

Knowledge Brief



Health, Nutrition and Population Global Practice

BASIC PROFILE OF CHILD MARRIAGE IN INDONESIA

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Child Marriage Series with Education Global Practice

KEY MESSAGES:

- Measures of child marriage remain substantial in Indonesia. The share of women ages 18-22 who married as children is 16.2 percent, but it has declined dramatically over time. The share of girls marrying very early, before the age of 15, has also declined.
- Child marriage is associated with lower wealth, lower education levels, and lower labor force participation. These are however only correlations, not necessarily causal effects.

In order to design programs and policies to reduce child marriage, information is needed on the trend in the practice over time, where it is most prevalent in a country, and what the characteristics of girls marrying early are.

Measuring child marriage is needed to inform policy.

Child marriage is recognized as a major development issue that affects girls in many developing countries. The practice has been linked to a number of health risks, higher fertility, and lower education attainment, among others. The negative impact of child marriage on a wide range of development outcomes explains why in many countries child marriage is now prohibited by law, and why the elimination of child marriage is part of the new Sustainable Development Goals. Yet more is needed to eliminate the practice than adopting laws. In order to inform program and policies to reduce the practice, this brief provides a basic profile of child marriage in Indonesia. The brief is part of a series of standardized briefs on this topic for several countries.

Box 1: Brief and Series Primer

How is child marriage defined? Child marriage is defined as a marriage or union taking place before the age of 18.

Why a series on child marriage? Child marriage has significant negative impacts – not only for girls, but also for a range of development outcomes. Demonstrating these impacts will assist governments and others to make the case for intervening to reduce the practice.

What are the topics discussed in the series? The series looks at the impacts of child marriage on health, population, education, employment, agency, and violence, among other outcomes. The welfare, budget, and non-monetary costs of child marriage are estimated. Legal/institutional aspects and options to reduce the practice are also discussed.

What is the question asked in this brief? The question is: How widespread is the practice, not only in terms of the share of girls marrying early, but also in terms of how early they marry?

How is the question answered? Measures and a profile of child marriage inspired by the literature on poverty are provided.

One in six women in Indonesia still marry early.

The analysis is based on data from the 2012 Demographic and Health Survey (DHS) for Indonesia. This is the latest DHS available. Table 1 provides basic statistics on the age at first marriage for women. Two samples are considered: women ages 18 to 22, which is the youngest age group that can be used to measure child marriage in the country¹, and women ages 18-49 (the women’s questionnaire in the DHS collects data for women up to age 49). Clearly, a large share of women marry below the age of 18, and many do so before the age of 15, but there are differences in the likelihood of marrying as children between the two groups. This suggests that child marriage has decreased over time.

Table 1: Age at First Marriage for Women (%)

	18-22 years	18-49 years
Not Married	57.6	14.1
18 or Above	26.1	59.2
Below 12	0.2	1.4
12	0.2	1.1
13	0.6	1.9
14	1.2	3.1
15	2.8	5.0
16	4.2	6.3
17	7.2	7.9
Total	100.0	100.0
Mean age at first marriage	17.9	19.9

Source: Authors’ estimation.

The consequences of child marriage are not the same whether girls marry at 12 or 17. Measures inspired from the poverty literature help in capturing better how early girls marry (see the annex). The headcount (H) measures the share of girls who marry early. The child marriage gap (CMG) measures the “depth” of the practice, taking into account how early girls marry. The squared gap (SG) puts even more weight on the girls who marry very early.

Beyond the share of girls who marry early, other measures of child marriage are also important.

The negative impact of child marriage for a girl’s health, education, and well-being is often larger when the girl marries very early. For example, child marriage is known to have a negative impact on school enrollment and attainment. The earlier a girl marries, the more likely it is that she will drop out early and thereby have a low level of education attainment. This will not only limit her employment and earnings potential for the rest of her life,

¹ Child marriage measures must be estimated on the population older than 18, because some younger girls not yet married in the survey could still get married by age 18. It is best to measure child marriage as early as possible after the age of 18 to provide data on conditions as current as possible, which is why the age bracket 18-22 is used here.

but it will also have other negative consequences for her as well as for her children.

