

Implementation Status & Results
Ghana
Ghana---Social Opportunities Project (P115247)

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Operation Name: Ghana---Social Opportunities Project (P115247)	Project Stage: Implementation	Seq.No: 8	Status: ARCHIVED	Archive Date: 12-Jul-2014
Country: Ghana	Approval FY: 2010			
Product Line: IBRD/IDA	Region: AFRICA	Lending Instrument: Specific Investment Loan		
Implementing Agency(ies): Ministry of Gender, Children and Social Protection, Ministry of Local Government and Rural Development				

Key Dates

Board Approval Date	20-May-2010	Original Closing Date	30-Jun-2016	Planned Mid Term Review Date	12-Feb-2014	Last Archived ISR Date	09-Jan-2014
Effectiveness Date	19-Oct-2010	Revised Closing Date	30-Jun-2017	Actual Mid Term Review Date	12-Feb-2014		

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The Project Development Objectives (PDO) of this Additional Financing is to improve targeting of social protection programs and provide income support to poor households through LEAP grants and LIPW infrastructure in targeted districts.

Has the Project Development Objective been changed since Board Approval of the Project?

Yes No

Component(s)

Component Name	Component Cost
Component One: Social Protection Policy and Systems Strengthening	9.00
Component Two: Labor Intensive Public Works Implementation and Capacity Building.	19.20
Component Three: Livelihood Empowerment Against Poverty Implementation and Capacity Building	15.70
Component Four: Project Management and Coordination	6.10

Overall Ratings

	Previous Rating	Current Rating
Progress towards achievement of PDO	Satisfactory	Satisfactory
Overall Implementation Progress (IP)	Satisfactory	Satisfactory
Overall Risk Rating	Moderate	Moderate

Implementation Status Overview

Below is a summary of broad project achievements to date.

Component One: Rationalize National Social Protection Policy. (US\$2.5 million). The final report on the rationalization of national social protection policy study was submitted by ILO in December, 2013. The study provided valuable information to guide the Government's expenditure allocations for social protection programs and to create a common platform for

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consolidating and assessing program's needs and effectiveness. The study made the following recommendations which will be implemented under the approved AF: (i) in order to translate data on program effectiveness and impacts into changes in budgetary allocations for the social protection sector, the policy context of Social Protection in Ghana should be formalized through the completion of a National Social Protection Policy, and (ii) the sector should also be strengthened with the application of minimum standards for social protection programs (particularly with regards to targeting, M&E, and Operational systems).

Component Two: Labor Intensive Public Works (LIPW) (US\$56 million). At mid-year review in February 2014, a total of 298 sub-projects made up of school blocks and clinics, feeder roads, small earth dams and dugouts and climate change mitigation activities have been completed. Another 168 sub-projects are under implementation. The program has thus effectively increased access to employment and created a total of 3,156,812 person days employment, forming 55.9% of the end of project target of 5,650,000. LIPW direct project beneficiaries were 80,678 against the target of 13,000, out of which 60.4 percent are female, against the target of 15 percent. Average earnings per unskilled worker at the end of December 2013 was GHS 245.26 compared to the planned target of GHS 200. Thus, the rural poor have experienced a steady increase in cash-earnings, estimated at GHS 19,116,050 against the target of GHS 11,691,000, ahead of planned project estimates.

The Impact Evaluation study by the Institute of Statistical Social and Economic Research (ISSER) undertaken from July to October 2012 in 11 districts confirmed the positive impacts of LIPW. In particular, LIPW households reported an increase in paid employment of 3.1 percent between January and March 2012 over non-beneficiaries. This impact was even more significant (11.3 percent) for beneficiaries aged 24-34 years. Food expenditure increased by GHS 28.20 for any additional person aged 15-24 in beneficiary households. There was also a reported increased expenditure on clothing (GHS 12.32), housing (GHS 7.95), and other expenses (GHS 31.73) among female-headed households. Furthermore, extreme poverty among households with members aged 15-24 fell by 0.02 percentage points. The level of indebtedness for households with youth aged 25-34 years declined by 4 percent and the likelihood of having savings (either at home or financial institutions) also increased by 6 percent. The use of curative care was also higher among LIPW adults (13.7 percent). On education, LIPW reduced the hours of schools missed by children by 3.6 hours and reduced the likelihood of grade repetition by 0.5 percent.

