Public Disclosure Authorized



1. CAS Data	
Country: Philippines	
CAS Year: FY06	CAS Period: FY06 - FY08
CASCR Review Period: FY06 - FY09	Date of this review: April 13, 2009

#### 2. Executive Summary

- i. The FY06-08 CAS was in support of the 2004-2010 Medium Term Philippines Development Plan (MTPDP). A progress report in June 2007 extended the CAS through FY09. The CAS was focused on four objectives which were an integral part of the MTPDP: (i) improvements in governance and in (ii) fiscal stability, which in turn were needed for (iii) sustained growth and (iv) social inclusion. Each of the four objectives would be pursued at three levels: national, local government unit (LGU), and private sector. Thus, the results framework contained a total of twelve outcomes. Project proposals and AAA were presented as a menu from which to choose, as circumstances developed.
- ii. The Bank aligned its strategy closely to that of the Philippine government, increased its lending level appropriately as the fiscal situation improved, and responded flexibly, including through development policy lending, to crises. The Bank's economic analyses are much appreciated and serve as the essential background for the deliberations of the Philippines Development Forum.
- iii. Of the fifteen projects on the menu in the CAS five materialized, all at the national level. The bulk was in response to government demands to shift from pure investment lending to national program support (sector wide approaches). The prime focus was on institutional development in the different sectors. Of four additional projects not in the CAS, one was focused on LGUs. The most visible and probably most effective contribution of the Bank's AAA was the background material, including regular country economic reports, prepared for the Philippine Development Forum (PDF), a consultative group meeting with a wide variety of stakeholders, including civil society, congress and the business community.
- iv. In the area of "improvements in governance", the Bank has made small contributions in such areas as budget and procurement reform, but with little visible impact on governance at the country level as a whole. In terms of "improved fiscal performance" the Bank contributed to a significant positive turnaround as well as to improved financial performance of public enterprises. The consolidated public sector balance improved from the equivalent of -4.8 percent of GDP in 2004 to 1.4 percent in 2007. In the area of "sustained growth and increased competitiveness", Bank contributions to infrastructure, in close cooperation with IFC especially in the power sector, were significant, yet the overall investment ratio continued to fall and there is no evidence of increases in productivity. Poverty increased from 30 percent in 2003 to 32.9 percent in 2006. In terms of "increased social inclusion" there is little evidence of improvement. On balance, IEG rates the overall outcome of Bank assistance to the Philippines as *moderately satisfactory*.
- v. The CASCR is well-written, comprehensive and, above all, candid. A major finding is that the Bank will need to better understand the link between growth and poverty reduction in the Philippines to help ensure that its interventions increasingly benefit the poor. Also, given the Bank's small role in the economy and Bank resource constraints, a more selective approach may be more effective focusing maybe on only a couple of the key issues.

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#### 3. CASCR Summary

#### **Overview of CAS Relevance:**

- 1. The FY06-08 CAS, discussed by the Board on May 17, 2005, was in support of the 2004-2010 Medium Term Philippines Development Plan (MTPDP). It was followed by a progress report in June 2007 which extended the CAS through FY09. The CAS and the progress report were focused on four objectives which were an integral part of the MTPDP and considered to be key requirements for sustained growth and poverty reduction in the country: (i) improvements in governance and in (ii) fiscal stability, which in turn were needed for (iii) sustained economic growth and (iv) social inclusion. Economic and social conditions prevalent at that time in the Philippines clearly indicated that these objectives were top priorities, thus making the CAS highly relevant. The strategy was designed such that each of the four objectives would be pursued at three different levels: at the national level, the local government unit (LGU) level, and the private sector level. Thus the results framework contained a total of 12 objectives, or CAS outcomes to be pursued.
- 2. The relevance of the CAS was somewhat constrained by the fact that none of the 12 CAS outcomes were quantified with specific targets, except that in the area of fiscal stability "increases" in revenue or "reductions" in the fiscal burden of public enterprises could be interpreted as such. Generally, outcomes were defined as "improvements," "more transparency and efficiency" or "increases." The CAS results matrix also contained 49 milestones, again with very little quantification. The CAS argued that the Bank's relatively small role in the Philippines' economy made assessing the Bank's contribution to some macro development outcomes very difficult; e.g. to an improvement in the fiscal situation, privatization in the power sector, or an increase in the investment to GDP ratio. But, CAS results could not be monitored adequately, perhaps because the vagueness and sheer number of CAS objectives and milestones made it difficult, so that ultimate impact on macro-developments of the Bank's wide ranging strategy became the best way to judge Bank contribution.
- 3. The CAS had three lending scenarios, the essential trigger being the fiscal deficit. Heightened fiscal concerns would mean a low case lending level; no widening of the fiscal deficit and no major policy reversals would lead to the base case; a substantial reduction in the fiscal deficit would warrant a high case. There was also a fourth intermediate scenario, an enhanced base case, if there was some progress towards deficit reduction but not significant enough. The base case lending program that was proposed was in the range of US\$450-900 million for FY06-08, and did not include development policy lending. (The latter would be considered only in the enhanced base case or high case lending scenarios.) While this was below lending levels proposed in the previous CAS, it was above actual earlier deliveries and was realistic, especially given the difficult fiscal situation in the Philippines at the time of CAS approval. In line with policy for Middle Income Countries, the list of project proposals in the CAS (and in the progress report) was meant to be indicative only (a menu of potential projects), with the explicit provision that "depending upon evolving country needs and priorities .....new projects may be introduced and others may be dropped ....." The CAS also did not provide a definitive list of new AAA tasks, only a general indication of possible analyses and policy dialogue in support of the four key overall CAS objectives.



#### Overview of CAS Implementation:

- 4. The fiscal position of both the central government and of the consolidated public sector continued to show improvement over the CAS period. In response, actual lending commitments reached US\$1,050 million for FY06-08, above the upper limit of US\$900 million in the base case scenario, and including one development policy loan. An additional US\$200 million Development Policy Loan was committed during the first half of FY09.
- It is difficult to evaluate a program or strategy containing 12 targets and 49 milestones, with virtually no quantification, and having only an indicative list of proposed projects and AAA. Of the 15 projects on the list of "possibles" in the CAS base case scenario, only five materialized, all at the level of the national government. The bulk of this was in response to government demands to shift from pure investment lending to national program support (sector wide approaches) in areas such as basic education, health, environment and natural resource management, and roads. The prime focus was on institutional capacity development in the sector. Implementation of all of these projects started slowly. There were an additional four projects during the FY06-08 CAS period, unplanned in the base case scenario: (1) Support for Strategic Local Development and Investment, focused on local government units; (2) National Program Support for Tax Administration; (3) a first DPL, focused on tax administration, budget execution and strengthening the finances of the power sector; and (4) the Bicol Power Restoration Project, to repair and replace transmission infrastructure damaged by typhoons. Especially noticeable is the absence of support at the private sector level, with the exception of a portion of DPL 1. At the same time, IFC was quite active in the Philippines over the CAS period. especially in infrastructure investments and in providing advisory services, especially in the environment area.
- 6. Of a long list of "possible" projects in the progress report, none has materialized yet: instead a Development Policy Operation for US\$200 was committed during the first half of FY09 in response to the world wide food crisis. Except the DPLs and Bicol, all of the projects approved during FY06-09 are still under implementation.
- 7. The current Bank portfolio consists of 21 projects, with a net loan commitment of US\$1.3 billion, not including GEF and IDF. Over the past three years, the percentage of projects at risk has remained fairly low, about 15 percent by number and 7 percent by amount of commitment. IEG ratings for the five projects exiting the portfolio during the CAS period, all with approval dates of FY02 or before, show 100 percent satisfactory outcomes (Annex Table 3).

#### Non-lending

8. Over the period FY05-08 the Bank spent about 27 percent of its country services budget for the Philippines on country economic and sector work. The most visible and probably most effective contribution is the background material, including economic reports, prepared for the Philippines Development Forum (PDF). The PDF is a consultative group meeting which includes a much greater variety of stakeholders than a traditional consultative group, i.e. apart from government and donors also civil society, congress and the business community, among others. Apart from this, the Bank's AAA was not planned in the CAS but evolved over time as circumstances and government interest directed. Feedback from government counterparts and other stakeholders suggests that the Bank's AAA is valued and much appreciated. At the same time, to date, there has been no systematic evaluation of AAA in the Philippines.

#### Overview of Achievement by Objective:

#### Improvements in Governance

9. The prime objectives in the CAS were to make systems and processes for allocating and



executing budgetary resources more transparent and efficient, both at the national and Local Government Unit (LGU) levels, and improve governance of the corporate sector and infrastructure regulatory agencies. Key Bank support consisted of policy advice through its AAA and the PDF on governance issues, through its FY06 National Program Support operation in health and education to improve expenditure planning and through the DPLs.

- 10. At the <u>national</u> level, budget reform, including the gradual introduction of Medium Term Expenditure Frameworks (MTEFS), strengthening of the procurement system and addressing corruption, is taking place, albeit at a slow pace. The Bank's contribution to this process has consisted of policy advice through its economic analyses, assistance at the project level to specific ministries, and grant assistance to strengthen the Government Policy and Procurement Board, including through training.
- 11. Through many of its projects, the Bank has helped to develop <u>LGU</u> capacity in a variety of areas: planning, budgeting, procurement, construction supervision, financial management, and management of municipal enterprises and services. While there is evidence that at the individual project level progress is being made, the impact on the LGU system as a whole is unclear. Bank assistance at the level of the <u>private sector</u> has focused on helping the government strengthen its regulatory functions, especially in the water supply and sanitation area (Metro Manila) and in energy.
- 12. Overall, the Bank has been able to make some small contributions to improvements in governance, as illustrated in paras 10 and 11 above. Also, in the transport sector, a Bank investigation led to the debarment of several firms and one individual for engaging in collusive practices under a major Bank-financed roads project. But there is little visible impact on the country systems as a whole, as suggested by a variety of indicators (WBI, TI, Global Competitiveness Report). (See Annex Table 9). IEG rates the outcome of Bank assistance in this area as *moderately satisfactory*.

#### Improved Fiscal Performance

- 13. The objectives in the CAS were to improve public revenue mobilization, at both the national and LGU levels, and to strengthen public expenditure management as well as the management of public enterprises, the latter to reduce their fiscal burden on the central government budget. Bank support came primarily through its regular country economic reports, the PDF, the FY07 National Program Support operation on Tax Administration, and through the DPLs, in particular to strengthen the financial situation of the power sector.
- 14. At the <u>national</u> level there has been a major turnaround in fiscal outcomes from chronic consolidated public sector deficits to surpluses: the consolidated public sector balance improved from the equivalent of -4.8 percent of GDP in 2004 to 1.4 percent in 2007. The outcome resulted from a combination of improved tax revenue performance as a result of tax reform, improvements in the fiscal situation of public enterprises, revenues from privatization, and capital expenditure cuts: the latter is of some concern because of an already inadequate infrastructure. Bank economic analyses and advice as well as loan conditions were a major contributor to this turnaround, especially in view of the fact that there has been no IMF program in the Philippines since 2000. Grant assistance is helping to further improve tax administration.
- 15. <u>LGUs</u> continue to depend heavily on central government transfers. The Bank has been active in helping LGUs raise their revenue base through capacity building: there was some limited progress in this area but the Bank's contribution to this progress in unclear.
- 16. At the <u>private</u> sector level, Bank support for improved financial performance in the power sector, through its development policy lending, was a key factor in reducing the financial burden of public enterprises on the central government.



17. Overall, IEG rates the outcome of Bank assistance in the fiscal area as <u>satisfactory</u>.

#### Sustained Growth and Increased Competitiveness of the Economy

- 18. The intended CAS outcomes were to improve competitiveness by increasing investment, upgrading infrastructure and adopting reforms aimed at improving productivity of firms, to increase productivity through greater local provision of infrastructure and services, as well as to catalyze private investment in key sectors. The Bank has supported this objective through a variety of means, including the FY01 Metro Manila Urban Transport project, the FY05 Manila Sewerage project, and the FY08 National Program Support for National Roads project.
- 19. At the <u>national</u> level, growth has been fueled by consumption, largely as a result of growing workers' remittances from overseas. GDP growth averaged close to 6 percent per year during 2004-2007. Undoubtedly, the improved fiscal performance facilitated the growth process. However, the sustainability of growth is in doubt as the low investment ratio has declined further by two percentage points of GDP, and the lack of adequate infrastructure remains a major bottleneck. Moreover, the decline in remittances across the world within the current financial crisis further calls into question the sustainability of the growth process, unless these translate into higher levels of investment. Unemployment has remained high and poverty increased from 30 percent in 2003 to 32.9 percent in 2006. The reasons for the rise in the incidence of poverty, despite a satisfactory growth performance, need to be researched: one possible explanation is that growth favored the corporate sector at the expense of a drop in household income, while the bulk of job creation occurred in urban/industrial areas. The Bank has made an important contribution to the transportation network and to rural electrification, the latter in close cooperation with IFC involvement in the power sector (see Attachment 1) but there is no evidence of increased overall investment or productivity, the CAS' goals.
- 20. At the <u>LGU</u> level, Bank projects have helped improve access to basic infrastructure and services, especially water and sanitation, in a number of LGUs, but there is no evidence of increases in productivity as a result.
- 21. Also at the <u>private sector</u> level there are few indications that Bank assistance has helped catalyze private investment in infrastructure in any significant way, with the exception of the Metro Manila Sewerage projects.
- 22. Overall, the impact of Bank assistance in promoting investment was quite limited. On the other hand, the Bank's contribution to the improved fiscal performance was significant (see above) and helped in sustaining growth. On balance IEG rates the outcome of Bank assistance in the growth and competitiveness area as <u>moderately unsatisfactory</u>.

#### Increased Social Inclusion

- 23. The intended CAS outcomes were improved performance of institutions to increase access for the poor and disadvantaged groups to basic services at the national and local levels, and to increase access to finance for small and medium enterprises and increase private service delivery of basic social services. Key Bank support was channeled through its education and health projects and through projects with focus on Mindanao, one of the poorest regions, a FY03 Social Fund project and a FY07 Rural Development project.
- 24. At the <u>national</u> level, a Bank education project led to improved test scores and completion rates in pilot areas, while another project led to improved health and education outcomes in the project area. But there is little evidence of a scaling up of good projects or of an overall increase in access to social services, except that both projects laid the foundation for sector-wide approaches.
  - 25. At the <u>LGU</u> level, individual Bank projects have provided support to local communities in



the delivery of local services and infrastructure with some success. But these have been isolated pockets of progress.

- 26. Likewise, at the <u>private sector</u> level, Bank efforts to promote access to finance for small rural enterprises and create employment have succeeded, but the results are insignificant in the face of a national unemployment rate which remained at 8 percent throughout the CAS period.
- 27. Overall, individual Bank projects have successfully contributed to improvements in social service delivery, but there is little evidence of impact beyond the project level. IEG rates the outcome of Bank support for increased social inclusion as *moderately unsatisfactory*.

