



RESTRUCTURING PAPER  
ON A  
PROPOSED PROJECT RESTRUCTURING  
OF  
NORTHERN MOUNTAIN INTEGRATED CHILD NUTRITION IMPROVEMENT PROJECT  
APPROVED ON DECEMBER 1, 2015  
TO  
SAVE THE CHILDREN INTERNATIONAL VIETNAM

HEALTH, NUTRITION & POPULATION

EAST ASIA AND PACIFIC

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## ABBREVIATIONS AND ACRONYMS

JSDF	Japan Social Development Fund
MOH	Ministry of Health
MTR	Mid-term Review
PDO	Project Development Objective
SC	Save the Children
TOT	Training of Trainer



**BASIC DATA**

**Product Information**

Project ID P152023	Financing Instrument Investment Project Financing
Original EA Category Not Required (C)	Current EA Category Not Required (C)
Approval Date 01-Dec-2015	Current Closing Date 31-Mar-2021

**Organizations**

Borrower Save the Children International Vietnam	Responsible Agency Ministry of Health, National Institute of Nutrition, Ministry of Health
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**Financing (in USD Million)**

**SUMMARY**

<b>Total Project Cost</b>	0
<b>Total Financing</b>	0
<b>Financing Gap</b>	0

**DETAILS**

**Project Development Objective (PDO)**

Original PDO

The Project Development Objective is to improve the nutrition status of children of age less than five in the target villages through improving the child feeding practices, maternal and child care, and to diversify sources of nutrition of pregnant women, infants and young children.



**Summary Status of Financing**

TF	Approval	Signing	Effectiveness	Closing	Commitment	Net Disbursed	Undisbursed
TF-A2244	10-Nov-2016	10-Nov-2016	10-Nov-2016	31-Mar-2021	2.82	1.59	1.23

**Policy Waiver(s)**

Does this restructuring trigger the need for any policy waiver(s)?

No

**I. PROJECT STATUS AND RATIONALE FOR RESTRUCTURING**

**A. Project status**

1. The Northern Mountain Integrated Child Nutrition Improvement Project (TFOA2244) was approved by the Regional Vice-President on December 1, 2015; the grant agreement was signed on November 10th, 2016 and became effective on February 21<sup>st</sup>, 2017. The total Project amount is US\$2.82 million from Japan Social Development Fund (JSDF) and US\$100,000 from Save the Children (SC). The Project is managed by Save the Children Vietnam organization, while the implementing agencies are Save the Children Vietnam, Department of Maternal and Child Health/Ministry of Health and two Project implementing units in Son La and Yen Bai provinces.

2. At the time of project restructuring, the progress towards achievement of Project development objective (PDO) has been rated moderately satisfactory; the justification for this rating is the fair progress toward achieving PDO. It is assessed that (i) the objectives and design of the Project remain highly relevant to the Ministry of Health (MOH) and Provincial priorities to improve child nutrition; and (ii) project implementation has contributed to improving the Project beneficiaries’ knowledge and practice on diversification of household’s nutrition sources; new and safe agricultural techniques have been taught to and applied by local people; and interventions to improve maternal and child care have started to be implemented. Local authorities and Project beneficiaries appreciate the relevance and effectiveness of the Project’s interventions and expressed their strong commitment and support to the Project. So far, 9,501 participants received training on nutrition – agriculture interventions; out of those, 75 – 100% applied the techniques they were trained on. More than 3,500 children under 5 were screened for IMAM (Integrated Management of Acute Malnutrition) model; 104 SAM 1 (Severe Acute Malnutrition) children received treatment by RUTF and 53 of them were recovered by the end of September 2019. Disbursement increased from 33% to 57% as of the last mission in October 2019.

3. The Project mid-term review (MTR) was conducted in September 2019. Independent consultants were recruited to review the project implementation and achievement, using qualitative methods. Due to some delay of the Project approval by the Government at the beginning, most of nutrition specific interventions had not been implemented by the MTR, so the PDO indicators could not be quantitatively measured at the time. The Project was assessed to be on



track to achieve the PDO indicators by the Project closing through qualitative assessment of project results and close monitoring of project outputs and progress.

