

1. Project Data:	Date Posted : 06/26/2001				
PROJ ID: P053386		Appraisal	Actual		
Project Name: Post Conflict Reconstruction	Project Costs (US\$M)		11.0		
Country: Tajikistan	Loan/Credit (US\$M)	9.9	10.1		
Sector(s): Board: TR - Roads and highways (52%), Crops (16%), General education sector (11%), Health (11%), Power (10%)	Cofinancing (US\$M)		0.0		
L/C Number: C3037					
	Board Approval (FY)		98		
Partners involved :	Closing Date	09/30/2000	01/31/2001		

Prepared by:	Reviewed by:	Group Manager :	Group:		
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## 2. Project Objectives and Components

## a. Objectives

To support the Government's strategy for the successful implementation of the Peace Agreement by facilitating the reintegration of the Karategin-Tavildra Valley area into the national economy through a targeted program of short-term reconstruction of physical and social infrastructure, and emergency support to agricultural development.

#### b. Components

Support to agriculture: through the purchase and distribution of inputs to farmers for the Spring 98 planting season (US\$0.6m.)

- Road infrastructure rehabilitation: repair/reconstruction of 19 bridges and two road sections (US\$5.1m.)
- Small community works: repair of schools, health-care facilities and other community facilities for villages in the Kartegin-Tavildara valley area (US\$2.3m.)
- Other infrastructure works: including, cleaning and repair of irrigation channels, repair and reconstruction of power lines, substations and transformer stations (US\$2.1m.)

## c. Comments on Project Cost, Financing and Dates

Final costs were as estimated at appraisal. The project was approved on 01/29/1998 and closed on 01/31/2001, four months later than scheduled.

#### 3. Achievement of Relevant Objectives:

The project largely met the above objectives, through the following results :

- The Peace Agreement has held to date.
- Integration of the project area into the national economy has begun, as it has raised living standards of the war
  affected population (through job provisions to ex-combatants, assistance to farmers and the resumption of urban
  trade through restored access).
- The successful delivery of functioning infrastructure on a larger scale than planned .

#### 4. Significant Outcomes/Impacts:

- Physical targets were exceeded (nineteen bridges/two road sections versus the sixteen/one planned)
- Project led to Tajikistan's first ever environmental impact assessment and (involuntary) resettlement review.
- Creation of an effective partnership with locally based organizations, such as UNDP, the UN Office for Project Services and the Aga Khan Foundation.

## 5. Significant Shortcomings (including non-compliance with safeguard policies):

- Persistent insecurity led to deaths of contractor employees and local government officials .
- Security problems made it impossible for Bank supervision missions to visit project sites during most of the project's lifetime.
- Ambiguity surrounding the project objective, treated differently in different documents. Thus: (i) in the legal
  agreement, the objective was to address specific post -conflict reconstruction needs to restore assets and
  productivity; (ii) in the MOP and Bank ICR, it was to implement the Peace Agreement; and (iii) the borrower ICR,
  where the objective was to provide assistance and create favorable conditions for economic growth in the

6. Ratings:	ICR	OED Review	Reason for Disagreement /Comments
Outcome:	Satisfactory	Satisfactory	
Institutional Dev .:	Negligible	Modest	According to the borrower ICR, the project created favorable opportunities for capacity development of local enterprises.
Sustainability :	Unlikely	Unlikely	
Bank Performance :	Satisfactory	Satisfactory	
Borrower Perf .:	Satisfactory	Satisfactory	
Quality of ICR :		Satisfactory	

NOTE: ICR rating values flagged with '\*' don't comply with OP/BP 13.55, but are listed for completeness.

#### 7. Lessons of Broad Applicability:

- Emergency projects put together in a very short time cannot be prepared with the same degree of detail as a traditional operation.
- Built-in flexibility to respond to unforeseen needs has to be a feature of emergency recovery projects .
- The usefulness of a project can be overtaken by political logic where the government considers the visibility of its interventions more important than enhancing development.
- In post-conflict emergency circumstances, project risks can be reduced by limiting the number of sectors addressed.

### 8. Assessment Recommended? • Yes 🔿 No

Why? It would be a first OED audit in the country. Project experience can feed into OED's post-conflict work. ICR mission was unable to visit project sites for security reasons.

# 9. Comments on Quality of ICR:

ICR provides a clear account of the project experience, provides adequate evidence for the results reported and covers all pertinent topics. A more explicit treatment of the challenges posed by the future operation of the project assets would have led to an unambiguous conclusion about the project's unlikely sustainability. Given the center place of the Peace Agreement in the project's objectives, a brief description of its terms and conditions --especially as far as development is concerned --would have usefully informed the evaluation. The borrower ICR provides a valuable input.