Implementation Status & Results
Benin
Health System Performance (P113202)

Operation Name: Health System Performance (P113202)  Project Stage: Implementation  Seq.No: 7  Status: ARCHIVED  Archive Date: 29-May-2013

Country: Benin  Approval FY: 2010
Product Line: IBRD/IDA  Region: AFRICA  Lending Instrument: Specific Investment Loan
Implementing Agency(ies):

Key Dates
Board Approval Date 06-May-2010  Original Closing Date 31-Dec-2014  Planned Mid Term Review Date 09-Dec-2013  Last Archived ISR Date 25-Nov-2012
Effectiveness Date 30-Sep-2011  Revised Closing Date 31-Dec-2015  Actual Mid Term Review Date

Project Development Objectives
Project Development Objective (from Project Appraisal Document)
The first PDO would consist in contributing to increase the coverage of quality maternal and neonatal services in 8 health districts (roughly a quarter of the population). The PDO would be broken down in two intermediate outcomes: (i) improving the quality of maternal and neonatal health services for the whole population; and (ii) enhancing the utilization of these services by the poorest. Although the project would reinforce the health system as a whole and have an impact on several health MDGs, this PDO is # conservatively - limited to maternal and neonatal care, as this MDG is well known to be strongly influenced by Health System Strengthening (HSS) activities. The second PDO is to strengthen the institutional capacity of the Ministry of Health. This PDO is also composed of two intermediate outcomes: (i) improving the allocation of Government health funding across districts and facilities; and (ii) strengthen MoH capacity and readiness for SWAp implementation.

Has the Project Development Objective been changed since Board Approval of the Project?
○ Yes  ○ No

Component(s)

<table>
<thead>
<tr>
<th>Component Name</th>
<th>Component Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Improvement of health facilities performance through Result-Based Financing</td>
<td>18.00</td>
</tr>
<tr>
<td>Support to Improved Financial Accessibility</td>
<td>13.80</td>
</tr>
<tr>
<td>Technical Assistance for Institutional Strengthening</td>
<td>2.00</td>
</tr>
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</table>

Overall Ratings

<table>
<thead>
<tr>
<th></th>
<th>Previous Rating</th>
<th>Current Rating</th>
</tr>
</thead>
<tbody>
<tr>
<td>Progress towards achievement of PDO</td>
<td>Satisfactory</td>
<td>Moderately Satisfactory</td>
</tr>
<tr>
<td>Overall Implementation Progress (IP)</td>
<td>Moderately Satisfactory</td>
<td>Moderately Satisfactory</td>
</tr>
<tr>
<td>Overall Risk Rating</td>
<td></td>
<td>Moderate</td>
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</tbody>
</table>

Implementation Status Overview
The progress toward achievement of the PDOs is considered as Moderately Satisfactory, for the following reasons:
While the main component (#1 - Result Based Financing (RBF)) is fully operational since April 2012, some implementation issues (especially regarding delays for transferring RBF bonuses to health centers) have been noticed and recently resolved. However these delays have obviously reduced the incentive power of RBF and led to a stagnation of the results produced by the component. This trend is being reversed now, but in the interim, the PDO rating has been downgraded. The reason for these delays in transferring funding to health facilities is that all of them had to be trained on basic procurement and financial management. Also, the list of indicators will be revised in July 2013, so as to improve the list of RBF indicators (for instance, in increasing the incentive level for underperforming indicators).

The implementation of the component 2 (support to health insurance and health equity fund) is moving more slowly than the other two components. The main bottleneck for implementing this component is the finalization of the methodology for targeting the poorest households. It is expected that this will be finalized in the summer and the database of poor households be available by the end of the calendar year 2013.

Implementation is on track for component 3 (institutional strengthening). All the 12 planned activities are either completed or underway.

The implementation rating is still being kept at MS. There are no issues in procurement. Exactly 90% of the 32 planned procurement processes have been either completed (17 procurement processes) or launched. As for Financial management, the only issues are delays in processing disbursement, from the Client and the Bank.

So overall, there are some issues regarding the PDO achievements and implementation which are currently being addressed by the Government and the Project team. Despite the current low disbursement rate, the implementation of the Project is well on track, with most of the procurement almost completed just 18 months after effectiveness, and about 75% of the Project budget being committed.