Achievement of CAS Objectives							
Objectives	CASCR Rating	IEG Rating	Explanation / Comments				
Objective A: Improvements in Governance	Moderately Satisfactory	Moderately Satisfactory	The Bank has been able to make small contributions to improvements in governance, but with little visible impact on country systems as a whole.				
Objective B: Improved Fiscal Performance	Satisfactory	Satisfactory	The Bank contributed to the national fiscal turnaround as well as to the improvement in the financial situation of public enterprises.				
Objective C: Sustained Growth and Increased Competitiveness of the Economy	Satisfactory	Moderately Unsatisfactory	Growth over the CAS period has been fueled by growing workers' remittances from overseas. In spite of small Bank contributions to infrastructure investment, the low overall investment ratio has declined further. There is no evidence of increases in productivity in the economy. Poverty has increased.				
Objective D: Increased Social Inclusion	Moderately Satisfactory	Moderately Unsatisfactory	There is little evidence of a scaling up of good Bank projects or of an overall increase in access to social services. Bank projects have helped create employment but with no visible impact on the overall unemployment rate.				

#### Comments on Bank Performance:

28. The Bank aligned its FY06-08 CAS closely to the Medium Term Philippines Development Plan, and CAS preparation also drew extensively on consultations with a wide range of stakeholders including national and local government officials, bilateral and multilateral donors, civil society, the business community and the private sector. The Bank acted appropriately in proposing a relatively low base level of lending in the CAS, given experience with the previous CAS and the government's limited fiscal space at that time. Subsequently, as the fiscal situation improved, the Bank was flexible and timely in increasing its lending levels to meet the country's needs, including through development policy lending in response to a food crisis.



29. The CAS included a results framework, but a plethora of objectives and milestones with a generalized lack of baselines and concrete targets undermined its usefulness. About 27 percent of the Bank's country services was allocated to AAA. As reported in IEG's study "Philippines: Client Perspectives on Elements of World Bank Support" AAA was much appreciated by country counterparts. At the same time, there has been no systematic evaluation of the quality of the Bank's AAA, its relation to lending activities, or its impact during the CAS period, a situation which may have to be remedied. On the other hand, there is at least one area where the Bank is playing a highly constructive role: in March 2005, the government and the Bank, co-chairs of the Consultative group (CG) agreed to turn the CG into the Philippines Development Forum (PDF) involving a much broader range of stakeholders to include civil society, congress and the business community, among others. The PDF has since served as a forum to arrive at a consensus on the development agenda among all partners engaged in the country's development efforts. The Bank's economic analyses serve as the essential background for the deliberations of the PDF.

4. Overall IEG Assessment	
Outcome:	Moderately Satisfactory
Bank Performance:	Satisfactory

#### **Outcome**

- 30. The vagueness with which CAS outcomes were formulated makes it difficult to arrive at an overall judgment on outcome. It would appear that individual Bank interventions have, in a small way, made a contribution towards the espoused CAS outcomes, but that their impact overall has been minor. It is not clear that the Bank's support has been strategically focused to make an impact on the country, while the lack of scaling up and replication of good projects questions the choice of areas of support. At best, Bank interventions have shown the way towards reform. Among the four key CAS objectives there has been solid progress towards fiscal stability. Concerning the other three, evidence suggests that progress has been partial and at the micro-level; at the country level governance has not improved, both public and private investment have remained low or declined, and poverty has increased in spite of good economic growth. Taking into account, however, that fiscal instability was the key constraint, IEG rates the overall outcome of Bank assistance to the Philippines as *moderately satisfactory*.
- 31. In retrospect, a more concrete specification of CAS outcomes, which recognizes the limited influence of the Bank, and is focused on one or two outcomes, would have shown and could have resulted in more concrete impact.

#### 5. Assessment of CAS Completion Report

32. This is a well-written, comprehensive, lucid and candid CASCR. It provides excellent coverage of the CAS and of developments in the country during the CAS period, and illustrates well both the strengths and the shortcomings of the Bank's strategy. In particular, it demonstrates convincingly that "it was not possible to determine what changes the Bank expected to achieve during the CAS period" because the so-called results framework included neither baselines nor targets against which to measure progress. The CASCR did not review CAS milestones probably because of their excessively large number. Disagreements between the CASCR and IEG on ratings and lessons are discussed in paras. 18-27 and in section 6.



#### 6. Findings and Lessons

- 33. The key findings and lessons from an evaluation of the Bank's Philippine program over FY06-09 are well articulated in the CASCR.
- 34. First, the overall CAS strategy was sound and well aligned with the Philippines' government objectives. But, the link between growth and poverty reduction needs to be better understood and, given the Bank's overall small role in the economy and Bank resource constraints, a more selective approach may be more effective.
- 35. Second, the CAS results framework needs much improvement: fewer objectives and milestones, concrete baselines and targets, so as to make monitoring manageable.
- 36. Third, however much appreciated by local counterparts and other development partners, an evaluation of the Bank's AAA would help to better understand its effectiveness.
- 37. An additional lesson is that in middle income countries, where the Bank's presence is limited, a more focused strategy on one or two key issues may have more impact than the broadrange strategy followed to date which has yielded good results at the project level but often little impact on country-wide outcomes.



Annex Table 1: Actual vs. Planned Lending

Annex Table 2: Analytical and Advisory Work: actual vs planned

Annex Table 3: IEG Project Ratings

Annex Table 4: Portfolio Status Indicators by Year

Annex Table 5: IBRD / IDA Net Disbursements and Charges

Annex Table 6: Net Aid Flows (net or gross, ODA or ODA+OOD, as relevant)

**Annex Table 7: Economic and Social Indicators** 

**Annex Table 8: Millennium Development Goals** 

**Annex Table 9: Governance Indicators** 

Annex Table 10: Summary of Achievement of CAS Objectives

#### <u>ATTACHMENT</u>

Attachment 1: IEG-IFC CASCR Review



Annex Table 1: The Philippines - Base Case Lending Planned vs. Actual Commitments (US\$ millions), FY 06-09

FY Project ID		Projects	Proposed Amount	Approved Amount	
CAS 2006	P094063	National program support for Basic Education	100	200	
	P075464	National program support for Health	40	110	
		National program support for Public Expenditure Rationalization	80	Uncertain	
		National program support for Participatory Irrigation	30	Pipelined 2009	
		National program support for Cities Development	35	Uncertain	
	Sub Total FY 06		285	310	
CAS 2007		National program support for National Roads 2 (NRIMP2)	200	Delayed to 2008	
	P096174	National program support for the Environment & Nat'l Resources Mgmt	30	50	
	P084967	National program support for Mindanao Rural Development 2 (MRDP2)	75	84	
		National program support for Municipal Finance	50	Dropped in 2007	
		Private sector development support for MWSS financial rehabilitation	100	Uncertain	
	Sub Total FY 07		455	134	
CAS 2008		National program support for Social Protection	50	Uncertain	
		Local government support for LGUs through performance grants	50	Pipelined 2010	
		Local government support for Regional Water Supply	50	Pipelined 2010	
		Private sector development support for Rural Power 2	40	Pipelined 2009	
		Private sector development support for Logistics/ Infrastructure	75	Uncertain	
CASPR 2008		Private sector development support/PPP Transport (LRT1)	260	Pipelined 2009	
		Delay from FY 07			
	P079935	National program support for National Roads 2 (NRIMP2)		232	
CASPR 2009	Sub Total FY 08	Private sector development support for CALA North-South national road project	<b>525</b>	Pipelined 2010	
2003		Judicial reform support project 2	40	Pipelined 2011	
		National sector support for social welfare & development reform	50	Pipelined 2009	
		WB Support for transco concession	63	Uncertain	
		NPS for integrated financial management and accounting	TBD	Uncertain	
	Sub Total FY 09		293	0	
	Sub Total - Planned		1,558	676	
		Non Planned Projects			
2006	P064925	Support for strategic local development		100	
2007	P101964	National program support for Tax Administration		11	
2007	P100706	DPL1		250	
2008	P106260	Bicol power restoration project		13	
2009	P113492	GFRP DPO		200	
	Sub Total – Non-Planned		0	574	
	TOTAL		1,558	1,250	

Source: Business Warehouse 2.a.1, 2.a.4, 2.a.7, 2.a.8 as of Dec 8 2008; The Philippines CAS 2005, CASPR 2007



Annex Table 2: The Philippines - Actual Analytical and Advisory Work, FY06-08

	Delivered to Client FY	Output Type	Total Cum Cost (USD in 000)	
Economic and Sector Work				
Account & Audit ROSC	2006	Report	126	
Corporate Governance ROSC	2006	Report	117	
PH Env Monitor CY05	2007	Report	493	
PH - Development Update	2007	Policy Note	235	
PH - Investment Climate	2007	Policy Note	156	
PH - Public Expenditure Review - RD	2007	Report	66	
PH Env Monitor FY06 (Health)	2007	Report	22	
PH-Invigorating Growth, Enhancing its Im	2007	Report	50	
PH-LG Finance and Decentralization AAA	2008 Delayed	Policy Note		
PH 2006 Country Proc Assess Report	2008	Report	103	
PH Development Policy Update 2007	2008	Report	205	
Tax administration and Policy (PH)	2008	Policy Note	62	
Sub Total for ESW			1,635	
Technical Assistance				
PH - Meeting Infrastructure Needs	2006	Client Document Review	191	
Partners for Development Forum	2006	Knowledge Sharing Forum	67	
PH Social Inclusion	2006	Knowledge Sharing Forum	225	
Mindanao Program	2006	Institutional Dev Plan	1,637	
PH Youth Development	2006	Youth Development	30	
GPOBA-SL4: Philippines Rural Power	2006	Institutional Dev Plan	350	
PH-Social Protection	2007	Institutional Dev Plan	51	
PH Gender and Conflict in Mindanao	2007	"How-to" Guidance	463	
PH Country Systems Mainst and Social SG	2007	Client Document Review	330	
PH- Health Policy Dialogue	2007	Institutional Dev Plan	47	
PH-Meeting Infra. Needs FY07 (power)	2007	"How-to" Guidance	204	
PEM Reform Support	2008	Client Document Review	208	
OECD Procurement Assessment Report	2008	Institutional Dev Plan	24	
PH - Law & Reg. for Bankruptcy Procedure	2008	"How-to" Guidance	19	
Sub Total for ESW			3,846	
Total			5,481	

Source: Business Warehouse "Operations/AAA/ESW/1.4, 4.2.a" and "TA/1.4, 3.2.a"; Operations Portal as of Dec 12, 2008; The Philippines CAS 2005, CASPR 2007

Note: No definitive list of planned AAAs in CAS/CASCR



Annex Table 3: The Philippines - IEG Project Ratings, Exit FY 06-09

Project ID		Approved FY	Exit FY	IEG Outcome	IEG Sustainability*	IEG ID Impact*	IEG RDO*
P004566	PH-EARLY CHILDHOOD DEVELOPMENT	1998	2006	SATISFACTORY	LIKELY	SUBSTANTIAL	#
P004602	THIRD ELEMENTARY EDUCATION	1997	2006	MODERATELY SATISFACTORY	#	#	MODERATE
P039019	PH-NAT'L ROADS IMPROVMT APL1	2000	2007	MODERATELY SATISFACTORY	#	#	HIGH
P069916	PH-2nd Social Expenditure Management	2002	2007	SATISFACTORY	#	#	MODERATE
P057598	PH-RURAL FINANCE III	1999	2008	SATISFACTORY	#	#	MODERATE

<sup>\*</sup>Sustainability and Impact were rated until FY06. Risk to Development Objective is rated in projects from FY07 onwards.

Country/ Region	Total Evaluated (\$M)	Total Evaluated (No)	Outcome % Sat (\$)	Outcome % Sat (No)	RDO % Moderate or Lower Sat (\$)*	RDO % Moderate or Lower Sat (No)*	Inst Dev Impact % Subst (\$)*	Inst Dev Impact % Subst (No)*	Sustainability % Likely (\$)*	Sustainability % Likely (No)*
The Philippines	484.8	5	100.0	100.0	70.4	75.0	100.0	100.0	100.0	100.0
EAP	8494.7	89	95.0	89.9	92.8	76.5	80.3	81.0	90.3	90.0
Overall Result	39,151.9	556	87 <u>.6</u>	79.2	82.9	68.6	66.7	57.0	89.1	83.3

<sup>\*</sup>Sustainability and Impact were rated until around FY06. Data refer to one project only. Risk to Development Objective is rated in projects from FY07 onwards. Data covers four projects.

