Jordan Emergency Health Project (P163387)

Key Dates

Key Project Dates

- Bank Approval Date: 13-Jun-2017
- Effectiveness Date: 26-Jul-2017
- Planned Mid Term Review Date: 30-Oct-2018
- Actual Mid-Term Review Date: 27-Sep-2018
- Original Closing Date: 29-Jun-2019
- Revised Closing Date: 31-Oct-2023

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The Project development objective (PDO) is to support the Government of Jordan in maintaining the delivery of primary and secondary health services to poor uninsured Jordanians and Syrian refugees at Ministry of Health facilities.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

Components

Name

Results-based financing to deliver health care services at primary and secondary care facilities of MOH for the target population: (Cost $238.00 M)
Improving coverage and quality of the primary health care services: (Cost $11.64 M)

Overall Ratings

<table>
<thead>
<tr>
<th>Name</th>
<th>Previous Rating</th>
<th>Current Rating</th>
</tr>
</thead>
<tbody>
<tr>
<td>Progress towards achievement of PDO</td>
<td>Moderately Satisfactory</td>
<td>Moderately Satisfactory</td>
</tr>
<tr>
<td>Overall Implementation Progress (IP)</td>
<td>Moderately Satisfactory</td>
<td>Moderately Satisfactory</td>
</tr>
<tr>
<td>Overall Risk Rating</td>
<td>Substantial</td>
<td>Substantial</td>
</tr>
</tbody>
</table>

Implementation Status and Key Decisions

The parent project was approved by the Board of Executive Directors on June 13, 2017, and declared effective on July 26, 2017, financed by a US$50 million loan, consisting of a non-concessional portion of US$36.1 million and a concessional portion of US$13.9 million from the GCFF. In addition, the Islamic Development Bank (IsDB) provided US$100 million through a parallel co-financing arrangement, of which US$21 million is financed by the GCFF. The Additional Financing (AF) of US$200 million will be implemented over 4 years.

**Project Rating:** The disbursement rate under the Parent project is 96.7% (with full disbursement under Component 1), and the overall PDO and Implementation Progress ratings are rated as Moderately Satisfactory.

**Component 1:** The project has supported financing of human resources needed to deliver primary and secondary health care at MOH facilities, despite tight fiscal constraints. In addition, the project introduced a more detailed monitoring system for delivery of services, independent verification...
tracks and records actual services delivered, disaggregated by gender and target populations. The most recent annual data from this monitoring system covers November 2017 to October 2018 and shows that the overall number of services delivered to the target population was on target (2.1 million primary health services and 2.9 million secondary services). When disaggregated by population group, data for the above period suggest that the targets for Syrian refugees were not met. This was largely due to the decreased demand by Syrian refugees due to the financial barriers resulting from the change in their co-payment rate, which was rolled back in March 2019.

**Component 2:** Although implementation of TA activities under Component 2 has incurred delays, significant progress has been made and preparations are underway to conduct planned activities (i.e. capacity building TA in health financing and health economics, and a costing study). The procurement process for capacity building activities, including selection of a firm to undertake a costing study on NCD prevention and planned trainings on health financing and economics, research methodology and scientific writing and data collection, is underway.

**AF:** Although Effectiveness has not been achieved at the time of submitting this ISR, start-up of activities under the AF is expected to be implemented swiftly.

