



## ET Productive Safety Nets Project 4 (PSNP 4) (P146883)

AFRICA | Ethiopia | Social Protection & Labor Global Practice |  
IBRD/IDA | Investment Project Financing | FY 2015 | Seq No: 7 | ARCHIVED on 18-Apr-2018 | ISR31245 |

Implementing Agencies: Ministry of Finance and Economic Cooperation, Ministry of Agriculture and Natural Resources-ET

## Key Dates

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Bank Approval Date:30-Sep-2014

Effectiveness Date:03-Feb-2015

Planned Mid Term Review Date:20-Nov-2017

Actual Mid-Term Review Date:11-Dec-2017

Original Closing Date:31-Dec-2020

Revised Closing Date:31-Dec-2020

## Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The Program Development Objective is: Increased access to safety net and disaster risk management systems, complementary livelihoods services and nutrition support for food insecure households in rural Ethiopia. This will be achieved through 1) support for building core instruments and tools of social protection and DRM systems, 2) delivery of safety net and enhanced access to livelihoods services for vulnerable rural households, and 3) improved program management and institutional coordination. The project will also contribute to the higher level objectives of (i) improved household food security, livelihoods and nutrition, and (ii) enhanced household and community resilience to shocks. This is consistent with the higher level objectives of the ongoing APL series supporting the PSNP.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

The Project Development Objective is: increase access to effective safety net and disaster risk management systems, and complementary livelihood and nutrition services for food-insecure households in the Recipient's rural areas.

## Components

Name

Social Protection and Disaster Risk Management Systems:(Cost \$40.00 M)

Productive safety nets and links to livelihoods services:(Cost \$530.00 M)

Institutional Capacity Building and Project Management Support:(Cost \$30.00 M)

## Overall Ratings

Name	Previous Rating	Current Rating



Progress towards achievement of PDO	● Moderately Satisfactory	● Moderately Satisfactory
Overall Implementation Progress (IP)	● Satisfactory	● Moderately Satisfactory
Overall Risk Rating	● Substantial	● Substantial

## Implementation Status and Key Decisions

### Implementation Status and Key Decisions (Public Disclosure)

Despite challenges of recurring drought PSNP continued to deliver transfers (food, cash, or mix) to about 2.5 million households (8 million beneficiaries) across 349 woredas. The program mid-term review has highlighted that the program has scaled up e-payments to 66 woredas reaching almost one third of the cash beneficiary households. PSNP is the first GOE program to make electronic cash payments.

Implementation of the public works activities has continued with PSNP clients planned to work on about 46,000 public works sub-projects most of which are soil and water conservation activities that contribute to abating natural resource degradation. Similarly, the delivery of livelihoods activities continued to improve, with initial results showing positive benefits from the Government's piloting of the delivery of livelihoods transfers (grants) in 8 districts to more than 8,300 poor households. Livelihood transfers to the ultra-poor PSNP households is being expanded to 52 woredas whilst a baseline and a framework for the evaluation of the intervention is underway.

An achievement in EFY 2010 was the development and implementation of the National Integrated Food-Cash Relief Plan (for 8.5 m HRD beneficiaries and 4 m PSNP Public Works clients till end of 2017). There has been implementation of the joint response agreements such as using a single targeting system for both humanitarian and PSNP beneficiaries, and the use of electronic payrolls for HRD clients, though this has not been systematic.

Significant efforts have been made to follow-up on the concerns regarding the program performance in Afar and Somali Regions, with high-level attention by the Ministry of Agriculture and Natural Resources (MOANR). The progress in Afar and Somali regions will be monitored through regular spot checks, and through usual program oversight mechanisms.

At the mid-term of the fourth phase of PSNP there is increased government ownership and engagement by key new partners such as MOLSA. This signals the institutionalization of social protection across different Ministries and more systematic approach to social protection by GOE. However, there were, and are, significant delays in the provision of cash and food assistance to beneficiaries. The World Bank Task Team together with the Development Partners supporting the PSNP will continue to support Government to put into practice the agreements reached during the mid-term review of the program, including improvements in the timeliness of payments to beneficiaries, and in the overall PSNP planning, budgeting, and implementation.