4. The Project implementation progress is rated moderately satisfactory. At the time of the restructuring, the Project has disbursed 56.3% of the grant, being slightly behind the originally planned disbursement schedule. The independent MTR Project evaluation was carried out by two qualified consultants to qualitatively assess the project progress and achievements. Results of the evaluation were shared and discussed with the Project implementation teams at the local and central levels and the Bank task team. The evaluation confirmed that the Project focus on tackling stunting among ethnic minority children (especially under the age of 2) and the combination of both sensitive and specific nutrition interventions are relevant and effective.

5. Detailed Project implementation progress by components:

- i. Component 1 - Improving Food and Nutrition Security: Activities under this component have continued to be implemented as planned so far, except for activity 1c. The project has achieved remarkable results and outputs with huge efforts of the Project team to implement the component activities despite the challenges of geographical distance and poor weather conditions. At the time of the restructuring, implementation of the nutrition vegetable garden, organic composting and chicken raising with the cumulative number of trained households increased by 1.5 times to almost double compared with the last 6 months. In total, the numbers of participants who attended training on nutrition vegetable garden and organic composting; improved chicken raising, SRI (system of rice intensification), and planted soybean were 4,374; 4,171; 1,489; and 662 people, respectively. It is noted that almost 100% of the participants were ethnic minorities, and 49 – 83% were women, depending on the specific training. 68% to almost 100% of the households applied the new techniques they were trained on and maintained them. One pending activity is the study on natural food analysis. This activity had made some progress in the last six months but then was suspended due the impact of the COVID-19 pandemic. The consultant firm was recruited in January 2020. They had developed detailed research proposal and field work and planned to implement in March 2020, but the activity is being delayed.
- ii. Component 2 - Strengthening Community-based Nutrition Care and Practice: The implementation of this component has been scaled up significantly in the last months. Most of the trainings of trainers (TOT) and roll-out training courses were implemented last year, and during the last six months, all nutrition specific intervention activities have been implemented in all Project communes. Up to now, 178 nutrition centers were established in all project villages; more than 3,900 children under the age of 2 have been weighed monthly; 153 severe acute malnutrition (SAM) children were identified and received treatment; 19 roll out training courses on behavior change communication for 431 community based workers (Village Health Workers, Women Union, Health Workers, village head) were organized. The Project has recruited Hmong collaborators to support the development and dissemination of nutrition messages in local languages. However, the implementation of this activity was also postponed due to COVID-19. In the meantime, the Project team is working with the collaborators to develop detailed agenda for a field trip and to translate draft content of songs and story recording into Hmong language. The draft will be shared with Hmong support team at commune level and their feedback will be requested via email. The field testing will be conducted right after the social distancing measures are lifted.
- iii. Component 3 - Support for Establishment of a Policy Platform at Provincial Level. The implementation of this component has made some good progress in the last few months. The advocacy plan was drafted in March 2019 and revised in September 2019. The recruitment of a consultant to support the implementation of the component is waiting for the MOH approval. It is expected that the consultant will be on board in June 2020. The



policy advocacy activities will be implemented at the district level as soon as the COVID-19 social distancing measures are lifted.

- iv. Component 4 - Project Management, Monitoring and Evaluation. The implementation of the Project management is satisfactory to the Bank. The Project team maintains monthly meetings with implementing agencies at local levels, the independent MTR evaluation was completed and the grievance reporting and monitoring (GRM) system is in place and is being implemented in all 20 Project communes.

6. Disbursement status: At the time of the restructuring, the project disbursed 56.3% of the grant amount, even though the actual expenses reached 60% since the reimbursement mechanism is applied to the Project. The Project team plans to extend the closing date of the Project by 9 months until December 31, 2021. However, as regulated by the JSDF management, the request for extension can only be submitted 6 months prior to the original closing date (by September 2020), so another short restructuring for the Project extension will be prepared by September 2020.

