

Implementation Status & Results
Ghana
Ghana---Social Opportunities Project (P115247)

Operation Name: Ghana---Social Opportunities Project (P115247)	Project Stage: Implementation	Seq.No: 6	Status: ARCHIVED	Archive Date: 25-Jun-2013
Country: Ghana	Approval FY: 2010			
Product Line: IBRD/IDA	Region: AFRICA	Lending Instrument: Specific Investment Loan		
Implementing Agency(ies):				

Key Dates

Board Approval Date	20-May-2010	Original Closing Date	30-Jun-2016	Planned Mid Term Review Date	15-Jan-2014	Last Archived ISR Date	11-Dec-2012
Effectiveness Date	19-Oct-2010	Revised Closing Date	30-Jun-2016	Actual Mid Term Review Date			

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The objectives of the Project are to improve targeting in social protection spending, increase access to conditional cash transfers nationwide, increase access to employment and cash-earning opportunities for the rural poor during the agricultural off-season, and improve economic and social infrastructure in target districts.

Has the Project Development Objective been changed since Board Approval of the Project?

Yes No

Component(s)

Component Name	Component Cost
Component One: Rationalize National Social Protection Policy. (US\$2.5 million)	2.50
Component Two: Labor Intensive Public Works (LIPW). (US\$56 million, including an IDA contribution of US\$56 million)	56.00
Component Three: Livelihood Empowerment Against Poverty Program (LEAP).(US\$20 million)The main objective of this component is to sup	20.00
Component Four: Capacity Building. (US\$4.1 million)	4.10
Component Five: Project Management and Coordination.(US\$6.5 million)	6.50

Overall Ratings

	Previous Rating	Current Rating
Progress towards achievement of PDO	Satisfactory	Satisfactory
Overall Implementation Progress (IP)	Satisfactory	Satisfactory
Overall Risk Rating		Moderate

Implementation Status Overview

Below is a summary of broad project achievements to date.

-Component 1- Rationalize National Social Protection Policy. A contract was signed with ILO on September 14, 2012 and work commenced September 17, 2012. The ILO team engaged in data collection and analysis from on-going social protection programs and undertook three (3) stakeholder consultative workshops to gather stakeholder views. However, due to the absence of adequate data in some of the social protection programs, preparation of Draft the Status Quo Report on Social Protection in Ghana has been delayed. A no-cost extension of completion date (from March to July 2013) has been granted in order to allow ILO complete the delivery of the required outputs.

-Component 2 - Labor Intensive Public Works (LIPW). The 2012/2013 annual work-plan was approved in the second quarter of 2012 and implementation is progressing well including capacity building efforts in 49 districts. As noted in the last ISR, agreements were reached to support climate change sub-projects which include higher labor content and generate high employment during the agriculture off season. As a result, the GSOP menu has shifted from supporting social infrastructure sub-projects and feeder roads given the low labor intensity and the need to avoid duplication of efforts with other Bank and donor projects. Implementation of sub-projects began in October 2011 comprising mainly 40 social infrastructure, most of which rolled over to 2012. A total of 429 sub-projects have been planned for implementation by the end of 2013 out of which 123 have been completed, 272 are on-going and 34 sub-projects are about to commence implementation. The completed sub-projects include 37 social infrastructure sub-projects, 27 feeder roads of length 166.5 km, 12 rehabilitated dams and dug outs and 47 climate change sub-projects. Some of the projects, particularly tree crop and woodlot establishment are multi-year by nature and are expected to generate employment during the dry seasons. These sub-projects are expected to yield 4,213,356 person-days of unskilled labor against a project target of 4,213,356 by June 2013. The projected unskilled labor earnings from this, is GH¢25,280,138.61 representing 41% of total estimated cost of the sub-projects.

-Component 3 - Livelihood Empowerment Against Poverty Program. Currently a total of 71,456 households are benefiting from the program in 100 districts nation-wide. Efforts are underway to expand the delivery of the Livelihood Empowerment Against Poverty (LEAP) Program which is being scaled up to mitigate the impact the increased prices in basic commodities that could lead to an increase in number of poor households. The proposed goal is to reach a total of 300,000 beneficiaries by July 2014 coupled with an increase in deepening LEAP from 10 to 20 districts. To achieve this goal, the LEAP team in partnership with UNICEF, DfID and the World Bank are exploring appropriate interventions needed to support the scaling up of the LEAP systems in order to strengthen their operational structure and augment their financial needs.

