## WPS3604

# The Effect of School Type on Academic Achievement: Evidence from Indonesia 

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KEYWORDS: education, Indonesia, private

JEL classifications: O12, O15, I21

World Bank Policy Research Working Paper 3604, May 2005
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# The Effect of School Type on Academic Achievement: Evidence from Indonesia 


#### Abstract

Using data from Indonesia, this paper evaluates the impact of school type on academic achievement of junior secondary school students (grades 7-9). Students that graduate from public junior secondary schools, controlling for a variety of other characteristics, score 0.15 to 0.3 standard deviations higher on the national exit exam than comparable privately-schooled peers. This finding is robust to OLS, fixed-effects, and instrumental variable estimation strategies. Students attending Muslim private schools, including Madrassahs, fare no worse on average than students attending secular private schools. Our results provide indirect evidence that higher quality inputs at public junior secondary schools promote higher test scores.


## InTRODUCTION

The existing evidence on how the characteristics of schools in developing economies, including whether they are publicly or privately administered, affect students' acquisition of cognitive skills is surprisingly mixed. The effect of educational policies in general on learning in developing countries is poorly understood, as a recent survey on the topic conceded that "most of what has been learned has been methodological" rather than substantive (Glewwe, 2002). Better understanding of the effect of school characteristics on learning is important because public policy can influence the characteristics of public schools, as well as the cost of private schools through vouchers and scholarships. As the first step towards understanding the determinants of student achievement in Indonesia, this paper focuses on how the type of school attended by junior secondary school students influences their academic achievement.

This study presents evidence that Indonesian public junior secondary schools are more effective than their private counterparts at imparting cognitive skills, as measured
by students' scores on the national test administered upon completion of junior secondary school. We present a model in which households select a school type based on their wealth and preference for academic achievement, which raises the prospect of selection bias in empirical estimates of the effect of school type on test scores. Our empirical results, however, suggest that after controlling for a large number of household characteristics, selection bias due to parental preference for achievement is small. OLS, fixed effects, and instrumental variables estimation methods indicate that public school students have significantly higher exit scores than their privately schooled peers. We find no evidence that private schools are more effective than public schools at raising test scores.

We also examine the relative performance of Madrassah, Muslim non-Madrassah, secular, and other religious schools, and find two tiers of performance. Students attending public schools and the small number of students attending non-Muslim religious private schools perform equally well, while students in secular and Muslim private schools each fare worse by the same magnitude. In general, existing studies show that public junior secondary schools appear to employ higher quality inputs. Our results therefore provide indirect evidence that the higher quality of public school inputs promotes higher test scores. Future research will hopefully lead to a better understanding of why public schools outperform their private counterparts, by identifying the specific characteristics of schools that explain this disparity.

## BACKGROUND

Notwithstanding the Asian crisis in 1997-1998, schooling in Indonesia has been characterized by rapid development since independence in 1945. Elementary school enrollment increased steadily since the early 1970 s, when it was around 76 percent, to being nearly universal by 1995 (Ahuja and Filmer, 1996). This was fueled by a major expansion of the availability of elementary schools in the early 1970s. While also increasing in this period, enrollment rates at the junior secondary (grades 7-9) and senior secondary (grades 10-12) levels remain at 75 to 80 percent. More recently, despite the Asian financial crisis that hit Indonesia in late 1997 and early 1998, enrollment rates at all levels were unchanged between 1997 and 2000 (see results in Pradhan, 2001, and Strauss et al., 2004, drawn from two different sets of household surveys).

In Indonesia, focusing on junior secondary schools is appropriate for several reasons. The universal enrollment achieved at the elementary level makes the junior secondary level a focal point for efforts to increase school attainment in Indonesia and achieve compulsory junior secondary education. At the same time, there are on- going efforts aimed at decentralizing decision-making in the education system, devolving authority from the centralized system to the district (kabupaten) level. Policy-makers at the district level, in the presence of grant money, can benefit from studies that shed light on which school types are effective. In addition, a better understanding of the determinants of junior high school outcomes can also inform efforts to raise senior secondary enrollment levels, since these outcomes presumably influence continuation to and eventual graduation from senior secondary schools.

The Indonesia context is interesting in that it is atypical of the general consensus in the literature that private schools are better (see evidence on academic performance in, for example, Angrist et al, 2002, Cox and Jimenez, 1991, Evans and Schwab, 1995, Jimenez et al., 1991, Neal, 1997). In Indonesia, evidence on inputs, as well as limited information on per pupil expenditures, is consistent with longstanding perception of the superiority of public schools over private schools. In terms of schooling inputs, Strauss et al. (2004) and Serrato and Melnick (1995) generally point to higher quality inputs in public schools, although private schools appear superior on two indicators. Private schools offered lower student-teacher ratios in 1997 and 2000, and total household expenditures on school fees and other schooling costs were higher for private school students. Nonetheless, for the bulk of observed inputs, public schools look stronger. Textbooks appear to be more available in public junior secondary schools than in private ones, including textbooks that are borrowed or given for free. The average faculty education at the junior secondary level is higher at public schools than private. At public schools, teachers are significantly less likely to have a second job. Until they were abolished in 1998, public school fees were actually higher than private fees on average. Finally, there is limited evidence that public secular junior secondary schools have higher funding per pupil (Asian Development Bank, 1997). Unfortunately, further data regarding school financing are unavailable, making it impossible to evaluate the costeffectiveness of different school types. Overall, the weight of the evidence from past research indicates that public schools use higher quality inputs.

Although public schools appear to use better inputs, two previous studies conclude that in Indonesia, private schools are more effective and better-managed than
public schools. James et al. (1996) find that, after controlling for exiting test scores, private elementary schools in Indonesia incur lower costs per pupil. They conclude that private management is more efficient at achieving academic quality. A more recent study goes further, and claims that students schooled at private secular secondary schools enjoy a wage premium of 75 percent over their publicly schooled peers (Bedi and Garg, 2000). However, neither study uses a plausibly exogenous source of variation to identify the private school effect. James et al. (1996) identify the effect of school type using the religious and demographic composition of its sub-district (kecamatan), which is assumed to be orthogonal to schools' per pupil spending. Bedi and Garg's finding that private schooling raises future adult earnings is based on the identifying assumption that an adult's province of birth is uncorrelated with the unexplained portion of their earnings. ${ }^{1}$

The implication of this last study, namely that private secular senior secondary schools provide a more valuable education than public senior secondary schools, is puzzling for two reasons. First, as noted above, public schools in Indonesia look stronger on observed inputs and are widely perceived to be superior to secular and Muslim private schools. Indeed, past studies such as Bedi and Garg (2000) confirm that public and private Christian secondary schools attract observably stronger students. Second, some public schools in urban areas screen applicants based on the score of their national test following elementary school. Students at these schools benefit from a higher-scoring peer group. The positive effect of private administration would have to outweigh these peer effects, which appear to be important in other contexts (See Hoxby, 2000, and Somers et al., 2003).

[^1]
## Model

This section presents a simple model in which two countervailing sources of selection bias may occur. Because public secondary schools appear to be superior to private secondary schools in Indonesia, past work has focused on the potential for positive selection of the best students into public secondary schools (Bedi and Garg, 2000). While the perceived higher quality of public schools is one source of bias, a second source derives from wealthier households' preference for private schools, ceteris paribus.