7. Summary of the main findings from the MTR: The survey showed that the PDO remains relevant for the national and local priorities. The Project interventions are highly relevant for the local areas and are implemented effectively. The intervention models supported by the Project only require simple low-cost techniques, that are suitable for the socioeconomic conditions of local people, natural conditions and local customs, so it is easy for all ethnic minority groups within community to accept and maintain the model. For example, for the improved chicken raising model, nearly 100% of the households have improved their knowledge and changed chicken raising practices; for nutrition gardens and composting models, the majority of the households have improved their knowledge and changed the practice of nutrition gardens planting techniques. There is an active participation of local partners in the implementation process with regards to planning, implementing and monitoring. In general, the implementation progress of the project, especially the agricultural model complies with the plan. For the chicken raising model, 123 training classes have been organized for farmers, accounting for 99% compared to the plan, with the participation of 2,848 households (equivalent to 104% as required in the implementation plan). For the models of nutrition gardens and composting, 123 training classes have been held with the participation of 2,893 households, representing 100% as required in the implementation plan. For the SRI model, 75 classes have been organized for farmers (equal to 95% compared to the plan) with 1573 participating households (92% compared to the plan).

### **B. Rationale of Project Restructuring**

8. Revision of the Project Indicators: According to the original design, the PDO indicators should have been measured by household surveys at the preparation, mid-term, and the end of the Project. However, as mentioned above, due to the delay in approval, most of nutrition specific interventions had not been implemented long enough before the MTR so the PDO indicators could not be measured and updated. Instead, the Project team suggested the following: (i) to carry out the mid-term evaluation using qualitative methods; and (ii) to complement the measurement of project implementation by output indicators. Following the MTR, it was agreed that certain changes to the results framework needed to be introduced to ensure that the indicators are aligned with the Project activities and expected Project outcomes and to ensure the measurability of each indicator. Some indicators are replaced by more specific and measurable indicators and some new output indicators are added to track the project implementation more regularly and quantitatively. Detailed description of the proposed changes is presented in the table below.



C. DESCRIPTION OF PROPOSED CHANGES

Original Indicator	No Change/ Dropped /Revised	Revised Indicator	Change  (indicator text; end target date; targets; other)	Justification
<b>PDO Level Results Indicators</b>				
<b>Indicator 1:</b> Proportion of infants 0 – 5 months of age who are fed exclusively with breast milk	Revised	<b>Indicator 1:</b> Proportion of infants 0 – 5 months of age who are fed exclusively with breast milk	The end-target date revised from June 30, 2020 to October 30 2020.	To capture the most updated value before the closing date.
<b>Indicator 2:</b> Proportion of children 6 – 23 months of age who received foods from 4 or more food groups	Revised	<b>Indicator 2:</b> Proportion of children 6 – 23 months of age who received foods from 4 or more food groups	The end-target date revised from June 30, 2020 to October 30 2020.	To capture the most updated value before the closing date.
<b>Indicator 3:</b> Proportion of pregnant women who received at least 3 antenatal care checkups during pregnancy	Revised	<b>Indicator 3:</b> Proportion of pregnant women who received at least 3 antenatal care checkups during pregnancy	The end-target date revised from June 30, 2020 to October 30 2020.	To capture the most updated value before the closing date.
<b>Indicator 4:</b> The nutrition-oriented agriculture approach is integrated into the provincial agriculture and forestry 5 years	Revised	<b>Indicator 4:</b> Submission of proposal to integrate nutrition sensitive agriculture approach into the provincial agriculture and forestry 5-year plan from Department of Agriculture and Rural development to Province people’s council/ people’s committee	Revised text	The approval to integrate the nutrition-oriented agriculture approach into the provincial agriculture and forestry 5-year strategy is not under the project control, so does not effectively show the progress made. The Project can provide concrete evidence and support policy advocacy by preparing the proposal to integrate nutrition sensitive agriculture approach into the provincial agriculture and forestry 5-year plan from Department of Agriculture and Rural Development ARD to Province people’s council/ people’s committee



