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Report No: RES22763

RESTRUCTURING PAPER

ON A

PROPOSED PROJECT RESTRUCTURING
OF
POOLED-FUND FOR BASIC EDUCATION (FoCEB)
GPE GRANT NUMBER TF019337 AND ERRTF GRANT NUMBER TF0A0171
JULY 10, 2015

TO THE

REPUBLIC OF GUINEA

MARCH 14, 2016

Education Global Practice
Africa Region

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ABBREVIATIONS AND ACRONYMS

ERRTF	Ebola Recovery and Reconstruction Trust Fund
FoCEB	Pooled-Fund for Basic Education (Fond Commun pour l'Education de Base)
GPE	Global Partnership for Education
UNICEF	United Nations Children's Fund

Regional Vice President:	Makhtar Diop
Country Director:	Pierre Frank Laporte
Senior Global Practice Director:	Claudia Costin
Practice Manager/Manager:	Peter N. Materu
Task Team Leader:	Kirsten Majgaard, Marie-Helene Cloutier

GUINEA

Pooled-Fund for Basic Education (P148127)

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DATA SHEET

Guinea

Pooled-Fund for Basic Education (P148127)

AFRICA

Education

Report No: RES22763

Basic Information									
Project ID:	P148127			Lending Instrument:	Investment Project Financing				
Regional Vice President:	Makhtar Diop			Original EA Category:	Partial Assessment (B)				
Country Director:	Pierre Frank Laporte			Current EA Category:	Partial Assessment (B)				
Senior Global Practice Director:	Claudia Maria Costin			Original Approval Date:	10-Jul-2015				
Practice Manager/Manager:	Peter Nicolas Materu			Current Closing Date:	01-Jul-2018				
Team Leader(s):	Kirsten Majgaard,Marie-Helene Cloutier								
Borrower:	Republic of Guinea								
Responsible Agency:	Ministry of Education								
Restructuring Type									
Form Type:	Full Restructuring Paper			Decision Authority:	Country Director Approval				
Restructuring Level:	Level 2								
Financing (as of 12-Nov-2015)									
Key Dates									
Project	Ln/Cr/TF	Status	Approval Date	Signing Date	Effectiveness Date	Original Closing Date	Revised Closing Date		
P148127	TF-19337	Effective	10-Jul-2015	21-Jul-2015	19-Oct-2015	01-Jul-2018	01-Jul-2018		
P148127	TF-A0171	Effective	21-Jul-2015	21-Jul-2015	19-Oct-2015	15-May-2016	15-May-2016		
Disbursements (in Millions)									
Project	Ln/Cr/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P148127	TF-19337	Effective	USD	37.80	37.80	0.00	4.50	33.30	12
P148127	TF-A0171	Effective	USD	1.00	1.00	0.00	0.30	0.70	30