Consider a two period model in which a parent selects a school in period 1. The parent's utility function is assumed to be concave and increasing in each period's consumption, and an increasing function of the student's academic performance at the end of period 1. The parent's utility is also assumed to be an increasing function of nonacademic features of the school (such as its safety or proximity). The child returns a portion of their income to the parent in period 2, which is consumed. We assume the parent's utility from the child's attending school j takes the following simple functional form: ${ }^{2}$

$$
\begin{equation*}
U_{j}=\ln \left(Y_{1}-P_{j}\right)+\delta \ln \left(Y_{2}+\kappa A_{j}\right)+\sigma A_{j}+\gamma O_{j} . \tag{1}
\end{equation*}
$$

[^2]$Y_{t}$ represents the household income in period t , which is exogenous with respect to their choice of school type. $P_{j}$ is the tuition of school j , and $\delta$ is the parent's discount rate. $A_{j}$ represents the student's academic achievement at the end of period 1 , after attending school j , which enters the parent's utility function directly if $\sigma$ is non-zero. The household's valuation of academic achievement is captured by $\sigma$, net of income gains associated with that achievement. Meanwhile, $\kappa A_{j}$ represents the transfer from the child to the parent in period two, which is assumed to be proportional to the academic ability of the student. Finally, $O_{j}$ represents other, non-academic characteristics of the school, such as safety, religious affiliation, convenience, and discipline, that are valued by parents for more than their contribution to academic achievement.

For simplicity, academic performance (school outcome) is assumed to be a positive and linear function of three factors: the quality of the school $\left(Q_{j}\right)$, the parent's income in period $1\left(\mathrm{Y}_{1}\right)$, and the degree to which parents directly value academic performance ( $\sigma$ ).
(2) $A_{j}=Q_{j}+a Y_{1}+b \sigma$,

We assume that parents who have higher income and value education more will provide a household environment more conducive to learning, meaning that the parameters $a$ and $b$ are positive. In addition, we assume for simplicity that $\sigma$, which measures a parent's taste for education, is positive and that household income $Y_{t}$ is greater than tuition $\mathrm{P}_{\mathrm{j}}$, for all schools j .

Because public schools are generally considered to be superior on average to private schools in Indonesia, we assume that $Q_{p u b}>Q_{p r i}$. However, the set of schools which a child can attend is typically constrained by the location of the household, and in some cases, by the child's score on the national test for elementary school graduates (the Ebtanas test score). These constraints, along with other non-academic characteristics of the school $\mathrm{O}_{\mathrm{j}}$, may lead parents to choose a private school even if higher quality public schools exist. The child attends public school if the maximum utility of the set of public schools they can attend, $\mathrm{U}^{*}$ pub , exceeds the maximum utility of the set of private schools they can attend $\mathrm{U}^{*}$ pri.

The difference in utilities between the best available public school and the best available private option is:

$$
\begin{align*}
& \Delta U^{*}=\ln \left(Y_{1}-P_{p u b}\right)-\ln \left(Y_{1}-P_{p r i}\right)+\delta \ln \left(Y_{2}+\kappa A_{p u b}\right)-\delta \ln \left(Y_{2}+\kappa A_{p r i}\right)+  \tag{3}\\
& \sigma\left(A_{p u b}-A_{p r i}\right)+\gamma\left(O_{p u b}-O_{p r i}\right) .
\end{align*}
$$

Appendix A shows that, under the assumption that $\mathrm{P}_{\mathrm{pri}}>\mathrm{P}_{\mathrm{pub}}$ :
(4) $\frac{\delta \Delta U^{*}}{\delta \sigma}>0$, and
(5) $\frac{\delta \Delta U^{*}}{\delta Y_{1}}<0$.

This model confirms the intuition a parent that places higher value on education is more likely to send their child to public schools, which are assumed to be of higher average quality. Meanwhile, holding other factors constant, the likelihood of attending private school increases as the household's wealth increases. In the U.S., where private schools are generally considered to be higher quality, wealthier and more motivated students select into private schools. In Indonesia, however, where in general public schools are considered to be of higher quality, the two sources of selection bias are of opposite sign. Thus, the direction and magnitude of bias in the OLS models is unknown, and depends on the relative strength of unmeasured wealth and unmeasured motivation, as well as the importance of these factors in determining students' test score.

## DATA

The primary data source for this study is the three full rounds of the Indonesia Family Life Survey (IFLS1, IFLS2, and IFLS3) (see Frankenberg and Karoly, 1995; Frankenberg and Thomas, 2000; Strauss et al., 2004). The first round of the survey sampled 7,200 households in 1993; subsequent surveys attempted to re-interview these households and households to which previous household members had relocated since the original interview ("split-off" households). The 1993 sample was drawn from 321 randomly selected villages, spread among 13 Indonesian provinces containing 83 percent of the country's two hundred million people. The 321 villages were selected from the sample frame of the 1993 SUSENAS, the national economic survey, and are located in

149 districts. The sample captures an impressive amount of Indonesia's remarkable ethnic and geographic diversity.

We analyze the national Ebtanas test scores of former junior secondary school students. Data on test scores was collected in 1997 and 2000 from all household members between the ages of 14 and 25 at the time of the interview. The survey asked respondents to state their score on the test, if they took the exam, for the elementary, junior, and senior secondary school levels. The survey also ascertained the type of school attended at each level.

The sample consists of all students who reported, in either 1997 or 2000, taking the junior secondary school test between 1990 and 2000. Of the 5,608 respondents that reported taking the national junior secondary school exam between 1990 and 2000, 4,498 reported scores from both elementary and junior secondary schools. An additional 115 respondents were not included in the sample because they did not report the type or district of the junior secondary school they attended, leaving a final sample consisting of 4,383 respondents.

This study also uses data on the presence of private schools, at both the district and the village level, to identify the effect of school type on student's test score. Districtlevel data on the presence of schools come from the 1998 round of annual census of schools conducted by the Indonesian Ministry of Education. Eighty percent of the 42,000 secondary schools in Indonesia responded to this survey. Unfortunately, because of a budgetary shortfall during the 1998 financial crisis, the education census did not record detailed data on the characteristics of private schools. The only information recorded for private schools were their private status and location. This information is used to
construct both the total number of junior secondary schools and the percentage of district junior secondary schools that are public in the district.

We obtain village-level data on the percentage of schools that are private using the 2000 IFLS, which like earlier IFLS rounds contains a complete roster of neighborhood schools. This roster contains the schools that household members report attending, as well as schools identified by community leaders but which are not attended by the sample of survey households in the community. These community leaders were not asked to provide information regarding the school type, however. Therefore, we inferred the public or private status of schools listed on the roster, using the school name. ${ }^{3}$

As a first step towards investigating how a student's test score is affected by the type of junior secondary school, Figure 1 shows students' test scores exiting junior high schools, smoothed against their test scores exiting elementary school, separately for public and private junior high students. In Figure 1 and throughout the paper, students’ test scores are normalized using the scores of other students that took the national test in the same year. The shaded regions indicate $95 \%$ confidence intervals. Conditional on elementary test scores, students at public junior secondary schools score higher upon exiting junior secondary school. Moreover, the difference in exiting test scores appears to be greatest for students at the tails of the elementary test score distribution.