Source: Business Warehouse "Operations/Evaluations/4.a.5, 4.a.6" as of Dec 12, 2008



Annex Table 4: The Philippines - Portfolio Status Indicators, FY 05-08

Country/Region	Fiscal Year	2005	2006	2007	2008
	# Proj	20	21	20	21
The Philippines	Net Comm Amt	1090	1383	1217	1314
	# Proj At Risk	2	3	3	3
rne Fillippines	% At Risk	10	14	15	14
	Comm At Risk	46	95	84	95
	% Commit at Risk	4	7	7	7
	# Proj	13	12	11	14
	Net Comm Amt	271	256	229	333
Combodia	# Proj At Risk	2	3	5	3
Cambodia	% At Risk	15	25	45	21
	Comm At Risk	27	63	80	86
	% Commit at Risk	10	24	35	26
	# Proj	29	25	25	25
	Net Comm Amt	2574	2300	2742	2879
Indonesia	# Proj At Risk	4	2	4	8
muonesia	% At Risk	14	8	16	32
	Comm At Risk	261	106	305	513
	% Commit at Risk	10	5	11	18
	# Proj	17	18	18	14
	Net Comm Amt	329	290	309	253
Caarria	# Proj At Risk	0	2	1	2
Georgia	% At Risk	0	11	6	14
	Comm At Risk	0	56	16	19
	% Commit at Risk	0	19	5	7
	# Proj	11	12	11	12
	Net Comm Amt	789	1009	924	1208
Lllgraina	# Proj At Risk	4	3	4	6
Ukraine	% At Risk	36	25	36	50
	Comm At Risk	297	260	431	726
	% Commit at Risk	38	26	47	60
	# Proj	16	18	16	18
	Net Comm Amt	2767	2630	2178	2057
Movino	# Proj At Risk	1	2	2	2
Mexico	% At Risk	6	11	13	13
	Comm At Risk	350	371	270	129
	% Commit at Risk	13	14	12	6

Source: Business Warehouse "Operations/Supervision/3.a.4" as of Dec 12, 2008

Note: GEFs and IDFs are not included



Annex Table 5: The Philippines - IBRD/IDA Net Disbursements and Charges (in million US\$), FY 05-08

Fiscal Year	Disb. Amt.	Repay Amt.	Net. Amt.	Interest	Fees	Transfers
2005	121.2	383.5	-262.3	112.3	2.2	-376.8
2006	139.5	382.0	-242.6	132.0	2.1	-376.7
2007	379.9	406.0	-26.1	150.0	2.9	-179.0
2008	188.6	430.1	-241.5	157.5	3.1	-402.2
Total	829.1	1,601.6	-772.5	551.8	10.4	-1334.7

Source: WB Loan Kiosk, Net Disbursements and Charges Report as of Dec 12, 2008



Annex Table 6: The Philippines - Total Net- ODA<sup>1)</sup>, OOF<sup>2)</sup>, and Private (in million US\$), Calendar Year 01-07

Donors	2001	2002	2003	2004	2005	2006	2007
Total Net Receipts	2085.76	2221.06	267.37	1147.16	3064.28	1906.18	3141.58
o/w ODA	501.78	509.14	675.42	413.14	524.74	519.44	547.39
o/w OOF	-92.85	-371.25	-539.26	-960.72	-758.63	-730.20	1702.35
o/w Private	1676.83	2083.17	131.21	1694.74	3298.17	2116.94	891.84
ODA+OOF, total	408.93	137.89	136.16	-547.58	-233.89	-210.76	2249.74
o/w Multilateral	48.61	-113.54	20.25	-284.12	-157.01	78.89	466.95
o/w IBRD	-192.05	-148.95	-143.15	-233.38	-253.38	-258.02	-37.83
o/w IBRD %							

Source: OECD DCA online database as of Dec 24, 2008

<sup>1)</sup> Official development assistance is defined as those flows to countries and territories on the DAC List of ODA Recipients and to multilateral development institutions which are: i.) provided by official agencies, including state and local governments, or by their executive agencies; and ii.) each transaction of which: a) is administered with the promotion of the economic development and welfare of developing countries as its main objective; and b) is concessional in character and conveys a grant element of at least 25 per cent (calculated at a rate of discount of 10 per cent). 2) Other official flows are official sector transactions which do not meet the ODA criteria, e.g.: i.) Grants to developing countries for representational or essentially commercial purposes; ii.) Official bilateral transactions intended to promote development but having a grant element of less than 25 per cent; iii.) Official bilateral transactions, whatever their grant element, that are primarily export-facilitating in purpose. This category includes by definition export credits extended directly to an aid recipient by an official agency or institution ("official direct export credits"); iv.) The net acquisition by governments and central monetary institutions of securities issued by multilateral development banks at market terms; v.) Subsidies (grants) to the private sector to soften its credits to developing countries [see Annex 3, paragraph A3.5.iv)b)]; vi.) Funds in support of private investment.

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Annex Table 7: The Philippines - Economic and Social Indicators, 2003-2007

Series Name	-	Tł	ne Philippine	es		The Philippines	Cambodia	Indonesia	Georgia	Ukraine	Mexico
	2003	2004	2005	2006	2007			Average 2	2003 - 2007		
Growth and Inflation		-							_		
GDP growth (annual %)	4.9	6.4	4.9	5.4	7.3	5.8	10.6	5.5	9.7	7.8	3.3
GDP per capita growth (annual %)	3	4	3	3	5	3.7	9	4	11	9	2
GNI, PPP (current international \$) (Millions)	226922	249239	270516	296217	327763	274,131	19,381	683,164	16,446	264,343	1,156,623
GNI, Atlas method (current US\$) (Millins)	86758	97899	107232	120190	142623	110,940	6,164	280,988	6,281	77,894	759,125
Inflation, consumer prices (annual %)	3.5	6.0	7.6	6.2	2.8	5.2	4.3	8.6	7.4	9.9	4.2
Composition of GDP											
Agriculture, value added (% of GDP)	14.6	15.1	14.3	14.2	13.5	14.3	30.6	13.9	15.8	10.1	3.8
Industry, value added (% of GDP)	31.9	31.7	31.9	31.6	31.3	31.7	25.5	45.8	25.6	33.2	26.0
Services, etc., value added (% of GDP)	53.4	53.2	53.7	54.2	55.2	54.0	43.9	40.4	58.6	56.7	70.2
Other Macroeconomic Indicators											
Gross domestic savings (% of GDP)	10.9	13.1	10.4	13.1	10.4	11.6	12.1	30.2	8.2	23.3	20.0
Gross fixed capital formation (% of GDP)	16.8	16.1	14.4	13.8	14.9	15.2	19.0	22.9	27.2	22.2	19.8
Official exchange rate (LCU per US\$, period average)	54.2	56.0	55.1	51.3	46.1	52.6	4,048.3	9,104.2	1.9	5.2	11.0
External Accounts											
Exports of goods and services (% of GDP)	49.6	50.9	47.6	46.4	39.4	46.8	63.4	31.4	32.3	51.5	30.2
Imports of goods and services (% of GDP)	55.6	54.6	51.8	47.6	43.9	50.7	71.6	26.3	52.2	50.6	32.0
Current account balance (% of GDP)	0.4	1.9	2.0	5.0		2.3	-4.9	1.9	-12.2	2.7	-0.8
Total debt service (% of GNI)	11.9	12.3	9.3	10.7		11.0	0.5	7.1	3.8	7.7	6.8
External debt, total (% of GNI)	73.2	65.2	57.8	47.1		60.8	62.0	50.7	35.9	45.5	23.6
Government Finance			07.10				00				
Tax revenue (% of GDP)	12.8	12.4	13.0	14.3		13.1	8.0	12.4	11.1	15.5	
Revenue, excluding grants (% of GDP)	14.8	14.6	15.0	16.2		15.1	9.7	17.8	16.7	33.0	
Central government debt, total (% of GDP)	71.4	77.7	10.0			74.6	0.7	29.2	40.2		
Social Indicators	, , , , ,		••	••	••	77.0			70.2		
Health											
Immunization, DPT (% of children ages 12-23 months)	79.0	79.0	88.0	88.0		83.5	79.0	70.0	81.3	97.5	96.8
Improved sanitation facilities (% of population with access)				. 78.0		78.0	28.0	52.0	93.0	93.0	81.0
Life expectancy at birth, total (years)		••	71.1	71.4	••	70.0 71.2	58.6	68.0	70.7	68.1	74.4
Mortality rate, infant (per 1,000 live births)			25.0	24.0		24.5	65.8	27.2	28.5	19.7	29.3
Population	···		20.0	24.0	••	24.5	05.0	۷۱.۷	20.5	19./	29.0
Population growth (annual %)	2.1	2.1	2.0	2.0	1.9	2.0	1.7	1.3	-1.0	-0.8	1.0
Population, total (Millions)	81.2	82.9	2.0 84.6	2.0 86.3	87.9	2.0 84.6	1.7	220.3	-1.0 4.5	47.1	103.1
	61.0	61.9	62.7	63.4	87.9 64.2	62.6		48.0	4.5 52.6	67.8	
Urban population (% of total)  Education	0.10	ال	02.1	03.4	04.∠	0∠.0	19.7	48.U	0.∠0	0/.0	76.3
	37.8	39.0	40.0	44.6		40.0	9.4	21.0	EO C	011	92.6
School enrollment, preprimary (% gross) School enrollment, primary (% gross)	111.8	39.0 111.5	40.0 111.2	109.5		40.3 111.0	9.4 125.5	31.8 114.4	50.6 94.7	84.1 100.6	112.2
School enrollment, primary (% gross) School enrollment, secondary (% gross)		85.5		83.1	••			62.7			
	83.6		84.8		••	84.3	31.3		83.0	95.2	84.1 24.7
School enrollment, tertiary (% gross)	29.4	28.8	28.0	28.5		28.7	3.6	16.7	42.0	66.7	24./

