

Implementation Status & Results
Ghana
Ghana---Social Opportunities Project (P115247)

Operation Name: Ghana---Social Opportunities Project (P115247)	Project Stage: Implementation	Seq.No: 4	Status: ARCHIVED	Archive Date: 26-Dec-2011
Country: Ghana	Approval FY: 2010			
Product Line: IBRD/IDA	Region: AFRICA	Lending Instrument: Specific Investment Loan		
Implementing Agency(ies):				

Key Dates

Board Approval Date	20-May-2010	Original Closing Date	30-Jun-2016	Planned Mid Term Review Date	15-Jan-2014	Last Archived ISR Date	26-Dec-2011
Effectiveness Date	19-Oct-2010	Revised Closing Date	30-Jun-2016	Actual Mid Term Review Date			

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The objectives of the Project are to improve targeting in social protection spending, increase access to conditional cash transfers nationwide, increase access to employment and cash-earning opportunities for the rural poor during the agricultural off-season, and improve economic and social infrastructure in target districts.

Has the Project Development Objective been changed since Board Approval of the Project?

Yes No

Component(s)

Component Name	Component Cost
Component One: Rationalize National Social Protection Policy. (US\$2.5 million)	2.50
Component Two: Labor Intensive Public Works (LIPW). (US\$56 million, including an IDA contribution of US\$56 million)	56.00
Component Three: Livelihood Empowerment Against Poverty Program (LEAP).(US\$20 million)The main objective of this component is to sup	20.00
Component Four: Capacity Building. (US\$4.1 million)	4.10
Component Five: Project Management and Coordination.(US\$6.5 million)	6.50

Overall Ratings

	Previous Rating	Current Rating
Progress towards achievement of PDO	Satisfactory	Satisfactory
Overall Implementation Progress (IP)	Satisfactory	Satisfactory
Overall Risk Rating		

Implementation Status Overview

Below is a summary on implementation progress under the project components:

-Component 1 - Rationalize National Social Protection Policy. The Government has prepared the TORs and related activities to undertake a review of the existing safety nets programs with the objective of identifying shortcomings and improving the effectiveness of the Social Safety Nets programs in Ghana. The ILO has agreed to identify a consultant to support the strategy. A Ghanaian team is planning to be in Geneva week of April 23 to follow up.

-Component 2 - Labor Intensive Public Works (LIPW). Progress is underway. Forty four social infrastructure subprojects in Bolga, Kumasi, Wa, Tamale and Accra and 17 climate change subprojects in Bolga and Wa are under implementation. A total amount of 81,948.00 GHc was paid to The beneficiaries worked an average 6 person days and average earning of GHc36. A total of 46,109 person days of work was generated from social infrastructure subprojects and 6, 993 from climate change subprojects. Under social infrastructure subprojects this provided temporary jobs. for 6, 109 people (of which 6.7% are skilled and 93.3% are unskilled labor). Approximately, 57% were males and 43% females. The climate change subprojects provided employment to 1,470 unskilled beneficiaries of which 51% were male and 49% females. The climate change projects had the highest unskilled labor coefficient and given GSOP's focus on supporting subprojects that have the potential to create high employment opportunities during the agriculture off season, the team will align resources towards the climate change subprojects and shift away from low labor intensity social infrastructure subprojects which are being supported through other Bank and donor projects. In parallel, given the low labor content and lack of long-term sustainability of feeder roads, financing of feeder roads should be a low priority. Rehabilitation of dugouts and dams yield long term benefits and can be supported but their intensity can be increased by adding de-silting to these works.

-Component 3 - Livelihood Empowerment Against Poverty Program (LEAP). The LEAP target for 2011 of 64,241 households (Jan-October 2011) has been achieved. Efforts to scale up and deepen the LEAP program from a pilot to a national program have been ongoing with support from the UNICEF, DfID and World Bank. As part of building up the LEAP capacity, study tours to foster south to south exchange and knowledge sharing were completed in 2011.

Progress related to the development of the MIS and operational manual and common targeting are near completion. The baseline for impact assessment has been completed.

Delays in the release of LEAP budget through the Government's internal systems which led to earlier constraints are being resolved as the Ministry of Employment and Social Welfare (MESW) is working with Ministry of Finance and Economic Planning (MoFEP) to put in place proper mechanisms to ensure timely availability of funds.