Component Three: Livelihood Empowerment against Poverty Program (LEAP) (US\$20 million). This component successfully supported the roll out of the pilot phase of the LEAP program as evidenced by an increase from the 39,146 household beneficiaries in October 2010 to 74,000 household beneficiaries in December 2013 (70 percent of whom were female beneficiaries, against a target of 30 percent). As of early 2012, 90 percent of LEAP families were enrolled in the NHIS, representing an increase of 25 percent compared to 2010.

Findings from a LEAP survey undertaken by the Institute for Statistical, Social and Economic Research (ISSER) and the University of North Carolina has also shown positive impacts especially on education, food security, health, and productivity of beneficiaries. According to the report, food insecurity has been reduced for LEAP families (by 25 percentage points), especially for those led by women (by 32 percentage points). In addition, grade repetition was reduced by 11 percentage points, absenteeism reduced by 10 percentage points for children in primary school and by 11 percentage points for girls in secondary school, and school enrollment among secondary school aged children increased by 7 percentage points. Ninety percent of all LEAP households was enrolled in NHIS (7 percentage points increase over the comparison group), and morbidity was reduced for children aged 6-17. LEAP households were 7 percentage points more likely to participate in paid work, with a significant increase in female labor own-farm activities ranging from 9 to 13 days depending on the household size. LEAP households were also 11 percentage points more likely to hold savings receive gifts and reduce loan holdings, particularly among female-headed households. Self-reported happiness increased by 16 percentage points over the control group.

Component Four: Capacity Building. (US\$4.1 million). Activities under this component are on track. The program has strengthened capacity of contractors and district officials in the direct supervision of LIPW subprojects and the use of labor intensive public works mainly through training, and coaching. Stakeholders trained include 49 coaches, 105 client supervisors, 262 contractor supervisors, 103 firms and 44 climate change focal persons. With technical assistance from ILO, three draft LIPW practitioners' manuals have been completed for feeder roads, small earth dams and dugouts and climate change activities to assist in the rolling out of LIPW activities nationwide. The manuals will be published and circulated to various stakeholder institutions and individual practitioners in line with the institutionalization agenda.

Component Five: Project Management and Administration. Implementation of these activities is satisfactory; quality and timely reports, annual work plans, budgets and audits have been produced; adequate support has been provided for the implementation of environmental and social safeguards; project implementation structures, including the National Steering committee have met regularly and provided adequate guidance and support for implementation; and the full complement of qualified staff has been recruited at the GSOP NCO and RCO to implement the project.

Locations

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Country	First Administrative Division	Location	Planned	Actual
Ghana	Not Entered	Republic of Ghana		
Ghana	Upper West Region	Nadowli		
Ghana	Upper West Region	Sissala West		
Ghana	Upper West Region	Wa East		
Ghana	Upper West Region	Wa West		
Ghana	Upper West Region	Sissala East		
Ghana	Upper West Region	Jirapa Lambussie		
Ghana	Upper East Region	Talensi-Nabdam		
Ghana	Upper East Region	Garu-Tempene		
Ghana	Upper East Region	Builsa		
Ghana	Upper East Region	Bongo		
Ghana	Northern Region	Nanumba South		
Ghana	Northern Region	Nanumba North		
Ghana	Northern Region	Sawla-Tuna-Kalba		
Ghana	Upper East Region	Bawku West		
Ghana	Northern Region	Bunkpurugu-Yunyoo		
Ghana	Upper West Region	Lawra		
Ghana	Northern Region	Karaga		
Ghana	Northern Region	Gushiegu		
Ghana	Northern Region	Bole		
Ghana	Northern Region	Kpandai		
Ghana	Northern Region	East Gonja		
Ghana	Brong-Ahafo	Atebubu		
Ghana	Volta Region	Nkwanta North		
Ghana	Volta Region	Nkwanta South		