Source: WB DDP as of December 12, 2008



#### Annex Table 8: The Philippines - Millennium Development Goals

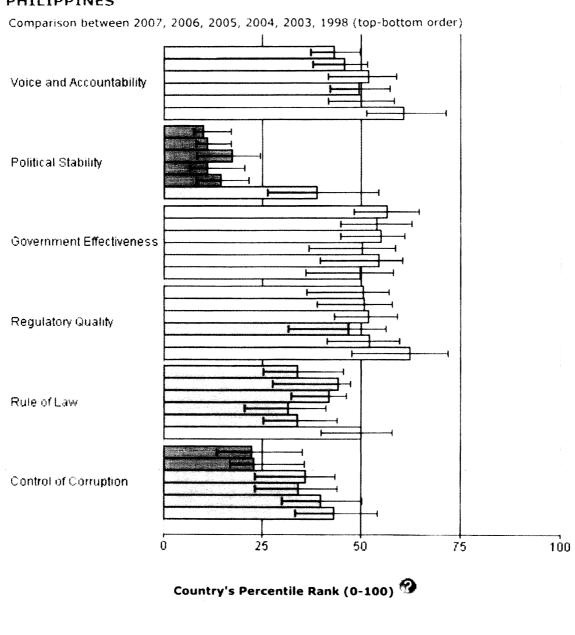
Constitute   Con	Annex Table 6: The Philippines - Millennium Development Goals	1990	1995	2000	2007
Employment to population ratio, 15t, 15tal (%)	Goal 1: Eradicate extreme poverty and hunger		1000		
Emolyment to population ratio, again 15-24 total 785   76   8   5   5   5   5   5   5   5   5   5			61	58	64
Income share neitb by Jowes 20%   See   Ambient under 5   See	Employment to population ratio, ages 15-24, total (%)				44
Powerly headcount atlo or a fationed powery line (% of population)			6		
Pensilance o I undemourshment (% of population)	Malnutrition prevalence, weight for age (% of children under 5)				
Valencible employment, total (% of total employment)	Poverty headcount ratio at national poverty line (% of population)		32		
Coal 2. Achieve universal primary education   Patriary rate, youth make (% of makes ages 15-24)   96   96   94   72   72   73   74   74   74   74   74   74   74	Prevalence of undernourishment (% of population)				
Library rate, youth female & of females ages 15-24    Library rate, youth male & of males ages 15-24    Persistence to last grade of primary, total & of cohort)   Persistence to last grade of primary, total & of cohort)   Persistence to last grade of primary, total & of cohort)   Primary complesion rate, total & of relevant age group)   Total enrollment, primary & new primary complesion rate, total & of relevant age group)   Total enrollment, primary & new primary enrollment   Proportion of Seats held by women in national parliament (%)   Ratio of lemais to male annollments in terlary education   Ratio of lemais to male secondary enrollment   Ratio of lemais to male second	Vulnerable employment, total (% of total employment)				45
International protection   196   0.   94   197   198	Goal 2: Achieve universal primary education				
Persistence to last grade of primary, Icolal (% of ceborn)	Literacy rate, youth female (% of females ages 15-24)	97		96	
Primary completion rate, lotal (% of relevant age group)	Literacy rate, youth male (% of males ages 15-24)	96		94	
Total enrollment primary (% net)   92   93   93   93   93   93   93   93	Persistence to last grade of primary, total (% of cohort)		••	70	70
Proprison of soats hed by women in national parliament (%)		86		89	
Proportion of seats haifd by women in national parliament (%)				92	93
Ratio of female to male annothments in tertiary education   100 99					
Ratio of female to male primary enrollment   .		9			
Patio of female to male secondary enrollment   101	•				
Ratio of young literate lemales to males (% ages 15-24)					
Share of women employed in the nonagricultural sector (% of total nonagricultural employment)   34   41.9   41.9   41.9   40.06   41.1   41.9   41.	·				111
Seal 4: Reduce child mortality   Seal	, , ,	101			
Immunization, measles (% of children ages 12-23 months)			40	41.1	41.9
Mortality rate, infant (per 1,000) live birth's)         41         35         30         24           Mortality rate, under-5 (per 1,000)         62         49         40         32           Goal 5: Improve maternal health         36         51         47         3         58            Adolescent lertility rate (pitths per 1,000 women ages 15-19)					
Mortatily rate, under-6 (per 1,000)   32   32   32   33   34   34   34   32   32					
Caca   St. Improve maternal health					
Adolescent fertility rate (births per 1,000 women ages 15-19)		62	49	40	32
Births attended by skilled health staff (% of total)					
Contraceptive prevalence (% of women ages 15-49)   36   51   47   329     Maternal montality ratio (modeled estimate, per 100,000 live births)					48
Maternal mortality ratio (modeled estimate, per 100,000 live births)					••
Pregnant women receiving prenatal care (%)   .		36	51	4/	
Canal Ec Combat HIV/AIDS, malarila, and other diseases   Children with fever receiving antimalarial drugs (% of children under age 5 with fever)   .					230
Chaldren with lever receiving antimalarial ardugs (% of children under age 5 with fever)		••			
Children with fever receiving antimalarial drugs (% of children under age 5 with fever)		••	26	19	
Condom use, population ages 15-24, female (% of females ages 15-24)					
Condom use, population ages 15-24, male (% of males ages 15-24)   337   320   305   287   320		••			
Incidence of tuberculosis (per 100,000 people)   337   320   305   287     Prevalence of HIV, temale (% ages 15-24)             Prevalence of HIV, temale (% ages 15-24)             Tuberculosis cases detected under DOTS (%)             Goal 7: Ensure environmental sustainability     Annual freshwater withdrawals, total (% of internal resources)           CO2 emissions (kg per PPP § of GDP)           Forest area (% of land area)             Forest area (% of land area)             Improved sanitation facilities (% of population with access)           Improved water source (% of population with access)           Improved avairation facilities (% of population with access)           Marine protected areas (% of total land area)           Goal 8: Develop a global partnership for development         Aid per capita (current US\$)           Debt service (PPG and IMF only, % of exports of G&S, excl. workers' remittances)           Telephone mainlines (per 100 people)             Other					
Prevalence of HIV, female (% ages 15-24)					
Prevalence of HIV, total (% of population ages 15-49)					201
Tuberculosis cases detected under DOTS (%)					
National Presentate Properties (PPG and IMF only, % of exports of G&S, excl. workers' remittances)   1					
Annual freshwater withdrawals, total (% of internal resources)             CO2 emissions (kg per PPP \$ of GDP)   0.4   0.5   0.4       CO2 emissions (metric tons per capita)   0.7   0.9   1       Forest area (% of land area)   1   1   27   24     Improved sanitation facilities (% of population with access)   58   66   72   78     Improved water source (% of population with access)   83   87   90   93     Marine protected areas (% of surface area)           Nationally protected areas (% of surface area)           Nationally protected areas (% of total land area)           Goal 8: Develop a global partnership for development     Aid per capita (current US\$)   21   13   8   7     Debt service (PPG and IMF only, % of exports of G&S, excl. workers' remittances)   26   14   10   15     Internet users (per 100 people)   0   0   2   6     Mobile phone subscribers (per 100 people)   1   2   4   4     Other     Fertility rate, total (births per woman)     GNI per capita, Atlas method (current US\$) (billions)   45.4   71.2   80.3   142.6     Gross capital formation (% of GDP)   24.2   22.5   21.2   15     Life expectancy at birth, total (years)   50.4   50.2     Literacy rate, adult total (% of people ages 15 and above)   94     93       Frade (% of GDP)   60.8   80.5   108.9   83.3			U	40	//
CO2 emissions (kg per PPP\$ of GDP)         0.4         0.5         0.4            CO2 emissions (metric tons per capita)         0.7         0.9         1            Forest area (% of land area)         35          27         24           Improved sanitation facilities (% of population with access)         58         66         72         78           Improved water source (% of population with access)         83         87         90         93           Marine protected areas, (% of surface area)                Nationally protected areas (% of total land area)					
CO2 emissions (metric tons per capita)         0.7         0.9         1            Forest area (% of land area)         35          27         24           Improved sanitation facilities (% of population with access)         58         66         72         78           Improved water source (% of oppulation with access)         83         87         90         93           Marine protected areas, (% of surface area)		0.4	0.5	0.4	••
Forest area (% of land area)         35          27         24           Improved sanitation facilities (% of population with access)         58         66         72         78           Improved water source (% of population with access)         83         87         90         93           Marine protected areas, (% of surface area)   .					
Improved sanitation facilities (% of population with access)         58         66         72         78           Improved water source (% of population with access)         83         87         90         93           Marine protected areas, (% of surface area) <td< td=""><td></td><td></td><td></td><td></td><td></td></td<>					
Improved water source (% of population with access)   83   87   90   93     Marine protected areas, (% of surface area)             Nationally protected areas (% of total land area)               Goal 8: Develop a global partnership for development     Aid per capita (current US\$)   21   13   8   7     Debt service (PPG and IMF only, % of exports of G&S, excl. workers' remittances)   26   14   10   15     Internet users (per 100 people)   0   0   1   8   50     Telephone subscribers (per 100 people)   0   1   2   4   4     Other     Fertility rate, total (births per woman)   4.3   3.9   3.6   3.3     GNI per capita, Atlas method (current US\$) (billions)   45.4   71.2   80.3   142.6     Gross capital formation (% of GDP)   24.2   22.5   21.2   15     Life expectancy at birth, total (years)   494     93       Population, total (millions)   61.2   68.6   76.2   87.9     Trade (% of GDP)   60.8   80.5   108.9   83.3					
Marine protected areas, (% of surface area)					
Nationally protected areas (% of total land area)					
Goal 8: Develop a global partnership for development         Aid per capita (current US\$)       21       13       8       7         Debt service (PPG and IMF only, % of exports of G&S, excl. workers' remittances)       26       14       10       15         Internet users (per 100 people)       0       0       2       6         Mobile phone subscribers (per 100 people)       0       1       8       50         Telephone mainlines (per 100 people)       1       2       4       4         Other         Fertility rate, total (births per woman)       4.3       3.9       3.6       3.3         GNI per capita, Atlas method (current US\$)       740       1040       1050       1620         GNI, Atlas method (current US\$) (billions)       45.4       71.2       80.3       142.6         Gross capital formation (% of GDP)       24.2       22.5       21.2       15         Life expectancy at birth, total (years)       66       68       70       71         Literacy rate, adult total (% of people ages 15 and above)       94        93          Population, total (millions)       61.2       68.6       76.2       87.9         Trade (% of GDP)       60.8       80.5 </td <td></td> <td></td> <td></td> <td></td> <td></td>					
Aid per capita (current US\$)       21       13       8       7         Debt service (PPG and IMF only, % of exports of G&S, excl. workers' remittances)       26       14       10       15         Internet users (per 100 people)       0       0       2       6         Mobile phone subscribers (per 100 people)       0       1       8       50         Telephone mainlines (per 100 people)       1       2       4       4         Other         Fertility rate, total (births per woman)       4.3       3.9       3.6       3.3         GNI per capita, Atlas method (current US\$)       740       1040       1050       1620         GNI, Atlas method (current US\$) (billions)       45.4       71.2       80.3       142.6         Gross capital formation (% of GDP)       24.2       22.5       21.2       15         Life expectancy at birth, total (years)       66       68       70       71         Literacy rate, adult total (% of people ages 15 and above)       94        93          Population, total (millions)       61.2       68.6       76.2       87.9         Trade (% of GDP)       60.8       80.5       108.9       83.3		••		•	••
Debt service (PPG and IMF only, % of exports of G&S, excl. workers' remittances)         26         14         10         15           Internet users (per 100 people)         0         0         2         6           Mobile phone subscribers (per 100 people)         0         1         8         50           Telephone mainlines (per 100 people)         1         2         4         4           Other           Fertility rate, total (births per woman)         4.3         3.9         3.6         3.3           GNI per capita, Atlas method (current US\$)         740         1040         1050         1620           GNI, Atlas method (current US\$) (billions)         45.4         71.2         80.3         142.6           Gross capital formation (% of GDP)         24.2         22.5         21.2         15           Life expectancy at birth, total (years)         66         68         70         71           Literacy rate, adult total (% of people ages 15 and above)         94          93            Population, total (millions)         61.2         68.6         76.2         87.9           Trade (% of GDP)         60.8         80.5         108.9         83.3		21	13	8	7
Internet users (per 100 people)       0       0       2       6         Mobile phone subscribers (per 100 people)       0       1       8       50         Telephone mainlines (per 100 people)       1       2       4       4         Other         Fertility rate, total (births per woman)       4.3       3.9       3.6       3.3         GNI per capita, Atlas method (current US\$)       740       1040       1050       1620         GNI, Atlas method (current US\$) (billions)       45.4       71.2       80.3       142.6         Gross capital formation (% of GDP)       24.2       22.5       21.2       15         Life expectancy at birth, total (years)       66       68       70       71         Literacy rate, adult total (% of people ages 15 and above)       94        93          Population, total (millions)       61.2       68.6       76.2       87.9         Trade (% of GDP)       60.8       80.5       108.9       83.3					
Mobile phone subscribers (per 100 people)       0       1       8       50         Telephone mainlines (per 100 people)       1       2       4       4         Other         Fertility rate, total (births per woman)       4.3       3.9       3.6       3.3         GNI per capita, Atlas method (current US\$)       740       1040       1050       1620         GNI, Atlas method (current US\$) (billions)       45.4       71.2       80.3       142.6         Gross capital formation (% of GDP)       24.2       22.5       21.2       15         Life expectancy at birth, total (years)       66       68       70       71         Literacy rate, adult total (% of people ages 15 and above)       94        93          Population, total (millions)       61.2       68.6       76.2       87.9         Trade (% of GDP)       60.8       80.5       108.9       83.3					
Telephone mainlines (per 100 people)       1       2       4       4         Other       Fertility rate, total (births per woman)       4.3       3.9       3.6       3.3         GNI per capita, Atlas method (current US\$)       740       1040       1050       1620         GNI, Atlas method (current US\$) (billions)       45.4       71.2       80.3       142.6         Gross capital formation (% of GDP)       24.2       22.5       21.2       15         Life expectancy at birth, total (years)       66       68       70       71         Literacy rate, adult total (% of people ages 15 and above)       94        93          Population, total (millions)       61.2       68.6       76.2       87.9         Trade (% of GDP)       60.8       80.5       108.9       83.3					
Other         Fertility rate, total (births per woman)       4.3       3.9       3.6       3.3         GNI per capita, Atlas method (current US\$)       740       1040       1050       1620         GNI, Atlas method (current US\$) (billions)       45.4       71.2       80.3       142.6         Gross capital formation (% of GDP)       24.2       22.5       21.2       15         Life expectancy at birth, total (years)       66       68       70       71         Literacy rate, adult total (% of people ages 15 and above)       94        93          Population, total (millions)       61.2       68.6       76.2       87.9         Trade (% of GDP)       60.8       80.5       108.9       83.3					
Fertility rate, total (births per woman)       4.3       3.9       3.6       3.3         GNI per capita, Atlas method (current US\$)       740       1040       1050       1620         GNI, Atlas method (current US\$) (billions)       45.4       71.2       80.3       142.6         Gross capital formation (% of GDP)       24.2       22.5       21.2       15         Life expectancy at birth, total (years)       66       68       70       71         Literacy rate, adult total (% of people ages 15 and above)       94        93          Population, total (millions)       61.2       68.6       76.2       87.9         Trade (% of GDP)       60.8       80.5       108.9       83.3		•	_	7	7
GNI per capita, Atlas method (current US\$)       740       1040       1050       1620         GNI, Atlas method (current US\$) (billions)       45.4       71.2       80.3       142.6         Gross capital formation (% of GDP)       24.2       22.5       21.2       15         Life expectancy at birth, total (years)       66       68       70       71         Literacy rate, adult total (% of people ages 15 and above)       94        93          Population, total (millions)       61.2       68.6       76.2       87.9         Trade (% of GDP)       60.8       80.5       108.9       83.3		4.3	39	3.6	3.3
GNI, Atlas method (current US\$) (billions)       45.4       71.2       80.3       142.6         Gross capital formation (% of GDP)       24.2       22.5       21.2       15         Life expectancy at birth, total (years)       66       68       70       71         Literacy rate, adult total (% of people ages 15 and above)       94        93          Population, total (millions)       61.2       68.6       76.2       87.9         Trade (% of GDP)       60.8       80.5       108.9       83.3					
Gross capital formation (% of GDP)       24.2       22.5       21.2       15         Life expectancy at birth, total (years)       66       68       70       71         Literacy rate, adult total (% of people ages 15 and above)       94        93          Population, total (millions)       61.2       68.6       76.2       87.9         Trade (% of GDP)       60.8       80.5       108.9       83.3					
Life expectancy at birth, total (years)       66       68       70       71         Literacy rate, adult total (% of people ages 15 and above)       94        93          Population, total (millions)       61.2       68.6       76.2       87.9         Trade (% of GDP)       60.8       80.5       108.9       83.3					
Literacy rate, adult total (% of people ages 15 and above)       94        93          Population, total (millions)       61.2       68.6       76.2       87.9         Trade (% of GDP)       60.8       80.5       108.9       83.3					
Population, total (millions)       61.2       68.6       76.2       87.9         Trade (% of GDP)       60.8       80.5       108.9       83.3			00		, ,
Trade (% of GDP) 60.8 80.5 108.9 83.3			68 6		87 9
Source: World Development Indicators database as of Dec 5 2008					
	Source: World Development Indicators database as of Dec 5 2008	50.5		n en	10.0

90th-100th Percentile

75th-90th Percentile

#### Table 9: Governance Indicators

#### **PHILIPPINES**



Source Kaufmann D., A. Kraay, and M. Mastruzzi. 2008. Governance Matters VII. Governance Indicators for 1996-2007.

Note: The governance indicators presented here aggregate the views on the quality of governance provided by a large number of enterprise, citizen and expert survey respondents in industrial and developing countries. These data are gathered from a number of survey institutes, think tanks, non-governmental organizations, and international organizations. The aggregate indicators do not reflect the official views of the World Bank, its Executive Directors, or the countries they represent.

50th-75th Percentile

25th-50th Percentile

10th-25th Percentile

0th-10th Percentile



# Annex Table 10: The Philippines - Summary of Achievement of CAS objectives Pillar 1: Improved Governance

	CAS Outcomes	Actual Results	Comments	
1. National Platform: S are more transparent a	Systems and processes for allocation and executing budgetary resources and efficient	Budget reform is taking place at a slow pace. Poor governance limited the effectiveness of public institutions		
Local Platform: Systems and processes of Local Government Units (LGU) for planning, budgeting, delivering services, and investments are transparent and efficient     Private Sector Platform: Improved governance of corporate sector and infrastructure regulatory agencies		Bank support helped develop LGU capacity, at the individual project level progress is being made, but the impact on the LGU system as a whole is unclear.		
		Bank support helped strengthen the government's regulatory functions.		
<b>CAS Outcomes</b>	Target Outcomes	Actual Results	Comments	
Performance prir agencies	Performance principles used to realign budget process for at least 3 national agencies	The government is proceeding with budget reforms, introducing MTEFs with the 2007 budget and the Budget strategy paper and forward estimates with the 2008 budget. 2009 Budgets for education and health prepared based on MTEF. Recent Economic Report noted that not all agencies are implementing MTEFs, progress on rationalizing the bureaucracy has been very slow.	CAS objectives mentioned in the CAS text (such as civil service reforms, streamlining of agency staffing, strengthening	
National Platform:     Systems and     processes for     allocation and     executing budgetary     resources are more	Budget allocation, execution, and fiduciary processes improved in at least 3 national agencies	On-going system improvements and dialogue in National Program Support (NPS) operations in agriculture, health and education.(PR) Bank provided two grants to help Government Policy and Procurement Board develop and pilot test generic procurement manuals, institute a national procurement training program through state universities and colleges, and prepare and pilot test Agency Procurement Performance Indicators. Country Procurement Assessment Report (2008) noted that the public procurement system has become more efficient, many loopholes have been closed, and the promotion of e-procurement improved transparency and efficiency.	banking supervision, and pension reforms) were reflected neither in the CAS matrix nor in the CASCR. No baseline data/target data provided	
transparent and efficient	Rationalization of staff previously performing devolved functions in at least 1 national agency	Program has proceeded more slowly and at a reduced scope. Milestone dropped in the Progress report.(PR)		
	Capacity and outcomes strengthened in at least 2 key anti-corruption agencies	83% of procurement staff of national agencies trained. Activities ongoing at the Supreme Court and Presidential Anti-Graft Commission (PAGC). (PR) Corruption continues to be an issue. The Philippines ranked 112 out of 125 in a list of countries where irregular payments are required for public contracts.		
	Bid invitation and award results disclosed publicly for at least 50% of the major transaction in 3 agencies	9 out of 12 major procuring departments publishing bid invitations and awards.(PR)		
	Scope of civil society participation in bids and awards committees expanded with ongoing training & dissemination	Trained community members managing the CDD procurement process in 1,700 barangays		
2 Local Platform: Systems and processes of LGUs	LGU performance framework developed and accepted by various stakeholders and partners	Local Government Performance Management System (LGPMS) was developed and rolled out in 2006 and over 80% of the LGUs use the LGPMS.	Only progress information given, without baseline data.	
for planning, budgeting,	At least 10 LGUs assisted in preparing and implementing local plans, with inputs from communities	Assisted 61 cities develop city strategies using participatory approaches through the Cities Alliance Program.		