-Component 4 - Capacity Building. Capacity Building activities were carried out to facilitate implementation of component two at the regional, district and community levels. Specifically 19 Field Supervisors were trained during the quarter bringing the totals of trained personnel under LIPW to date as follows; (i) 45 LIPW coaches from the Ghana Irrigation Development Authority and Department of Feeder Roads who are expected to assist in the design and supervision of LIPWs across the country; (ii) 89 Field Supervisors drawn mainly from the Works Department of the various District Assemblies, who will be responsible for the day-to-day supervision of on-going LIPW. (iii) A total of 243 Contractor Supervisors from 95 Firms, (iv) 44 persons, mostly staff of the Ministry of Food and Agriculture (MOFA) Unit of the various District Assemblies, have been given customized training to lead the process of delivering Climate Change mitigation related interventions and (v) staff of the Project Coordinating Unit were trained on critical aspects of the LIPW delivery process such as effective LIPW designing to guarantee a high labour content, targeting, improving the payment system, data collection and management. The National Coordination office has also made available to District Assemblies, computers and motorbikes and, vehicles and computers to collaborating Institutions in response to their logistics requirement to enhance project implementation. Logistical support has also been extended to the Department of Social Welfare to enhance LEAP implementation. The national policy in support of LIPW with its accompanying Cabinet Memo has been submitted to Cabinet and is receiving attention. It is expected that this will be approved before the end of year.

-Component 5 - Project Management. Several national technical review meetings have been held since project inception to assess implementation performance and determine appropriate actions needed to enhance the achievement of expected project outcomes. The impact of LIPW public works is being evaluated through a quantitative IE, with a baseline and two follow-up surveys. In addition to measuring direct impacts on the income and welfare of the targeted poor, the IE will examine productive impacts of community assets created by public works. The IE is being conducted by ISSER Ghana, in consultation with the project office and with technical advice from World Bank. The baseline survey for the IE was conducted in 2012 and the results presented in a draft baseline report submitted for review by ISSER. Following consultations, it was agreed that ISSER will submit a final draft in June 2013 and a follow-up survey will be conducted in July-August 2013, nearly 12 months after the baseline survey (to avoid seasonality effects) and at the end of a 3-month period during which LIPW sub-projects will have been active in treatment areas.

Locations

Country	First Administrative Division	Location	Planned	Actual
Ghana	Not Entered	Republic of Ghana		

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Ghana	Upper West Region	Nadowli		
Ghana	Upper West Region	Sissala West		
Ghana	Upper West Region	Wa East		
Ghana	Upper West Region	Wa West		
Ghana	Upper West Region	Sissala East		
Ghana	Upper West Region	Jirapa Lambussie		
Ghana	Upper East Region	Talensi-Nabdam		
Ghana	Upper East Region	Garu-Tempene		
Ghana	Upper East Region	Builsa		
Ghana	Upper East Region	Bongo		
Ghana	Northern Region	Nanumba South		
Ghana	Northern Region	Nanumba North		
Ghana	Northern Region	Sawla-Tuna-Kalba		
Ghana	Upper East Region	Bawku West		
Ghana	Northern Region	Bunkpurugu-Yunyoo		
Ghana	Upper West Region	Lawra		
Ghana	Northern Region	Karaga		
Ghana	Northern Region	Gushiegu		
Ghana	Northern Region	Bole		
Ghana	Northern Region	Kpandai		
Ghana	Northern Region	East Gonja		
Ghana	Brong-Ahafo	Atebubu		
Ghana	Volta Region	Nkwanta North		
Ghana	Volta Region	Nkwanta South		
Ghana	Brong-Ahafo	Pru		

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Country	First Administrative Division	Location	Planned	Actual
Ghana	Brong-Ahafo	Sene		
Ghana	Volta Region	Krachi East		
Ghana	Volta Region	Krachi West		
Ghana	Brong-Ahafo	Nkoranza North		
Ghana	Central Region	Assin South		
Ghana	Central Region	Twifo Hemang Lower Denkyira		
Ghana	Ashanti Region	Sekyere Afram Plains		
Ghana	Central Region	Upper Denkyira		
Ghana	Western Region	Ellembelle		
Ghana	Eastern Region	Dangme East		
Ghana	Eastern Region	Atiwa		
Ghana	Northern Region	Saboba		
Ghana	Northern Region	Chereponi		
Ghana	Upper West Region	Lambussie Karni		
Not Entered	Not Entered	Not Entered		