Most studies on child marriage report the incidence of child marriage - the share of girls who marry early (before 18), sometimes also with the share of girls who marry very early, before age 15. Such statistics are useful, but they do not capture the “depth” and “severity” of the practice very well. Better measures of child marriage can be adopted from the poverty literature (Ngyuen and Wodon (2012)). Three measures are used here: the incidence of child marriage or headcount index, the child marriage gap, and the squared child marriage gap. Definitions of these measures is provided in the annex. The measures are estimated for child marriage as well as very early marriage defined as marrying before age 15.

The child marriage gap represents the “depth” of child marriage. It takes into account not only the share of girls who marry early, but also the mean number of years of early marriage. When using the child marriage gap for the evaluation of programs or policies, instead of simply looking at the share of the girls who marry early, more weight is placed on the girls who marry at a very young age. While the child marriage gap takes into account the average number of years of early marriage for girls who marry early, the squared gap takes into account the square of that number, thereby putting even more emphasis on girls who marry very early and taking into account inequality in the age of marriage among girls marrying early.

The incidence of child marriage in Indonesia in 2012 was much lower than that observed 25 years ago. There has been a reduction in how early girls marry.

Child marriage has been reduced over time.

Table 2 provides trends over time in the measures of child marriage inspired by the poverty literature. Consider first the age group 18-22. In that age group one in six girls marry before the age of 18 (16.2 percent for the 18-22 age group). The child marriage gap (CMG) is at 1.9 percent and the squared gap (SG) at 0.3 percent for that group. By estimating the same measures on older groups, the table provides the trend in child marriage over time. When considering the 18 years threshold, there has been a large decline in the headcount and in other measures.

Girls who marry early also marry less early, as shown in measures based on the 15 years age threshold which suggest a decline in the headcount for those measures. Overall, the share of girls marrying as children decreased by 23 percentage points over the last 25 years (the approximate time gap between the first and last age group), and the decline for extreme child marriage (15

years threshold) is at 12 percentage points, but even more dramatic in percentage terms².

Table 2: Trend in Child and Very Early Marriage (%)

	18 years			15 years		
	H	CMG	SG	H	CMG	SG
All 18-49 years	26.7	4.2	0.93	7.5	1.1	0.24
Age group						
18-22 years	16.2	1.9	0.29	2.1	0.2	0.03
23-30 years	20.3	2.8	0.53	4.5	0.5	0.09
31-40 years	27.3	4.1	0.90	7.3	1.1	0.22
41-49 years	39.4	7.1	1.78	14.5	2.4	0.55

Source: Authors' estimation.

Girls are more likely to marry early if they live in rural areas and are from poorer socio-economic groups.

Table 3: Child Marriage by Location, Age 18-22 (%)