Sub-Objectives	Target Outcomes	Actual Results Comments			
3. Private Sector Platf corporations and fina	orm: Reduced fiscal burden through financial strengthening of government ncial institutions	Bank support helped reduce the financial burden of public enterprises.			
in at least 20 LGUs	panded local LGU revenue base and increased revenues from local sources	LGU continue to depend heavily on central government transfers.			
management of state		Bank contributed to improve tax revenue performance.			
4 21 11 1 22 14 1	Objectives	Actual Results	Comments		
Pillar 2 : Fiscal Stabili		A. 15 h			
Dillow O . Et I Oz. I '''	Development Policy Update	Delivered in 2008			
•	Development Update	Delivered in 2007			
<b>New Non Lending</b>	Partners for Development Forum	Delivered in 2006			
	Corporate Governance ROSC	Delivered in 2006			
	NP Support for Basic Ed	p094063, Latest PDO rating: Satisfactory			
New Lending	NP Support for HNP	p075464, Latest PDO rating: Satisfactory			
Maria I and Pa	National Program Support for Environment & Nat'l Resources Mgt	p096174, Latest PDO rating: Satisfactory			
	Manila Sewerage 3	p079661, Latest PDO rating: Satisfactory			
	LGU Finance & Development	P048588, Latest PDO rating: Moderately Satisfactory			
	ODS phase out	No information found, NEED P#			
Lending	Judicial Reform Support Project	p066076, Latest PDO rating: Satisfactory			
Pre- CAS/ On-going	Diversified Farm Income & MKT. Devt	p075184, Latest PDO rating: Moderately Unsatisfactory			
	Laguna de Bay Institutional Strengthening	p070899, Latest PDO rating: Satisfactory			
	2nd Social Expenditure Mgmt	p069916, Latest PDO rating: Satisfactory			
	Actual Deliverables	Comments			
	5.5 CONTROL OF A PRO-1800 AND A 12 CONTROL OF	ents for Pillar 1			
and infrastructure regulatory agencies	Public awareness and debate on corporate governance issues increased	Training program on corporate governance designed and pilot tested. (PR) Bank conducted a ROSC on accounting standards and training on corporate governance, but the effect of these interventions is not well understood.	Pilot porgram tested but no results information given.		
3. Private Sector Platform: Improved governance of corporate sector	strengthened	Metropolitan Waterworks and Sewerage Systems (MWSS) Regulatory Office. (PR) Water and sanitation concessions (Manila water company inc). Created a wholesale electricity spot market in Luzon in 2006. Proceeding with a concession for Transco's transmission function.	"significant achievements".		
	Capacity of at least one regulatory agency in the infrastructure sector	Significant achievements in the Energy Regulatory Commissions and	No substance to verify the		
delivering services, and investments are transparent and efficient	Local resource mobilization and local ownership of community projects increased> Local mechanisms for investment prioritization, O&M, counterpart financing institutionalized in at least 50 communities (Revised PR)	NO OUTCOME INFORMATION.			



National Platform:     Improved public     revenue     mobilization, public	Level of public awareness and debate around fiscal management issues heightened	Awareness and debate raised and broad based consensus formed through the Philippine Development Forum (PDF) working group and the joint Bank-IMF report on the country's fiscal health.(PR)	
expenditure management, and management of state owned enterprises			
-	The share of own-source revenue in total revenue increased in at least 20 LGUs	LGUs continued to depend on national government transfers.	Good progress but Bank's contribution to the
2 Local Platform: Expanded local LGU revenue base and increased revenues from local sources	Lates	535 LGUs participated in the training financed by the Bank project. These LGUs increased their local revenues by P 8.7 billion or by 114% and increased the share of local source revenue from 24% to 26% between 2000 and 2007. But it's impossible to differentiate the impact of the WB program from other influences.	achievement is marginal.
in at least 20 LGUs		LGUs participating in the project increased revenues through investments in bus terminals and markets and through implementation of business and real property tax enhancement programs.	
	All contingent liabilities for major state owned enterprises accounted for and time bound action plans to reduce contingent liabilities put in place	Government Owned and Controlled Corporations' financial position improved. A deficit of 1.9% of GDP in 2004. Eliminated it in 2006.	In this case, target outcomes in the matrix
3. Private Sector Platform: Reduced	Tariff adjustments and cost recovery mechanisms implemented in the water and energy sectors	A 30 % increase in tariffs in 2004-2005 and the resulting reduction in National Power Corporation's deficit.	coincide well with these in the CAS text. However,
fiscal burden through financial strengthening of government	Reduced fiscal burden through sale of 1) non-performing assets in National Home Mortgage Corporation(NHMFC) and in National Development Corporation, 2) government equity investments in listed and non-listed companies. (New milestones introduced after the CAS board meeting. PR)	NHMFC assets sold in FY05. (PR) Partial privatization of PNOC-EDC through IPO with 5% IFC equity investments. Sale of PTIC/PLDT shares and other assests completed.	two of actual results were not discussed in the CASCR.
corporations and financial institutions	Progress made in reforms in at least 1 infrastructure regulatory agency (Combined with milestone Governance- Private sector platform PR)		<b>v</b>
	Public awareness and debate on pension liabilities increased	Adviced provided and administrative reform options identified in government -run pension funds but consensus still needs to be developed	<b>v</b>
<b>A</b>	instru instru	ments for Pillar 2	.i
	Deliverables	Comments	yaran wanan hagam) jia aliin nabangan Briman ya ibirika ya ya ami
Pre-CAS/ On-going Lending	LGU Finance & Development	Refer to Pillar 1	
New Lending	DPL 1	p100706, No rating	
New Non Lending			
	LGU Finance & Development	Refer to Pillar 1	



	PEM Reform Support	Delivered in 2008	
	2006 Country Procurement Assessment Report	Delivered in 2008	
	Tax administration and Policy	Delivered in 2008	
	OECD Procurement Assessment Report	Delivered in 2008	
	Law & Reg. for Bankruptcy Procedure	Delivered in 2008	
Pillar 3: Growth			
	Objectives	Actual Results	Comments
National Platform: Competitiveness of the economy improved by increasing investment, upgrading infrastructure, and adopting reforms aimed at improving productivity of firms		Bank made some contribution to the transportation network and to rural electrification, but no evidence of increased overall investment or productivity.	
2 Local Platform: Productivity increased through local provision of infrastructure and services		Data not available. Disparities most likely continue to persist between LGUs. Bank and other development partner projects are most likely having an impact in their participating LGUs.	
3. Private Sector Platfo	orm: Catalyze private investment in key sectors including infrastructure	Few indications the Bank helped catalyze private investment, except the Metro Manila Sewerage projects.	
Sub-Objectives	Target Outcomes	Actual Results	Comments
	Service delivery improved via effective public investments in at least 3 national government agencies, as measured by project level indicators	Strengthen the management of the road network. 1) updated 382 km of national road, 2) conducted preventive maintenance on 721km of national roads, 3) piloted performance based maintenance contracts on another 254km.	In this case, target outcomes in the matrix do not coincide with the CAS objectives mentioned in the text (e.g. lowering the cos of doing business and improving financial
1. National Platform:	Creditworthiness improved, in at least 6 electric cooperatives	6 Electric cooperatives obtained Development Bank of the Philippines (DBP) financing for operational and financial improvements. (PR)	
Competitiveness of the economy	Number of barangays provided with electricity increased	About 95% barangay electrification achieved in 2006. (PR) NO BASELINE DATA.	
improved by increasing	Rural productivity, as measured by project level indicators in project areas, increased	In project areas, 20% increase in yield, 24% increase in real net income, 10.9% increase in business assets.	intermediation). No baseline/target data.
investment, upgrading	Market orientation of government agricultural support services enhanced	Progress on reforms and implementation of diversified farm income & market development project slow.	procession of the contract of
infrastructure, and adopting reforms aimed at improving	Land titling procedures streamlined and valuation system in project areas implemented	Improved land records integrity procedures introduced. Cost and time for issuing titles reduced in project areas, Improved land valuation system piloted in 2 LGUs and expanded in other LGUs. (PR)	
productivity of firms	Significant improvements made in environmental protection and management arrangements	NO INFORMATION.	
	Coverage of sewerage services in Metro Manila increased	Household coverage increased but proportion of population covered remains unchanged. Requires major effort to meet MDG targets.	
2 Local Platform: Productivity increased through local provision of	Financing for investment subprojects supported by the Bank tapped by at least 10 LGUs	More than 20 LGUs availed financing from GFIs under LGU water and WDDP. In addition, another 27 projects are on-going under SSLDIP project implmented by Land Bank.	The CAS objectives for this pillar, Local platform level, were not explicitly discussed in the text. No



			actual results discussed in the CASCR, but mostly in the CASPR.
infrastructure and services	More effective LGU financing framework adopted and implemented	Progress has been slow, with limited headway in pursuing 5 of the 7 LGU financing framework objectives. (PR) Department of Finance formally adopted the LGU Financing Framework in Jan 2007.	
	Stock of LGU-provided infrastructure increased, as measured by project level indicators	Over 2,200 community-based infrastructures sub-projects completed. (PR) LGUs provided cash counterpart amounting to ph 907 million for the implementation of 260 infrastructure subprojects. NO BASE LINE AND NO PROEJCT LEVEL INDICATORS.	
	Environment protection and management strengthen through CDD approaches (Mapped to Governance - Local Platform in CASPR)	Multi-stakeholder approach in environmental planning and implementation institutionalized in 24 micro watersheds in Laguna de Bay. Public disclosure performance of industries improved. LGU permitting, monitoring and enforcement procedures upgraded. (PR)	
3. Private Sector	Public awareness and debate increased on investment climate issues and	Increased public awareness and debate through the investment climate	
Platform: Catalyze	ways to reduce costs of doing business	assessment and PDF working group. (PR)	
private investment	Private infrastructure investments increased and relevant regulatory policies	2007 Budget strategy reflected increased private sector involvement in infrastructure. (PR)	
in key sectors including	and agencies streamlined, in response to government demand	: Intractricture IPR)	
		Illustration (111)	
including			
including infrastructure	3 Deliverables	Comments	
including infrastructure	3 Deliverables Third Elementary Education (TEEP)	Comments P004602, IEG rating: Moderately Satisfactory	
including infrastructure	3  Deliverables  Third Elementary Education (TEEP) Water Districts Development Project	P004602, IEG rating: Moderately Satisfactory P004576, Latest PDO rating: Satisfactory	
including infrastructure	Third Elementary Education (TEEP) Water Districts Development Project National Roads Improvement APL 1	P004602, IEG rating: Moderately Satisfactory P004576, Latest PDO rating: Satisfactory P039019, IEG rating: Moderately Satisfactory	
including infrastructure	3 Third Elementary Education (TEEP) Water Districts Development Project National Roads Improvement APL 1 Diversified Farm Income & MKT. Devt	P004602, IEG rating: Moderately Satisfactory P004576, Latest PDO rating: Satisfactory P039019, IEG rating: Moderately Satisfactory Refer to Pillar 1	
including infrastructure Instruments for Pillar	Deliverables Third Elementary Education (TEEP) Water Districts Development Project National Roads Improvement APL 1 Diversified Farm Income & MKT. Devt Second Agrarian Reform Communities Dev	P004602, IEG rating: Moderately Satisfactory P004576, Latest PDO rating: Satisfactory P039019, IEG rating: Moderately Satisfactory Refer to Pillar 1 p071007, Latest PDO rating: Satisfactory	
including infrastructure	Deliverables Third Elementary Education (TEEP) Water Districts Development Project National Roads Improvement APL 1 Diversified Farm Income & MKT. Devt Second Agrarian Reform Communities Dev Land Admin and management 2	P004602, IEG rating: Moderately Satisfactory P004576, Latest PDO rating: Satisfactory P039019, IEG rating: Moderately Satisfactory Refer to Pillar 1 p071007, Latest PDO rating: Satisfactory P073206, Latest PDO rating: Moderately Unsatisfactory	
including infrastructure Instruments for Pillar Pre- CAS/ On-going	Deliverables Third Elementary Education (TEEP) Water Districts Development Project National Roads Improvement APL 1 Diversified Farm Income & MKT. Devt Second Agrarian Reform Communities Dev Land Admin and management 2 Laguna de Bay Institutional Strengthening	P004602, IEG rating: Moderately Satisfactory P004576, Latest PDO rating: Satisfactory P039019, IEG rating: Moderately Satisfactory Refer to Pillar 1 p071007, Latest PDO rating: Satisfactory P073206, Latest PDO rating: Moderately Unsatisfactory Refer to Pillar 1	
including infrastructure Instruments for Pillar Pre- CAS/ On-going	Third Elementary Education (TEEP) Water Districts Development Project National Roads Improvement APL 1 Diversified Farm Income & MKT. Devt Second Agrarian Reform Communities Dev Land Admin and management 2 Laguna de Bay Institutional Strengthening Matro Manila Urban Transport (MMURTRIP)	P004602, IEG rating: Moderately Satisfactory P004576, Latest PDO rating: Satisfactory P039019, IEG rating: Moderately Satisfactory Refer to Pillar 1 p071007, Latest PDO rating: Satisfactory P073206, Latest PDO rating: Moderately Unsatisfactory Refer to Pillar 1 P057731, Latest PDO rating: Moderately Satisfactory	
including infrastructure Instruments for Pillar Pre- CAS/ On-going	Third Elementary Education (TEEP) Water Districts Development Project National Roads Improvement APL 1 Diversified Farm Income & MKT. Devt Second Agrarian Reform Communities Dev Land Admin and management 2 Laguna de Bay Institutional Strengthening Matro Manila Urban Transport (MMURTRIP) Community Based Resources Mgt	P004602, IEG rating: Moderately Satisfactory P004576, Latest PDO rating: Satisfactory P039019, IEG rating: Moderately Satisfactory Refer to Pillar 1 p071007, Latest PDO rating: Satisfactory P073206, Latest PDO rating: Moderately Unsatisfactory Refer to Pillar 1 P057731, Latest PDO rating: Moderately Satisfactory P004595, IEG rating: Moderately Satisfactory	
including infrastructure Instruments for Pillar Pre- CAS/ On-going	Third Elementary Education (TEEP) Water Districts Development Project National Roads Improvement APL 1 Diversified Farm Income & MKT. Devt Second Agrarian Reform Communities Dev Land Admin and management 2 Laguna de Bay Institutional Strengthening Matro Manila Urban Transport (MMURTRIP) Community Based Resources Mgt Manila Sewerage 3	P004602, IEG rating: Moderately Satisfactory P004576, Latest PDO rating: Satisfactory P039019, IEG rating: Moderately Satisfactory Refer to Pillar 1 p071007, Latest PDO rating: Satisfactory P073206, Latest PDO rating: Moderately Unsatisfactory Refer to Pillar 1 P057731, Latest PDO rating: Moderately Satisfactory P004595, IEG rating: Moderately Satisfactory Refer to Pillar 1	
including infrastructure Instruments for Pillar Pre- CAS/ On-going	Third Elementary Education (TEEP) Water Districts Development Project National Roads Improvement APL 1 Diversified Farm Income & MKT. Devt Second Agrarian Reform Communities Dev Land Admin and management 2 Laguna de Bay Institutional Strengthening Matro Manila Urban Transport (MMURTRIP) Community Based Resources Mgt Manila Sewerage 3 Rural Finance 3	P004602, IEG rating: Moderately Satisfactory P004576, Latest PDO rating: Satisfactory P039019, IEG rating: Moderately Satisfactory Refer to Pillar 1 p071007, Latest PDO rating: Satisfactory P073206, Latest PDO rating: Moderately Unsatisfactory Refer to Pillar 1 P057731, Latest PDO rating: Moderately Satisfactory P004595, IEG rating: Moderately Satisfactory Refer to Pillar 1 P057598, IEG rating: Satisfactory	
including infrastructure Instruments for Pillar Pre- CAS/ On-going Lending	Third Elementary Education (TEEP) Water Districts Development Project National Roads Improvement APL 1 Diversified Farm Income & MKT. Devt Second Agrarian Reform Communities Dev Land Admin and management 2 Laguna de Bay Institutional Strengthening Matro Manila Urban Transport (MMURTRIP) Community Based Resources Mgt Manila Sewerage 3 Rural Finance 3 National Program Support for National Roads 2 (NRIMP 2)	P004602, IEG rating: Moderately Satisfactory P004576, Latest PDO rating: Satisfactory P039019, IEG rating: Moderately Satisfactory Refer to Pillar 1 p071007, Latest PDO rating: Satisfactory P073206, Latest PDO rating: Moderately Unsatisfactory Refer to Pillar 1 P057731, Latest PDO rating: Moderately Satisfactory P004595, IEG rating: Moderately Satisfactory Refer to Pillar 1 P057598, IEG rating: Satisfactory P079935, Current ISR rating not provided, last ISR PDO rating: Satisfactory	
including infrastructure  Instruments for Pillar  Pre- CAS/ On-going	Third Elementary Education (TEEP) Water Districts Development Project National Roads Improvement APL 1 Diversified Farm Income & MKT. Devt Second Agrarian Reform Communities Dev Land Admin and management 2 Laguna de Bay Institutional Strengthening Matro Manila Urban Transport (MMURTRIP) Community Based Resources Mgt Manila Sewerage 3 Rural Finance 3 National Program Support for National Roads 2 (NRIMP 2) National Program Support for Environment & Nat'l Resources Mgt	Comments  P004602, IEG rating: Moderately Satisfactory P004576, Latest PDO rating: Satisfactory P039019, IEG rating: Moderately Satisfactory Refer to Pillar 1 p071007, Latest PDO rating: Satisfactory P073206, Latest PDO rating: Moderately Unsatisfactory Refer to Pillar 1 P057731, Latest PDO rating: Moderately Satisfactory P004595, IEG rating: Moderately Satisfactory Refer to Pillar 1 P057598, IEG rating: Satisfactory P079935, Current ISR rating not provided, last ISR PDO rating: Satisfactory Refer Pillar 1	
including infrastructure Instruments for Pillar Pre- CAS/ On-going Lending	Third Elementary Education (TEEP) Water Districts Development Project National Roads Improvement APL 1 Diversified Farm Income & MKT. Devt Second Agrarian Reform Communities Dev Land Admin and management 2 Laguna de Bay Institutional Strengthening Matro Manila Urban Transport (MMURTRIP) Community Based Resources Mgt Manila Sewerage 3 Rural Finance 3 National Program Support for National Roads 2 (NRIMP 2)	P004602, IEG rating: Moderately Satisfactory P004576, Latest PDO rating: Satisfactory P039019, IEG rating: Moderately Satisfactory Refer to Pillar 1 p071007, Latest PDO rating: Satisfactory P073206, Latest PDO rating: Moderately Unsatisfactory Refer to Pillar 1 P057731, Latest PDO rating: Moderately Satisfactory P004595, IEG rating: Moderately Satisfactory Refer to Pillar 1 P057598, IEG rating: Satisfactory P079935, Current ISR rating not provided, last ISR PDO rating: Satisfactory	tion