## Risks

### Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	● High	● High
Macroeconomic	--	● Moderate	● Moderate
Sector Strategies and Policies	--	● Substantial	● Substantial
Technical Design of Project or Program	--	● Moderate	● Moderate
Institutional Capacity for Implementation and Sustainability	--	● Moderate	● Moderate
Fiduciary	--	● Substantial	● Substantial
Environment and Social	--	● Substantial	● Substantial
Stakeholders	--	● Substantial	● Substantial



Other	--	--	--
Overall	--	● Substantial	● Substantial

## Results

### Project Development Objective Indicators

#### ► Direct project beneficiaries (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	7,200,000.00	7,997,218.00	7,997,218.00	8,300,000.00
Date	01-Jul-2015	30-Jun-2016	30-Sep-2017	30-Jun-2020

#### ▲ Female beneficiaries (Percentage, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	50.00	51.00	51.00	50.00

#### ► Beneficiaries of social safety net programs (Number, Corporate)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	7,200,000.00	7,997,218.00	7,997,218.00	8,300,000.00
Date	01-Jul-2015	30-Jun-2016	30-Sep-2017	30-Jun-2020

#### ▲ Beneficiaries of Safety Nets programs - Other cash transfers programs (number) (Number, Custom Breakdown)



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	7,200,000.00	7,997,218.00	7,997,218.00	8,300,000.00
Date	01-Jul-2015	30-Jun-2016	30-Sep-2017	30-Jun-2020

▲ Beneficiaries of Safety Nets programs - Female (number) (Number, Custom Breakdown)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	3,600,000.00	4,078,853.00	4,113,060.00	4,150,000.00
Date	01-Jul-2015	30-Jun-2016	30-Sep-2017	30-Jun-2020

► Average number of months of household food insecurity (Months, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	3.20	2.40	2.40	2.00
Date	01-Jul-2015	01-Oct-2016	30-Dec-2016	30-Jun-2020

Comments

Data for this indicator will be obtained from the Impact Evaluation which will be due in Sept/Oct 2018. This data is from the PSNP-4 Baseline report.

► % increase in average value of household assets (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	30.00
Date	01-Jul-2015	30-Jun-2016	30-Dec-2016	30-Jun-2020

Comments

Data for this indicator will be obtained from the Impact Evaluation which will be due in Sept/Oct 2018. This data is from the PSNP-4 Baseline report.



► % of clients who receive community-based nutrition counseling services (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	40.00	45.80	84.00	80.00
Date	01-Jul-2015	30-Jun-2016	30-Dec-2017	30-Jun-2020

Comments

The closest information we have is % of PLW in PSNP HH participating in CBN, with this year value of 95% in highland and 73% in lowlands. Average 84%.

Source: PW and Livelihoods review done in 2017

► Improved early warning triggers and response mechanisms agreed and functional (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Y
Date	01-Jul-2015	30-Jun-2016	31-Dec-2017	30-Jun-2020

► % of PSNP woredas where MIS and single registry is operational (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	75.00
Date	01-Jul-2015	30-Jun-2016	31-Dec-2017	30-Jun-2020

Overall Comments



## Intermediate Results Indicators

## ▶ Time taken from issuing a drought warning to identifying and agreeing number of people in need (Days, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	180.00	90.00	90.00	60.00
Date	01-Jul-2015	30-Jun-2016	31-Dec-2017	30-Jun-2020

## Comments

This is an estimate based on observing the time frame between the launch of the HRD and the allocation to beneficiaries.

## ▶ % of kebeles where poverty index is used to complement community targeting (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	75.00
Date	01-Jul-2015	30-Jun-2016	31-Dec-2017	30-Jun-2020

## Comments

Based on analytical work performed at the end of 2016 it was concluded that further analysis is needed using more recent data, once HICES 2015/16 becomes available (shared by the Government)

## ▶ % of clients reporting that they can provide adequate meals for their family for 12 months a year (male/female) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	34.00	34.00	50.00
Date	01-Jul-2015	30-Jun-2016	30-Dec-2016	30-Jun-2020

## Comments

Data for this indicator will be obtained from the Impact Evaluation which will be due in Sept/Oct 2018. This data is from the PSNP-4 Baseline.



► % of clients receiving regular payments within the agreed time frame (20 days for cash and 30 days for food) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	60.00	61.00	48.50	90.00
Date	01-Jul-2015	30-Jun-2016	31-Dec-2017	30-Jun-2020

Comments

This indicator is calculated using an average of cash and food. For the record, the previous data was for cash only.

This year's data is average for both cash and food. Cash: 45% and food 52%. Average 48.5%.

► % of transfers received that has a value of at least 15 kgs of cereals and 4 kgs of pulses or its cash equivalent (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	55.00	75.00	70.00
Date	01-Jul-2015	30-Jun-2016	30-Dec-2016	30-Jun-2020

Comments

- **As per the EFY 2009 Wage Rate Study report; in 75% of the PSNP zones i.e. 42 zones out of 56, the monthly cash transfer will be able to buy 90% or more of 15kg wheat and 4kg pulses.**



► % of clients receiving contingency resources within 60 days of identification of need (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	65.00	60.00	75.00
Date	01-Jul-2015	30-Jun-2016	15-Dec-2017	30-Jun-2020

Comments

This indicator is showing a slight decrease in performance. This was due to the effort of the Government to integrate the planning of PSNP and Humanitarian Food Assistance in 2017. As this exercise was performed for the first time and involved multiple stakeholders, it took longer than the separate planning of the two programs. Also, the implementation of the plan required enhanced coordination between the various actors involved - which implied a longer learning-by-doing process.

