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Procurement Plan

I. General

1. Project Information

Country	:	Bhutan
Borrower	:	
Project Name	:	PFM-MDF Financed Strengthening Public Financial Management Project
Loan Credit No.	:	P 162196

2. Bank's Approval Date of the Procurement Plan : September 19, 2017

In accordance with paragraph 5.9 of the "World Bank Procurement Regulations for IPF Borrowers" (July 2016) ("Procurement Regulations") the Bank's Systematic Tracking and Exchanges in Procurement (STEP) system will be used to prepare, clear and update Procurement Plans and conduct all procurement transactions for the Project.

This textual part along with the Procurement Plan tables in STEP constitute the Procurement Plan for the Project. The following conditions apply to all procurement activities in the Procurement Plan. The other elements of the Procurement Plan as required under paragraph 4.4 of the Procurement Regulations are set forth in STEP.

The Bank's Standard Procurement Documents: shall be used for all contracts subject to international competitive procurement and those contracts as specified in the Procurement Plan tables in STEP.

II. <u>Goods, Works and Non consulting Services</u>

1. Prior Review Threshold

Method of Procurement	Thresholds for Method (USD equivalent)	Prior Review Threshold (USD)
ICB (Goods)	> 200,000 USD	All contract above 4 million
NCB (Goods)	> USD 30,000 and up to USD 200,000	
Shopping (Goods)	Up to USD 30,000	
ICB (Works)	> 1.5 million	All contract above 15 million
NCB (Works)	> 50,000 and up to USD 1.5 million	
Shopping (Works)	Up to USD 50,000	

ICB (Non-Consulting Services)	> 200,000 USD	All contract above 4 million
NCB (Non-Consulting Services)	< 200,000 USD	
Direct Contracting	No Threshold; meet paragraph 6.8, 6.9 and 6.10 of regulations	

Note: The Prior Review Thresholds will be reviewed during the implementation of the project and modified depending on the risk assessment and implementation of mitigation measures.

In the case of contracts subject to prior review, before granting / agreeing to (a) a material extension of the stipulated time for performance of a contract; or (b) any substantial modification or waiver of the scope of services or other significant changes to the terms and conditions of such that the contract, including issuing; or (c) any change variation order or orders under such contract amendment (except in cases of extreme urgency) which would in aggregate, singly or combined with all variation orders or amendments previously issued, increase the original contract amount of the contract by more than 15% (fifteen percent); or (d) the proposed termination of the original price contract, the Borrower shall seek the Bank's no objection to the proposed extension, modification, or change order.

A copy of all amendments to the contract shall be furnished to the Bank for its record.

2. **Prequalification**
   Not Applicable

3. **Reference to Project operational/Procurement Manual**
   Standard Procurement Documents agreed between Project and Bank will be used for all works, consultancy and goods procurements.

4. **Any Other Special Procurement Arrangements:**

   National Procurement Arrangements: In accordance with paragraph 5.3 of the Procurement Regulations, when approaching the national market (as specified in the Procurement Plan tables in STEP), the country's own procurement procedures may be used.
   When the Borrower uses its own national open competitive procurement arrangements, such arrangements shall be subject to paragraph 5.4 of the Procurement Regulations and the following conditions. Requirements for national open competitive procurement include the following:
   a. open advertising of the procurement opportunity at the national level;

b. the procurement is open to eligible firms from any country;
c. the request for bids/request for proposals document shall require that Bidders/Proposers submitting Bids/Proposals present a signed acceptance at the time of bidding, to be incorporated in any resulting contracts, confirming application of, and compliance with, the Bank's Anti-Corruption Guidelines, including without limitation the Bank's right to sanction and the Bank's inspection and audit rights;
d. contracts with an appropriate allocation of responsibilities, risks, and liabilities;
e. publication of contract award information;
f. rights for the Bank to review procurement documentation and activities;
g. an effective complaints mechanism; and
h. maintenance of records of the Procurement Process..

When other national procurement arrangements other than national open competitive procurement arrangements are applied by the Borrower, such arrangements shall be subject to paragraph 5.5 of the Procurement Regulations.

II. **Domestic Preference.** Domestic preference as specified under paragraph 5.51 of the Procurement Regulations (Goods and Works).
Goods: is applicable for those contracts identified in the Procurement Plan tables;
Works: is not applicable

The bid evaluation will be carried out as per agreed timeline in the Procurement Activity Schedule

III. Selection of Consultant

1. Prior Review Threshold

Method of Procurement	Threshold (USD Equivalent)	Prior Review Threshold
(a) Quality and Cost Based Selection	No threshold	All Contracts above 2 million USD for Consultant Firms
(b) Quality Based Selection	No threshold	
(c) Selection Made Under a Fixed Budget	No threshold	All contracts above $0.4 million USD for Individual Consultants.
(d) Least Cost Selection	No threshold	
(e) Selection Based on Consultant's Qualifications	< 100,000	
(f) Single Source Selection of firms	As per Consultant Guidelines Para 3.9	
(g) Selection of Individual Consultants	No threshold	

Note: The Prior Review Thresholds will be reviewed during the implementation of the project and modified.

