - Millennium Development Goals

| | 1990 | 1994 | 1997 | 2000 | 2003 |
|--|----------|---|-------------|----------|-------------|
| Goal 1: Eradicate extreme poverty and hunger | | *************************************** | | | |
| Percentage share of income or consumption held by poorest 20% | | •• | | | 9.1 |
| Population below \$1 a day (%) | | *** | 2.0 | | 2.0 |
| Population below minimum level of dietary energy consumption (%) | | <i>5.0</i> | | | 6 .0 |
| Poverty gap ratio at \$1 a day (incidence x depth of poverty) | | | 0.5 | | 0.5 |
| Poverty headcount, national (% of population) | •• | | | | 25.4 |
| Prevalence of underweight in children (under five years of age) | •• | | 8.1 | 13.6 | •• |
| Goal 2: Achieve universal primary education | | | | | |
| Net primary enrollment ratio (% of relevant age group) | 95.1 | | <i>99.1</i> | 97.2 | |
| Primary completion rate, total (% of relevant age group) | 11 | 97.0 | 105.0 | 104.0 | 101.0 |
| Proportion of pupils starting grade 1 who reach grade 5 | | | •• | | •• |
| Youth literacy rate (% ages 15-24) | 94.8 | 96.2 | 97.1 | 97.8 | |
| Goal 3: Promote gender equality and empower women | | | | | |
| Proportion of seats held by women in national parliament (%) | 29.0 | | 12.0 | 5.0 | 6.0 |
| Ratio of girls to boys in primary and secondary education (%) | 96.1 | | 101.6 | 102.0 | |
| Ratio of young literate females to males (% ages 15-24) | 94.4 | 95.8 | 96.6 | 97.3 | |
| Share of women employed in the nonagricultural sector (%) | 39.6 | 39.9 | 40.0 | 41.4 | 40.2 |
| Goal 4: Reduce child mortality | | | | | |
| Immunization, measles (% of children ages 12-23 months) | 88.0 | 90.0 | 95.0 | 95.0 | 93.0 |
| Infant mortality rate (per 1,000 live births) | 37.0 | 29.0 | | 22.0 | 18.0 |
| Under 5 mortality rate (per 1,000) | 45.0 | 34.0 | ., | 25.0 | 21.0 |
| Goal 5: Improve maternal health | | • | ., | | |
| Births attended by skilled health staff (% of total) | •• | | ., | 99.1 | 94.0 |
| Maternal mortality ratio (modeled estimate, per 100,000 live births) | | | ., | 55.0 | |
| Goal 6: Combat HIV/AIDS, malaria, and other diseases | •• | •• | •• | 20.0 | •• |
| Contraceptive prevalence rate (% of women ages 15-49) | | | | | 75.0 |
| Incidence of tuberculosis (per 100,000 people) | 26.7 | 28.0 | 29.5 | 26.9 | 22.9 |
| Number of children orphaned by HIV/AIDS | | | | | |
| Prevalence of HIV, total (% of population aged 15-49) | •• | | •• | •• | |
| Tuberculosis cases detected under DOTS (%) | •• | •• | •• | 23.2 | 29.5 |
| Goal 7: Ensure environmental sustainability | •• | | ** | 25.2 | 27.5 |
| | 97.0 | | | | 97.0 |
| Access to an improved water source (% of population) | | •• | •• | •• | 89.0 |
| Access to improved sanitation (% of population) | •• | ** | •• | | |
| Access to secure tenure (% of population) | | 0.6 | 0.5 | 0.9 | |
| CO2 emissions (metric tons per capita) | 2.2 | 0.0 | | | ** |
| Forest area (% of total land area) | 39.0 | | | 36.2 | |
| GDP per unit of energy use (2000 PPP \$ per kg oil equivalent) | 3.9 | 7.3 | 8.8 | 6.8 | 6.7 |
| Nationally protected areas (% of total land area) | •• | •• | •• | ** | 3.8 |
| Goal 8: Develop a global partnership for development | 2.4 | 500 | £2.2 | 100.5 | 1000 |
| Aid per capita (current US\$) | 3.4 | 50.9 | 53.2 | 102.5 | 108.0 |
| Debt service (% of exports) | 1 | 7 | 8 | 3 | 4 |
| Fixed line and mobile phone subscribers (per 1,000 people) | 12.6 | 13.2 | 28.9 | 59.0 | 441.0 |
| Internet users (per 1,000 people) | | 0.1 | 0.5 | 1.1 | 9.8 |
| Personal computers (per 1,000 people) | | •• | 3.2 | 8.1 | 11.7 |
| Unemployment, youth female (% of female labor force ages 15-24) | | | •• | •• | •• |
| Unemployment, youth male (% of male labor force ages 15-24) | | •• | •• . | ** | • • |
| Unemployment, youth total (% of total labor force ages 15-24) | | •• | •• | •• | |
| <u>ther</u> | | | | | |
| Fertility rate, total (births per woman) | 3.0 | 2.7 | 2.5 | 2.1 | 2.2 |
| GNI per capita, Atlas method (current US\$) | 680.0 | 400.0 | 790.0 | 1160.0 | 1740.0 |
| GNI, Atlas method (current US\$) (billions) | 2.2 | 1.3 | 2.5 | 3.6 | 5.5 |
| Gross capital formation (% of GDP) | 29.3 | 17.9 | 16.9 | 24.8 | 25.4 |
| Life expectancy at birth, total (years) | 72.3 | 72.5 | 71.7 | 74.0 | 74.3 |
| Literacy rate, adult total (% of people ages 15 and above) | 77.0 | 80.4 | 82.5 | 84.7 | |
| Population, total (millions) | 3.3 | 3.2 | 3.1 | 3.1 | 3.2 |
| Trade (% of GDP) | 38.1 | 50.3 | 47.2 | 60.3 | 61.3 |