-Component 4 - Capacity Building and Project Management and Coordination. The establishment of a draft policy and institutional framework for the application of labor intensive works, both as social protection and employment-generation mechanism was prepared in December 2011 (in line with the legal covenant, Schedule 2, Section I. H). Support from the ILO since September 2011 has led to the completion of orientation workshops for district and project engineers at Koforidua Training Center (KTC) on labor intensive work methods. This is a follow up to the agreement reached to support the re-establishment of the training program for contractors and relevant district, regional road engineers. A number of Information, Education and Communication (IEC) activities were carried out between January 2011 and February 2012 including the official project launch (December 2011).

-Component 5 - All GSOP positions have been filled and efforts are underway to ensure resources are allocated to achieving the targets and agreements reached during the preceding period with the field based TTL.

Locations

Country	First Administrative Division	Location	Planned	Actual
Ghana	Not Entered	Republic of Ghana		
Ghana	Upper West Region	Nadowli		
Ghana	Upper West Region	Sissala West		
Ghana	Upper West Region	Wa East		
Ghana	Upper West Region	Wa West		
Ghana	Upper West Region	Sissala East		
Ghana	Upper West Region	Jirapa Lambussie		

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Country	First Administrative Division	Location	Planned	Actual
Ghana	Upper East Region	Talensi-Nabdam		
Ghana	Upper East Region	Garu-Tempane		
Ghana	Upper East Region	Builsa		
Ghana	Upper East Region	Bongo		
Ghana	Northern Region	Nanumba South		
Ghana	Northern Region	Nanumba North		
Ghana	Northern Region	Sawla-Tuna-Kalba		
Ghana	Upper East Region	Bawku West		
Ghana	Northern Region	Bunkpurugu-Yunyoo		
Ghana	Upper West Region	Lawra		
Ghana	Northern Region	Karaga		
Ghana	Northern Region	Gushiegu		
Ghana	Northern Region	Bole		
Ghana	Northern Region	Kpandai		
Ghana	Northern Region	East Gonja		
Ghana	Brong-Ahafo	Atebubu		
Ghana	Volta Region	Nkwanta North		
Ghana	Volta Region	Nkwanta South		
Ghana	Brong-Ahafo	Pru		
Ghana	Brong-Ahafo	Sene		
Ghana	Volta Region	Krachi East		
Ghana	Volta Region	Krachi West		
Ghana	Brong-Ahafo	Nkoranza North		
Ghana	Central Region	Assin South		
Ghana	Central Region	Twifo Hemang Lower Denkyira		

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Ghana	Ashanti Region	Sekyere Afram Plains		
Ghana	Central Region	Upper Denkyira		
Ghana	Western Region	Ellembelle		
Ghana	Eastern Region	Dangme East		
Ghana	Eastern Region	Atiwa		
Ghana	Northern Region	Saboba		
Ghana	Northern Region	Chereponi		
Ghana	Upper West Region	Lambussie Karni		
Not Entered	Not Entered	Not Entered		

Results

Project Development Objective Indicators

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Beneficiaries of Safety Nets programs (number)	☒	Number	Value	14000.00	68557.00	200000.00
			Date	05-Mar-2010	12-Apr-2012	
			Comments			
Beneficiaries of Safety Nets programs - Cash-for-work, food-for-work and public works (number)	☒	Number Sub Type Breakdown	Value	0.00	6109.00	30000.00
			Date	05-Mar-2010	01-Mar-2012	30-Jun-2016
			Comments			
Beneficiaries of Safety Nets programs - Female (number)	☒	Number Sub Type Breakdown	Value	8000.00	39077.00	110000.00
			Date	05-Mar-2010	09-May-2012	30-Jun-2016
			Comments		this is estimated. The numbers indicate that at least 57% of total beneficiaries are women.	
Beneficiaries of Safety Nets programs - Conditional cash transfers (number)	☒	Number Sub Type Breakdown	Value	14000.00	68557.00	200000.00
			Date		16-May-2012	30-Jun-2016
			Comments			
Beneficiaries of Safety Nets programs - Other cash transfers programs (number)	☒	Number Sub Type Breakdown	Value	0.00	0.00	0.00
			Date		16-May-2012	30-Jun-2016
			Comments			