In the case of contracts subject to prior review, before agreeing to: (a) an extension of the stipulated time for performance of a contract; (b) any substantial modification of the scope of services, substitutions of key experts, or other significant changes to the terms and conditions of the contract; or (c) the proposed termination of the contract, the Borrower shall seek the Bank's no objection. A copy of all amendments to the contract shall be furnished to the Bank for its record.

2. Short List comprising entirely of national consultants: Short list of consultants for services, estimated to cost less than USD 200,000 equivalent per contract, may comprise entirely of national consultants.

PROCUREMENT PLAN **Bhutan : PFM-MDF FINANCED STRENGTHENING PUBLIC FINANCIAL MANAGEMENT PROJECT**

General Information

Country: Bhutan
Banks Approval Date of the Original Procurement Plan: 2017-12-07
Revised Plan Date(s): (comma delineated, leave blank if none) 2018-02-28
Project ID: P162196
GPN Date:
Project Name: PFM-MDF FINANCED STRENGTHENING PUBLIC FINANCIAL MANAGEMENT PROJECT
Loan / Credit No: TF / A5549
Executing Agency(ies): The Central Coordinating Agency for Internal Audit Service, Department of Public Accounts, Ministry of Finance

WORKS

Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Procurement Process	Prequalification (Y/N)	Actual Amount (US$)	Process Status	Draft Pre-qualification Documents		Prequalification Evaluation Report		Draft Bidding Document / Justification		Specific Procurement Notice / Invitation		Bidding Documents as Issued		Proposal Submission / Opening / Minutes		Bid Evaluation Report and Recommendation for Award		Signed Contract		Contract Completion	
										Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual

GOODS

Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Procurement Process	Prequalification (Y/N)	Actual Amount (US$)	Process Status	Draft Pre-qualification Documents		Prequalification Evaluation Report		Draft Bidding Document / Justification		Specific Procurement Notice / Invitation		Bidding Documents as Issued		Proposal Submission / Opening / Minutes		Bid Evaluation Report and Recommendation for Award		Signed Contract		Contract Completion	
										Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual
BT-CCA-39544-GO-RFB / Procurement of CAATS and Audit Management Software and compatible laptops	TF / A5549	Strengthening Budget Execution and Oversight Capacities	Post	Request for Quotations	Limited	Single Stage - One Envelope		0.00	Pending Implementation							2018-01-15								2018-03-12		2018-09-08	
PFM-MDF/IFMIS-ICT / Procurement of Laptops for ICT Core Team for IFMIS	TF / A5549	Strengthening Budget Execution and Oversight Capacities	Post	Request for Quotations	Open - International	Single Stage - One Envelope		0.00	Pending Implementation							2018-02-12								2018-03-28		2019-03-28	

NON CONSULTING SERVICES

Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Procurement Process	Prequalification (Y/N)	Actual Amount (US$)	Process Status	Draft Pre-qualification Documents		Prequalification Evaluation Report		Draft Bidding Document / Justification		Specific Procurement Notice / Invitation		Bidding Documents as Issued		Proposal Submission / Opening / Minutes		Bid Evaluation Report and Recommendation for Award		Signed Contract		Contract Completion	
										Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual

CONSULTING FIRMS

Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Contract Type	Actual Amount (US$)	Process Status	Terms of Reference		Expression of Interest Notice		Short List and Draft Request for Proposals		Request for Proposals as Issued		Opening of Technical Proposals / Minutes		Evaluation of Technical Proposal		Combined Evaluation Report and Draft Negotiated Contract		Signed Contract		Contract Completion	
									Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual
BT-CCA-39501-CS-QCBS / Develop Performance Audit & QAIP guidelines. Develop skills of Internal Auditors on developing the Internal Audit Strategic Plan, Train the IA's on guidelines developed, CAAT software, internal and external assessment based on IIA guidelines	TF / A5549	Strengthening Budget Execution and Oversight Capacities	Post	Quality And Cost-Based Selection	Open - International		0.00	Under Implementation	2017-12-14	2017-12-08	2018-01-04	2017-12-08	2018-02-17				2018-03-17		2018-04-16		2018-05-21		2018-06-25		2019-06-25	
DPA/AD/PFM-MDF/IPSAS/001 / Support implementation of cash basis IPSAS, conduct gap analysis, develop Roadmap for Cash-basis IPSAS implementation,develop Bhutanese Public Sector Accounting Standards, conduct trainings/workshops, hand-holding on AFS preparation for 1-2 FYs, etc	TF / A5549	Strengthening Budget Execution and Oversight Capacities	Post	Quality And Cost-Based Selection	Open - International		0.00	Under Implementation	2017-12-19	2017-12-08	2018-01-09	2017-12-08	2018-01-23				2018-02-22		2018-03-08		2018-04-05		2018-05-01		2020-04-30	

INDIVIDUAL CONSULTANTS