	18 years			15 years		
	H	CMG	SG	H	CMG	SG
All 18-22 years	16.2	1.86	0.29	2.1	0.23	0.03
Region						
Aceh	7.1	0.68	0.08	-	-	-
North Sumatera	8.0	0.85	0.12	1.1	0.07	-
West Sumatera	6.5	0.80	0.14	1.4	0.14	0.02
Riau	8.4	0.86	0.12	0.6	0.08	0.01
Jambi	30.9	4.34	0.82	8.5	0.91	0.12
South Sumatera	23.6	3.07	0.51	4.2	0.42	0.05
Bengkulu	18.4	1.78	0.21	0.8	0.05	-
Lampung	14.2	1.57	0.25	2.8	0.26	0.03
Bangka Belitung	23.6	2.98	0.59	4.0	0.66	0.16
Riau Islands	10.8	0.95	0.11	0.4	0.03	-
Jakarta	4.9	0.53	0.08	0.3	0.06	0.01
West Java	17.1	1.72	0.22	1.0	0.09	0.01
Central Java	9.3	0.88	0.10	-	-	-
Yogyakarta	7.2	0.69	0.09	0.5	0.03	-
East Java	20.8	2.47	0.42	3.5	0.37	0.05
Banten	14.6	1.42	0.17	0.5	0.05	0.01
Bali	10.6	0.98	0.12	0.7	0.05	-
W. Nusa Tenggara	23.3	2.40	0.33	2.2	0.18	0.02
East Nusa Tenggara	12.0	1.33	0.22	1.0	0.18	0.04
West Kalimantan	29.6	3.72	0.63	4.2	0.50	0.08
Central Kalimantan	33.6	4.11	0.67	5.5	0.55	0.06
South Kalimantan	25.4	3.20	0.55	4.8	0.51	0.06
East Kalimantan	15.6	1.60	0.23	1.0	0.17	0.03
North Sulawesi	21.7	2.24	0.30	2.0	0.18	0.02
Central Sulawesi	31.9	3.77	0.57	4.7	0.41	0.04
South Sulawesi	21.5	3.09	0.62	4.3	0.68	0.13
Southeast Sulawesi	20.4	2.31	0.34	1.8	0.17	0.02
Gorontalo	20.7	2.66	0.46	4.8	0.50	0.06
West Sulawesi	33.0	4.79	0.96	8.5	1.07	0.18
Maluku	13.5	1.71	0.32	2.7	0.35	0.06
North Maluku	18.3	2.91	0.67	5.9	0.83	0.18
West Papua	32.1	5.17	1.28	8.0	1.70	0.41
Papua	39.2	6.27	1.30	12.9	1.53	0.22
Residence						
Urban	8.9	0.93	0.13	0.8	0.08	0.01
Rural	25.9	3.08	0.51	3.7	0.42	0.06

Source: Authors' estimation. Values rounding to 0.0 not shown.

² These measures have standard errors (not shown to save space). Some differences may not be statistically significant.

Rural girls are much more likely to marry early than urban girls. Girls from the bottom four quintiles of wealth are much more likely to marry than girls from the top quintile.

Child marriage is more prevalent in rural than in urban areas. There are also differences between regions, as shown in table 3. As for socio-economics, household welfare is measured through a wealth index with households categorized in five quintiles from poorest to richest. For most women the level of wealth observed is that of the household in which they married, not their household or origin, but it is likely that many women marry with men who have similar socio-economic profiles, so the quintile after marriage may not be that different from the quintile before. Also, for younger women, assets and wealth may be lower than for older women. In Indonesia, the measures of child marriage differ by quintile, but it is only in the top two quintiles of wealth, and especially in the top quintile, that child marriage is much less prevalent.

Table 4: Child Marriage by Quintile, Age 18-22 (%)

	18 years			15 years		
	H	CMG	SG	H	CMG	SG
All 18-22 years	16.2	1.86	0.29	2.1	0.23	0.03
Wealth quintiles						
Poorest	34.4	4.54	0.81	7.3	0.80	0.11
Poorer	21.1	2.47	0.41	2.9	0.35	0.06
Middle	16.1	1.59	0.21	1.1	0.11	0.02
Richer	11.4	1.08	0.13	0.1	0.01	-
Richest	3.6	0.37	0.05	0.2	0.02	-

Source: Authors' estimation. Values rounding to 0.0 not shown.

Child marriage is associated with lower education attainment and a lower likelihood of literacy.

Table 5 provides data on child marriage by level of education of the women, as well as literacy. Child marriage affects education attainment negatively, because girls often drop out of school when they marry. The causality goes the other way as well, as the ability to pursue one's education may help delay the age at marriage. This relationship between education and child marriage is apparent in the data, in that the measures of child marriage tend to be higher among women with lower levels of education. The same relationship is observed when considering literacy where three categories are considered: the woman cannot read at all, can read part of a sentence, or can read a full sentence.

The relationship between child marriage and schooling is important for policy as the causality goes both ways. Child marriage may lead to dropouts and lower education attainment. But the reverse is true as well: keeping girls in school is often one of the best ways to delay marriage.