► % of clients that feel PW sub-projects reflect their needs (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	75.00	75.00	75.00	90.00
Date	01-Jul-2015	30-Jun-2016	30-Dec-2016	30-Jun-2020

Comments

Data for this indicator will be obtained from the Impact Evaluation midline survey which will be due in Sept/Oct 2018. This data is from the PSNP-4 Baseline.

► % of PW sub-projects selected and implemented following GOE's Community-based Participatory Watershed Management Guidelines or Rangeland Management Guidelines (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	75.00	100.00	77.50	90.00
Date	01-Jul-2015	30-Jun-2016	30-Dec-2017	30-Jun-2020

Comments

This data was reported and discussed during the Nov-Dec 2017 JRIS. Some of the reasons mentioned to explain the decrease in performance include turnover of staff and lack of guidelines/ training available to implementers.





► % of client households reporting that their livelihoods has benefitted from public work created assets (male/female)  
(Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	20.00	20.00	20.00	50.00
Date	01-Jul-2015	30-Jun-2016	01-Jul-2015	30-Jun-2020

Comments

This data could not be collected in the Impact Evaluation baseline survey because the intervention had not started at that time. Hence there are no updates since 2015. The data for this indicator will be obtained from the Impact Evaluation midline survey which will be due in Sept/Oct 2018.

► % of PSNP HHs reporting new income source as a result of program support (male/female) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1.40	1.40	30.00
Date	01-Jul-2015	30-Jun-2016	30-Dec-2016	30-Jun-2020

Comments

Data for this indicator will be obtained from the Impact Evaluation which will be due in Sept/Oct 2018.

► % of HHs that save regularly (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	57.00	57.40	50.00
Date	01-Jul-2015	30-Jun-2016	31-Dec-2017	30-Jun-2020

Comments

The data is from the Nov-Dec 2017 JRIS Aide Memoire calculated based on estimated number of households of 1,135,065. The number of HHs reporting savings is 651,750.



► % of clients with business plans developed (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	26.60	28.70	90.00
Date	01-Jul-2015	30-Jun-2016	31-Dec-2017	30-Jun-2020

Comments

The data is from the Nov-Dec 2017 JRIS Aide Memoire calculated based on estimated number of households of 1,135,065.

The number of HHs with business plans is 325,509. The slow progress is related to the available funding for financing the business plans.

► % of client HHs receiving livelihoods transfers (cumulative) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.07	0.74	27.00
Date	30-Jun-2015	30-Jun-2016	31-Dec-2017	01-Jun-2020

Comments

This calculation is based on estimated number of households of 1,135,065. The number of HHs receiving the livelihood transfer is 8,389.

The slow progress is due to (i) the financing gap in the program - the joint decision of the Government and DPs was to address first the financing of the safety net transfers; (ii) the joint decision of the Government and DPs to slow the pace of implementation until an impact evaluation of the livelihoods transfers is carried out.

► % of clients receiving employment related skills training (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	11.07	11.02	30.00
Date	01-Jul-2015	30-Jun-2016	30-Sep-2017	30-Jun-2020

Comments

This calculation is based on estimated number of households of 1,135,065.

This data is cumulative and include the 1st Quarter of EFY 2010. The number of trainings received is 125,099. The explanation for the low achievement relative to the target is that the target is too ambitious when taking into consideration the labor markets in PSNP woredas, which are mainly rural woredas with low demand for skilled/ semi-skilled wage employment.



► % of PSNP woredas meeting minimum PSNP staffing standards (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	80.00	90.00	75.00	90.00
Date	01-Jul-2015	30-Jun-2016	30-Jun-2017	30-Jun-2020

Comments

The decrease in this indicator is mainly due to staff turnover/ leaving the program due to low salaries compared to other programs. This aspect was discussed in details with the Government during the MTR.

► % of clients that report they are aware of program objectives and entitlements (Percentage, Custom)






	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	81.00	81.00	70.00
Date	01-Jul-2015	30-Jun-2016	30-Dec-2016	30-Jun-2020

Comments

Data for this indicator will be obtained from the Impact Evaluation which will be due in Sept/Oct 2018. This data is from the PSNP-4 baseline.