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Country	First Administrative Division	Location	Planned	Actual
Ghana	Brong-Ahafo	Pru		
Ghana	Brong-Ahafo	Sene		
Ghana	Volta Region	Krachi East		
Ghana	Volta Region	Krachi West		
Ghana	Brong-Ahafo	Nkoranza North		
Ghana	Central Region	Assin South		
Ghana	Central Region	Twifo Hemang Lower Denkyira		
Ghana	Ashanti Region	Sekyere Afram Plains		
Ghana	Central Region	Upper Denkyira		
Ghana	Western Region	Ellembelle		
Ghana	Eastern Region	Dangme East		
Ghana	Eastern Region	Atiwa		
Ghana	Northern Region	Saboba		
Ghana	Northern Region	Chereponi		
Ghana	Upper West Region	Lambussie Karni		
Not Entered	Not Entered	Not Entered		

Results

Project Development Objective Indicators

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Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Beneficiaries of Safety Nets programs (number)	<input checked="" type="checkbox"/>	Number	Value	0.00	156000.00	390000.00
			Date	05-Mar-2010	30-Sep-2013	30-Jun-2017
			Comments			Cumulative target
Beneficiaries of Safety Nets programs - Female (number)	<input checked="" type="checkbox"/>	Number Sub Type Breakdown	Value	0.00	101400.00	253500.00
			Date	05-Mar-2010	31-Mar-2014	30-Jun-2017
			Comments			Cumulative Target

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Beneficiaries of Safety Nets programs - Cash-for-work, food-for-work and public works (number)	<input checked="" type="checkbox"/>	Number Sub Type Breakdown	Value	0.00	80678.00	190000.00
			Date	05-Mar-2010	30-Sep-2013	30-Jun-2017
			Comments			Cumulative target
Direct project beneficiaries	<input checked="" type="checkbox"/>	Number	Value	0.00	156000.00	390000.00
			Date	20-May-2010	31-Mar-2014	30-Jun-2017
			Comments			Cumulative target
Female beneficiaries	<input checked="" type="checkbox"/>	Percentage Sub Type Supplemental	Value	0.00	65.00	65.00
Direct project beneficiaries under cash transfer component	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00	74347.00	200000.00
			Date	20-May-2010	31-Dec-2013	30-Jun-2017
			Comments			Cumulative target
Direct project beneficiaries under LIPW component	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00	80678.00	190000.00
			Date	20-May-2010	30-Sep-2013	30-Jun-2017
			Comments			Cumulative target
Average annual earnings of unskilled workers in LIPWs (cedi)	<input type="checkbox"/>	Number	Value	0.00	245.00	200.00
			Date	20-May-2010	30-Sep-2013	30-Jun-2017
			Comments			Revised: The indicator has been revised for clarity to mean earnings per year (1 July to 30 June) per worker on average. Annual target and inflation-corrected using consumer price index The end-of-project targets is based on: minimum of 34 person-days per year for each beneficiary and 6 GHc daily wage.
Person days of unskilled workers	<input type="checkbox"/>	Number	Value	0.00	3200000.00	9500000.00
			Date	20-May-2010	30-Sep-2013	30-Jun-2017
			Comments			Cumulative target Definition of person-day has been redefined to be: six hours per day work

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Potential and actual beneficiaries in participating districts satisfied with subprojects, LIPW program and LEAP transfers (%)	<input type="checkbox"/>	Percentage	Value	0.00		70.00
			Date	20-May-2010		30-Jun-2017
			Comments			Annual target
Share of beneficiaries from the poorest 20% of population for LEAP and poorest 30% of the population for LIPW.	<input type="checkbox"/>	Percentage	Value			50.00
			Date	31-Mar-2014		30-Jun-2017
			Comments	As of March 31, 2014: LEAP indicator baseline is 19% LIPW indicator baseline is 39% (cannot enter these numbers separately under the current format in the portal).		Baseline data for LIPW is from survey done in 2013 as per report titled 'Validation of targeting effectiveness using the common targeting mechanism'. Baseline for LEAP is from 2012 Report titled "Options for Targeting of Safety Nets in Ghana".