To further probe this initial finding, we control for other observed child and family characteristics in a regression framework. Including control variables, however,

[^3]requires making a trade-off between the size of the sample and the availability of particular household characteristics. Because test scores are provided retrospectively, many respondents first appeared in an IFLS household several years after their graduation from junior secondary school. For these respondents, time-varying household characteristics such as household consumption are not observed at the time they took the test. Excluding these time-varying household characteristics may confound estimates of the effect of junior secondary school type on test score. Therefore, we also present results for two sub-samples. The junior secondary school sample consists of 2,733 respondents who were interviewed within a year of their junior secondary school graduation. ${ }^{4}$ When this sample is used, the time-varying characteristics which are measured within a year of taking the exam are included as control variables. The elementary school sample consists of 1,948 students who are in the junior secondary school sample and were also interviewed in a previous round of the survey. For these respondents, time-varying characteristics such as household consumption are available both before and after the student's entry into junior secondary school. To ensure that omission of time-varying variables does not affect the results, we present results for all three samples throughout.

[^4]Figure 1

Jr high score conditional on elementary score


Regressions using the full sample include, as control variables, a set of timeinvariant characteristics of the respondent:

- Academic achievement in elementary school: The (normalized) student's reported elementary school test score and its square, and whether the student repeated a grade in elementary school.
- District characteristics: The average normalized elementary school test score of all other students that attended school in that district, and the number of total schools in the district. ${ }^{5}$

[^5]- Family background: Parental education level, the family's religion, and the primary language spoken at home (as a proxy for ethnic background which is not directly recorded).
- Location characteristics: The province in which the student attended junior secondary school and whether the town in which the respondent lived at age 12 was a village, a small town, or a big city.
- Type of elementary school: The type of elementary school attended (public secular, public Madrassah, private secular, private Madrassah, private Muslim non-Madrassah, or private other)
- Student characteristics: Whether the respondent is female, and whether the respondent worked while attending junior secondary school.
- Type of junior secondary school: Whether the junior secondary school attended was a vocational school, and the type of junior secondary school attended (public secular, public Madrassah, private secular, private Madrassah, private Muslim non-Madrassah, or private other)


## Regressions that use the junior secondary school sample include the following three

 time- varying characteristics of the household:- Household income/wealth: Household per capita expenditure and type of floor in the dwelling.
- Student health: General health status (healthy, somewhat healthy, or unhealthy). ${ }^{6}$

[^6]The elementary school sub-sample adds the same time-varying characteristics as the junior secondary school sub-sample, measured two to four years before the completion of junior secondary school. ${ }^{7}$ The means and standard errors of the full set of covariates are presented in Appendix B.

To check the quality of the data on test scores and household characteristics, we regressed the student's normalized test score on the variables listed above, using the junior secondary school sub-sample and variables. The results, which are presented in Appendix C, are encouraging. The model explains nearly half of the total variation in test scores, and the signs and magnitudes of the coefficients are reasonable. Academic performance in elementary school and higher levels of parental education are associated with higher test scores in junior secondary school. ${ }^{8}$

## DETERMINANTS OF SCHOOL TYPE

Before turning to the question of how school type affects academic performance, we first examine the relationship between a student's characteristics and the type of school she chooses. While the determinants of school type are of interest in their own right, they may also provide some guidance to the extent and nature of selection bias due to unobserved student characteristics. Public schools, which are generally considered to be superior to private schools in Indonesia, may attract more motivated students. However, holding constant other characteristics of the household and schools, higher household wealth should raise the probability that children attend private schools. To

[^7]examine the effect of household wealth and student academic ability on the type of school attended, we use the junior secondary school sample to estimate a multinomial logit regression of school type attendance. The dependent variable is an indicator of whether the student attended public school, private secular school, private Muslimaffiliated school, private Madrassah, or a private non-Muslim religious school. ${ }^{9}$ There are few students attending private non-Muslim religious schools; these schools include Christian and Catholic private schools that are considered to be of comparable quality to public schools. ${ }^{10}$ Therefore, we focus on the determinants of attendance at private secular, Muslim-affiliated private schools, and Madrassahs. The entire set of household and student characteristics listed in the data section are included as control variables, but we report only the results from indicators of household wealth, the student's prior academic achievement and parental education. Table 1 reports the marginal effects of each variable on the probability of attending a particular type of school, and whether the variable was statistically significant in the multinomial logit model. For dummy variables, the marginal effect is the sample average of the difference in the predicted probabilities when the dummy variable is set to one or zero. For the test score and consumption variables, we report the average of each observation's marginal effects of the variable and its square. For these variables, the significance of the variable and its square were tested jointly.

[^8]The regression contains two measures of income or wealth: household per capita consumption and the floor type of the house. After controlling for a wide variety of other household characteristics, these indicators of income and wealth are weak determinants of the type of junior secondary school attended. The marginal effect of log household per capita consumption (-0.012) for private secular shows that a ten percent increase in household per capita consumption lowers the probability of attendance relative to public school by one tenth of a percentage point. Meanwhile, despite the theory that increased wealth increases the probability of private school attendance ceteris-paribus, there is no consistent pattern between the quality of the floor and the probability of attending private secular or Muslim school.

The student's past academic performance has a larger effect on the probability of attending private school. An increase in the elementary school exam score of one standard deviation lowers the probability of attending private secular school by nine percentage points; the probability of attending private Muslim school falls by seven percentage points, and the probability of attending a private Madrassah falls by one percentage point. Grade repetition in elementary school also reduces in the probability of attending a secular private school, although this effect is smaller and not statistically significant. Likewise, parental education is generally not a strong determinant of school type. Although the children of university-educated mothers are about 6 percentage points less likely to attend private secular school or Muslim schools, these coefficients are not statistically significant. Parental education is presumably correlated with student motivation and, in results presented later, is shown to be a strong predictor of junior
students. In the data used, very few students switched schools at all, let alone switched between public and private schools, during their attendance at the junior secondary level.
secondary school test score. The relatively small effect of parental education suggests that after controlling for lagged test scores, there may not be a large difference in student motivation at different types of schools.

To sum up, household wealth has a weak, if any, discernable effect on the household's choice of school type. Students with higher elementary school test scores are less likely to attend secular and Muslim private school. This confirms the widespread impression that public schools in Indonesia tend to benefit from positive selection. If selection on unobservable characteristics is similar to selection on observables, the effect of selection of better students into public schools likely outweighs the selection of wealthier students into private schools. If so, the estimated effects of public school attendance on test scores will be biased upward. The next section turns to examining estimates of the effect of public schooling on test scores.

## The Effect of Public Schooling on Test Scores

Are public or private schools, on average, more effective at raising the test scores of Indonesian junior secondary school students? To address this question, we regressed the respondents' normalized junior secondary test score on the control variables described above, with school type represented by a dummy variable for public school attendance. To conserve space, only the coefficient on school type is shown. Column one of Table 2 indicates that public school students, in the presence of controls, score 0.19 standard deviations higher than private school students. The second specification includes time-varying control variables measured within a year of junior high graduation,
which are only available for the junior secondary school sub-sample. The estimated public school effect, which is reported in column two, increases to 0.23 standard deviations in this specification. When time-varying variables measured around the student's elementary school graduation are added, the magnitude of the premium rises slightly, to 0.27 standard deviations (Column three). The final specification (Column four) includes family-level fixed effects, which identifies the public school effect using siblings that attended different types of schools, and the estimated public school premium is 0.24 standard deviations. ${ }^{11}$ After controlling for a wide variety of student and parent characteristics, regression estimates indicate that, on average, public school students have test scores are 0.19 to 0.27 standard deviations higher than private schools students.