Overall Comments

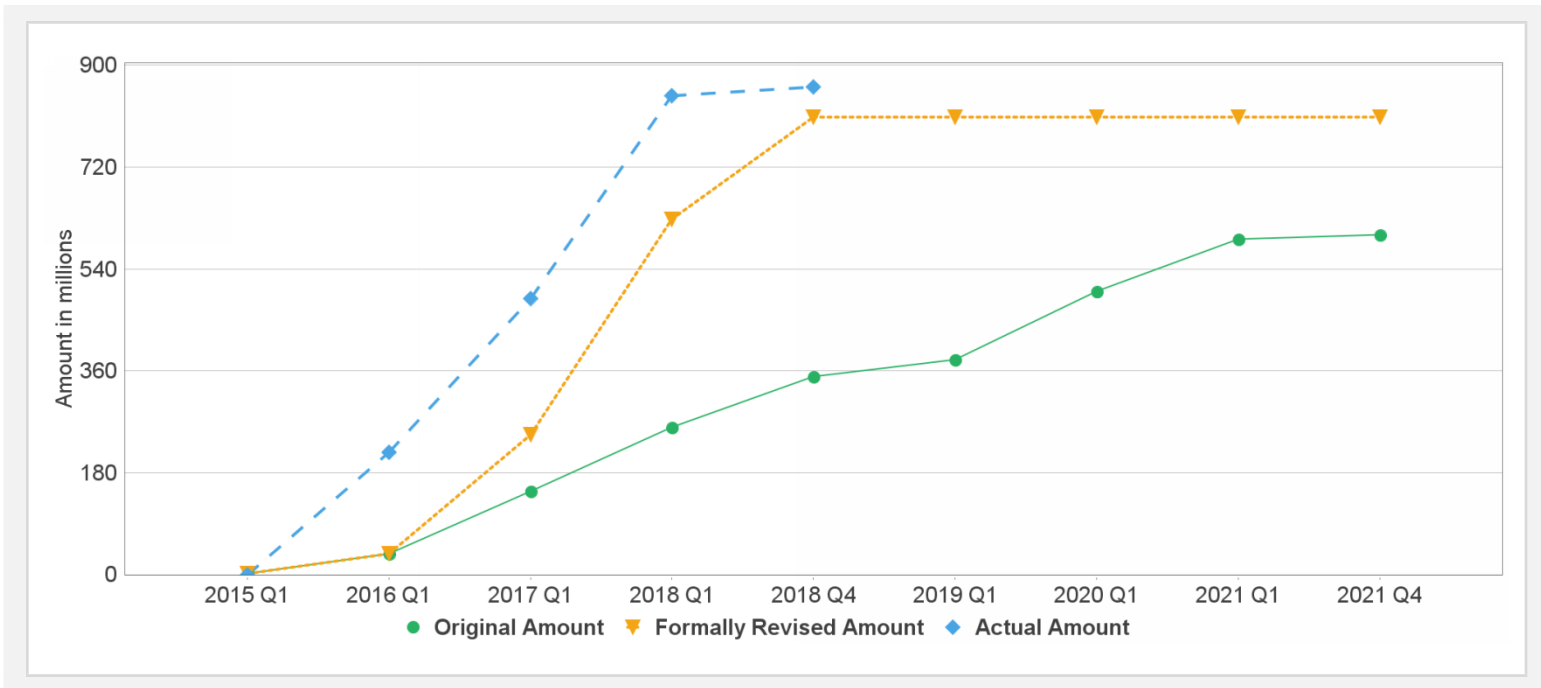
**Data on Financial Performance****Disbursements (by loan)**

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	Disbursed
P146883	IDA-55400	Effective	USD	600.00	600.00	0.00	546.01	0.00	 100%
P146883	IDA-58770	Effective	USD	100.00	100.00	0.00	96.27	0.00	 100%
P146883	IDA-60410	Effective	USD	108.10	108.10	0.00	110.90	0.00	 100%
P146883	TF-A1426	Effective	USD	94.86	94.86	0.00	77.68	17.18	 82%
P146883	TF-A3267	Effective	USD	50.24	50.24	0.00	31.13	19.11	 62%

**Key Dates (by loan)**

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P146883	IDA-55400	Effective	30-Sep-2014	31-Oct-2014	03-Feb-2015	31-Dec-2020	31-Dec-2020
P146883	IDA-58770	Effective	30-Jun-2016	01-Jul-2016	26-Jul-2016	31-Dec-2020	31-Dec-2020
P146883	IDA-60410	Effective	02-May-2017	09-May-2017	06-Jun-2017	31-Dec-2020	31-Dec-2020
P146883	TF-A1426	Effective	30-Sep-2014	04-Dec-2015	04-Dec-2015	31-Dec-2020	31-Dec-2020
P146883	TF-A3267	Effective	30-Sep-2014	09-Dec-2016	09-Dec-2016	31-Dec-2020	31-Dec-2020

**Cumulative Disbursements**



### Restructuring History

There has been no restructuring to date.

### Related Project(s)

P158770-PRODUCTIVE SAFETY NET PROJECT (PSNP 4) ADDITIONAL FINANCING ,P163350-Productive Safety Net 4 Project Additional Financing