### Locations

<table>
<thead>
<tr>
<th>Country</th>
<th>First Administrative Division</th>
<th>Location</th>
<th>Planned</th>
<th>Actual</th>
</tr>
</thead>
<tbody>
<tr>
<td>Benin</td>
<td>Not Entered</td>
<td>Republic of Benin</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Benin</td>
<td>Departement de l’Oueme</td>
<td>Adjohoun</td>
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<tr>
<td>Benin</td>
<td>Departement de l’Oueme</td>
<td>Bonou</td>
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<td>Dangbo</td>
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<tr>
<td>Benin</td>
<td>Departement du Zou</td>
<td>Cove</td>
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<td>Ouenzi</td>
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<td>Bohicon</td>
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<td>Benin</td>
<td>Departement de l’Atlantique</td>
<td>Ouidah</td>
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<td>Departement de l’Atlantique</td>
<td>Kpomasse</td>
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<td>Benin</td>
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<td>Tori-bossito</td>
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### Results

#### Project Development Objective Indicators

<table>
<thead>
<tr>
<th>Indicator Name</th>
<th>Core</th>
<th>Unit of Measure</th>
<th>Baseline</th>
<th>Current</th>
<th>End Target</th>
<th>Date</th>
<th>Comments</th>
</tr>
</thead>
<tbody>
<tr>
<td>Children immunized (number)</td>
<td></td>
<td>Number</td>
<td>Value: 0.00</td>
<td>49967.00</td>
<td>380000.00</td>
<td>25-Apr-2010</td>
<td>Revised in Feb 2013 (by approved restructuring): Updated with the results from the RBF IE baseline survey. Changes: Baseline and target values. Source: RBF database</td>
</tr>
<tr>
<td>Rate of poor pregnant women that had at least 4 antenatal care visits before delivery</td>
<td></td>
<td>Percentage</td>
<td>Value: 34.40</td>
<td>46.00</td>
<td>31-Dec-2015</td>
<td>25-Apr-2010</td>
<td>Revised in Feb 2013 (by approved restructuring): Changes: Baseline and target values, frequency, data source and responsibility (updated with the results from the RBF IE baseline survey). Data will be available in late 2013.</td>
</tr>
<tr>
<td>Pregnant women receiving antenatal care during a visit to a health provider (number)</td>
<td></td>
<td>Number</td>
<td>Value: 0.00</td>
<td>20724.00</td>
<td>410000.00</td>
<td>25-Apr-2010</td>
<td>Revised in Feb 2013 (by approved restructuring): Changes: Baseline and target values, frequency, data source and responsibility (Update with the results from the RBF IE baseline survey) RBF database</td>
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<td>Intermediate Results Indicators</td>
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<tr>
<td><strong>Rate of antenatal care visits (among all pregnant women) complying with quality standards</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Percentage</td>
<td>Value</td>
<td>Date</td>
<td>Comments</td>
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<tr>
<td></td>
<td>4.65</td>
<td>25-Apr-2010</td>
<td>Revised in Feb 2013 (by approved restructuring): Definition of indicator (previously “Rate of antenatal care visits complying with quality”) Changes: Baseline and targets data Frequency, and responsibility (Updated with the results from the RBF IE baseline survey). Data will be available in late 2013</td>
<td></td>
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<td></td>
<td>25-Apr-2010</td>
<td>31-Dec-2015</td>
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<td><strong>Direct project beneficiaries</strong></td>
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<tr>
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<tr>
<td></td>
<td>0.00</td>
<td>25-Apr-2010</td>
<td>Revised in Feb 2013 (by approved restructuring): Changes: Target values. (Updated with the results from the RBF IE baseline survey). Source: RBF database</td>
<td></td>
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<td></td>
<td>134661.00</td>
<td>31-Dec-2012</td>
<td>1396000.00</td>
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<td></td>
<td>31-Dec-2015</td>
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<tr>
<td><strong>Female beneficiaries</strong></td>
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<tr>
<td>Percentage</td>
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<td>Date</td>
<td>Comments</td>
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<td></td>
<td>0.00</td>
<td>25-Apr-2010</td>
<td>Revised in Feb 2013 (by approved restructuring): Changes: Baseline value (2011 data). Data to be available by the end of 2013</td>
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<td></td>
<td>16071.00</td>
<td>31-May-2012</td>
<td>270000.00</td>
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<td><strong>Share of MoH budget allocated to health districts</strong></td>
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<tr>
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<td>Comments</td>
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<td>25-Apr-2010</td>
<td>Revised in Feb 2013 (by approved restructuring): Changes: Baseline value (2011 data). Data to be available by the end of 2013</td>
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<td>25-Apr-2010</td>
<td>31-Dec-2014</td>
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<td><strong>Number of beneficiaries of the Free Malaria Care.</strong></td>
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<td>0.00</td>
<td>31-May-2012</td>
<td>Created in Feb 2013 (by approved restructuring) Data to be available at launch of the initiative (expected Sept 2013)</td>
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<td>415000.00</td>
<td>31-Dec-2015</td>
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<tr>
<td>Indicator Name</td>
<td>Core</td>
<td>Unit of Measure</td>
<td>Baseline</td>
<td>Current</td>
<td>End Target</td>
<td>Date</td>
<td>Comments</td>
</tr>
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<td>-------------------------------------------------------------------------------</td>
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<td>---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Health personnel receiving training (number)</td>
<td>✔</td>
<td>Number</td>
<td>Value</td>
<td>0.00</td>
<td>541.00</td>
<td>30-Sep-2012</td>
<td>Source: Project report</td>
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<tr>
<td>Average availability of essential drugs in health facilities</td>
<td></td>
<td>Percentage</td>
<td>Value</td>
<td>61.00</td>
<td>85.00</td>
<td>31-May-2013</td>
<td>Revised in Feb 2013 (by approved restructuring): Changes: Baseline and target values, frequency, data source and responsibility (Updated with the results from the RBF IE baseline survey). Data will be available in late 2013</td>
</tr>
<tr>
<td>Average availability of essential equipment in health facilities</td>
<td></td>
<td>Percentage</td>
<td>Value</td>
<td>67.00</td>
<td>80.00</td>
<td>31-Dec-2014</td>
<td>Revised in Feb 2013 (by approved restructuring): Changes: Baseline and target values, frequency, data source and responsibility (Updated with the results from the RBF IE baseline survey). Data will be available in late 2013</td>
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<tr>
<td>Average availability of health workers</td>
<td></td>
<td>Percentage</td>
<td>Value</td>
<td>79.75</td>
<td>90.00</td>
<td>31-Dec-2014</td>
<td>Revised in Feb 2013 (by approved restructuring): Changes: Baseline and target values, frequency, and responsibility (Updated with the results from the RBF IE baseline survey). Data will be available in late 2013</td>
</tr>
<tr>
<td>% of facilities whose RBF results have been fully verified each year</td>
<td></td>
<td>Percentage</td>
<td>Value</td>
<td>0.00</td>
<td>100.00</td>
<td>31-Dec-2014</td>
<td>Changes: definition of indicator changed to integrate at the same time RBF payments and verification of RBF results in a unique indicator.</td>
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**Data on Financial Performance (as of 22-Apr-2013)**
Financial Agreement(s) Key Dates