Of course, least squares estimates of the public school effect will be biased if public school attendance is correlated with unobserved factors that determine test scores. In the Indonesian context, the direction of this endogeneity bias is unclear in theory, as described above. However, the correlation between observable characteristics and school choice suggests that public schools benefit from positive selection, biasing the estimated public school premium upward. Moreover, because parents choose schools separately for each child within the household, partly on the basis of unobservable child characteristics, the inclusion of family-level fixed effects does not eliminate this bias.

To address concerns regarding bias due to non-random sorting of students into different types of schools, we estimate two-stage-least-squares models of test scores, employing measures of the local availability of public schools as an instrument for public school attendance. This approach has been used to estimate the effect of Catholic

[^9]schooling effect in the United States (see, for example, Neal, 1997, and Figlio and Ludwig, 2000). The importance of availability of private schools in schooling choices has been demonstrated in the developing country context (see, for example, Alderman et al., 2001).

Data on the presence of public and private schools are available at both the district and the village level. These two measures are moderately correlated, with a correlation coefficient of 0.33 . Using district-level information, we measure the percentage of schools that are public in the district of junior high school attendance. For the sample of students from the 321 original IFLS communities, we can measure the share of public schools within 25 miles of the village center. This latter specification can only be estimated on the sample of students that were interviewed in the same sub-district where they attended junior secondary school. ${ }^{12}$

The consistency of the two stage least squares estimate is based on the critical assumption that local private school proximity is uncorrelated with unobserved determinants of student test scores. This assumption has been questioned in the US context, where evidence suggests that proximity to catholic high schools is correlated with unobserved determinants of $12^{\text {th }}$ grade math and reading test scores (Altonji, Elders, and Taber 2002). However, that conclusion is largely based on the implausibly large differences between OLS and 2SLS estimates of the effect of Catholic schooling on scores, which we do not find in the Indonesia data. Also, the location of American

[^10]Catholic high schools is heavily influenced by historical pattern of past Catholic migration (Hoxby, 1994), implying that the positive correlation between student unobservables and proximity to American Catholic high schools does not generalize to Indonesian private middle schools.

We note three additional factors that increase the plausibility of the identifying assumption that proximity to public schools is uncorrelated with unobserved determinants of test scores. First, the direction of bias due to endogenous school location decisions is unknown. Second, the correlation between the public school access instruments and the observed determinants of test scores is weak and negative. Finally, the correlation between public school access instruments and a proxy for unobserved student motivation is also weak, and in one case negative.

In contrast to OLS and fixed effects regressions, where selection bias likely leads to an overestimate of the public school premium, it is not clear how the location decisions of public and private schools will bias the estimated public school effect. If public schools are spread uniformly throughout a population that is heterogeneous in its demand for education, then profit-maximizing private schools will locate in areas where demand for education, and therefore student achievement, is higher. In this case, the estimated public school premium will be biased downward. This downward bias may be mitigated or reversed by two factors. First, the national education department may maximize educational achievement by locating public schools in areas with high students ability (for an example of endogenous program placement, see Pitt et al., 1993). Second, the estimated public school effect could be upwardly biased if private and/or Muslim schools are more appealing to parents living in areas with undisciplined students. Concerns
regarding endogenous school placement are lessened to the extent that schools locate based on characteristics of the population that are included in the model, such as average district-level and student-level test scores. Nonetheless, theory provides no clear guidance as to whether private schools are more common in areas with unobservably stronger or weaker students.

To gain some empirical insight into the location decisions of public and private schools and possible bias in the 2SLS estimates, we regressed the district and village measure of public school access on the all observed determinants of test scores. The results for a subset of regression coefficients are reported in table 3. The correlation between public school availability and observed elementary school academic achievement is weak, and if anything, negative. The coefficients on the district elementary test score and its square indicate that raising the district test score two standard deviations from the mean is associated with a 3.7 point reduction in the percentage of public schools in the district. At the village level, the negative relationship is stronger, as raising districts with scores that are two standard deviations higher than the mean is associated with a 30 point reduction in the percentage of public schools. The percentage of public schools is positively, though weakly, correlated with the education of the parents. If the weakly negative correlation between academic achievement and the percentage of public schools extends to unobserved determinants of test scores, the twostage least squares estimates of the public school premium will be downwardly biased.

In the case of the village-level instruments, it may be substantially biased downwards. ${ }^{13}$

[^11]Finally, we conduct an informal check to see if the mild negative correlation between the instruments and the observed determinants of achievement extends to a proxy for student motivation. In 1997, The IFLS asked students to report the amount of hours they spent studying at home during junior high. Of course, home study time partially reflects the quality of a particular school type, so this variable is omitted from the test score regressions. However, the number of hours spent studying at home partly reflects student motivation entering junior high school. To examine the potential for inconsistency in the instrumental variable estimates, we reestimate the regression reported in table 3 for students interviewed in 1997, adding a public junior high school dummy and the number of hours spent studying at home (results not presented here). The coefficient on study hours suggests whether, conditional on other observables and a public school dummy, more diligent students live in areas with higher public school availability.

The number of hours per week studying at home is weakly associated with public school availability. When the percentage of schools that are public in the district is regressed on all the variables in the model plus a public school dummy and study hours outside of school, the coefficient on study hours is 0.04 and not statistically significant. Thus, studying an additional 15 hours more per week (equal to two standard deviations) is associated with a 0.6 percentage point increase in district public school availability. When the percentage of pulbic schools in the village is used, the coefficient on study hours is -0.05 . Therefore, studying an additional 15 hours per week is associated with a 0.65 percentage point decline in village public school availability. Overall, these results indicate that the availability of public schools is weakly correlated with an important,
albeit imperfectly measured, proxy for student motivation. This reduces the likelihood that the local public school availability instruments are spuriously correlated with higher test scores through unobserved student motivation.

Table 4 presents the instrumental variables results. When the district level measure of access to private schools is used, the public school premium falls slightly to 0.19 for the full sample. The estimated premium rises to 0.31 when the junior secondary sample is used, but falls to 0.15 in the elementary school subsample. None of the instrumental variable estimates are statistically significant. The first stage F statistic on these instruments ranges from 25 to 37 , meaning that finite sample bias due to weak instruments is not an important concern. ${ }^{14}$ When the village-level presence of private schools is used, the results are only estimated for the sub-sample of students that were interviewed in the sub-district in which they went to junior secondary school. In comparison to the district access instruments, the estimated public school premium stays roughly the same in the full sample and the junior secondary sample, and rises dramatically in the elementary school sample. ${ }^{15}$ The first stage F statistics for the village level instrument are all above 22 in these regressions. We discount the results using village-level instruments, because these instruments are more strongly correlated with measures of academic achievement in Table 3, and more importantly, because the sample excludes inter-subdistrict movers.

Taken as a whole, the results from regressions estimating the average effect of public schools on test scores are consistent. Least squares estimates suggest a public

[^12]school premium which would raise a student's test score 0.19 to 0.27 standard deviations. Using district-level and village level access instruments generally results in similar estimated effects, although the effect ranges from 0.15 to 0.41 , depending on the sample and the instrument. Because village-level access instruments were only available for a selected subsample of non-movers, we view the estimates based on these instruments with caution. Nonetheless, the similarity of the magnitudes of the OLS and the districtlevel instrumental variable estimates suggest that in total, the endogeneity bias resulting from parent's choice of school type does not invalidate the qualitative conclusions drawn from the OLS and fixed-effect estimates. Furthermore, the consistent finding of a positive public school premium across all estimation strategies is strong evidence that public junior secondary schools, on average, provide superior preparation for the national exam.