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Social protection spending allocated to programs targeted to the poor	<input type="checkbox"/>	Percentage	Value	0.00	0.00	6.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			
LEAP and Ghana Health Insurance indigent exemption expenditures in GoG's overall package of pro-poor expenditures as defined by MoFEP	<input type="checkbox"/>	Percentage	Value	0.19	0.19	3.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments	LEAP only		LEAP+Ghana Health Insurance
Person days of unskilled workers	<input type="checkbox"/>	Number	Value	0.00	53102.00	1500000.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			
Average earnings of unskilled workers in LIPWs (cedi)	<input type="checkbox"/>	Number	Value	0.00	34.00	150.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			
Direct project beneficiaries	<input checked="" type="checkbox"/>	Number	Value	0.00	7613600.00	156800.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			
Direct project beneficiaries under LIPW component	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00	76136.00	16800.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			
Direct project beneficiaries under cash transfer component	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00	68557.00	140000.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			
Female beneficiaries	<input checked="" type="checkbox"/>	Percentage Sub Type Supplemental	Value	50.00	57.30	25.00

Intermediate Results Indicators

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
A policy and institutional framework favorable to scaling-up the project is in place	<input type="checkbox"/>	Yes/No	Value	No	Yes	Yes
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			
Project resources used in compliance with project objectives and procedures	<input type="checkbox"/>	Yes/No	Value	No	Yes	Yes
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			

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Pilot formally evaluated against agreed upon indicators (coverage and targeting performance) and lessons learned incorporated into rollout plan	<input type="checkbox"/>	Yes/No	Value	No	No	Yes
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			
Targeting performance (share of beneficiaries from the poorest 20% of population)	<input type="checkbox"/>	Percentage	Value	48.00	50.00	60.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments	42-48% (2006)		>60%
Enrolled beneficiaries in the districts where LEAP pilot will be intensified (% increase)	<input type="checkbox"/>	Number	Value	100.00	205.00	250.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments		Data reported by the GSOP team was incorrect and has been rectified by the current MIS specialist and the availability of more robust data.	
LEAP administrative costs compared to total costs	<input type="checkbox"/>	Percentage	Value	30.00	15.44	20.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments	2009		
Total worker earnings as share of LIPW cost	<input type="checkbox"/>	Percentage	Value	40.00	20.00	50.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			
Maintenance program established for roads and dams	<input type="checkbox"/>	Number	Value	10.00	0.00	40.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments		Data reported by the GSOP team was incorrect and has been rectified by the current MIS specialist and the availability of more robust data.	
Rehabilitated dams inspected annually by communities (under supervision of the district engineer) for dam safety concerns	<input type="checkbox"/>	Percentage	Value	50.00	0.00	90.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2106
			Comments		Data reported by the GSOP team was incorrect and has been rectified by the current MIS specialist and the availability of more robust data.	
Roads rehabilitated, Rural	<input checked="" type="checkbox"/>	Kilometers	Value	0.00	0.00	85.00

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			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			Targets are estimates and will be adjusted based on the final selection of sub-projects.
Working group to set priorities for social protection indicators to be set under MoFEP leadership	<input type="checkbox"/>	Yes/No	Value	No	No	Yes
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			
LEAP operational review completed and action plan prepared	<input type="checkbox"/>	Yes/No	Value	No	Yes	Yes
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			
Payments made to contractors after receipt of performance security	<input type="checkbox"/>	Percentage	Value	50.00	100.00	90.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments		The problem here is that most contractors are unable to get the performance security Bank guarantee needed before they can receive the first payment. They proceed to work and then demand progress payments. Only one contractor so far got a performance security Bank guarantee was given the advance payment.	
Payments to workers under LIPW program made within 20 days after the attendance at work sites	<input type="checkbox"/>	Percentage	Value	60.00	100.00	90.00
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			
Updated and tested menu of LIPW with costs and labor contribution unit	<input type="checkbox"/>	Yes/No	Value	No	Yes	Yes
			Date	20-May-2010	17-Apr-2012	30-Jun-2016
			Comments			

Data on Financial Performance (as of 15-Mar-2012)

Financial Agreement(s) Key Dates

Project	Loan No.	Status	Approval Date	Signing Date	Effectiveness Date	Original Closing Date	Revised Closing Date
P115247	IDA-47350	Effective	20-May-2010	08-Sep-2010	19-Oct-2010	30-Jun-2016	30-Jun-2016

Disbursements (in Millions)

Project	Loan No.	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
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P115247	IDA-47350	Effective	XDR	58.40	58.40	0.00	16.67	41.73	29.00
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Disbursement Graph

Key Decisions Regarding Implementation

The implementation status and results report can be disclosed.

Restructuring History

There has been no restructuring to date.

Related Projects

There are no related projects.