Policy Waivers		
Does the project depart from the CAS/CPF in content or in other significant respects?	Yes []	No [X]
Does the project require any policy waiver(s)?	Yes [X]	No []
Explanation		
Due to the urgent and continued support needed in the context of the Ebola Virus Disease (EVD) outbreak that affected Guinea during the preparation of the project, a waiver was requested at that time to process the operation under paragraph 12 of OP 10.00 - Situations of Urgent Need of Assistance or Capacity Constraints, Fragile States and Natural and Manmade Disasters.		
Has the waiver(s) been endorsed or approved by Bank Management?	Yes [X]	No []
Explanation		
RVP clearance was obtained for this waiver at the time of project preparation. In accordance with Paragraph 12 (a) of OP 10.00, the deadline for disclosure of social and environmental safeguards instruments is deferred to 6 months after the project Effectiveness date. At the time of this proposed restructuring, these documents have been completed, cleared and disclosed.		
A. Summary of Proposed Changes		
<p>The objective of the proposed restructuring is to amend the financing structure for the project's Sub-Component 1.2 on School Health and Hygiene to allow for the utilization of the grant from the Ebola Reconstruction and Recovery Trust Fund (ERRTF) before other funds; to extend the closing date of the ERRTF grant by one month from May 15, 2016 to June 15, 2016; and to revise the two intermediate results indicators for Sub-Component 1.2 due to insufficient time to implement civil works before the ERRTF grant closing date. As it relates to the financing of Sub-Component 1.2: the proposed restructuring will raise the financing percentage for the ERRTF grant from 18% to 100% until the grant is fully utilized or closed. During this time, the financing percentage for the grants from the Global Partnership for Education (GPE), the French Development Agency (AFD) and UNICEF for this Sub-Component (corresponding to the GPE grant's disbursement Category 2) will be 0%. Subsequently, the financing of the remainder of Sub-Component 1.2 (Category 2) will be as follows: 74% GPE, 24% AFD, and 2% UNICEF. The proposed changes in the results framework reflect a re-balancing of activities, as requested by the recipient and technically endorsed by the pooled fund partners. The proposed changes will allow for the utilization of the ERRTF grant in support of the objective of improving health and hygiene standards in primary schools. The closing date for the GPE grant and thus for the project is not affected by these proposed changes.</p>		
Change in Implementing Agency	Yes []	No [X]
Change in Project's Development Objectives	Yes []	No [X]
Change in Results Framework	Yes [X]	No []
Change in Safeguard Policies Triggered	Yes []	No [X]
Change of EA category	Yes []	No [X]
Other Changes to Safeguards	Yes []	No [X]
Change in Legal Covenants	Yes []	No [X]
Change in Loan Closing Date(s)	Yes [X]	No []
Cancellations Proposed	Yes []	No [X]
Change to Financing Plan	Yes []	No [X]

Change in Disbursement Arrangements	Yes [] No [X]
Reallocation between Disbursement Categories	Yes [X] No []
Change in Disbursement Estimates	Yes [] No [X]
Change to Components and Cost	Yes [] No [X]
Change in Institutional Arrangements	Yes [] No [X]
Change in Financial Management	Yes [] No [X]
Change in Procurement	Yes [] No [X]
Change in Implementation Schedule	Yes [] No [X]
Other Change(s)	Yes [] No [X]
Appraisal Summary Change in Economic and Financial Analysis	Yes [] No [X]
Appraisal Summary Change in Technical Analysis	Yes [] No [X]
Appraisal Summary Change in Social Analysis	Yes [] No [X]
Appraisal Summary Change in Environmental Analysis	Yes [] No [X]
Appraisal Summary Change in Risk Assessment	Yes [] No [X]

B. Project Status

The Guinea Pooled Fund for Basic Education recently became effective on October 19, 2015 and overall implementation progress is Satisfactory. The project encompasses four sources of funding, including the two grants managed by the World Bank (ERRTF and GPE), a grant from the French Development Agency, and a grant from UNICEF. The funding from the ERRTF has a much earlier closing date than the GPE grant and thus of the project. But the ERRTF funds are allocated in full to financing a specific sub-component of the project, that was intended to be implemented early in the project's lifetime. With the proposed changes, the project objectives continue to be achievable, but a small change in the intermediate indicators is needed.

C. Proposed Changes

Development Objectives/Results

Project Development Objectives

Original PDO

The Project Development Objectives are to (i) improve access and learning in basic education and literacy of under-served populations, (ii) strengthen the Ministry of Pre-University Education and Literacy's capacity in evidence-based management, and (iii) support the implementation of the Education sector's short-term Ebola strategic response plan.