	Meeting Infrastructure Needs (Power)	Delivered in 2007			
	Env Monitor for 2005	Delivered in 2007			
	Investment Climate	Delivered in 2007			
	Invigorating Growth	Delivered in 2007			
Pillar 4: Social Inclusion	on				
	Objectives	Actual Results	Comments		
poor and disadvantag	mproved performance of national institutions and increased access for the ed groups to basic services	Improved health and education outcomes in the project areas. But little evidence of an overall increase in access to social services.			
2. Local Platform: Greater voice and improved access for the poor and disadvantaged in the planning and delivery of education, health, and other basic services at the local level		Individual Bank projects have provided support to local communities in the delivery of local services and infrastructure with some success, but no significant progress overall.			
	creased access to financing of micro enterprises, cooperatives, and small & nd increased private delivery of basic social services	Promoted access to finance for small rural enterprises and created employment successfully. But the results are insignificant with 8% of unemployment rate throughout the CAS period.			
Sub-Objectives	Target Outcomes	Actual Results	Comments		
	Framework clarified for targeting national government grant assistance for programs at local level for the poor and disadvantaged	Community-based poverty monitoring tools endorsed by GOP but not widely adopted. (PR)	The CAS objectives/outcomes for		
	Number of project schools with effective/functioning school governing councils increased (Mapped to Growth - NP in CASPR)	All 8,613 Third Elementry Education Project (TEEP) schools have functioning school governing boards. (PR) Expansion/roll-out of school based management practices in public schools nationwide ongoing.	this pillar were not explicitly discussed in the text. No actual results discussed in		
1. National Platform:	Achievement scores in project schools improved from 51.7% in 2001 (Mapped to Growth - NP in CASPR)	Overall MPS of the 23 TEEP provinces improved from 39% in 1999 to 46% in 2005. (PR) TARGET DATA IS LOWER THEN THE CAS BASE LINE DATA.	the CASCR.		
Improved performance of	Elementary school completion rates in project schools improved from 66.3% in 2002 (Mapped to Growth - NP in CASPR)	Completion rate at national level increased to 73.06% in 2008. TARGET DATA IS LOWER THAN BASE LINE DATA. NO PROJECT LEVEL DATA PROVIDED.			
national institutions and increased	Increased awareness and debate on the reduction of out-of-pocket expenditures on health by the poor	No LGU level data on the level of out-of-pocket expenditures on health by the poor. Lack of data.			
access for the poor and disadvantaged groups to basic services	Strategy for reducing maternal mortality developed	Department of Health came out with Administrative Order 29 s of 2008 which describes the strategy to rapidly reduce maternal mortality. AO 29 is essentially based on the components of the Second Women's Health and Safe Motherhood Project			
	National framework and strategy for social protection articulated more clearly	NO INFORMATION.			
	Capacity of national and local institutions to promote efficient service delivery in conflict-affected areas in Mindanao strengthened	Sub projects of ARMM provided social services to over 108 municipalities. 600+ local People's Oranization were established and trained in project management, procurement, construction, operation and maintenance.			
	Sub-projects implemented in at least 15 conflict-affected communities in Mindanao	Over 50 community subprojects completed and function in conflict-affected barangays.			



2. Local Platform: Greater voice and	Local service delivery in project areas, as measured by project level indicators, increased	Bank has been engaging local communities directly in the delivery of local services and infrastructure, targeted the poor. 65% of participating households in a national program, CBRMP, experienced an increase in income (compared a target of 25%). Participating households in ARCDP2 are estimated to have experienced a 21 percent increase in real income three years after joining the project. Kalahi-CIDSS investment estimated economic rates of return of 22% for rural roads (farm to market) and 65% for small water supply investments.	Only progress information given, without baseline/target data.
improved access for the poor and	Unmet need for contraception in project areas reduced	No reliable LGU level data on contraception prevalence rate nor the LGU level "unmet" need for contraception.	
disadvantaged in the planning and delivery of	Portion of attended births in health facilities in project areas increased	From the 2004 of 28% in Sorsogon and 18% in Surigao del Sur, the percentage of births attended in health facilities have increased to 42% in Sorsogon and 35% in Surigao del Sur by the end of 2007.	
education, health, and other basic services at the local	Health coverage of indigent and informal sector in project areas increased	4.9 million members enrolled in the Philhealth indigent program in 2006 from 2.5 million members in 2005. (PR)	
level	Communities and stakeholders participate in the decision making process in at least 50 LGUs	Communities involved in decision-making in 100 ARMM municipalities, contributed to the city development strategies in 40 cities, and influenced local development plans in 183 municipalities. (PR)	
	CDD sub-projects designed and implemented in at least 50 communities	CDD sub-projects designed and implemented in more than 1,700 barangays.(PR) 10 Urban slum communities in 8 cities involved in the design and implementation of CDD sub-projects.	
3. Private Platform: Increased access to financing of micro enterprises,	Sustainable livelihoods promoted through improved access to finance	A total of 546 sub loans were made to rural enterprises for a total investment of P 11.1 million, creating close to 17,000 jobs. Another 114,902 micro-loans for US\$15 million were made to rural micro-enterprises through the People's credit and finance corporation.	
cooperatives, and small & medium enterprises and	Private services in health, education and water improved	Expanded water and sewerage services by private concessionaires in Metro Manila. Support by private and civil society organizations to public schools significantly expanded. (PR)	*
increased private delivery of basic social services	Advocacy for promoting private investments in Mindanao, including IFC investments increased	IFC is providing the Banana subsector in Mindanao with source-to-market assistance. No IBRD intervetion information.	
Instruments for Pillar	4		
	Deliverables	Comments	
Pre- CAS/ On-going	Early Childhood Development	P004566, IEG rating: Satisfactory	
Lending	Water Districts Development Project	Refer to Pillar 3	
	ARMM Social Fund	P073488, Latest PDO rating: Satisfactory	
	2nd Social Expenditure Mgmt	Refer to Pillar 1	
	Second Agrarian Reform Communities Dev	Refer to Pillar 3	
	TEEP	Refer to Pillar 3	
	KALAHI-CIDSS	P077012, Latest PDO rating: Moderately Satisfactory	

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	2nd Women's health & Safe Motherhood	P079628, Latest PDO rating: Moderately Satisfactory
	LGU Urban Water APL 2	P069491, Latest PDO rating: Satisfactory
	Rural Finance 3	Refer to Pillar 3
	National Program support for Basic Education	Refer to Pillar 1
New Lending	National Program support for Health	Refer to Pillar 1
New Lending	National Program support for Mindanao Rural Development 2 (MRDP 2)	Refer to Pillar 3
	Bicol Power Restoration Project	P106262, Latest PDO rating: Satisfactory
	Social Inclusion	Delivered in 2006
	Mindanao Program	Delivered in 2006
	Youth Development	Delivered in 2006
	GPOBA-SL4: Philippines Rural Power	Delivered in 2006
New Non Lending	Social Protection	Delivered in 2007
	Gender and Conflict in Mindanao	Delivered in 2007
	Country Systems Mainst and Social SG	Delivered in 2007
	Health Policy Dialogue	Delivered in 2007
	Env Monitor for 2006 (Health)	Delivered in 2007
Notes:	1) Milestones in the text of the CAS are often differently phrased or different from those	in the matrix. We have chosen the Matrix information.

<sup>2)</sup> Achievement of these matrix milestones are insufficiently discussed in the CASCR. Therefore, we have used information in CASPR as much as possible.



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#### 1. .CAS INFORMATION

Country: Philippine

CPS Year: FY05 CPS Review Period: FY05-FY08

Date of This Review: March 20, 2009

#### 2. BACKGROUND

The Philippines sustained high economic growth over the CAS period, although the recent crisis has slowed down the pace.

The Philippines recorded higher growth with low inflation during the review period. Annual real GDP growth between 2005 and 2008 was about 5.5 percent — higher than the average 4.5 percent between 2001 and 2004, and 3.1 percent growth between 1997 and 2001. CPI inflation was 3.9 percent in 2007. The current account surplus was 4.4 percent of GDP, compared to the 2002-06 average of 1.7 percent. External debt declined from 68 percent of GDP in 2005 to 44 percent in 2007. Growth was driven by private consumption and service sector, which together contributed around 70 percent of the growth, supported largely by growing remittances from migrant workers. However, investment in the Philippines, especially in the private sector, has stagnated. The share of fixed capital formation to GDP dropped slightly from about 16 percent in 2003 to less than 15 percent in 2007.

Sustainability of growth was a major concern of the 2005 CAS and continued to be a concern throughout the CAS period. Key challenges include sustaining the high levels of growth and reducing poverty, particular in rural areas. Major constraints for private sector development are: (i) inadequate infrastructure; (ii) weak financial intermediation, (iii) weak governance and regulatory regime.

#### 3. IFC AREAS OF FOCUS DURING THE CAS PERIOD

The CAS identified three levels of engagement for the Bank Group: national, local and private sector. IFC focused mainly on the private sector and at the local level. The CAS put a strong emphasis on Bank-IFC collaboration to promote private investment by strengthening regulatory agencies and reducing the cost of doing business. In the CAS, IFC's role was expected to promote financial intermediation and financing investment for infrastructure through both its investments and advisory services (AS), by 1) Lowering the cost of doing business, 2) strengthening regulatory agencies, 3) improving financial intermediation, and 4) financing infrastructure investments. In the CAS, under the base-case scenario, IFC commitments were expected to be around \$350 million.

Lowering the cost of doing business: IFC intended to help improve the land registration system through a private entity working with the Land Registration Authority under a public-private partnership (PPP).

**Strengthening regulatory agencies:** WBG helped strengthen regulatory capacity and independence of the metropolitan waterworks and sewerage system (MWS). For the power sector, the strategy focused on enhancing capacity of the Energy Regulation Committee through World Bank's technical assistance. IFC was expected to provide financing for the privatization.



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Improving financial intermediation: IFC planned to develop housing finance, deepening the capital market, and strengthen the banking sector. In housing finance, it intended to invest in mortgage-servicing institutions and help restructure the national home mortgage finance corporation. IFC work on deepening the capital market included TA to the Philippines Stock Exchange and support for trading of bonds. In the banking sector, IFC sought to help reduce non-performing loans through investments in asset management companies that can dispose of NPLs. IFC also intended to provide acquisition financing to strong banks to assist in the consolidation of banking sector. In municipal finance, IFC aimed to support SME access to finance in Mindanao.

**Infrastructure investments:** IFC advised the Government on attracting private sector investment for light rail projects, small power utilities, and bulk water supply projects. IFC's investments were anticipated in toll roads, water, and power. IFC's emphasis on power included significant advisory services program for renewable energy, rural electrification, and transportation.