### Risks

#### Systematic Operations Risk-rating Tool

<table>
<thead>
<tr>
<th>Risk Category</th>
<th>Rating at Approval</th>
<th>Previous Rating</th>
<th>Current Rating</th>
</tr>
</thead>
<tbody>
<tr>
<td>Political and Governance</td>
<td>Moderate</td>
<td>Moderate</td>
<td>Moderate</td>
</tr>
<tr>
<td>Macroeconomic</td>
<td>Substantial</td>
<td>Substantial</td>
<td>Substantial</td>
</tr>
<tr>
<td>Sector Strategies and Policies</td>
<td>Moderate</td>
<td>Moderate</td>
<td>Moderate</td>
</tr>
<tr>
<td>Technical Design of Project or Program</td>
<td>Moderate</td>
<td>Moderate</td>
<td>Moderate</td>
</tr>
<tr>
<td>Institutional Capacity for Implementation and Sustainability</td>
<td>Moderate</td>
<td>Moderate</td>
<td>Moderate</td>
</tr>
<tr>
<td>Fiduciary</td>
<td>Substantial</td>
<td>Moderate</td>
<td>Moderate</td>
</tr>
<tr>
<td>Environment and Social</td>
<td>Low</td>
<td>Low</td>
<td>Low</td>
</tr>
<tr>
<td>Stakeholders</td>
<td>Substantial</td>
<td>Moderate</td>
<td>Moderate</td>
</tr>
<tr>
<td>Other</td>
<td>High</td>
<td>Substantial</td>
<td>Substantial</td>
</tr>
<tr>
<td>Overall</td>
<td>Substantial</td>
<td>Substantial</td>
<td>Substantial</td>
</tr>
</tbody>
</table>

### Results

#### PDO Indicators by Objectives / Outcomes

<table>
<thead>
<tr>
<th>PDO Indicators</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>►Maintaining number of health services delivered at MOH secondary health care facilities to target populations (Number (Thousand), Custom)</td>
<td>1,905.00</td>
<td>1,905.00</td>
<td>2,984.02</td>
<td>1,905.00</td>
</tr>
<tr>
<td>Comments:</td>
<td>Verified Data from November 2017 - October 2018</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Indicator</td>
<td>Baseline</td>
<td>Actual (Previous)</td>
<td>Actual (Current)</td>
<td>End Target</td>
</tr>
<tr>
<td>--------------------------------------------------------------------------</td>
<td>----------</td>
<td>-------------------</td>
<td>------------------</td>
<td>------------</td>
</tr>
<tr>
<td><strong>Number of health services delivered at MOH secondary health care facilities to poor uninsured Jordanians, male (Number (Thousand), Custom Breakdown)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Value</td>
<td>792.00</td>
<td>792.00</td>
<td>1,240.05</td>
<td>792.00</td>
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<tr>
<td><strong>Number of health services delivered at MOH secondary health care facilities to poor uninsured Jordanians, female (Number (Thousand), Custom Breakdown)</strong></td>
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<td></td>
<td></td>
</tr>
<tr>
<td>Value</td>
<td>1,009.00</td>
<td>1,009.00</td>
<td>1,660.84</td>
<td>1,009.00</td>
</tr>
<tr>
<td><strong>Number of health services delivered at MOH secondary health care facilities to registered Syrian refugees, male (Number (Thousand), Custom Breakdown)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Value</td>
<td>46.00</td>
<td>46.00</td>
<td>38.69</td>
<td>46.00</td>
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<tr>
<td><strong>Number of health services delivered at MOH secondary health care facilities to registered Syrian refugees, female (Number (Thousand), Custom Breakdown)</strong></td>
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<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Value</td>
<td>58.00</td>
<td>58.00</td>
<td>44.43</td>
<td>58.00</td>
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<tr>
<td><strong>Maintaining number of health services delivered at MOH primary health care facilities to target populations (Number (Thousand), Custom)</strong></td>
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<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Value</td>
<td>2,670.00</td>
<td>2,670.00</td>
<td>2,159.72</td>
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<td>Comments:</td>
<td>Verified Data from November 2017 - October 2018</td>
<td></td>
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<td></td>
</tr>
<tr>
<td><strong>Number of health services delivered at MOH primary health care facilities to poor uninsured Jordanians, male (Number (Thousand), Custom Breakdown)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Value</td>
<td>1,115.00</td>
<td>1,115.00</td>
<td>1,208.12</td>
<td>1,115.00</td>
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<tr>
<td><strong>Number of health services delivered at MOH primary health care facilities to poor uninsured Jordanians, female (Number (Thousand), Custom Breakdown)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Value</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Date</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Value | 1,420.00 | 1,009.00 | 893.08 | 1,420.00
---|---|---|---|---

Number of health services delivered at MOH primary health care facilities to registered Syrian refugees, male (Number (Thousand), Custom Breakdown)

<table>
<thead>
<tr>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>59.00</td>
<td>59.00</td>
<td>21.95</td>
</tr>
</tbody>
</table>

