Niger Safety Net Project (P123399)

Key Dates

Key Project Dates

- Bank Approval Date: 19-May-2011
- Effectiveness Date: 11-Oct-2011
- Planned Mid Term Review Date: 31-Dec-2014
- Actual Mid-Term Review Date: 08-Dec-2014
- Original Closing Date: 30-Jun-2017
- Revised Closing Date: 30-Jun-2019

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project development objective (PDO) is to establish and support an effective safety net system which will increase access of poor and food insecure people to cash transfer and cash for work programs.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

The project development objective is to establish and support an effective and adaptive safety net system that will increase access of poor and vulnerable people to cash transfer and cash for work programs.

Components

- Building an adaptive and scalable Safety Nets System: (Cost $8.55 M)
- Cash Transfers and accompanying measures: (Cost $59.70 M)
- Cash for Work for resilience: (Cost $18.90 M)
- Project Management: (Cost $13.85 M)

Overall Ratings

<table>
<thead>
<tr>
<th>Name</th>
<th>Previous Rating</th>
<th>Current Rating</th>
</tr>
</thead>
<tbody>
<tr>
<td>Progress towards achievement of PDO</td>
<td>Satisfactory</td>
<td>Satisfactory</td>
</tr>
<tr>
<td>Overall Implementation Progress (IP)</td>
<td>Satisfactory</td>
<td>Satisfactory</td>
</tr>
</tbody>
</table>
Implementation Status and Key Decisions

The project is on track to achieve its development objective. So far it has made substantial progress in the achievement of the indicators, which have been already met or almost achieved. For example, in the case of the number of households with access to the Cash Transfer 98% of the end target have been achieved, whereas the target for CFW has already been achieved. For the second cycle, out of a forecast of 41,560 households, 40,542 households were enrolled, ie more than 97% of the planned households. The registration of the remaining households is underway and should be completed in April 2017. Ten (10) payments have already been made to beneficiary households for an amount of 4,103,360,000 XOF (US$ 6.8 million). Regarding the emergency transfers in the Region of Diffa, 2,385 households out of a forecast of 2,500 households were registered and received four (4) payments. 95,240,000 XOF (US$ 160,000) have already been distributed. The remaining 115 households will eventually be registered by the end of March, 2017.

The additional financing of $31 million including $22.5 million from IDA and $8.5 million from the DFID-funded Regional Adaptive Social Protection Trust Fund became effective on June 28, 2016, has allowed to extend the cash transfer to the new regions including Agadez, Diffa and Niamey. At the end of the targeting survey, 16,549 households were surveyed in the nine (9) target communes. The recruitment process for registration and payment agencies is continuing. At the end of this process, 9,150 additional households will be selected and paid in these new regions.

The launch meetings for the behavioral accompanying measures component were held in January 2017 in all regions. The attendance rate for the assemblies varies from 85% in Dosso to 100% in Zinder. The Village Assemblies (VA) on hygiene and handwashing began in February 2017. VA implementation rates are constant and close to 100%, indicating good planning at the level of different regions. The participation rate of the beneficiaries in the assemblies varies from 88% in Tahoua to 99% in Zinder.

Regarding the cash for work component, the CFS continues to make a significant contribution to rural development. Between 2013 and 2016, approximately 520 micro-projects have been implemented and 4,151,151,200 XOF (US$ 6.9 million) transferred to the communities. For the period 2017-2018, 250 new micro-projects will further contribute to improving the living conditions of many vulnerable communities. Physical achievements amounted to more than 211,854,83 ha of restored degraded land, plus 770,000 planted plants and 84,500 cuttings and more than 208 socio-economic infrastructures created and / or rehabilitated. In addition, 30.89 km of rural roads have been rehabilitated. To date, 58,222 beneficiaries out of a forecast of 60,000 have been mobilized with 48% of women. Discussions were held with the project team and partners, including the Directorate of School Infrastructure and Facilities (DIES) of the Ministry of Basic Education, the DIES of the Ministry of Health, the Regional Directorate of Rural Engineering and Basic Education in the Dosso region, WFP, the SOS-Sahel NGO, concerning the sustainability and maintenance of the infrastructures created.
## Risks