Intermediate Result (Component One): Improving the food and nutrition security (FNS)				
<p><b>Indicator 1:</b> Proportion of mothers with children under age five and pregnant women that can acquire at least 4 kinds of new foods in every month either through cultivating vegetables and/or raising livestock's</p>	<p>Revised/Sp lit into 2 indicators</p>	<p><b>Indicator 1:</b> Proportion of households with children under two or pregnant women who have at least 6 project chickens at the time of survey</p> <p><b>Indicator 2:</b> Proportion of households with children under two or pregnant women who have at least 4 kinds of vegetables in their nutrition vegetable garden at the time of survey</p>		<p>The definition of this indicator, especially "4 kinds of new food" depends on subjective view of the beneficiaries and the accuracy of data is questionable. The proposed indicators are objective and reflect the effectiveness of the project intervention.</p> <p>- When participating households could maintain 2 models of vegetable garden and improved chicken raising, the products would contribute to the project's goal of improving meals for children and family. Recommended indicators are directly related to the intervention effectiveness of the two models.</p> <p>- The validity of "6 chickens" are as follows:</p> <p>(i) According to calculation from district quarterly reports and MTR, 70% households currently have 10 repopulated chickens. Based on experiences from project, maximum 60% of those repopulated chickens can survive until September 2021 which means that in 9/2021 there will be about 6 repopulated chicks/ household; Newcastle and Paterella (common diseases on chicken) normally will cause 40% loss resulting in 30% left (70% - 40%).</p> <p>(ii) Chickens can be also consumed as meat when they</p>



				<p>are one year old.</p> <p>Number of chickens distributed is different among provinces, i.e. 12 chickens in Son La and 15 chickens in Yen Bai so that the project targets at least 6 chicken</p>
<p><b>Indicator 2:</b> Proportion of the participating mothers with children under age five and pregnant women reducing food production cost by at least 10 percent</p>	Dropped			<p>Food production in the project means producing vegetables, chicken and rice. When being asked during the MTR, 100% of FGD (focus group discussion) participants said that it was “impossible to calculate” the cost of vegetable production and raising chickens. In reality, vegetables are grown using home-made manure and the cost is very small. Chickens also use maize, rice and bran products, sometimes more brans can be bought, and chicken flocks are different from households to households. For rice production, people started applying the SRI technique but still in limited area (not whole rice field) and not all required techniques. Therefore, it estimated to take longer time than anticipated when project designed to demonstrate the cost reduction in project life-time.</p>
<p><b>Indicator3:</b> Proportion of mothers with children under age five and pregnant women that have knowledge of nutrition natural ingredients</p>	Revised	<p><b>Indicator 3:</b> Proportion of mothers with children under age two or pregnant women that have knowledge of nutrition of natural ingredients.</p>	Changed the target groups	<p>The proposed indicator is more specific and in line with the baseline survey measurement. The target group was changed to mothers with children under 2 or pregnant woman to be in line with the target intervention of the first 1,000 days</p>



	New	<b>Indicator 4:</b> Number of households with children under two or pregnant women who are trained about improved chicken raising		The proposed indicator will periodically capture the specific outputs of the project intervention
	New	<b>Indicator 5:</b> Number of households with children under two or pregnant women who are trained about nutrition vegetable garden		The proposed indicator will periodically capture the specific outputs of the project intervention
<b>Intermediate Result (Component Two): Strengthening community-based nutrition care and practice</b>				
<b>Indicator 4:</b> Proportion of mothers with children under age five and pregnant women who gain adequate nutrition care knowledge compared with the baseline.	Revised/Sp lit into 2 indicators	<p><b>Indicator 6:</b> Proportion of pregnant women who have adequate knowledge on nutrition care (antenatal care; breastfeeding; complimentary feeding).</p> <p><b>Indicator 7:</b> Proportion of mothers with children under age two who have adequate knowledge on breastfeeding and complementary feeding</p>	Revised text and target groups	<p>The indicator was replaced by two indicators to better reflect the project intervention and to ensure that the measurement is in line with the baseline survey.</p> <p>The new indicators were added to better reflect the project intervention and to ensure that the measurement is in line with the baseline survey. The target group was changed to mothers with children under 2 or pregnant woman to in line with the target intervention of the first 1,000 days.</p>
<b>Indicator 5:</b> Proportion of mothers with children under age 5 that increase the frequency of feeding 4 times per day for children aged 6 - 23 months	Revised	<b>Indicator 8:</b> Proportion of children 6-23 months of age who receive age appropriate meal frequency	Revised text	<p>The measurement of this indicator is too subjective and not in line with the project interventions.</p> <p>The change of the indicator is to ensure that the measurement is in line with the baseline survey and better reflect the project interventions</p>
	New	<b>Indicator 9:</b> Number of SAM children (uncomplicated) received treatment under IMAM program.		The proposed indicator will periodically capture the specific outputs of the project intervention
	New	<b>Indicator 10:</b> Number of U2 children received anthropometric		The proposed indicator will periodically capture the specific