Results

Project Development Objective Indicators

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Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Beneficiaries of Safety Nets programs (number)	☒	Number	Value	14000.00	140047.00	200000.00
			Date	05-Mar-2010	11-Jun-2013	
			Comments			
Beneficiaries of Safety Nets programs - Other cash transfers programs (number)	☒	Number Sub Type Breakdown	Value	0.00	0.00	0.00
			Date		11-Jun-2013	30-Jun-2016
			Comments	This indicator was introduced during project design, however, obtaining a baseline	This indicator needs to be revisited during the MTR given	

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				and data for subsequent periods has been difficult.	the difficulty in obtaining the necessary data.	
Beneficiaries of Safety Nets programs - Conditional cash transfers (number)	<input checked="" type="checkbox"/>	Number Sub Type Breakdown	Value	14000.00	71456.00	200000.00
			Date		11-Jun-2013	30-Jun-2016
			Comments		Figure reported above is lower than that reported in the previous ISR due to discrepancy in data provided at the field level.	
Beneficiaries of Safety Nets programs - Female (number)	<input checked="" type="checkbox"/>	Number Sub Type Breakdown	Value	8000.00	87389.00	110000.00
			Date	05-Mar-2010	11-Jun-2013	30-Jun-2016
			Comments			
Beneficiaries of Safety Nets programs - Cash-for-work, food-for-work and public works (number)	<input checked="" type="checkbox"/>	Number Sub Type Breakdown	Value	0.00	38068.00	30000.00
			Date	05-Mar-2010	11-Jun-2013	30-Jun-2016
			Comments			
Direct project beneficiaries	<input checked="" type="checkbox"/>	Number	Value	0.00	140047.00	156800.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments			
Female beneficiaries	<input checked="" type="checkbox"/>	Percentage Sub Type Supplemental	Value	50.00	62.40	25.00
Direct project beneficiaries under cash transfer component	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00	71456.00	140000.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments			
Direct project beneficiaries under LIPW component	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00	69591.00	16800.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments			
Average earnings of unskilled workers in LIPWs (cedi)	<input type="checkbox"/>	Number	Value	0.00	119.61	150.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments			
Person days of unskilled workers	<input type="checkbox"/>	Number	Value	0.00	906837.00	1500000.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments			

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LEAP and Ghana Health Insurance indigent exemption expenditures in GoG's overall package of pro-poor expenditures as defined by MoFEP	<input type="checkbox"/>	Percentage	Value	0.19	0.19	3.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments	LEAP only		LEAP+Ghana Health Insurance
Social protection spending allocated to programs targeted to the poor	<input type="checkbox"/>	Percentage	Value	0.00	0.00	6.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments	This indicator was introduced during project design, however, obtaining a baseline and data for subsequent periods has been difficult.	This indicator may need to be revised during the MTR.	

Intermediate Results Indicators

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
A policy and institutional framework favorable to scaling-up the project is in place	<input type="checkbox"/>	Yes/No	Value	No	Yes	Yes
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments			
Project resources used in compliance with project objectives and procedures	<input type="checkbox"/>	Yes/No	Value	No	Yes	Yes
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments			
Pilot formally evaluated against agreed upon indicators (coverage and targeting performance) and lessons learned incorporated into rollout plan	<input type="checkbox"/>	Yes/No	Value	No	Yes	Yes
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments			
Targeting performance (share of beneficiaries from the poorest 20% of population)	<input type="checkbox"/>	Percentage	Value	48.00	50.00	60.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments	42-48% (2006)		>60%
Enrolled beneficiaries in the districts where LEAP pilot will be intensified (% increase)	<input type="checkbox"/>	Number	Value	100.00	217.90	250.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments			
LEAP administrative costs compared to total costs	<input type="checkbox"/>	Percentage	Value	30.00	8.12	20.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments	2009		
Total worker earnings as share of LIPW cost	<input type="checkbox"/>	Percentage	Value	40.00	35.00	50.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016

