Project Information Document (PID)

Appraisal Stage | Date Prepared/Updated: 27-Nov-2018 | Report No: PIDA25811
## BASIC INFORMATION

### A. Basic Project Data

<table>
<thead>
<tr>
<th>Country</th>
<th>Project ID</th>
<th>Project Name</th>
<th>Parent Project ID (if any)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Burkina Faso</td>
<td>P169486</td>
<td>Burkina Faso: Emergency Recurrent Cost Financing Project</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Region</th>
<th>Estimated Appraisal Date</th>
<th>Estimated Board Date</th>
<th>Practice Area (Lead)</th>
</tr>
</thead>
<tbody>
<tr>
<td>AFRICA</td>
<td>01-Nov-2018</td>
<td>29-Nov-2018</td>
<td>Governance</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Financing Instrument</th>
<th>Borrower(s)</th>
<th>Implementing Agency</th>
</tr>
</thead>
<tbody>
<tr>
<td>Investment Project Financing</td>
<td>Burkina Faso</td>
<td>Ministry of Economy, Finance and Development</td>
</tr>
</tbody>
</table>

**Proposed Development Objective(s)**

Support the Government in enhancing food security readiness and delivery of core services in health and education in the crises affected regions.

**Components**

- **Component 1:** Recurrent costs in education and health sector for service delivery
- **Component 2:** Enhanced food security readiness
- **Component 3:** Targeted technical assistance for enhanced deployment of state resources
- **Component 4:** Project management

The processing of this project is applying the policy requirements exceptions for situations of urgent need of assistance or capacity constraints that are outlined in OP 10.00, paragraph 12.

**Yes**

## PROJECT FINANCING DATA (US$, Millions)

### SUMMARY

<table>
<thead>
<tr>
<th>Total Project Cost</th>
<th>100.00</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Financing</td>
<td>100.00</td>
</tr>
<tr>
<td><strong>of which IBRD/IDA</strong></td>
<td>100.00</td>
</tr>
<tr>
<td>Financing Gap</td>
<td>0.00</td>
</tr>
</tbody>
</table>

### DETAILS
B. Introduction and Context

Country Context

Burkina Faso, a Sahelian and landlocked country, with a population of 19 million has undergone profound socio-political changes in 2014/2015. Despite positive economic growth prospects, fiscal risks render the country vulnerable. Fiscal performance significantly deteriorated in 2017 putting the country at a higher risk of fiscal deficit arising from increased public spending, including wage bill.

Several exogenous and endogenous shocks have undermined the country’s resilience and development efforts, increasing the risk of plunging the country into the fragility trap. Burkina Faso is one of the most vulnerable countries in the world with a per capita income of only $610 (2011 PPP) and with approximately 44 percent of its population living with less than $1.9 per day. Burkina Faso is facing a multi-faceted crisis including food insecurity; recurrence of violence in the North and East of the country creating an alarming reduction of the state’s presence, notably in education; increased social tensions; and an energy crisis. In a context of very limited fiscal space, Burkina Faso’s ability to respond to these crises while delivering core services and implementing important reform agenda has weakened.

Additionally, social tensions have affected public institutions effectiveness. Increased insecurity and violence also deteriorated service delivery and presence of the state in north and east regions. The increasing deterioration of security and stability in Burkina Faso led the authorities to increase security sector spending. This has further limited Burkina Faso’s fiscal space and consequently its capacity to sustain service delivery and respond to the multiple crises its facing.

Sectoral and Institutional Context

The impact of the simultaneous shocks has severely impacted the financial situation in social sectors (health, education and agriculture) In 2018, a severe food crisis has adversely impacted Burkina Faso and required swift reliance on strategic food reserves. Increased insecurity and terrorism in the North and East regions have adversely affected service delivery in the education and health sector. In 2018, 400 to 500 schools closed in these regions representing approximately 26,000 children in need of alternative schooling. In the current context, ensuring effective state presence and delivery of core public service in
the crisis regions is needed to avoid further deterioration. The Government requested Bank support to swiftly address these inter-twinned challenges.

C. Proposed Development Objective(s)
Development Objective(s) (From PAD)
The project development objective is to strengthen state capacity to deliver core services and contribute to addressing the current crisis in the regions North, Sahel, Centre and East of Burkina-Faso.

Key Results
The PDO level results of the project would be measured using the following key indicators:
- Students benefiting from the catch-up organized for regions affected by the crisis (number).
- Teachers benefiting from the professional training organized to support the regions affected by the crisis (number).
- Consultations financed by gratuité (number)
- Replenishment of the SONAGESS strategic stock is available (yes/no).
- The 2019 budget is aligned to crisis plan (yes/no).

D. Project Description

The project has four components: (i) payment of targeted recurrent costs including operating costs and salaries of non-security personnel in the Ministries in charge of health, education and agriculture related to the management of the crises (US$73 million); (ii) contracting with World Food Program (WFP) to support SONAGESS in replenishing the national security stock (US$21 million) (iii) technical assistance to targeted ministries (US$4 million) (vi) project management (US$2 million). The project will finance recurrent operating expenditures including salary from the 2018 and 2019 budget contributing to addressing the crises and delivering basic services in the crisis affected regions of North, Sahel, Center and East. The proceeds of the operation will include US$40 million of eligible retroactive expenditures (40 percent of the total financing amount in conformity with Bank policies on emergencies).

<table>
<thead>
<tr>
<th>Legal Operational Policies</th>
<th>Triggered?</th>
</tr>
</thead>
<tbody>
<tr>
<td>Projects on International Waterways OP 7.50</td>
<td>No</td>
</tr>
<tr>
<td>Projects in Disputed Areas OP 7.60</td>
<td>No</td>
</tr>
</tbody>
</table>
Summary of Assessment of Environmental and Social Risks and Impacts

A stakeholders engagement plan need to be developed and disclosed. This plan will address specifics risk identified (risk of exclusion of certain civil servant in target areas, risk of exclusion of vulnerable peoples, risk of insecurity during back up exam, etc.) and updated when need be. The objective is to establish a systematic approach to stakeholder engagement, maintain a constructive relationship with them, take in account stakeholders’ views, promote and provide means for effective and inclusive engagement with project-affected parties throughout the project life-cycle, ensure that appropriate project information is disclosed to stakeholders in a timely, understandable, accessible and appropriate manner.

Note: To view the Environmental and Social Risks and Impacts, please refer to the Appraisal Stage ESRS Document.

E. Implementation

Institutional and Implementation Arrangements

The Ministry of Economy, Finance and Development (MINEFID) will be responsible for overall project implementation and for meeting the project’s objectives in liaison with the ministries in charge of education, health, civil service and SONAGESS as well as other stakeholders. The Project implementation unit (PIU) of the Economic Governance and Citizen Engagement Project (EGCEP, P155121) will implement activities and coordinate with the Directorates from the MINEFID as well as with the ministries in charge of education and health, SONAGESS and the ministry in charge of civil service as well as other stakeholders involved in the project.

CONTACT POINT

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**APPROVAL**

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**Approved By**

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| Practice Manager/Manager: |
| Country Director: Pierre Laporte | 29-Nov-2018 |