Intermediate Results Indicators

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Targeting performance (share of beneficiaries from the poorest 20% of population)	<input type="checkbox"/>	Percentage	Value	19.00		50.00
			Date	31-Mar-2014		30-Jun-2017
			Comments			Revised and updated. This indicator has been elevated as PDO indicator given that this is an outcome indicator capturing the outcome on improved targeting. Furthermore, the indicator has become clearer by removing "targeting performance".
Enrolled beneficiaries in the districts where LEAP pilot will be intensified (% increase)	<input type="checkbox"/>	Number	Value	0.00	100.00	270.00
			Date	20-May-2010	31-Mar-2014	30-Jun-2017
			Comments			Status (2013) in absolute numbers is 74,000.
LEAP administrative costs compared to total costs	<input type="checkbox"/>	Percentage	Value	15.00		11.00
			Date	30-Sep-2013		30-Jun-2017
			Comments			
Total unskilled worker earnings as share of LIPW cost	<input type="checkbox"/>	Percentage	Value	40.00	48.00	62.00
			Date	20-May-2010	31-Mar-2014	30-Jun-2017
			Comments			Annual Target

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Original name: Maintenance program established for roads and dams. Revised name: District Assemblies with maintenance programs established for completed sub-projects (number)	<input type="checkbox"/>	Number	Value	10.00	10.00	60.00
			Date	20-May-2010	31-Mar-2014	30-Jun-2017
			Comments			Revised. District Assemblies with maintenance programs established for completed sub-projects (number). This indicator has been revised to include all LIPW sub-projects. DA maintenance programs include communities and maintenance activities by type of project (dams/dug-outs, roads, tree-planting)
Original name: Rehabilitated dams inspected annually by communities for dam safety concerns. Revised name: Completed subprojects inspected annually by Communities (under spn of district tech. spc).	<input type="checkbox"/>	Percentage	Value	50.00	50.00	90.00
			Date	20-May-2010	30-Sep-2013	30-Jun-2017
			Comments			Revised indicator name: Completed sub-projects inspected annually by communities (under supervision of district technical specialist) (%)
Roads rehabilitated, Rural	<input checked="" type="checkbox"/>	Kilometers	Value	0.00	421.00	700.00
			Date	20-May-2010	31-Mar-2014	30-Jun-2017
			Comments			Revised. The target has been changed from annual to cumulative targets and annual and end-of-project targets have been revised upward.
Payments to workers under LIPW program made within 20 days after the attendance at work sites	<input type="checkbox"/>	Percentage	Value	0.00	60.00	80.00
			Date	20-May-2010	31-Mar-2014	30-Jun-2017
			Comments			Annual Target
Original name: Payments made to contractors after receipt of performance security. Revised name: Avg time lapse between submission of interim certificate by LIPW contractors and payments by DAs	<input type="checkbox"/>	Percentage	Value	30.00		20.00
			Date	30-Sep-2013		30-Jun-2017
			Comments			Revised: Average time lapse between submission of interim certificate by LIPW contractors and payments made to them by MDAs (calendar days). The indicator has been revised because contractors are in almost all

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							cases not able to obtain a bank guarantee needed for the submission of security performance. The revised indicator captures the time efficiency by District Assemblies in payment.
Original name: Working group to set priorities for social protection indicators to be set under MoFEP leadership. Revised name: Social Protection Policy drafted by MoGCSP and submitted to cabinet	<input type="checkbox"/>	Yes/No	Value	No	No	Yes	
			Date	20-May-2010	30-Sep-2013	30-Jun-2016	
			Comments		The work on rationalization of social safety nets has been completed and recommended preparation of a Social Protection Policy.	Revised to "Social Protection Policy drafted by MOGCSP and submitted to cabinet".	
Area Planted for Fruit Trees and Multi-Purpose Woodlots (ha)	<input type="checkbox"/>	Hectare(Ha)	Value	672.00		2360.00	
			Date	31-Mar-2014		30-Jun-2014	
			Comments			New. This indicator has been added to capture the revised PDO in terms of LIPW infrastructure.	
Small earth dams and dug-outs rehabilitated (number)	<input type="checkbox"/>	Number	Value	62.00		300.00	
			Date	31-Mar-2014		30-Jun-2017	
			Comments			New. This has been added to capture the revised PDO in terms of LIPW infrastructure in targeted districts.	
Private contractors technically capable of implementing and supervising LIPW.	<input type="checkbox"/>	Percentage	Value	74.00		125.00	
			Date	31-Mar-2014		30-Jun-2017	
			Comments			New. This indicator was not initially in the results framework (but in the results monitoring table).	

