

TN: DTF Social Protection Reforms Support (P144674)

MIDDLE EAST AND NORTH AFRICA | Tunisia | Social Protection & Labor Global Practice | Recipient Executed Activities | Specific Investment Loan | FY 2014 | Seq No: 3 | ARCHIVED on 24-Nov-2015 | ISR20959 |

Implementing Agencies:

Key Dates

Key Project Dates

Bank Approval Date:23-Oct-2013
Original Closing Date:30-Jun-2017

Effectiveness Date:05-Nov-2013
Revised Closing Date:30-Jun-2017

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project development objective is to strengthen institutional capacity to design social protection reforms and improve targetingof safety net programs.

Has the Project Development Objective been changed since Board Approval of the Project Objective? No

Components

Name

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	Moderately Satisfactory	 Moderately Satisfactory
Overall Implementation Progress (IP)	Moderately Satisfactory	Moderately Unsatisfactory

Implementation Status and Key Decisions

The Tunisia Social Protection Reforms Support project aims to strengthen institutional capacity of Government and stakeholders to design social protection reforms and improve the targeting of social safety nets programs, through three components: (i) Subsidy and Safety Net reform Support; (ii) Strengthening Social Security System Analysis and Planning; and (iii) project management and monitoring. The Project is implemented by an Implementation Unit (Unite de Gestion du Projet- UGP) located in the Ministry of Finance (MOF), with the Ministry of Social Affairs (MAS) as main execution agency. Oversight is provided by a high-level Interministerial Steering Committee (COPIL or Comite de Pilotage) headed by a representative from the Prime-Minister's office.

The project became formally effective November, 2013 but actual implementation only kicked off towards the end of 2014, which stems mostly from Government reshuffles and subsequent lack of knowledge and/or ownership of the project. This late starts partly explains low disbursement and implementation delays, as well as the current lack of progress reflected in the results framework.

At present, the Project benefits from high-level commitment and ownership. Implementation bottlenecks have recently emerged, however, and they will be addressed by the strengthening of the overall implementation capacity and institutional arrangements, as per discussion and agreed work plan between the Government and the Bank.

In terms of project status, tangible progress should be seen in coming months regarding the social safety net reform under component 1. Specifically, the development of the Integrated Information Management System – the Social Management Information System (GS) is progressing. Similarly, the social survey that will update the registry of poor families under the safety net flagship program of Needy Families (Families Necessiteuses) should also be completed by the end of 2016: the questionnaire was completed, training of concerned staff is under way, the bidding process for the survey Tablets is progressing. The expected outcome of this process is for the MAS to count with a Banque de donnees or Database for poor and vulnerable families and have sufficient evidence to revise the list of beneficiaries with a view to enhance the overall targeting accuracy of the program. Similarly, the Banque de Donnees will act as a social registry of potentially eligible applicants from other programs or compensation measures, should the Government decide to implement a subsidy reform. To ensure a successful achievement of the reform of the Banque de Donnees and meet Project's objectives, progress will need to accelerate regarding Component activities linked to targeting and communication (1.3), among other elements.

Regarding the Strengthening of Government's capacity for Social Security System Analysis and Planning under component 2, it is important to note that the MAS and Social Insurance stakeholders have asked to center the work on new activities to ensure the interoperability of information systems within the MAS including the establishment of an epension system. The latter will enhance transparency and efficiency and have been included in the procurement plan but progress still needs to happen in terms of actual bidding processes. Interest in activities that had been initially contemplated under this component (unemployment insurance for example) will have to be reconfirmed during Mid-term review.

Finally, there could be some delays in the activities (and outcomes) regarding the subsidy reform activities (component 1.1.) that had been initially envisaged at the time of project preparation in 2013, such as the elaboration of subsidy reform action plan. The project financed consultancies to assist an interministerial working group with the development of a targeting model and the impact assessment of the various scenarios for reducing energy subsidies. However, the Government has not yet shared feedback or indication that it would go further in assessing desirability and feasibility of subsidy reform.

In summary, this project benefits from high level client's ownership and commitment, which is likely to be renewed in the context of the preparation of the forthcoming Five year Plan of the Government. However, given the fact that implementation has only kicked off in late 2014 and that new activities have been added up- while others have stalled, the results framework will have to be reassessed at mid-term review. The latter is expected to take place around mid-January 2016.

Risks

Overall Risk Rating

Risk Category	Rating at Approval	Previous Rating	Current Rating
Overall	Moderate		Moderate

Results

Project Development Objective Indicators

▶Direct	project	beneficiaries ((Number,	Core))
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	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	10500000.00
Date	14-Nov-2013	05-Jun-2014	15-Oct-2015	31-Dec-2016

▲Female beneficiaries (Percentage, Core Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	50.00

	Baseline	Actual (Previous)	Actual (Current)	End Target
√alue	0.00	0.00	0.00	500.00
Date	14-Nov-2013	05-Jun-2014	15-Oct-2015	31-Dec-2016
Direct project bene	ficiaries of registration in unified pop	pulation database (Number,	Custom Breakdown)	
	Baseline	Actual (Previous)	Actual (Current)	End Target
/alue	0.00	0.00	0.00	10000000.00
Date	14-Nov-2013	05-Jun-2014	15-Oct-2015	31-Dec-2016
		Actual (Previous)	Actual (Current)	End Target
	Baseline	(/		
/alue	0.00	0.00	0.00	10000000.00
Value Date			0.00 15-Oct-2015	10000000.00 31-Dec-2016
	0.00	0.00		
Date	0.00	0.00 05-Jun-2014	15-Oct-2015	
Date	0.00 14-Nov-2013 in new unified database who are fe	0.00 05-Jun-2014 male (Percentage, Custom	15-Oct-2015 Supplement)	31-Dec-2016
Date	0.00 14-Nov-2013	0.00 05-Jun-2014	15-Oct-2015	