Number of health services delivered at MOH primary health care facilities to registered Syrian refugees, female (Number (Thousand), Custom Breakdown)

<table>
<thead>
<tr>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>76.00</td>
<td>76.00</td>
<td>36.56</td>
</tr>
</tbody>
</table>

Overall Comments

Data Source: Verified Data from November 2017 - October 2018

Intermediate Results Indicators by Components

Results based financing to deliver health care services at primary and secondary care facilities of MOH for the target population

Grievances registered related to delivery of project benefits that are actually addressed (Percentage, Custom)

<table>
<thead>
<tr>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>100.00</td>
<td>0.00</td>
<td>0.00</td>
</tr>
</tbody>
</table>

People who have received essential health, nutrition, and population (HNP) services (Number, Corporate)

<table>
<thead>
<tr>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>220,358.00</td>
<td>220,358.00</td>
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</tbody>
</table>

Number of children immunized (Number, Corporate Breakdown)

<table>
<thead>
<tr>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>220,258.00</td>
<td>220,258.00</td>
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</tbody>
</table>
Review of the existing GRM mechanism (Text, Custom)

<table>
<thead>
<tr>
<th>Date</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>27-Jul-17</td>
<td>No review conducted of the existing GRM system</td>
<td>No review conducted of the existing GRM system</td>
<td>No review conducted of the existing GRM system</td>
<td>Review conducted of the existing GRM system</td>
</tr>
<tr>
<td>26-Jun-19</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>30-Oct-23</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Percentage increase in proportion of pregnant Syrian women accessing their first antenatal care visits during the first trimester (Text, Custom)

<table>
<thead>
<tr>
<th>Date</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>27-Jul-17</td>
<td>83.2%</td>
<td>83.2%</td>
<td>83.2%</td>
<td>84.8%</td>
</tr>
<tr>
<td>26-Jun-19</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>30-Oct-23</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Disbursement Linked Indicators

DLI 1 Assessment of PHC coverage & quality gaps (Text, Output, 2,000,000.00, 0.00%)

<table>
<thead>
<tr>
<th>Date</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>Year 4</th>
</tr>
</thead>
</table>

DLI 1.1 Additional MOH budget allocation (Text, Intermediate Outcome, 1,000,000.00, 0.00%)

<table>
<thead>
<tr>
<th>Date</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>Year 4</th>
</tr>
</thead>
</table>

DLI 1.2 MOH completes an assessment (Text, Output, 1,000,000.00, 0.00%)

<table>
<thead>
<tr>
<th>Date</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>Year 4</th>
</tr>
</thead>
</table>

DLI 2 Development of an Implementation Plan to Improve Quality & Coverage of PHC (Text, Output, 3,000,000.00, 0.00%)

<table>
<thead>
<tr>
<th>Date</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>Year 4</th>
</tr>
</thead>
</table>

7/29/2019
<table>
<thead>
<tr>
<th>Value</th>
<th>No implementation plan</th>
<th>No implementation plan</th>
<th>No implementation plan</th>
<th>--</th>
</tr>
</thead>
<tbody>
<tr>
<td>Date</td>
<td>--</td>
<td>29-Mar-2019</td>
<td>26-Jun-2019</td>
<td>--</td>
</tr>
</tbody>
</table>

**DLI 2.1 Additional MOH budget allocation (Text, Intermediate Outcome, 1,000,000.00, 0.00%)**

<table>
<thead>
<tr>
<th>Value</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>Year 4</th>
</tr>
</thead>
<tbody>
<tr>
<td>Date</td>
<td>--</td>
<td>29-Mar-2019</td>
<td>26-Jun-2019</td>
<td>--</td>
</tr>
</tbody>
</table>

**DLI 2.2 MOH develops an implementation plan (Text, Output, 2,000,000.00, 0.00%)**

<table>
<thead>
<tr>
<th>Value</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>Year 4</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>No implementation plan</td>
<td>No implementation plan</td>
<td>No implementation plan</td>
<td>--</td>
</tr>
<tr>
<td>Date</td>
<td>--</td>
<td>29-Mar-2019</td>
<td>26-Jun-2019</td>
<td>--</td>
</tr>
</tbody>
</table>