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Data on Financial Performance (as of 30-May-2014)

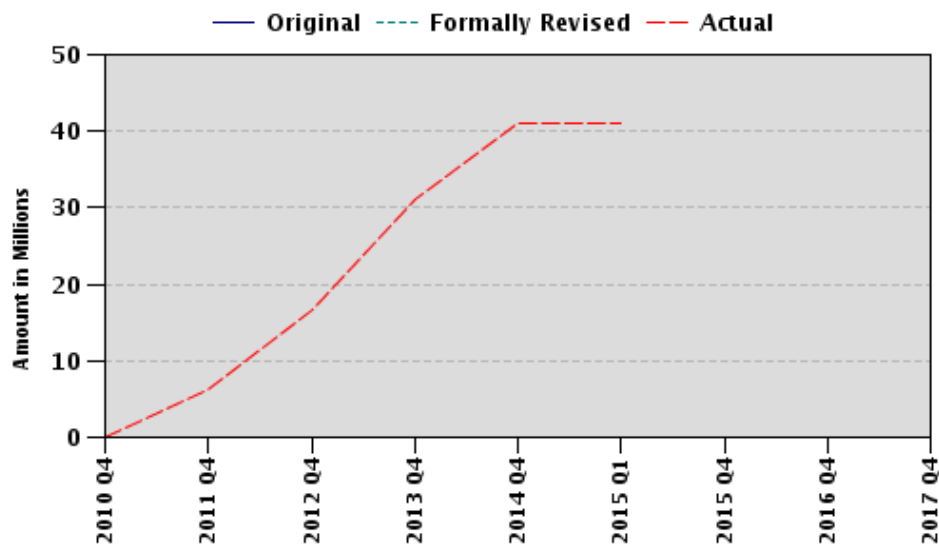
Financial Agreement(s) Key Dates

Project	Ln/Cr/Tf	Status	Approval Date	Signing Date	Effectiveness Date	Original Closing Date	Revised Closing Date
P115247	IDA-47350	Effective	20-May-2010	08-Sep-2010	19-Oct-2010	30-Jun-2016	30-Jun-2016
P115247	IDA-54660	Not Effective	27-May-2014			30-Jun-2017	30-Jun-2017

Disbursements (in Millions)

Project	Ln/Cr/Tf	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P115247	IDA-47350	Effective	XDR	58.40	58.40	0.00	41.02	17.38	70.00
P115247	IDA-54660	Not Effective	XDR	32.40	32.40	0.00	0.00	32.40	0.00

Disbursement Graph



Key Decisions Regarding Implementation

Building on the successes of this original project, Additional Financing was prepared and was approved by the World Bank Board of Directors on May 27, 2014. Under the AF, the project is being restructured to adopt a stronger focus on strengthening social protection systems and better achievement of results. Therefore, the Project Development Objectives (PDO) has been revised and the key project indicators simplified. Specifically, Additional Financing would support: (i) formulation of social protection policy; (ii) scaling up of the Labor Intensive Public Works (LIPW) and the Livelihood Empowerment Against Poverty (LEAP) programs; (iii) designing and rolling out the Ghana National Household Registry (GNHR) for social protection programs and strengthening social protection implementation procedures; and (iv) capacity building to support the implementation of LIPW and LEAP in existing and new districts.

Restructuring History

There has been no restructuring to date.

Related Projects

P146923-AF Ghana Social Opportunities Project