## Different Types of Private Schools

We now turn to comparing the average effect of attending different types of private junior secondary schools on test scores. We regressed students' normalized score on the junior secondary school test on an indicator of school type that distinguishes between public Madrassah, private secular, private Madrassah, private other Muslim, and non-Muslim religious schools, controlling for the student characteristics listed above. Because the type of private school cannot be identified using the village data from the IFLS or school census data from the Ministry of Education, instruments for this regression were unavailable and only OLS and fixed effects results are presented. Table 5 presents these results. In the full sample, the disadvantage in test scores relative to public
school students is one-fourth of a standard deviation for secular private schools and private Muslim schools, about 0.10 standard deviations for private Muslim Madrassahs, and small and not significant for private other schools. The disadvantage is larger for the junior secondary school and elementary school sub-samples. When family-level fixed effects are included for the full sample, the disadvantage to private school secular and Muslim students rises slightly to about 0.3 standard deviations. Overall, the results suggest that there are two tiers of schools, with private secular and Muslim schools lagging behind public schools and other private schools.

Is the positive effect of public schooling stronger for brighter students? Table 6 displays the results from an OLS regression on the full sample in which junior secondary school type is interacted with the student's elementary school test score quartile. For students in the highest quintile, secular and Muslim private schooling is associated with a -0.40 and a -0.45 reduction test scores, which is statistically significant at the $95 \%$ level. Meanwhile, for students in the second and lower quartile, the coefficients on school type are smaller. Some public schools in Indonesia, particularly in urban areas, screen students based on their elementary school test score. The results suggests that, relative to their privately schooled peers, the brightest public students benefit the most from this sorting, while less intelligent public school students are not harmed by it.

## The Importance of The Elementary School Test score

Finally, we examine a secondary methodological question: How robust is the baseline estimated effect of school type if the measures of elementary school
achievement are excluded from the model? Table 7 shows the public school premium for each sample and methodology, with and without two variables measuring academic performance in elementary school: the student's elementary school test score (and its square), and whether the student repeated a grade in elementary school. Excluding these elementary school academic performance variables in a standard OLS regression generally doubles the public school premium. Because elementary school performance is strongly and positively associated with both public school attendance and subsequent junior secondary school test performance, its omission creates substantial upward bias in the estimated public school premium.

## Conclusion

This paper focuses on how junior secondary school students' choice of school type influences their academic achievement. Students that attended public junior secondary schools, controlling for other characteristics, have higher test scores upon completion than those who attended private school. This finding is robust to three different estimation strategies: OLS, family-level fixed effects, and the use of regional measures of access to private schools as instruments for public school attendance. The OLS estimates of the public school premium are all statistically significant and in the range of 0.20 to 0.25 standard deviations, depending on the specification. Instrumental variable estimates are not statistically significant, but the estimated public school premium is generally similar; it ranges from 0.15 to 0.4 standard deviations. After examining different types of public and private schools, two tiers of performance emerge.

Students in public school and non-Muslim religious private schools performed better than students in Muslim schools and secular private schools. However, students attending public Madrassahs performed no worse than those attending public secular schools, and students attending private Madrassahs performed no worse than their counterparts in private secular schools. The test score premium for public and non-Muslim religious private schools is highest for the brightest students. Finally, not surprisingly, indicators for achievement at the elementary school level are important covariates whose absence from the model substantially alters the results.

This research is a first step towards understanding the effects of school type on cognitive achievement in Indonesia. Recognizing the gaps in the existing literature, the study assesses the returns to public junior secondary schooling in terms of test scores, in light of the general finding that public schools use higher quality inputs. The findings raise the interesting observation that despite lower average returns in test scores and higher household expenditures, some parents choose to send their children to private schools. Parents may choose private schools because public school enrollment is rationed, because they prefer Islamic-based moral and religious instruction, or because private schools are perceived to have other non-academic advantages. Future research should examine the importance of these competing explanations. In addition, identifying the specific aspects of quality that drive these higher scores will help in understanding how and why public school students outperform their privately educated counterparts.

## APPENDIX A

Proof that $\frac{\delta \Delta U^{*}}{\delta \sigma}>0$, and $\frac{\delta \Delta U^{*}}{\delta Y_{1}}<0$.

The household chooses to send their child to a public school if the maximum utility from the most desirable public school exceeds the maximum utility from the most desirable private school. The difference in utilities between the most desirable public and most desirable school is:

$$
\begin{equation*}
\Delta U^{*}=\ln Y_{1}^{p u b}-\ln Y_{1}^{p r i}+\delta \ln \left(Y_{2}+\kappa A_{p u b}\right)-\delta \ln \left(Y_{2}+\kappa A_{p r i}\right)+\sigma\left(A_{p u b}-A_{p r i}\right)+\gamma\left(O_{p u b}-O_{p r i}\right) . \tag{A1}
\end{equation*}
$$

where
(A2) $Y_{1}^{p u b}=Y_{1}-P_{p u b}$,
(A3) $Y_{1}^{p r i}=Y_{1}-P_{p r i}$, and
(A3) $A_{j}=Q_{j}+a Y_{1}+b \sigma$.

By assumption, $\mathrm{P}_{\mathrm{pri}}>\mathrm{P}_{\mathrm{pub}}$, which implies that $Y_{1}^{\text {pub }}>Y_{1}^{\text {pri }}$
Taking derivatives with respect to $\sigma$ and $\mathrm{Y}_{1}$ gives:
(A4) $\frac{\delta \Delta U^{*}}{\delta \sigma}=\left(A_{p u b}-A_{p r i}\right)+\delta b \tau$.
(A5) $\frac{\delta \Delta U^{*}}{\delta Y_{1}}=\frac{1}{Y_{1}^{p u b}}-\frac{1}{Y_{1}^{p r i}}+\delta a \tau$.

Where $\tau$ can be written as:
(A6) $\quad \tau=\frac{1}{Y_{2}+k A_{p u b}}-\frac{1}{Y_{2}+k A_{p r i}}$.

Substituting $\tau$ into (A4) and rearranging gives:
(A6) $\frac{\delta \Delta U^{*}}{\delta \sigma}=\left(A_{p u b}-A_{p r i}\right) *\left(1-\frac{\delta b k}{\left(Y_{2}+k A_{p u b}\right)\left(Y_{2}+K A_{p r i}\right)}\right)$

Equation (2) and the assumptions that $\mathrm{a}, \mathrm{b}, \sigma$ are positive implies that:
(A7) $b<A_{p u b}$

This inequality, together with the assumptions that $\mathrm{Y}_{2}>1,0<\delta<1$, and $\mathrm{A}>0$, implies that:
(A8) $\delta b k<k A+Y_{2}$, and
(A9) $1<Y_{2}+k A_{p r i}$
which means that $\frac{\delta \Delta U^{*}}{\delta \sigma}$ is of the same sign as $A_{p u b}-A_{p r i}$, which is positive by assumption.