**DLI 3 Human resources Capacity Building to Improve Outcomes in PHC (Text, Output, 4,000,000.00, 0.00%)**

<table>
<thead>
<tr>
<th>Value</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>Year 4</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Human resources capacity building and training plan completed, and evaluation finalized</td>
<td>Human resources capacity building and training plan completed, and evaluation finalized</td>
<td>Human resources capacity building and training plan completed, and evaluation finalized</td>
<td>MOH provides report on Year 1 implementation results of the human resources capacity building and training activities</td>
</tr>
<tr>
<td>Date</td>
<td>--</td>
<td>29-Mar-2019</td>
<td>26-Jun-2019</td>
<td>--</td>
</tr>
</tbody>
</table>

**DLI 3.1 Additional MOH budget allocation (Text, Intermediate Outcome, 2,000,000.00, 0.00%)**

<table>
<thead>
<tr>
<th>Value</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>Year 4</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>US$776,091,777 (JOD 550,419,700), MOH current and capital expenditures, 2017</td>
<td>US$776,091,777 (JOD 550,419,700), MOH current and capital expenditures, 2017</td>
<td>US$776,091,777 (JOD 550,419,700), MOH current and capital expenditures, 2017</td>
<td>MOH receives additional budget of US$2,000,000 in the third consecutive Jordanian fiscal year following declaration of effectiveness of the project</td>
</tr>
<tr>
<td>Date</td>
<td>--</td>
<td>29-Mar-2019</td>
<td>26-Jun-2019</td>
<td>--</td>
</tr>
</tbody>
</table>

**DLI 3.2 MOH provides report on results (Text, Output, 2,000,000.00, 0.00%)**

<table>
<thead>
<tr>
<th>Value</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>Year 4</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Implementation plan activities not yet launched</td>
<td>Human resources capacity building and</td>
<td>Human resources capacity building and</td>
<td>MOH provides report on Year 1</td>
</tr>
<tr>
<td>Date</td>
<td>--</td>
<td>29-Mar-2019</td>
<td>26-Jun-2019</td>
<td>--</td>
</tr>
<tr>
<td>Date</td>
<td>Training Plan Completed</td>
<td>Evaluation Finalized</td>
<td>Implementation Results</td>
<td></td>
</tr>
<tr>
<td>------</td>
<td>-------------------------</td>
<td>----------------------</td>
<td>------------------------</td>
<td></td>
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</tbody>
</table>

### Data on Financial Performance

#### Disbursements (by loan)

<table>
<thead>
<tr>
<th>Project</th>
<th>Loan/Credit/TF</th>
<th>Status</th>
<th>Currency</th>
<th>Original</th>
<th>Revised</th>
<th>Cancelled</th>
<th>Disbursed</th>
<th>Undisbursed</th>
<th>% Disbursed</th>
</tr>
</thead>
<tbody>
<tr>
<td>P163387</td>
<td>IBRD-87680</td>
<td>Effective</td>
<td>USD</td>
<td>36.10</td>
<td>36.10</td>
<td>0.00</td>
<td>34.92</td>
<td>1.18</td>
<td>97%</td>
</tr>
<tr>
<td>P163387</td>
<td>IBRD-90000</td>
<td>Closed</td>
<td>USD</td>
<td>141.10</td>
<td>141.10</td>
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<td>141.10</td>
<td>0%</td>
</tr>
<tr>
<td>P163387</td>
<td>TF-A5308</td>
<td>Effective</td>
<td>USD</td>
<td>13.90</td>
<td>13.90</td>
<td>0.00</td>
<td>13.41</td>
<td>0.49</td>
<td>96%</td>
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</tbody>
</table>

#### Key Dates (by loan)

<table>
<thead>
<tr>
<th>Project</th>
<th>Loan/Credit/TF</th>
<th>Status</th>
<th>Approval Date</th>
<th>Signing Date</th>
<th>Effectiveness Date</th>
<th>Orig. Closing Date</th>
<th>Rev. Closing Date</th>
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</thead>
</table>

#### Cumulative Disbursements
Restructuring History

Level 2 Approved on 27-Jun-2019

Related Project(s)

P170529-Jordan Emergency Health Project Additional Financing