### Systematic Operations Risk-rating Tool

<table>
<thead>
<tr>
<th>Risk Category</th>
<th>Rating at Approval</th>
<th>Previous Rating</th>
<th>Current Rating</th>
</tr>
</thead>
<tbody>
<tr>
<td>Political and Governance</td>
<td>--</td>
<td>Substantial</td>
<td>Substantial</td>
</tr>
<tr>
<td>Macroeconomic</td>
<td>--</td>
<td>Substantial</td>
<td>Substantial</td>
</tr>
<tr>
<td>Sector Strategies and Policies</td>
<td>--</td>
<td>Low</td>
<td>Low</td>
</tr>
<tr>
<td>Technical Design of Project or Program</td>
<td>--</td>
<td>Moderate</td>
<td>Moderate</td>
</tr>
<tr>
<td>Institutional Capacity for Implementation and Sustainability</td>
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<td>Moderate</td>
<td>Moderate</td>
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<tr>
<td>Fiduciary</td>
<td>--</td>
<td>Substantial</td>
<td>Substantial</td>
</tr>
<tr>
<td>Environment and Social</td>
<td>--</td>
<td>Low</td>
<td>Low</td>
</tr>
<tr>
<td>Stakeholders</td>
<td>--</td>
<td>Low</td>
<td>Low</td>
</tr>
<tr>
<td>Other</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Overall</td>
<td>--</td>
<td>Substantial</td>
<td>Substantial</td>
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</tbody>
</table>

## Results

### Project Development Objective Indicators

- **Households with access to the cash transfer system established by the Project (Number, Custom)**

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
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</thead>
<tbody>
<tr>
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<td>82,026.00</td>
<td>124,764.00</td>
<td>126,500.00</td>
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<tr>
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<td>30-Jun-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
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</table>
### Households receiving scaled up cash transfer assistance through the disaster risk financing mechanism (Number, Custom)

<table>
<thead>
<tr>
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<th>End Target</th>
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<tbody>
<tr>
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<td>0.00</td>
<td>2,385.00</td>
<td>5,000.00</td>
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<td>Date</td>
<td>25-Feb-2016</td>
<td>16-Mar-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
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</table>

### Households with access to the cash for work programs (Number, Custom)

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
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<th>Actual (Current)</th>
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</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>10,000.00</td>
<td>39,334.00</td>
<td>30,000.00</td>
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</table>

### Households benefiting from accompanying measures (Number, Custom)

<table>
<thead>
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<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>44,888.00</td>
<td>78,705.00</td>
<td>107,100.00</td>
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<td>Date</td>
<td>29-Jan-2011</td>
<td>16-Mar-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
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</tbody>
</table>

### Direct project beneficiaries (Number, Corporate)

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
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</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>881,107.00</td>
<td>913,954.00</td>
<td>759,000.00</td>
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<tr>
<td>Date</td>
<td>29-Jun-2011</td>
<td>30-Jun-2016</td>
<td>30-Jun-2016</td>
<td>30-Jun-2019</td>
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</tbody>
</table>

### Female beneficiaries (Percentage, Corporate Supplement)

<table>
<thead>
<tr>
<th></th>
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<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>50.58</td>
<td>51.00</td>
<td>50.00</td>
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</tbody>
</table>
### Percentage of villages receiving payments based on the frequency specified in the implementation manual (Percentage, Custom)

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<tr>
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<th>Actual (Current)</th>
<th>End Target</th>
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<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>98.50</td>
<td>100.00</td>
<td>85.00</td>
</tr>
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<td>30-Jun-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
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</tbody>
</table>

### Target households who are poor (Percentage, Custom)

<table>
<thead>
<tr>
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<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>79.00</td>
<td>79.00</td>
<td>80.00</td>
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</table>

### Unified Social Registry is established (Number, Custom)

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<th>Actual (Current)</th>
<th>End Target</th>
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</thead>
<tbody>
<tr>
<td>Value</td>
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<td>1.00</td>
<td>1.00</td>
<td>2.00</td>
</tr>
<tr>
<td>Date</td>
<td>25-Feb-2016</td>
<td>30-Jun-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
</tr>
</tbody>
</table>