		(measure weight, height/length) monthly		outputs of the project intervention
<b>Intermediate Result (Component Three): Support for the establishment of a policy platform at provincial level and Replication of the Integrated Rural Nutrition Care Approach</b>				
<b>Indicator 6:</b> Provincial guideline stipulating an integrated approach to nutrition through a focus on agriculture is prepared and accepted by both the DOH and the DARD	Dropped			The approval of guideline is not under project control and does not effectively show the progress made by the project
<b>Indicator 7:</b> At least five best practices are fully documented and disseminated among the key stakeholder	Revised	<b>Indicator 11:</b> Number of time the project activities and best practices are featured in the digital and/or print media (i.e. provincial television, radio, newspaper)	Revised text	This measurement of the original indicator is too objective.  The target group for lesson learning is the policy makers. According to the recommendation from provincial partners, mass media especially provincial television is the effective tool for dissemination as well as for advocacy
<b>Indicator 8:</b> Stunting reduction will be incorporated as an objective in the social development plan in each targeted commune	Dropped	<b>Indicator 12:</b> Number of project communes having stunting indicators in the commune socio-economic development plan	Revised text	Description of the indicator changed to define the aim explicitly, but the core idea remains the same.
	New	<b>Indicator 13:</b> Number of provincial quarterly meetings involving both health and agriculture sectors		The proposed indicator will periodically capture the specific outputs of the project intervention
	New	<b>Indicator 14:</b> Number of advocacy workshops held at national, provincial and district level		The proposed indicator will periodically capture the specific outputs of the project intervention



**II. SUMMARY OF CHANGES**

	Changed	Not Changed
Results Framework	✓	
Implementing Agency		✓
Project's Development Objectives		✓
Components and Cost		✓
Loan Closing Date(s)		✓
Cancellations Proposed		✓
Additional Financing Proposed		✓
Reallocation between Disbursement Categories		✓
Disbursements Arrangements		✓
Disbursement Estimates		✓
Change in Overall Risk Rating		✓
Safeguard Policies Triggered		✓
EA category		✓
Legal Covenants		✓
Institutional Arrangements		✓
Financial Management		✓
Procurement		✓
Implementation Schedule		✓
Other Change(s)		✓
Economic and Financial Analysis		✓
Technical Analysis		✓
Social Analysis		✓
Environmental Analysis		✓



IV. DETAILED CHANGE(S)

RESULTS FRAMEWORK

Project Development Objective Indicators

Percent change of infants 0 - 5 months of age who are fed exclusively with breast milk Unit of Measure: Percentage Indicator Type: Custom				
	Baseline	Actual (Current)	End Target	Action
Value	17.40	17.40	20.90	Revised
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	
Percent change of children 6 - 23 months of age who received foods from 4 or more food groups Unit of Measure: Percentage Indicator Type: Custom				
	Baseline	Actual (Current)	End Target	Action
Value	37.50	37.50	45.00	Revised
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	
Percent change of pregnant women who received at least 3 antenatal care checkups during pregnancy Unit of Measure: Percentage Indicator Type: Custom				
	Baseline	Actual (Current)	End Target	Action
Value	11.10	11.10	14.40	Revised
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	
Submission of proposal to integrate nutrition sensitive agriculture approach into the provincial agriculture and forestry 5-year plan from Department of Agriculture and Rural Development to Province p Unit of Measure: Text Indicator Type: Custom				
	Baseline	Actual (Current)	End Target	Action
Value	No proposal	No proposal	Proposal submitted	Revised
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	