Marrying between the ages of 15 and 17 tends to affect primarily secondary education enrollment or completion, and may not necessarily affect the completion of primary

education. But marrying even earlier can also prevent girls from completing their primary education (primary school takes in principle six years to complete, but some students start primary school late and may also repeat grades, so the actual age of completion may be delayed).

Table 5: Child Marriage by Education Level and Literacy Status, Age 18-22 (%)

	18 years			15 years		
	H	CMG	SG	H	CMG	SG
All 18-22 years	16.2	1.86	0.29	2.1	0.23	0.03
Education						
No education	36.2	6.48	1.38	15.1	1.63	0.21
Primary, some	41.8	6.85	1.56	15.4	2.06	0.37
Primary, compl.	40.9	4.86	0.78	6.4	0.62	0.07
Secondary, some	27.3	2.83	0.38	1.5	0.16	0.02
Secondary, compl.	4.4	0.39	0.05	0.3	0.04	0.01
Higher	0.8	0.07	0.01	-	-	-
Literacy						
Cannot read	42.8	8.14	2.01	19.3	2.78	0.52
Limited ability	43.9	6.42	1.33	13.9	1.65	0.27
Full sentence	15.2	1.65	0.24	1.5	0.15	0.02

Source: Authors' estimation. Values rounding to 0.0 not shown.

Relationships between child marriage and labor force participation can be complex and depend on context.

Table 6 provides data on labor force participation. In some countries child marriage may reduce labor force participation through higher fertility. In others, if child marriage is associated with poverty, women may have little choice but to work. Other effects could be at work, so that the relationship between child marriage and labor force participation is complex. In Indonesia, child marriage measures are higher for women not working, suggesting a negative association between child marriage and work. In addition, the type of work associated most with child marriage is work without cash earnings (in-kind only), which may be work with low productivity. These basic statistics however do not imply causality.

Table 6: Child Marriage by Labor Force Participation Status, Age 18-22 (%)

	18 years			15 years		
	H	CMG	SG	H	CMG	SG
All 18-22 years	16.2	1.86	0.29	2.1	0.23	0.03
Working						
No	19.0	2.08	0.32	2.0	0.23	0.04
Yes	13.9	1.66	0.27	2.1	0.22	0.03
Type of work						
Not paid	32.7	4.24	0.72	5.9	0.62	0.08
Cash only	9.1	1.02	0.16	1.1	0.3	0.02
Cash and in-kind	5.6	0.77	0.12	1.1	0.07	-
In-kind only	63.0	7.54	1.02	3.5	0.24	0.02

Source: Authors' estimation. Values rounding to 0.0 not shown.

Conclusion

This brief has provided a basic profile of child marriage in Indonesia. The share of women ages 18-22 who married as children is 16.2 percent. It has declined substantially over time. The share of girls marrying very early, before the age of 15, has also declined. Child marriage is associated with lower wealth, lower education levels, and lower labor force participation. These are however only correlations, not necessarily causal effects. Other briefs in this series look at potential causal effects.

References

Foster, J., J. Greer, and E. Thorbecke, 1984, A Class of Decomposable Poverty Measures, *Econometrica* 52: 761–776.

Nguyen, M. C., and Q. Wodon, 2012, Measuring Child Marriage, *Economics Bulletin* 32(1): 398-411.

Annex: Methodological Note

The headcount index, child marriage gap, and squared child marriage gap are the first three measures of the so-called FGT class (Foster et al., 2014). Denote by q the number of girls who marry early and by n the number of girls in the overall population. Denote by y_i the age of marriage of girl i and by z the age threshold defining child marriage (18 years of age, but a lower age threshold can also be used to measure extreme child marriage). The general formula for the FGT class of measures depends on a parameter α which takes a value of zero for the headcount, one for the child marriage gap, and two for the squared child marriage gap in the following expression:

$$P\alpha = \frac{1}{n} \sum_{i=1}^q \left[\frac{z - y_i}{z} \right]^\alpha$$

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