Note: Figures in italics refer to periods other than those specified. Source: World Development Indicators database, April 2005.

Annex Table 8. Governance Indicators for Albania Percentile Rank $(0-100)^{1/2}$

| | | | | | <u> </u> |
|--------------------------|------|------|------|------|-----------|
| | 1996 | 1998 | 2000 | 2002 | 2004 |
| Voice and Accountability | | | | | <u></u> - |
| Albania | 40.8 | 41.4 | 49.2 | 47.5 | 48.1 |
| Eastern Europe & Baltics | 54.6 | 56.3 | 62.4 | 64.5 | 66.9 |
| Political Stability | | | | | |
| Albania | 53 | 24.2 | 24.8 | 29.7 | 16.5 |
| Eastern Europe & Baltics | 58.3 | 57.5 | 54.8 | 60.8 | 53.3 |
| Government Effectiveness | | | | | |
| Albania | 45.3 | 27.3 | 22 | 37.3 | 40.9 |
| Eastern Europe & Baltics | 59 | 52.1 | 55.1 | 59.4 | 62,2 |
| Regulatory Quality | | | | | |
| Albania | 56.9 | 24.5 | 44.9 | 42.9 | 48.3 |
| Eastern Europe & Baltics | 55.9 | 57.7 | 59.3 | 63.4 | 64,4 |
| Rule of Law | | | | | |
| Albania | 42.2 | 16.2 | 24.6 | 17.9 | 25.1 |
| Eastern Europe & Baltics | 53.6 | 55 | 56.5 | 55.4 | 56.5 |
| Control of Corruption | | | | | |
| Albania | 60 | 9.8 | 32.8 | 23.5 | 29.1 |
| Eastern Europe & Baltics | 52.9 | 55.3 | 57 | 54.6 | 58.2 |

Source: World Bank Governance Indicators 1996-2004.

^{1/} Percentile rank indicates the percentage of countries worldwide that rate below the selected country (subject to margin of error).