Meanwhile,

$$
\frac{\delta \Delta U^{*}}{\delta Y_{1}}=\left(\frac{1}{Y_{1}^{p u b}}-\frac{1}{Y_{1}^{p r i}}\right)+\left(\frac{\delta a}{Y_{2}+K A_{p u b}}-\frac{\delta a}{Y_{2}+K A_{p r i}}\right)<0
$$

Since $Y_{1}{ }^{p u b}>Y_{1}{ }^{\text {pri }}$ by assumption and $A_{p u b}>A_{p r i}$.

## APPENDIX B

## Sample Means

| Academic Achievement in Junior High School Junior high test score (normalized) | Mean | Standard Error |
| :---: | :---: | :---: |
|  | 0.032 | (0.029) |
| Academic Achievement in Elementary School |  |  |
| Elementary test score (normalized) | 0.055 | (0.031) |
| Didn't repeat grade* | 0.825 | (0.009) |
| Household wealth after Junior Secondary School |  |  |
| Log PCE | 3.306 | (0.059) |
| Tile floor* | 0.338 | (0.016) |
| Cement/Brick floor* | 0.364 | (0.016) |
| Lumber floor* | 0.066 | (0.009) |
| Bamboo floor* | 0.004 | (0.001) |
| Dirt floor* | 0.089 | (0.012) |
| District and village characteristics |  |  |
| Average district Elementary test score | 0.037 | (0.023) |
| \# of schools in district | 125.2 | (4.208) |
| \% of schools public in district | 46.4 | (0.906) |
| \% of schools public in village | 55.1 | (1.573) |
| Parental Characteristics* |  |  |
| Mom attended junior secondary | 0.149 | (0.008) |
| Mom attended senior secondary | 0.126 | (0.008) |
| Mom attended university | 0.031 | (0.004) |
| Dad attended junior secondary | 0.164 | (0.008) |
| Dad attended senior secondary | 0.205 | (0.010) |
| Dad attended university | 0.064 | (0.006) |
| Christian | 0.048 | (0.007) |
| Catholic | 0.017 | (0.003) |
| Hindu | 0.020 | (0.005) |
| Other | 0.007 | (0.002) |
| Student Characteristics* |  |  |
| Female respondent | 0.506 | (0.008) |
| Not working in junior secondary | 0.932 | (0.006) |
| Somewhat healthy | 0.392 | (0.010) |
| Some what unhealthy | 0.031 | (0.003) |
| Residence at age 12: Small town | 0.297 | (0.015) |
| Residence at age 12: Big city | 0.139 | (0.012) |
| Type of Elementary School* |  |  |
| Public Madrassah | 0.003 | (0.001) |
| Private Secular | 0.031 | (0.006) |
| Private Muslim, not Madrassah | 0.036 | (0.005) |
| Private Madrassah | 0.030 | (0.005) |
| Private Other | 0.028 | (0.003) |


| Type of Junior Secondary School* |  |  |
| :---: | :---: | :---: |
| Vocational junior secondary | 0.024 | (0.003) |
| Public Madrassah | 0.043 | (0.005) |
| Private Secular | 0.148 | (0.010) |
| Private Muslim, not Madrassah | 0.081 | (0.006) |
| Languages spoken at home* |  |  |
| Indonesia | 0.254 | (0.015) |
| Java | 0.461 | (0.019) |
| Sunda | 0.209 | (0.014) |
| Bali | 0.014 | (0.003) |
| Batak | 0.018 | (0.004) |
| Bugis | 0.017 | (0.005) |
| Chinese | 0.006 | (0.002) |
| Madura | 0.051 | (0.007) |
| Sasak | 0.013 | (0.003) |
| Minang | 0.031 | (0.006) |
| Banjar | 0.019 | (0.004) |
| Bima | 0.005 | (0.002) |
| Makassar | 0.007 | (0.003) |
| Nias | 0.000 | (0.000) |
| Palembang | 0.015 | (0.005) |
| Sumbawa | 0.002 | (0.001) |
| Toraja | 0.005 | (0.003) |
| Lahat | 0.003 | (0.002) |
| Sumatra selatan | 0.021 | (0.006) |
| Betawi | 0.010 | (0.002) |
| Lampung | 0.002 | (0.001) |
| Location of Junior Secondary School* |  |  |
| North Sumatra | 0.047 | (0.008) |
| West Sumatra | 0.034 | (0.008) |
| South Sumatra | 0.047 | (0.009) |
| Lampung | 0.041 | (0.011) |
| West Java | 0.215 | (0.023) |
| Central Java | 0.198 | (0.024) |
| Yogyakarta | 0.036 | (0.006) |
| East Java | 0.209 | (0.024) |
| Bali | 0.020 | (0.005) |
| West Nusa Tenggara | 0.018 | (0.004) |
| South Kalimantan | 0.016 | (0.004) |
| South Sulawesi | 0.032 | (0.008) |
| Other Province | 0.002 | (0.001) |

[^13]
## ApPENDIX C

Determinants of junior secondary school test score

| Academic achievement in elementary school |  |
| :---: | :---: |
| Elementary test score | 0.44** |
| Elementary test score, squared | 0.08** |
| Didn't repeat grade | 0.23** |
| Household wealth after junior secondary school |  |
| Log PCE after junior secondary | 0.001 |
| Log PCE after junior secondary, squared (/1000) | 0.02 |
| Tile floor | -0.05 |
| Cement/Brick floor | -0.07 |
| Lumber floor | -0.25* |
| Bamboo floor | 0.05 |
| Dirt floor | -0.15 |
| District characteristics |  |
| Average district Elementary score | 0.04 |
| Average district Elementary score, squared | -0.021 |
| \# of schools in district | 0.001* |
| Parental characteristics |  |
| Mom attended junior secondary | -0.02 |
| Mom attended senior secondary | 0.09 |
| Mom attended university | 0.27* |
| Dad attended junior secondary | 0.08 |
| Dad attended senior secondary | 0.16** |
| Dad attended university | 0.33** |
| Christian | 0.04 |
| Catholic | 0.05 |
| Hindu | 0.21 |
| Other | 0.02 |
| Student characteristics |  |
| Female respondent | -0.02 |
| Not working in junior secondary | 0.09 |
| Somewhat healthy | -0.05 |
| Somewhat unhealthy | -0.17* |
| Residence at age 12: Small town | 0.03 |
| Residence at age 12: Big city | -0.09 |
| Type of elementary school |  |
| Public Madrassah | -0.15 |
| Private Secular | 0.17 |
| Private Muslim, not Madrassah | 0.20** |
| Private Madrassah | 0.21* |
| Private Other | 0.30* |
| Type of junior secondary school |  |
| Vocational junior secondary | -0.48** |
| Public Madrassah | -0.05 |
| Private Secular | -0.24** |
| Private Muslim, not Madrassah | -0.32** |
| Private Madrassah | -0.24** |
| Private Other | 0.02 |


| Languages spoken at home |  |
| :---: | :---: |
| Indonesia | 0.02 |
| Java | 0.11 |
| Sunda | 0.02 |
| Bali | 0.06 |
| Batak | -0.39** |
| Bugis | -0.04 |
| Chinese | 0.46* |
| Madura | -0.04 |
| Sasak | 0.03 |
| Minang | 0.05 |
| Banjar | 0.07 |
| Bima | 0.13 |
| Makassar | -0.77* |
| Nias | 0.000 |
| Palembang | -0.03 |
| Sumbawa | -0.26 |
| Toraja | -0.44 |
| Lahat | -0.41* |
| Sumatra selatan | -0.09 |
| Betawi | 0.11 |
| Lampung | -0.34 |
| Location of junior secondary school |  |
| North Sumatra | 0.36** |
| West Sumatra | 0.39** |
| South Sumatra | 0.35 |
| Lampung | 0.08 |
| West Java | -0.02 |
| Central Java | 0.67** |
| Yogyakarta | 0.67** |
| East Java | 0.53** |
| Bali | 0.26 |
| West Nusa Tenggara | -0.04 |
| South Kalimantan | 0.29* |
| South Sulawesi | 1.04** |
| Other Province | 0.26 |
| Constant | -0.69** |
| Observations | 2733 |
| R-squared | 0.48 |
| Notes: Robust standard errors in parentheses. * significant at 5\%; ** significant at $1 \%$. Controls for missing information related to repeating elementary, flooring, self-reported health, school type, residence at age 12 , location of junior secondary school, vocational status of junior secondary school, and parental education. |  |