### A common database is functional and shared with at least 3 partners (Number, Custom Breakdown)
### The institution identified to manage the database is functional (Number, Custom Breakdown)

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>0.00</td>
<td>0.00</td>
<td>2.00</td>
</tr>
<tr>
<td>Date</td>
<td>25-Feb-2016</td>
<td>30-Jun-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2018</td>
</tr>
</tbody>
</table>

### The Government legally identifies the institutional anchorage of the national database (Number, Custom Breakdown)

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>0.00</td>
<td>0.00</td>
<td>2.00</td>
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</tbody>
</table>

### Cash for work and DRF cash transfer beneficiaries in departments identified as vulnerable by the DN (Percentage, Custom)

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>--</td>
<td>100.00</td>
<td>70.00</td>
</tr>
<tr>
<td>Date</td>
<td>25-Feb-2016</td>
<td>16-Mar-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
</tr>
</tbody>
</table>

### Effectiveness of national SP systems to address Climate Adaptation and Disaster Risk Management (Number, Custom)
Overall Comments
The changes in the end target of the number of "Households with access to the cash for work programs" is due to the revision of the assumption made on the number of worker per household which is initially one worker/household instead of 2 workers/household in the new calculations. This changes in the assumption drops the end target for this indicator from 60,000 to 30,000 households. It impacts also on the indicator related to the number of direct beneficiaries which is obtained by multiplying the total beneficiary households by 6 (the average household members in Niger).

Intermediate Results Indicators

| Micro-programs that are functional at the end of each calendar year (Percentage, Custom) |
|-----------------------------------------------|-----------------------------------------------|-----------------------------------------------|-----------------------------------------------|
| Baseline                                      | Actual (Previous)                             | Actual (Current)                              | End Target                                    |
| Value                                         | 0.00                                          | 99.00                                         | 99.00                                         | 80.00                                         |
| Date                                          | 25-Feb-2016                                    | 29-Jul-2016                                   | 29-Jul-2016                                   | 30-Jun-2019                                   |
The monitoring and evaluation mechanism of the DNPGCCA is fully operational and processing the data of all the units of the DNPGCCA. (Yes/No, Custom)

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>N</td>
<td>N</td>
<td>N</td>
<td>Y</td>
</tr>
<tr>
<td>Date</td>
<td>25-Feb-2016</td>
<td>16-Mar-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
</tr>
</tbody>
</table>

A management information system is developed (Text, Custom)

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>No</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>Date</td>
<td>31-Dec-2011</td>
<td>30-Dec-2015</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
</tr>
</tbody>
</table>

The impact evaluation is generating lessons (Text, Custom)

<table>
<thead>
<tr>
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<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>No</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>Date</td>
<td>31-Dec-2011</td>
<td>30-Jun-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
</tr>
</tbody>
</table>

Beneficiary households that have been identified and registered to receive monthly transfers for a 24-month period (Number, Custom)

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
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<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
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<td>88,129.00</td>
<td>82,912.00</td>
<td>89,100.00</td>
</tr>
<tr>
<td>Date</td>
<td>31-Dec-2011</td>
<td>30-Jun-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
</tr>
</tbody>
</table>
### Households participating in the accompanying measures (participation rate) (Percentage, Custom)

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>92.02</td>
<td>93.00</td>
<td>90.00</td>
</tr>
</tbody>
</table>

### Registered families who are receiving the transfers (Percentage, Custom)

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>100.00</td>
<td>100.00</td>
<td>95.00</td>
</tr>
<tr>
<td>Date</td>
<td>31-Dec-2011</td>
<td>30-Jun-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
</tr>
</tbody>
</table>

### Days of temporary employment (broken down by gender) (Number, Custom)

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>2,750,089.00</td>
<td>2,750,089.00</td>
<td>3,600,000.00</td>
</tr>
<tr>
<td>Date</td>
<td>31-Dec-2011</td>
<td>30-Jun-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
</tr>
</tbody>
</table>