Intermediate Indicators



Proportion of household with children under two or pregnant women who have at least 6 project chickens at the time of survey

Unit of Measure: Percentage

Indicator Type: Custom

	Baseline	Actual (Current)	End Target	Action
Value	0.00		50.00	Revised
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	

Proportion of household with children under two or pregnant women who plant at least 4 kinds of vegetable in their nutrition vegetable garden at the time of survey

Unit of Measure: Percentage

Indicator Type: Custom

	Baseline	Actual (Current)	End Target	Action
Value	20.00		65.00	Revised
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	

Proportion of mothers with children under age two or pregnant women that have knowledge of nutrition of natural ingredients

Unit of Measure: Percentage

Indicator Type: Custom

	Baseline	Actual (Current)	End Target	Action
Value	0.20		10.00	Revised
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	

Number of households with children under two or pregnant women who are trained about improved chicken raising

Unit of Measure: Number

Indicator Type: Custom

	Baseline	Actual (Current)	End Target	Action
Value	0.00	4276.00	5600.00	New
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	

Number of households with children under two or pregnant women who are trained about nutrition vegetable garden

Unit of Measure: Number

Indicator Type: Custom



	Baseline	Actual (Current)	End Target	Action
Value	0.00	4394.00	5600.00	New
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	
Proportion of pregnant women have adequate knowledge on nutrition care (antenatal care; breastfeeding; complimentary feeding) Unit of Measure: Percentage Indicator Type: Custom				
	Baseline	Actual (Current)	End Target	Action
Value	17.70		23.00	Revised
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	
Proportion of mothers who with children under age two who have adequate knowledge on breastfeeding and complementary feeding Unit of Measure: Percentage Indicator Type: Custom				
	Baseline	Actual (Current)	End Target	Action
Value	36.00		46.80	New
Date	31-Oct-2017		30-Oct-2020	
Proportion of children from 6-23 months of age who receive age appropriate meal frequency Unit of Measure: Percentage Indicator Type: Custom				
	Baseline	Actual (Current)	End Target	Action
Value	57.60		69.10	Revised
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	
Number of SAM children (uncomplicated) received treatment under IMAM program Unit of Measure: Number Indicator Type: Custom				
	Baseline	Actual (Current)	End Target	Action
Value	0.00	129.00	200.00	New
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	
Number of under 2 children received anthropometric (measure weight, height/length) monthly Unit of Measure: Number Indicator Type: Custom				



	Baseline	Actual (Current)	End Target	Action
Value	0.00	3908.00	5744.00	New
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	
Provincial guideline stipulating an integrated approach to nutrition through a focus on agriculture is prepared and accepted by both the DOH and the DARD Unit of Measure: Text Indicator Type: Custom				
	Baseline	Actual (Current)	End Target	Action
Value	No guidelinee	No guideline	Specific provincial guideline finalized	Marked for Deletion
Date	31-Oct-2017	31-Oct-2019	30-Jun-2020	
Number of time the project activities and best practices are featured in the digital and/or print media (i.e. provincial television, radio, newspaper) Unit of Measure: Number Indicator Type: Custom				
	Baseline	Actual (Current)	End Target	Action
Value	0.00	2.00	4.00	Revised
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	
Number of communes having stunting indicators to be included in the Commune Socio-economic development plan Unit of Measure: Number Indicator Type: Custom				
	Baseline	Actual (Current)	End Target	Action
Value	0.00	0.00	20.00	Revised
Date	31-Oct-2017	31-Oct-2017	30-Oct-2020	
Number of provincial quarterly meetings involving both health and agriculture sectors Unit of Measure: Number Indicator Type: Custom				
	Baseline	Actual (Current)	End Target	Action
Value	0.00	13.00	20.00	New
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	
Number of advocacy workshops held at national, provincial and district level Unit of Measure: Number				



Indicator Type: Custom

	Baseline	Actual (Current)	End Target	Action
Value	0.00	0.00	7.00	New
Date	31-Oct-2017	31-Oct-2019	30-Oct-2020	