#### 2) Local platform:

IFC intended to explore ways to enhance private financial institutions' access to long-term funds that would be retailed directly to Local Government Units for purely commercial projects. In addition, IFC sought to support the development of specialized private firms necessary for the smooth functioning of municipal bond market.

#### 4. RELEVANCE OF IFC'S AREAS OF FOCUS

The CAS identified a wide range of IFC objectives that became more focused during the CAS period. The focus areas identified by IFC in the CAS were relevant to the Philippine's development needs. Philippine's underinvestment in infrastructure is a major obstacle to private sector investment. Improving the regulatory framework and capacity building for regulatory agencies, at national level and municipal levels, are key requirements for greater private sector participation in infrastructure.

Access to finance has been a key issue for many private businesses, as Philippines has a few market players in the middle market between microfinance and large commercial and public banks. The level of financial intermediation is still low. Banks are numerous but their asset size is small and need some consolidation to improve their efficiency. Supporting equity and bond markets are critical for effective financial intermediation in the economy.

#### 5. IFC ACTIVITIES DURING THE CAS PERIOD

The CASCR contains little information on IFC activities. Therefore this CASCR Review supplemented the information contained in the CASCR with information from desk reviews of portfolio and the data gathered in the previous IEG-IFC evaluations (on Middle Income Countries, Health, and IEDR 2009).



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#### A. IFC Investment Operations

During the CAS period, IFC committed more than twice the amount indicated in the CAS's base case. IFC's committed portfolio more than doubled during the CAS period and Philippines is now IFC's 8<sup>th</sup> largest exposure world-wide. During the CAS period, IFC committed \$754 million in 12 projects - more than double the base case presented in the CAS (\$350 million), and over three times the \$248 million committed during the prior four years. This accounted for 3 percent of IFC's worldwide commitments during the period. The table 1 compares Philippines against the other 6<sup>th</sup> to 10<sup>th</sup> largest IFC portfolio countries, namely Argentina, Mexico, Columbia and Indonesia.

New investments were predominantly in infrastructure and the financial sector. The three largest sectors of new investments were infrastructure (50%), financial markets (33%), and manufacturing and health services (8% each). In terms of committed amount, nearly two-thirds (66%) of IFC's commitment was in infrastructure, including the largest investment to date by IFC in the Philippines for \$275 million in the power sector in 2008. IFC made 4 investments in the power sector. IFC invested in one water project, the third investment in the Manila Water Company (\$30 million commitment), and one transportation project in toll way (\$50 million commitment).

Investments in financial sector comprised of one commercial bank, one insurance and three specialized financial companies. Equity investments were only 10 percent of IFC's portfolio, lower than the IFC-wide average of 20 percent. Share of greenfield projects halved from 48 percent in FY2001-04 to 24 percent in FY2005-08. Average investment size increased from \$10 million in FY2001-04 to \$62 million in FY2005-08 due to several large infrastructure projects.

Table 1. Philippine - Comparative Investment Data, FY05-08

	Philippines FY05-08	Philippine FY01-04	Argentina FY05-08	Mexico FY05-08	Columbia FY05-08	Indonesia FY05-08	All Countries FY05-08
Net IFC Commitments (\$m, net)	754.289	247.637	1,004.246	743.214	774.760	787.649	29,910.493
Number of Projects	12	23	20	36	23	34	1209
Average Investment Size (\$m)	62.86	10.77	50.21	20.64	33.69	23.17	24.74
Average Commitments per year (\$m)	188.57	61.91	251.06	185.80	193.69	196.91	7,477.62
Equity commitments (% of total)	10%	14%	4%	28%	41%	8%	17%
Cancellations (percent of original commitments)	5%	39%	0%	15%	10%	7%	4%
Commitments per capita (average annual US\$)	2.17	0.17	6.35	1.76	4.20	0.87	Na
Commitments/FDI (average annual percent)	15%	6%	21%	4%	12%	11%	Na
By Main Development Objective							
Infrastructure	57%	35%	9%	32%	5%	0%	15%
Manufacturing/Services	17%	22%	0%	19%	11%	33%	20%
Finance	19%	35%	3%	32%	50%	24%	42%



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	Agribusiness	0%	0%	67%	0%	29%	40%	8%			
	Heath and Education	2%	9%	4%	2%	0%	1%	4%			
	By Greenfield/Existing										
ĺ	Existing Project 76 52 72 63 57 47 60										
l	Greenfield	24	48	28	37	43	53	40			

Source: IFC MIS, World Bank data, Dec 2008

#### **B. IFC Advisory Services Operations**

IFC's advisory services operation in the Philippines is the 10th largest in terms of funding.

Table2. Philippines - Comparative Advisory Services Data, FY05-08
IFC Advisory Services: Top 10 by Volume (Funding Amounts) (FY05-08)

Rank by	Country	Funding Amount	Rank by	Number of
amount		(US\$ million)	number	projects
1	China	\$48.6	1	79
2	Indonesia	\$40.3	3	65
3	Ukraine	\$38.4	11	35
4	Russian Federation	\$36.6	4	64
5	Kenya	\$35.0	8	41
6	India	\$33.4	2	69
7	Bangladesh	\$29.1	5	48
8	Vietnam	\$24.8	6	45
9	Madagascar	\$19.3	26	20
10	Philippines	\$19.3	15	32
	IFC total	\$1,242.7		1622

AS Projects	Philippines		Mexico		Argentina		Columbia		Indonesia	
	#	US\$ mil.	#	US\$ mil.	#	US\$ mil.	#	US\$ mil.	#	US\$ mil.
Total	32	\$19.3	23	\$6.6	4	\$1.1	17	\$4.6	65	\$40.3

		Philippine	es		Mexico			Argentina	a		Columbia	a		Indonesia	
	#	\$ mil	%	#	\$ mil	%	#	\$ mil	%	#	\$ mil	%	#	\$ mil	%
Access To Finance	7	3.6	19	7	2.5	38	0	0	0	4	0.2	5	14	13.2	33
Business Enabling Environment	7	2.1	11	8	2.8	44	0	0	0	5	0.8	17	24	4.2	10
Corporate Advice	3	0.8	4	1	0	0	1	0.1	9	1	0.02	0	15	10.3	26
Environment and Social Sustainability	5	6.6	34	4	0.2	3	3	1.0	91	6	1.7	37	8	9.7	24
Infrastructure	10	6.1	32	3	1.0	15	0	0	0	1	1.9	41	4	2.8	7
Total	32	19.3	100	23	6.6	100	4	1.1	100	17	4.6	100	65	10.3	100

IFC advisory services are heavily concentrated in Environment and Sustainability, followed by infrastructure, and Business Enabling Environment. By volume, the largest share of AS activities are in the Environment and Social Sustainability areas, including some of the sizable



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Global Environment Facility (GEF) projects totaling nearly US\$9 million: Solar Photovoltaic demonstration project (\$4 million), Sustainability Energy Financing Program (\$2.7 million) and Asian Conservation Company — a private equity investment holding company that purchases majority ownership of companies operating in areas of significant marine biodiversity in the Philippines (\$2 million). Advisory services in infrastructure are the second biggest, with 32 percent of the funding (\$6.1 million). It includes assistance for privatization, corporate governance enhancement for privatized firms, and assistance to power and water companies to improve their environment standards. For improving business enabling environment, IFC committed \$1.4 million for conducting "Doing Business" surveys at the level of municipalities. IFC launched a large SME finance initiative (\$1.36 million) to raise awareness among the local banks on the advantages of SME financing and to provide long-term technical assistance to a small number of local financial institutions aimed at building their SME lending capacity.

#### Coordination with the World Bank:

The 2005 CAS contain well-integrated results metrics and discussions of coordinated efforts in infrastructure and PPP. In particular, collaboration in water sector had been high – IBRD and IFC assistance started in 1997, with privatization of Manila Water Utility. The World Bank provided loan for sewerage operations, while IFC's investment accelerated the Utility's privatization. In the power sector, the Bank provided advice on investing in downstream power investments (transmission and distribution) including rural electrification, while IFC focused on advising on privatization and investing in private companies.

IFC launched dedicated Advisory Services facility in the Philippines in 2006. PEP Philippine is the youngest Private Enterprise Program (PEP) and is funded by IFC, Australia and Canada. It has applied lessons from past facilities, including the recommendations from IEG evaluation of the PEP-ECA. PEP Philippines focused on three key areas: Access to finance, Business enabling environment, and Agriculture. In the Access to finance, the program focused on SMEs under-served by the lack of financial institutions that provide services to the middle market between microfinance and universal banks. The Business Enabling Environment program focused on lessening administrative barriers in the country and emphasized expanding the coverage of Doing Business indicators into municipal areas (the Sub-national Doing Business indicators), and investment promotion. Advisory services in agriculture are confined to the Mindanao Island.

To assist World Bank Group coordination, one new staff position was created in the Manila office with prime responsibility to coordinate both institutions, funded jointly by the Bank and IFC.

#### 5. IFC INVESTMENT OUTCOMES

Throughout the CAS period, the credit quality of IFC's portfolio in the Philippines has been weak. IFC's credit risk ratings (CRRs) as of June 30, 2008 point to many problem assets in IFC's portfolio in Philippines. Seven out of 21 loans and 10 out of 23 active equities have Credit Risk Rating of 5 or higher, indicating weak financial performance. Out of 34 active projects, eight (24 percent) are in the Department of Special Operations (CSO) for intensive restructuring, workout and/or legal actions. Other two projects are covered jointly between industry department and CSO



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for additional credit monitoring. General Manufacturing and Services projects are the dominant group among those covered by the CSO (50%), followed by financial markets (30%) and agribusiness and information technology (10% each). Weakness in the portfolio could get worse with the onset of the financial crisis and the portfolio investments should be monitored closely.

Chart 1. Average Loan Credit Risk Ratings in Philippines, Indonesia, Argentina and IFC Average

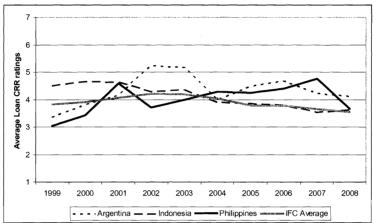
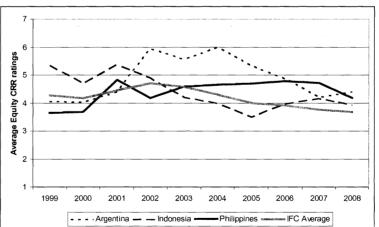


Chart 2. Average Equity Credit Risk Ratings in Philippines, Indonesia, Argentina and IFC Average



Past projects saw a relatively low proportion of investment outcome success. A sample of XPSR data shows a relatively lower level of satisfactory investment outcomes on projects evaluated between 2005 and 2008. Table 3 shows that 67 percent of the sample of the Philippine projects evaluated between 2005 and 2008 were satisfactory, compared to 70 percent IFC-wide. However, the results may be much lower as two investments in the XPSR sample were not yet reflected in the results because of they are under litigation. The results in the general manufacturing



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and service sector were poorer, similar to the poor performance in terms of incidence of NPLs among the sector projects in the country portfolio.

Table 3. Investment Outcome Results of Projects Evaluated Between 2005-08

(All figures are percent of projects with successful outcomes)	Philippines	Mexico	Argentina	Columbia	Indonesia	All Countries
Investment Outcome	67%*	75%	38%	100%	67%	70%
Loan	67%	91%	50%	100%	100%	86%
Equity	67%	25%	50%	100%	50%	67%

Source: IEG XPSR Database as of January 14, 2009

#### 6. IFC's CONTRIBUTION TO PRIVATE SECTOR DEVELOPMENT

Table 4. Development Outcome Results of Past Projects Evaluated between 2005 and 2008

(All figures are percent of projects with successful outcomes)	Philippines	Mexico	Argentina	Columbia	Indonesia	All Countries
Development Outcome	50%	67%	25%	100%	60%	64%
Project Business Success	75%	33%	29%	75%	80%	53%
Economic Sustainability	75%	67%	29%	100%	80%	69%
Environment and Social Sustainability	67%	55%	83%	57%	100%	68%
Private Sector Development	75%	100%	57%	100%	80%	86%

Source: IEG XPSR Database as of January 14, 2009

Based on sample of projects which reached maturity during the CAS period (approval between 2000 and 2003, evaluated between 2005 and 2008), projects in Philippines performed relatively poorly compared to the other countries with high IFC exposure. Projects in trade finance and information technology registered low development outcomes, while projects in transportation finance and professional services had high development ratings. As noted in the investment outcome section above, there are high numbers of projects under the workout, restructuring and legal action.

During the current CAS period, despite the growth in commitment volume, IFC's investments have a much lower risk profile.

Out of 12 commitments made during the CAS period, three are repeat projects. Again, during 2000-2002 period, (which were evaluated by IEG-IFC between 2005 and 2008), about one-third of sampled projects had sponsor with weak experience, commitment or capacity. On the other hand, none of the sampled projects approved between 2005 and 2007 had weak sponsors.

#### I) Private Sector Platform

<sup>\*</sup>XPSR investment outcome data for Philippine excludes 2 projects that are under litigation.



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A) Financing infrastructure: IFC has made significant contributions to the power sector, which followed the government's reform initiatives emphasizing the role of the private sector.

#### **Power**

IFC made a significant contribution in the power sector through investment and advisory services. The Electric Power Industry Reform Act (the "EPIRA") was enacted in 2001 but gained momentum only in 2006. IFC investment in the sector is closely aligned with policy reform. IFC assisted intensively in power sector privatization through advisory services and invested in 4 power companies.

IFC's investment in PNOC-EDC, larger of the two companies currently exploiting geothermal sources of energy in the country, helped it to launch initial public offering (IPO) at the Manila Stock Exchange to reduce the government ownership from 100 percent to 60 percent. Prior to the IPO, IFC provided advisory services to the company to prepare for the private sector corporate governance structure (such as the role of the board of directors). The IPO was fully subscribed by local and international private investors, sending a positive signal to investors on the prospects of the Government's power sector reform program. The company was fully privatized in December 2007.

IFC financed Magat Hydro, one of the first merchant power plants in East Asia and is being privatized under the EPIRA. IFC supported the transaction with a loan of \$105 million. The project included IFC's use of a significant amount of long-tenor Philippine peso financing, which will help to mitigate foreign exchange risk.

Masinloc Power is the second power privatization project with significant foreign participation and the second merchant power plant to be financed internationally in a developing country in East Asia. After IFC's commitment to the project, two follow-on privatizations have already occurred (Ambuklao-Binga and Tiwi-Makban).

IFC also supported Cagayan Electric, the electricity distribution company. IFC's corporate loan was aimed to support the company's expansion plan with long-term peso denominated loan, which it does not have access in the market.