<table>
<thead>
<tr>
<th>Project</th>
<th>Ln/Cr/Tf</th>
<th>Status</th>
<th>Approval Date</th>
<th>Signing Date</th>
<th>Effectiveness Date</th>
<th>Original Closing Date</th>
<th>Revised Closing Date</th>
</tr>
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<tbody>
<tr>
<td>P113202</td>
<td>IDA-H5640</td>
<td>Effective</td>
<td>06-May-2010</td>
<td>25-May-2010</td>
<td>30-Sep-2011</td>
<td>31-Dec-2014</td>
<td>31-Dec-2014</td>
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Disbursements (in Millions)

<table>
<thead>
<tr>
<th>Project</th>
<th>Ln/Cr/Tf</th>
<th>Status</th>
<th>Currency</th>
<th>Original</th>
<th>Revised</th>
<th>Cancelled</th>
<th>Disbursed</th>
<th>Undisbursed</th>
<th>% Disbursed</th>
</tr>
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<tbody>
<tr>
<td>P113202</td>
<td>IDA-H5640</td>
<td>Effective</td>
<td>USD</td>
<td>22.80</td>
<td>22.80</td>
<td>0.00</td>
<td>2.09</td>
<td>20.35</td>
<td>9.00</td>
</tr>
<tr>
<td>P113202</td>
<td>IDA-H7630</td>
<td>Effective</td>
<td>USD</td>
<td>10.00</td>
<td>10.00</td>
<td>0.00</td>
<td>0.00</td>
<td>9.79</td>
<td>0.00</td>
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<tr>
<td>P113202</td>
<td>TF-96654</td>
<td>Effective</td>
<td>USD</td>
<td>11.00</td>
<td>11.00</td>
<td>0.00</td>
<td>1.64</td>
<td>9.36</td>
<td>15.00</td>
</tr>
</tbody>
</table>

Disbursement Graph

Key Decisions Regarding Implementation

N/A

Restructuring History

Level two Approved on 23-Jun-2011

Related Projects