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Table 1: Marginal effects of determinants of school type

|  | $(1)$ <br> Private <br> secular | $(2)$ <br> Private <br> Muslim | $(3)$ <br> Private <br> Madrassah | $(4)$ <br> Private <br> religious other |
| :--- | :---: | :--- | :--- | :---: |
| Household wealth |  |  |  |  |
| per capita expenditure (log) \& square | $-0.012^{*}$ | -0.005 | 0.003 | 0.003 |
| Tile floor | $0.054^{*}$ | 0.014 | -0.002 | 0.015 |
| Cement/Brick floor | 0.037 | 0.019 | -0.006 | $0.021^{*}$ |
| Lumber floor | 0.008 | $-0.075^{*}$ | -0.010 | 0.042 |
| Bamboo Floor | -0.032 | 0.054 | $-0.011^{* *}$ | $-0.035^{* *}$ |
| Dirt Floor | 0.020 | 0.007 | -0.002 | 0.032 |
| Academic achievement in elementary school |  |  |  |  |
| Elementary test score \& square | $-0.086^{* *}$ | $-0.074^{* *}$ | $-0.010^{* *}$ | $-0.017^{* *}$ |
| Didn't repeat grade | -0.010 | -0.018 | 0.001 | 0.002 |
| Parental characteristics |  |  |  |  |
| Mom attended junior secondary | -0.023 | -0.012 | 0.001 | 0.015 |
| Mom attended senior secondary | -0.006 | -0.018 | $-0.011^{* *}$ | $0.030^{* *}$ |
| Mom attended university | -0.064 | -0.055 | $-0.010^{* *}$ | 0.063 |
| Dad attended junior secondary | 0.039 | -0.027 | -0.005 | 0.001 |
| Dad attended senior secondary | 0.002 | -0.020 | $-0.010^{* *}$ | 0.004 |
| Dad attended university | -0.020 | -0.013 | $-0.010^{* *}$ | 0.005 |
| Observations | 2733 | 2733 | 2733 | 2733 |

Notes: Marginal effects from multinomial logit model estimated on junior high school subsample. Omitted category is public school attendance. * indicates logit coefficients significant at $5 \% ; * *$ at $1 \%$. Regression includes controls for missing flooring, missing parental education and other control variables listed in Appendix B.

Table 2: Effect of public school attendance on junior secondary school test score

| Specification: | (1) | (2) | (3) | (4) |
| :---: | :---: | :---: | :---: | :---: |
|  | OLS | OLS | OLS | Family fixed effects |
| Sample: | Full sample | Junior secondary Sample and Variables | Elementary <br> Sample and Variables | Full sample |
| Attended public junior secondary school |  | 0.229 | 0.268 | 0.247 |
|  | (0.029)** | (0.038)** | (0.043)** | (0.090)** |
| Observations | 4383 | 2733 | 1948 | 883 |
| $R$-squared | 0.45 | 0.48 | 0.51 | 0.75 |

Table 3: Correlates of local public school access

|  | (1) Pct of schools public in district | (2) Pct of schools public in village |
| :---: | :---: | :---: |
| Academic achievement in elementary school |  |  |
| Elementary test score | 0.150 | 1.167 |
|  | (0.238) | (0.652) |
| Elementary test score, squared | -0.251 |  |
|  | (0.180) | (0.452) |
| Didn't repeat grade | 0.169 | 1.499 |
|  | (0.654) | (1.297) |
| District characteristics |  |  |
| Average district elementary test score | -2.231 | 6.197 |
|  | (3.071) | (4.393) |
| Avg district elem test score, squared | 0.201 | -13.432 |
|  | (3.773) | (6.298)* |
| Parental characteristics |  |  |
| Mom attended junior secondary | 0.211 | -3.399 |
|  | (0.822) | $(1.864)$ |
| Mom attended senior secondary | 0.605 | -3.293 |
|  | (0.862) | (3.070) |
| Mom attended university | 1.608 | 4.640 |
|  | (1.375) | (4.154) |
| Dad attended junior secondary | -2.161 | -4.369 |
|  | $(0.758)^{* *}$ | $(1.768) *$ |
| Dad attended senior secondary | -0.422 | -1.255 |
|  | (0.730) | (1.557) |
| Dad attended university | 0.696 | 8.715 |
|  | (1.068) | (2.710)** |
| Observations | 4383 | 2144 |
| R-squared | 0.51 | 0.26 |

Table 4: Effect of public school attendance on test score

|  | (1) | (2) | (3) | (4) | (5) | (6) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Sample: <br> Instrumental variables: | Full sample <br> district \% of schools public | Junior secondary sample district \% of schools public | Elementary school sample district \% of schools public | Full sample <br> village \% of schools public | Junior secondary sample village \% of schools public | Elementary school sample village \% of schools public |
| Attended public junior secondary school | 0.185 | 0.306 | 0.154 | 0.182 | 0.292 | 0.411 |
|  | (0.298) | (0.328) | (0.375) | (0.224) | (0.265) | (0.291) |
| Observations | 4383 | 2733 | 1948 | 2144 | 1529 | 1150 |
| R-squared | 0.45 | 0.48 | 0.51 | 0.41 | 0.44 | 0.47 |

Notes: Robust standard errors in parentheses. * significant at 5\%; ** significant at 1\%. Regression includes other control variables listed in Appendix B.

Table 5: Effect of school type on test score

| Specification: <br> Sample: | $(1)$ <br> OLS <br> Full sample | $(2)$ <br> Junior secondary <br> sample | $(3)$ <br> OLS <br> Elementary <br> school sample | (4) <br> Fixed Effects <br> Full sample |
| :--- | :---: | :---: | :---: | :---: |
| Public Madrassah | 0.054 | -0.054 | -0.117 | 0.116 |
| Private: | $(0.075)$ | $(0.080)$ | $(0.078)$ | $(0.185)$ |
| Secular | -0.220 | -0.236 | -0.307 | -0.282 |
|  | $(0.040)^{* *}$ | $(0.051)^{* *}$ | $(0.060)^{* *}$ | $(0.110)^{*}$ |
| Muslim | -0.255 | -0.322 | -0.367 | -0.291 |
|  | $(0.048)^{* *}$ | $(0.065)^{* *}$ | $(0.081)^{* *}$ | $(0.117)^{*}$ |
| Muslim Madrassah | -0.104 | -0.238 | -0.271 | -0.070 |
|  | $(0.060)$ | $(0.064)^{* *}$ | $(0.066)^{* *}$ | $(0.166)$ |
| Other | -0.036 | 0.018 | -0.019 | 0.118 |
|  | $(0.073)$ | $(0.097)$ | $(0.110)$ | $(0.177)$ |
| Observations | 4383 | 2733 | 1948 | 1078 |
| R-squared | 0.45 | 0.48 | 0.52 | 0.75 |
| Notes: Robust standard errors in parentheses. * significant at 5\%; ** significant at $1 \%$. Regression includes other |  |  |  |  |
| control variables listed in Appendix B. |  |  |  |  |