IFC is also supporting private participation in the power sector through advisory services, especially rural electrification. IFC was requested by the government to assist increasing private participation in the areas covered by the National Power Corporation's Small Power Utility Group (SPUG), the monopoly of power supply in the islands and off-grid areas. IFC prepared a regulatory framework for private sector participation in SPUG areas; drafted model contractual documents, such as the Power Supply Agreement and Subsidy Agreement; and designed, managed, and implemented a competitive and transparent process to select new private power providers. The first pilot SPUG transaction was completed in 2005, covering the areas of Marinduque, Tablas, and Romblon. It was followed by SPUG II in 2006-07 in the fourth poorest province of Masbate, and most recently, in 2007-08, in Basilan Island, a conflict-ridden area south of Mindanao.

Other types of advisory services in this sector were targeted to more venture-type activities in the power sector. Through advisory services, IFC supported rural electrification and use of environmentally-friendly technology. For example, IFC conducted market research for potential of district-level power generation such as small hydro, through Portfolio Approach to Distributed Generation Opportunity (PADGO), which aims to improve access to cleaner and more reliable

**Attachment 1** 



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sources of energy for underserved populations. Similarly, IFC demonstrated a solar photo-voltaic project in 2007, and rural electrification advisory services programs in 2008.

IFC interventions contributed to the government's efforts to promote more cost-efficient supply of electricity through privatization and sustainable power sector development. However, the slow adjustment of electricity-tariffs to global input prices (e.g., oil price) and lack of transparency in the pricing mechanism remain a matter of concern for investors. Moreover, Philippines power sector has high dependency on fossil fuels as the primary source of power generation.

#### Water supply

IFC had successful water PPP. IFC's support to urban water supply started with assisting PPP in Manila Water Company. It has achieved significant increases in connections, expansion of networks, reductions in NRW and other performance indicators. The company also implemented a number of schemes under its Tubig Para Sa Barangay (TPSB - Water For The Urban Poor) program to enable lower-income households to connect to the pipewater system at a reduced cost. The program has already benefited more than 148,000 poor households since its inception in 1997, and it will be substantially expanded during 2006-2009 to connect many more poor households.

The company had a successful IPO in 2005, and also attracted additional loans. It was the winner of IFC's 2007 Client Leadership Award. The experiences of Manila Water can be contrasted to its Metro Manila counterpart, Maynilad, which had a corporate restructuring. The government had to re-privatize the concession in 2006. During the CAS period, IFC committed a third investment to MWC. The main objectives of the investment program are: (i) expansion of services to include underserved poor neighborhoods in urban and peri-urban areas beyond the existing network; improvement in the availability and quality of water supply, and; (iii) substantially improving and extending the sanitation services network.

#### **Transport**

The project in the road sector faced construction delays and the undisbursed loan is in the process of cancellation. The project was designed to rehabilitate and expand the South Luzon Expressway (SLEX), thereby providing an efficient and safe expressway for the southern region of Manila. The project encountered various difficult legal issues and its completion is not expected until 2010 compared to the original completion target of December 2008. The company did not meet conditions of disbursement and preferred to cancel the IFC's loan.

#### B) Improving financial intermediation

The performance so far is mixed in housing finance investments. IFC invested in one project (Filinvest Land) for new mortgage financing, and so far it has been exceeding expectation in terms of providing new mortgage lending. IFC also helped develop the country's first specialized third party servicer (Bahay Financial Services). On the other hand, investment in resolution of non-performing loans and securitization has underperformed (Baliktaan). IFC has been assisting consolidation of insurance industry and banking sector. In the banking sector, IFC's investment in Banco de Oro has played a consolidator in the industry and is now the country's largest bank. IFC





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is supporting SME finance through the establishment of the SME Banking program under Access to finance program which aims to build the capacity of financial institutions to lend to SMEs.

IFC also started to implement energy efficiency finance program, although it is too early to assess the results. The Philippines Sustainable Energy Financing Program has funding from GEF. This program leverage IFC's experiences in Eastern Europe, Russia and China in assisting financial institutions, technical service providers and utilities, for developing sustainable financing mechanisms for energy efficiency investments.

#### C) lowering the cost of doing business, and D) strengthening regulatory agencies

Several IFC's advisory services projects were aimed at investment promotion. This involves assistance to investment promotion policy development, promotional activities of certain regions (islands), and assistance to board of investment aftercare programs. Furthermore, IFC is expanding the coverage of Doing Business indicators to the municipality level within the country. This means that IFC is not just working with private sector but also with governments at different levels. IFC also actively participates in the Philippine Development Forum (PDF) – a year long series of activities culminating in an annual event to facilitate substantive policy dialogue between the Philippine government and stakeholders on the country's development agenda. The PDF is cochaired by the government and the World Bank. IFC focuses on the Growth and Investment Climate Working Group as co-chair.

#### II )Local platform:

IFC intensified its activities targeting to the sub-national entities. On August 1, 2006, the Board endorsed a three-year joint World Bank-IFC sub-national finance initiative, which was followed by the creation of the joint World Bank-IFC Sub-national Finance Department. The program aims to scale up financial and capacity-building support to sub-national entities and facilitate the development of local credit markets and mobilize local private financing. The initial IFC support to the geothermal arm of the Philippines National Oil Company's (PNOC), both as a cornerstone equity investor and as governance-related advisory services, was derived from this initiative.

#### 7. IFC'S ADDITIONALITY

Besides providing financial additionality through its investments, IFC demonstrated other types of non-financial additionality, especially in the area of public-private risk allocation and the establishment of better standards. During the CAS period, IFC concentrated its efforts in mainly two sectors—infrastructure and financial markets. IFC played strong role in infrastructure activities during the CAS period. As the power sector reform under EPIRA gained momentum, IFC supported the sector transformation by advising the government on privatization, assisting in regulatory framework and investing in privatization of utility companies. The IFC investments bring confidence in the reform, and provided funding where private lenders were not enthusiastic to provide. IFC also leveraged its additionality, by not just providing long-term financing, but also through other innovative products, such as local currency denominated long-term



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loans. IFC was also active in enhancement of corporate governance.

#### 7. IFC'S PERFORMANCE

During the CAS period, IFC's performance was positive in its infrastructure operations (especially in the power sector); launching sizable advisory services operations in environment and sustainability. It is commendable that IFC was managed to engage in many different areas (from privatization to rural electrification) in a relatively short period of time in the power sector to realize sizable investment and advisory service projects.

On the other hand, IFC portfolio performance has been weak. IFC is still working with some problem projects, in some financial market and general manufacturing and service companies. This was reflected in IFC's mixed results from the projects evaluated over the CAS period. Based on the XPSR ratings, IFC's work quality was weaker in the projects in the Philippines compared to the other countries. The supervision of work quality reflects actual work performed during the evaluation periods 2005-2008, which was far lower (50%) than the IFC overall result (84%).

Table 5. IFC Work Quality of Past Projects Evaluated between 2005-08

(All figures are percent of projects with successful outcomes)	Philippines	Mexico	Argentina	Columbia	Indonesia	All Countries
IFC Work Quality	50%*	75%	57%	100%	80%	78%
Screening, Appraisal and Structuring	50%	58%	43%	100%	80%	67%
Supervision and Administration	50%	83%	57%	100%	80%	84%
IFC Role and Contribution	75%	92%	57%	88%	80%	82%

Source: IEG XPSR Database as of January 14, 2009

#### 8. LESSONS AND CHALLENGES

- Prepare for the impact of the global financial crisis. The current global financial crisis is likely to have an impact on the Philippines. As the recent growth was attributed to the domestic consumption, partly financed by migrant workers' remittances, this income flow is most likely to be affected by the global downturn. IFC need to manage the tension between protecting the portfolio and responding to opportunities for new investments during the crisis. Problem projects in the current portfolio, especially in the financial sector, where performance to date has been particularly weak, may consume extra efforts for the country. IFC may need to: (i) accelerate exiting or restructuring of less successful projects in the portfolio; (ii) explore ways to systematically de-link work-out cases from the portfolio by supporting initiatives to manage distressed assets.
- High concentration in infrastructure may constrain IFC's capacity to expand in the sector within the prudential limits. IFC has been investing heavily in infrastructure, both through advisory services and investment. The projects' results are also positive. IFC's

<sup>\*</sup>XPSR IFC work quality data for Philippines excludes 2 projects that are under litigation.

Attachment 1



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activities meet the country's acute needs in infrastructure investments. However, this large concentration of exposure to the sector may not be prudent in terms of portfolio diversification and risk management. IFC has to consider ways to transfer exposure in infrastructure to other parties through securitization in order to maintain some headroom for flexible operations in infrastructure.

- Poor business climate constrains IFC's effectiveness. The 2009 Doing Business Report ranked the Philippines as the 140<sup>th</sup> in the Ease of Doing Business Ranking. This is much lower than other high exposure countries (ranks for Columbia was 53, Mexico 56, Argentina 113 and Indonesia 129). Such poor business environment affects the quality and performance of investments, as indicated by the relatively weak credit quality in certain IFC investments in the past.
- Extending IFC's reach to more challenging areas, such as agriculture, assistance to rural areas, and mining. IFC need to follow through the current IFC Philippine strategy which includes focusing on the agribusiness and the natural resource sectors particularly mining. In agribusiness, IFC currently has an advisory program in Mindanao focused on the banana value chain which offers investment opportunities further down the road. In mining, IFC is focused on identifying transactions that can be implemented in line with industry best practice and full compliance with our environmental and social performance standards. IFC should also put emphasis on demonstration of results from these limited interventions.

Stovan Tenev, Head, Macro Evaluation

Reviewers: Hiroyuki Hatashima

Amitava Banerjee, Manager, IEG-IFC



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#### **Standard Annex Tables**

### Table 1: List of Investment Operations Committed in Philippines, FY05-08 (US\$'000)

Projec	Project	Approv	Projec t Status	IFC Sector group		Total Commitme	
t ID	Short Name	al FY_	Name	name	Secondary Sector Name	nt	Total
21476	NHMFC Asset Sale	2005	Active	Finance	Housing Finance	32646.47	32646.4 7
22015	PLGIC	2005	Active	Finance	Insurance	1500	1500
22294	Cagayan Electric	2005	Active	Infrastructure	Electric Power	14948.14	14948.1 4
24131	Filinvest Land	2005	Active	Finance	Housing Finance	41364.1	41364.1
24143	SLTC	2007	Active	Infrastructure	Transport Service	50175.61	50175.6 1
24262	Eastwood II	2005	Close d	Construction and Materials	Construction and Real Estate	12500	
25321	MWC III	2007	Active	Infrastructure	Water and Other Waste Treatment	30000	
25389	PNOC-EDC	2007	Active	Infrastructure	Electric Power	50000	49330.3 4
25701	BDO Tier 2	2008	Active	Finance	Commercial Banking	153339.4	153339. 4
26041	Magat Hydro	2008	Active	Infrastructure	Electric Power	105000	105000
26201	Asian Hospital 2	2008	Active	Health	Hospitals, Clinics, Laboratories & Other	30984.88	30984.8 8
26405	Masinloc Power	2008	Active	Infrastructure	Electric Power	275000	275000
Gra	and Total						754288. 9



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Table 2: List of Advisory Services Projects in India (US\$), FY05-08

Table 2	List of Advisory Services Projec		(US\$), FY05-	08	
Droinet		FY of			ļ
Project ID	Project Name	Project Approval	Sector	Primary Business Line	Total
23314	Manila LRT	2005	Transportation	Infrastructure	1,807,000
24151	BOT Center Water	2005	Water	Infrastructure	1,239,000
E00746	COE Manila Matar	2005	Other	Environment and Social	20,200
523746	CCF Manila Water	2005	Other Microfinance	Sustainability	30,300
	Philippines Micro Enterprise Bank	1	and Small		
530940	Emergency Institutional Building Program	2005	Business	Access To Finance	90,000
	Assessment and Market Analysis of the				
532243	Healthcare Industry  Banco de Oro: Strengthening FI in East	2005	Health Finance &	Infrastructure	163,000
532849	Banco de Oro: Strengthening Fi in East   Asia	2005	Insurance &	Access To Finance	425,000
<del>-</del>	Boracay Island Private Sector Investment			Business Enabling	
532946	Opportunities Assessment	2005	Other	Environment	218,000
	Contain hills. As a series of Management of	]	Construction	Facility and Contain	
534063	Sustainability Assessment of Megaworld's New Port City Development	2005	and Real Estate	Environment and Social Sustainability	150,000
304000	New 1 of tony Development	2005	Finance &	Oustamability	150,000
537269	Banco de Oro- CG	2005	Insurance	Value Addition to Firms	51,700
	Diffusion and Linkages Between			Business Enabling	
538427	Multinational and Domestic Firms	2005	Other	Environment	91,800
	Assistance with the development of a	}		Business Enabling	}
538786	Retention, Expansion and Diversification (RED) Program.	2005	Other	Environment	102,165
000.00	GEF SE CEPALCO SOLAR	2000_	- Canor	Environment	102,100
	PHOTOVOLTAIC DEMONSTRATION	ł		Environment and Social	
502486	PROJECT	2007	Power	Sustainability	4,185,000
506048	GEF Asian Conservation Company	2007	Finance &	Environment and Social	2 020 000
300046	(ACC)- (Tranche I) GEF Philippines Sustainable Energy	2007	Insurance	Sustainability Environment and Social	2,020,000
507694	Financing Program	2007	Other	Sustainability	2,700,000
				Business Enabling	
548306	Philippines Investment Promotion Policies	2007	Other	Environment	229,000
548725	Cradit Burgay Dayslanment in Philippines	2007	Finance &	Access To Finance	229,000
	Credit Bureau Development in Philippines	2007	Insurance	Access To Finance	
550225	Bank SME TA Phil	2007	Other	Access To Finance	2,550,000
553125	Doing Business Plus (Phil)	2007	Other	Business Enabling Environment	1,363,000
000120	Technical Assistance to subnational	2007	Other	Environment	1,000,000
553705	entities in the Philippines	2007	Other	Infrastructure	150,000
				Environment and Social	
556085	PADGO Philippine Market Research Philippines Board of Investment Aftercare	2007	Other	Sustainability Business Enabling	216,666
558265	Program	2007	Other	Environment	25,000
26513	Small Power Utilities Group				
		2008	Power	Infrastructure	125,000
26783	SPUG Sulu	2008	Power Other	Infrastructure	110,000
26815	Olongapo Power	2008	infrastructure	Infrastructure	600,000
549585	Phils SEF	2008	Other	Access To Finance	545,000
554187	Philippines Rural Electrification	2008	Distribution	Infrastructure	547,000
5000:-	PHILIPPINES CORPORATE				4
560045	GOVERNANCE SCORECARD	2008	Other	Value Addition to Firms	145,000
561416	Mindanao Banana Value Chain	2008	Agribusiness	Value Addition to Firms	
562567	PPDialogue	2008	Other	Business Enabling Environment	96,000