### Number of days of work created for women (Number, Custom Breakdown)

<table>
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<tr>
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<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
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<td>998,639.00</td>
<td>1,800,000.00</td>
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<td>30-Jun-2019</td>
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</table>
### Number of days of work created for men (Number, Custom Breakdown)

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<th>Baseline</th>
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<th>Actual (Current)</th>
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</thead>
<tbody>
<tr>
<td><strong>Value</strong></td>
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<td>1,751,450.00</td>
<td>1,800,000.00</td>
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<td>30-Jun-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
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</table>

### Communal infrastructures rehabilitated per year (Number, Custom)

<table>
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<th>Actual (Current)</th>
<th>End Target</th>
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<tbody>
<tr>
<td><strong>Value</strong></td>
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<td>40.00</td>
<td>208.00</td>
<td>600.00</td>
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<td>30-Jun-2016</td>
<td>28-Feb-2017</td>
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</table>

### (a) land rehabilitated (Number, Custom Breakdown)

<table>
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<td>212,970.00</td>
<td>212,970.00</td>
<td>250,000.00</td>
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<td>30-Jun-2016</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
</tr>
</tbody>
</table>

### Project management expenses ratio is inferior or equal to 10% (Text, Custom)

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<thead>
<tr>
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<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Value</strong></td>
<td>No</td>
<td>Yes (9.83%)</td>
<td>Yes (9.58%)</td>
<td>Yes</td>
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<tr>
<td><strong>Date</strong></td>
<td>31-Dec-2011</td>
<td>30-Dec-2015</td>
<td>28-Feb-2017</td>
<td>30-Jun-2019</td>
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</tbody>
</table>
A Grievance Redress Mechanisms is in place in all communities targeted (Yes/No, Custom)

<table>
<thead>
<tr>
<th>Value</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>N</td>
<td>Y</td>
<td>Y</td>
<td>Y</td>
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Date

<table>
<thead>
<tr>
<th>Date</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
</table>

Overall Comments

The reduction of the number of the "Beneficiary households that have been identified and registered to receive monthly transfers for a 24-month period" is due to the exclusion of the households benefiting from emergency cash transfer which were previously taken into account.

Regarding the indicator "Micro-projects that are functional at the end of each calendar year" the updated number will be available in April 2017 after the first wave of CFW activity.

Data on Financial Performance

Disbursements (by loan)

<table>
<thead>
<tr>
<th>Project</th>
<th>Loan/Credit/TF</th>
<th>Status</th>
<th>Currency</th>
<th>Original</th>
<th>Revised</th>
<th>Cancelled</th>
<th>Disbursed</th>
<th>Undisbursed</th>
<th>Disbursed</th>
</tr>
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<tbody>
<tr>
<td>P123399</td>
<td>IDA-49200</td>
<td>Effective</td>
<td>USD</td>
<td>70.00</td>
<td>70.00</td>
<td>0.00</td>
<td>62.37</td>
<td>2.16</td>
<td>89%</td>
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<td>P123399</td>
<td>IDA-D1130</td>
<td>Effective</td>
<td>USD</td>
<td>22.50</td>
<td>22.50</td>
<td>0.00</td>
<td>2.15</td>
<td>20.00</td>
<td>10%</td>
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<tr>
<td>P123399</td>
<td>TF-A2304</td>
<td>Effective</td>
<td>USD</td>
<td>8.50</td>
<td>8.50</td>
<td>0.00</td>
<td>0.99</td>
<td>7.51</td>
<td>12%</td>
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Key Dates (by loan)

<table>
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<tr>
<th>Project</th>
<th>Loan/Credit/TF</th>
<th>Status</th>
<th>Approval Date</th>
<th>Signing Date</th>
<th>Effectiveness Date</th>
<th>Orig. Closing Date</th>
<th>Rev. Closing Date</th>
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Cumulative Disbursements
Restructuring History

Level Approved on 08-Feb-2012, Level Approved on 13-Jan-2016

Related Project(s)

P155846-Adaptive Social Safety Nets Project