Table 6: Effect of school type by elementary school test quartile

|  | Quartile of elementary school test score |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | $0-25^{\mathrm{th}}$ <br> percentile | $\begin{aligned} & 25^{\text {th }}-50^{\mathrm{th}} \\ & \text { percentile } \end{aligned}$ | $\begin{gathered} 50-75^{\mathrm{th}} \\ \text { percentile } \end{gathered}$ | $\begin{aligned} & 75^{\text {th }}-100^{\text {th }} \\ & \text { percentile } \end{aligned}$ |
| Public Madrassah | -0.053 | 0.348 | -0.031 | 0.143 |
|  | (0.099) | (0.171)* | (0.195) | (0.164) |
| Private: |  |  |  |  |
| Secular | -0.127 | -0.056 | -0.167 | -0.395 |
|  | (0.050)* | (0.070) | (0.076)* | (0.181)* |
| Muslim | -0.107 | -0.202 | -0.139 | -0.453 |
|  | (0.068) | (0.091)* | (0.104) | (0.174)** |
| Muslim Madrassah | -0.064 | -0.106 | 0.050 | -0.039 |
|  | (0.085) | (0.107) | (0.147) | (0.239) |
| Other | -0.138 | 0.014 | 0.119 | 0.244 |
|  | (0.144) | (0.198) | (0.193) | (0.199) |
| Observations | 4383 |  |  |  |
| R-squared | 0.46 |  |  |  |

Table 7: Effect of school type excluding academic achievement in elementary school

| Sample: <br> Specification: | (1) (2) |  | (3) (4) |  | (5) | (6) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Full Sample |  | Junior Secondary Sample |  | Elementary School Sample |  |
|  | Excluded | Included | Excluded | Included | Excluded | Included |
| Public Madrassah | -0.209 | 0.054 | -0.326 | -0.054 | -0.393 | -0.117 |
|  | (0.082)* | (0.075) | (0.086)** | (0.080) | (0.091)** | (0.078) |
| Private: |  |  |  |  |  |  |
| Secular | -0.584 | -0.220 | -0.562 | -0.236 | -0.659 | -0.307 |
|  | (0.041)** | (0.040)** | (0.052)** | (0.051)** | (0.058)** | (0.060)** |
| Muslim | -0.563 | -0.255 | -0.612 | -0.322 | -0.687 | -0.367 |
|  | (0.052)** | (0.048)** | (0.071)** | (0.065)** | (0.086)** | (0.081)** |
| Muslim Madrassah | -0.376 | -0.104 | -0.506 | -0.238 | -0.534 | -0.271 |
|  | (0.062)** | (0.060) | (0.070)** | $(0.064) * *$ | (0.073)** | (0.066)** |
| Other | -0.305 | -0.036 | -0.226 | 0.018 | -0.232 | -0.019 |
|  | (0.090)** | (0.073) | (0.124) | (0.097) | (0.145) | (0.110) |
| Observations | 4383 | 4383 | 2733 | 2733 | 1948 | 1948 |
| $R$-squared | 0.30 | 0.45 | 0.34 | 0.48 | 0.38 | 0.52 |

Notes: Robust standard errors in parentheses. * significant at 5\%; ** significant at 1\%. Excludes/Includes indicates if elementary school test score and an indicator for grade repetition at the elementary level are in the specification. Regression includes other control variables listed in Appendix B.


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[^1]:    ${ }^{1}$ The finding in our study that selection bias is small with respect to the effect of school type on junior high school exam scores does not imply that selection bias was not present in these two studies, which used

[^2]:    different dependent variables and a smaller set of control variables.
    ${ }^{2}$ The exact form of the utility function does not affect the results derived below, as long as utility is concave in consumption.

[^3]:    ${ }^{3}$ Public junior secondary schools in Indonesia are typically assigned a registration number. Therefore, any school name containing the Indonesian acronym for junior secondary school (SMP) followed by a number is designated as public. In addition, a school was also considered to be public if its name identified it as a

[^4]:    public Madrassah (MTSN) or public technical school (SLTPN), or if its name contained the word "public" (negara or negeri).
    ${ }^{4}$ The junior secondary sample consists of students who took the test in 1999 or 2000 and were interviewed in 2000, students who took the test between 1996 and 1998 and were interviewed in 1997, and students who took the test between 1992 and 1994 and were interviewed in 1993. The elementary school sample consists of students in the junior secondary sample that were also interviewed in a previous survey round.

[^5]:    ${ }^{5}$ The average elementary school test score for a particular district is constructed by averaging the elementary test score of all other respondents that attended junior secondary school in the same district. For sixteen students in the full sample, no other respondent attended junior secondary school in their district, and the single student's test score was used as the average.

[^6]:    ${ }^{6}$ This question was not asked in 1993 and is therefore only available for half of the sample. Missing observations are grouped as a separate category.

[^7]:    ${ }^{7}$ For elementary school students, general health status is reported by the mother or primary caregiver.

[^8]:    ${ }^{8}$ The coefficients on the province dummies are as high as one standard deviation. These substantial provincial differences, which we do not attempt to explain, may be the topic of future research.
    ${ }^{9}$ In this analysis, public Madrassahs are grouped with public secular schools for brevity. Only $7 \%$ of public school students attend public Madrassahs.
    ${ }^{10}$ Three percent of the full sample and ten percent of the private-school attendees attend non-Muslim religious schools. Of these schools, about 60 percent of this category are Catholic schools, while the remaining 40 percent are Christian, Buddhist, or other religious affiliation. Christian schools are not restricted to Christian students. Private Catholic and Protestant secondary schools often enroll Muslim

[^9]:    ${ }^{11}$ Results of the fixed effects estimation strategy are not reported for the junior secondary school and elementary sub-samples, because there is little variation within family in the time-varying variables that are

[^10]:    included in these sub-samples.
    ${ }^{12}$ In principle, considering only students that remained in the same sub-district that that they attended junior secondary school could cause selection bias. To probe this, we utilized the fact that student's test scores are ranked based on their deviations from annual means, and estimated a Heckman two step model excluding the year the test was taken from the test score equation. The estimated public school premium remained essentially the same in the presence of the selection correction term, even though the years since the test was taken was strongly and positively correlated with whether the student had subsequently moved.

[^11]:    ${ }^{13}$ In addition to selection on type of school conditional on attending, there may be selection in school attendance. Since we condition on completed primary schooling (the vast majority of which is public), this pertains to students

[^12]:    ${ }^{14}$ Of course, the estimates will be biased if the instruments are correlated with the test score residual.
    ${ }^{15}$ The consistency between the district and village instrumental results, given the different patterns of correlation with observable academic achievement in Table 3, implies that correlations with observables does not extend to correlation with unobservable determinants of test score.

[^13]:    * This is a binary variable, equal to 1 if true, else equal to 0 .