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			Comments		Baseline data provided by the previous GSOP team was invalid due to absence of adequate information. Current figure provided by the new GSOP project team is based on research, consultations and in depth analysis.	
Maintenance program established for roads and dams	<input type="checkbox"/>	Number	Value	10.00	0.00	40.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments			
Rehabilitated dams inspected annually by communities (under supervision of the district engineer) for dam safety concerns	<input type="checkbox"/>	Percentage	Value	50.00	0.00	90.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2106
			Comments			
Roads rehabilitated, Rural	<input checked="" type="checkbox"/>	Kilometers	Value	0.00	166.50	85.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments			Targets are estimates and will be adjusted based on the final selection of sub-projects.
Updated and tested menu of LIPW with costs and labor contribution unit	<input type="checkbox"/>	Yes/No	Value	No	Yes	Yes
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments			
Payments to workers under LIPW program made within 20 days after the attendance at work sites	<input type="checkbox"/>	Percentage	Value	60.00	100.00	90.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments		11 days average after the end of a shift.	
Payments made to contractors after receipt of performance security	<input type="checkbox"/>	Percentage	Value	50.00	100.00	90.00
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments		Only one contractor received a performance security Bank guarantee was given the advance payment.	
LEAP operational review completed and action plan prepared	<input type="checkbox"/>	Yes/No	Value	No	Yes	Yes
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments			

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Working group to set priorities for social protection indicators to be set under MoFEP leadership	<input type="checkbox"/>	Yes/No	Value	No	Yes	Yes
			Date	20-May-2010	11-Jun-2013	30-Jun-2016
			Comments		The work on rationalization of social safety nets is underway. This review also provides the platform for prioritizing social protection programs in Ghana. The indicators are yet to be developed and will be included in forthcoming review to be finalized by the ILO under Component 1.	

Data on Financial Performance (as of 12-Jun-2013)

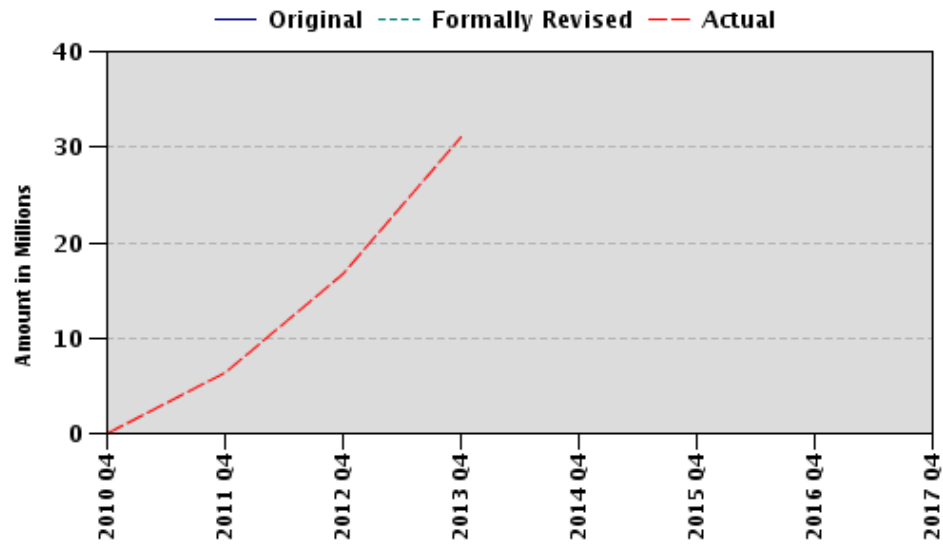
Financial Agreement(s) Key Dates

Project	Ln/Cr/Tf	Status	Approval Date	Signing Date	Effectiveness Date	Original Closing Date	Revised Closing Date
P115247	IDA-47350	Effective	20-May-2010	08-Sep-2010	19-Oct-2010	30-Jun-2016	30-Jun-2016

Disbursements (in Millions)

Project	Ln/Cr/Tf	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P115247	IDA-47350	Effective	XDR	58.40	58.40	0.00	30.98	27.42	53.00

Disbursement Graph



Key Decisions Regarding Implementation

The implementation status and results report can be disclosed.

Restructuring History

There has been no restructuring to date.

Related Projects

There are no related projects.