Table 9. Albania and Comparator Countries-Cost of Doing Business 2003-2005

(Selected indicators)

| | | | | Starting | Starting a Business | | | | Hiring and Firing Workers | ring Workers |
|---------------------------|---------------------|-------|-------------|----------|-------------------------|-------------------------------------|--|------------------------------|---------------------------------|-----------------|
| Country | Procedures (number) | ıber) | Time (days) | | Cost (percent of income | Cost (percent of income per capita) | Minimum capital (percent of income per capita) | n capital ome per capita) | Rigidity of employment index 17 | oyment index 1/ |
| | 2003 | 2005 | 2003 | 2005 | 2003 | 2005 | 2003 | 2005 | 2004 | 2005 |
| Albania | 11 | Π | 41 | . 14 | 56.9 | 31.1 | 45.3 | 39.9 | 48 | 48 |
| Armenia | 10 | 10 | 25 | 25 | 8.4 | 6.1 | 5.4 | 4.0 | 49 | 49 |
| Bosnia and Herzegovina | 12 | 12 | 29 | 54 | 46.3 | 40.9 | 339.4 | 57.4 | 38 | 42 |
| Bulgaria | 11 | 11 | 32 | 32 | 10.4 | 9.6 | 123.8 | 104.2 | 44 | 44 |
| Croatia | 12 | 12 | 49 | 49 | 16.9 | 13.4 | 25.5 | 22.7 | 57 | 57 |
| | | | | | | | | | | |

| | | Enforcing a Contract | a Contract | | | | Registerin | Registering Property | | |
|---------------------------|---------------------|----------------------|------------|-------------|---------------------|----------|------------|----------------------|------------------|----------------------------------|
| Country | Procedures (number) | (number) | Time (| Time (days) | Procedures (number) | (number) | Time (| Time (days) | Cost (percent of | Cost (percent of property value) |
| | 2003 | 2005 | 2003 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 |
| Albania | 39 | 39 | 390 | 390 | 7 | 7 | 47 | 47 | 3.8 | 3.6 |
| Armenia | 24 | 24 | 227 | 185 | 4 | 4 | 9 | 9 | 9.0 | 0.5 |
| Bosnia and Herzegovina | 39 | 36 | 630 | 330 | 7 | 7 | 331 | 331 | 6.1 | 0.9 |
| Bulgaria | 34 | 34 | 440 | 440 | 6 | 6 | 61 | 19 | 2.4 | 2.3 |
| Croatia | 22 | 22 | 415 | 415 | 5 | 5 | 926 | 926 | 5.0 | 5.0 |

Source: Cost of Doing Business Rapid Response Unit., direct information

Note: Data is from January of each year.

 $^{^{\}prime\prime}$ The index varies from 0 to 100. Higher values indicate more rigid regulation.



| IEG Recommendations Requiring a Response | Management Response |
|---|--|
| 1. Country strategies and project design need to move to an outcome-oriented approach. To accomplish this, IDA should establish monitorable and realistic targets for outcomes and design interventions to meet these targets. Where possible interventions should focus on the quality of service delivery and cost recovery, like in electricity and water. | The new CAS under preparation will be results-based as suggested by OED [IEG] and the Board. While quality of service delivery, and in particular the governance of service delivery, will be a focus of new CAS operations, a narrow focus on cost recovery may not be warranted across the board given the high poverty levels and poor human development indicators in Albania. |
| 2. Bank assistance should increase selectivity, with priority in infrastructure—including urban—health and education. Important issues such as governance and business climate will need to be undertaken in conjunction with and, for areas specifically covered by agreements (the <i>acquis</i>), perhaps under the leadership of the EU. | We agree on the need for greater selectivity, especially in the context of the maturing institutional and donor environment. The importance of the EU SAP for Albania is already well accepted by the Bank. The Government has also taken initial steps to ensure integration of the NSSED, SAP and MDGs under an Integrated Planning System (IPS). Increased collaboration with the EU is planned in the new CAS, however the need to mitigate risks of other donor support not eventuating as planned is a lesson learned from past engagement in Albania. |
| 3. Management should review the justification for continued IDA eligibility, explore Albania's potential creditworthiness for IBRD lending, and ensure that the results of this analysis form the basis for proposals on lending levels and lending terms in the next country assistance strategy. | Agreed: this need was outlined in the 2002 CAS. Debt Sustainability Analysis has been completed, and discussions regarding future access to IBRD/IDA resources are ongoing in the context of preparing the new CAS. |