⊳Citizens registered in new unified database who are vulnerable (Percentage, Custom Supplement)

	Deceline		Actual (Current)	End Target
	Baseline	Actual (Previous)		
Value	0.00	0.00	0.00	50.00
Number of Safety N	et Beneficiaries (Number, Custom)			
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	235000.00	235000.00	235000.00	258500.00
Date	14-Nov-2013	05-Jun-2014	15-Oct-2015	31-Dec-2016
Number of Safety N	et Beneficiaries - of which are poor	(Percentage Custom Sunr	olement)	
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	Baseline	Actual (Previous)	(\ctual ((\undersept)	
		/totadi (i reviodo)	Actual (Current)	End Target
Value	60.00	60.00	60.00	80.00
Value	60.00	· ,		
Value	60.00	· ,		
	60.00 let Beneficiaries - of which are fema	60.00	60.00	
		60.00	60.00	
		60.00	60.00	
	et Beneficiaries - of which are fema	60.00 ale (Percentage, Custom Su	60.00	80.00
Number of Safety N	let Beneficiaries - of which are fema	60.00 ale (Percentage, Custom Su Actual (Previous)	60.00 pplement) Actual (Current)	80.00 End Target
Number of Safety N	let Beneficiaries - of which are fema	60.00 ale (Percentage, Custom Su Actual (Previous)	60.00 pplement) Actual (Current)	80.00 End Target
Number of Safety N	let Beneficiaries - of which are fema	60.00 Actual (Previous) 51.00	60.00 pplement) Actual (Current)	80.00 End Target
Number of Safety N	let Beneficiaries - of which are fema Baseline 51.00 net reform plan prepared and disse	60.00 Actual (Previous) 51.00 eminated (Yes/No, Custom)	60.00 Actual (Current) 51.00	80.00 End Target 50.00
Number of Safety N	let Beneficiaries - of which are fema Baseline 51.00	60.00 Actual (Previous) 51.00	60.00 pplement) Actual (Current)	80.00 End Target
Number of Safety N	let Beneficiaries - of which are fema Baseline 51.00 net reform plan prepared and disse	60.00 Actual (Previous) 51.00 eminated (Yes/No, Custom)	60.00 Actual (Current) 51.00	80.00 End Target 50.00

▶Integrated social security reform plan prepared and disseminated (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	14-Nov-2013	05-Jun-2014	15-Oct-2015	31-Dec-2016

Overall Comments

The relevance of the results framework (PDO and intermediate) will be reassessed and filled whenever possible during the forthcoming mid-term review set for mid-January 2016. The handovermission of September 2015 and the follow-up technical visit had to concentrate on urgent procurement and institutional issues as part of the emergency plan that is outlined under Section I.2

Intermediate Results Indicators

▶ Participants involved in consultation activities during project implementation (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	10000.00
Date	14-Nov-2013	05-Jun-2014	15-Oct-2015	31-Dec-2016

▶Government staff and civil society representatives trained to evaluate subsidy and social expenditures (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	500.00
Date	14-Nov-2013	05-Jun-2014	15-Oct-2015	31-Dec-2016

▶Unified database Operations Manual developed (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	14-Nov-2013	05-Jun-2014	15-Oct-2015	31-Dec-2016

▶ Targeting Operational Manual developed for subsidy compensation program (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	14-Nov-2013	10-Feb-2014	15-Oct-2015	31-Dec-2016

▶ Joint social security-labor code assessment conducted with stakeholders as part of social dialogue process (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target	
Value	N	N	N	Υ	
Date	14-Nov-2013	05-Jun-2014	15-Oct-2015	31-Dec-2016	

▶Poverty and social impact analysis of social security reform options completed and disseminated (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target	
Value	N	N	N	Υ	
Date	14-Nov-2013	05-Jun-2014	15-Oct-2015	31-Dec-2016	

▶ Feasibility study to explore options	to finance unemployment insurance	e completed and disseminated	(Yes/No. Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	14-Nov-2013	05-Jun-2014	15-Oct-2015	31-Dec-2016

▶ Annual reports on updates of pensions and health insurance actuarial analyses completed and disseminated (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	N	N	Υ
Date	14-Nov-2013	05-Jun-2014	15-Oct-2015	31-Dec-2016

Overall Comments

Data on Financial Performance

Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	Disbursed
P144674	TF-15956	Effective	USD	4.70	4.70	0.00	0.63	4.07	13%
Key Dates	s (by loan)								
Project	Loan/Credit/TF	Status	Approval Date	e Signir	ng Date E	Effectiveness D	Date Orig.	Closing Date	Rev. Closing Date

05-Nov-2013

30-Jun-2017

30-Jun-2017

05-Nov-2013

Cumulative Disbursements

TF-15956

Effective

05-Nov-2013

P144674



Restructuring History

There has been no restructuring to date.

Related Project(s)

There are no related projects.