Change in Project's Development Objectives

Change in Results Framework

Explanation:

Due to the delay in completing the preparation of the Pooled Fund, there is insufficient time left to carry out civil works before the ERRTF grant closing. In line with the recommendations of Guinea's Ebola strategic response plan and with the technical endorsement of the partners, the MEPU-A has therefore requested a re-weighting of activities financed under Sub-Component 1.2, reducing slightly the scope of the civil works while increasing the amount allocated to the acquisition of hand-washing kits for primary

schools, but still within the objective of improving health and hygiene standards of the primary school environment. This change requires a revision in the intermediate indicators of the results framework as follow: 1) the number of standalone latrines built by project interventions will be reduced from 284 to 233, and 2) the number of standalone water points will be reduced from 466 to 403.

Financing

Change in Loan Closing Date(s)

Explanation:

An extension of one month has been granted for the ERRTF grant from May 15 2016 to June 15 2016 to allow for the completion of activities and withdrawal of funds. This change does not affect the closing date of the GPE grant or of the project as a whole.

Ln/Cr/TF	Status	Original Closing Date	Current Closing Date	Proposed Closing Date	Previous Closing Date(s)
TF-19337	Effective	01-Jul-2018	01-Jul-2018		01-Jul-2018
TF-A0171	Effective	15-May-2016	15-May-2016	15-Jun-2016	15-May-2016

Reallocations

Explanation:

The proposed changes to the disbursement table affect only the distribution of disbursement percentages across funding sources, and only for one specific sub-component. These changes will in fact simplify the management of the pooled fund for the Client, as the financing percentages will be the same (74% GPE, 24% AFD, and 2% UNICEF) for all sub-components and activities once the ERRTF grant is closed. There is no re-allocation across categories.

Ln/Cr/TF	Currency	Current Category of Expenditure	Allocation		Disbursement % (Type Total)	
			Current	Proposed	Current	Proposed
TF-19337	USD	GD, WRK, CS, NCS PART 1, 2, 3	27,991,000.00	27,991,000.00	74.00	74.00
		GD, WRK, CS, NCS PART 1.2	3,423,000.00	3,423,000.00	62.00	74.00
		SUBGRANTS/ ELIGIBL SCHOOL PT 2.3.A	2,869,000.00	2,869,000.00	74.00	74.00
		SUBGRANTS/ELIGIBL BENEFT PART 2.3.B	3,136,000.00	3,136,000.00	74.00	74.00
		PERF-BASED SUBGRANT/SCH. PT 2.3.C	381,000.00	381,000.00	74.00	74.00
		Designated Account	0.00	0.00	0.00	0.00
		Designated Account	0.00	0.00	0.00	0.00
		Designated Account	0.00	0.00	0.00	0.00
		Total:	37,800,000.00	37,800,000.00		

TF-A0171	USD	GD, WRK, CS, NCS PART 1(2)	1,000,000.0 0	1,000,000.0 0	18.00	100.00
		Designated Account	0.00	0.00	0.00	0.00
		Total:	1,000,000.0 0	1,000,000.0 0		

ANNEX 1: RESULTS FRAMEWORK AND MONITORING

Project Name:	Pooled-Fund for Basic Education (P148127)	Project Stage:	Restructuring	Status:	DRAFT
Team Leader(s):	Kirsten Majgaard	Requesting Unit:	AFCF2	Created by:	Kirsten Majgaard on 18-Feb-2016
Product Line:	Recipient Executed Activities	Responsible Unit:	GED07	Modified by:	Kirsten Majgaard on 23-Feb-2016
Country:	Guinea	Approval FY: 2016			
Region:	AFRICA	Lending Instrument:	Investment Project Financing		

Project Development Objectives

Original Project Development Objective:

The Project Development Objectives are to (i) improve access and learning in basic education and literacy of under-served populations, (ii) strengthen the Ministry of Pre-University Education and Literacy's capacity in evidence-based management, and (iii) support the implementation of the Education sector's short-term Ebola strategic response plan.

Results

Core sector indicators are considered: Yes

Results reporting level: Project Level

Project Development Objective Indicators

Status	Indicator Name	Core	Unit of Measure		Baseline	Actual(Current)	End Target
No Change	Direct project beneficiaries	<input checked="" type="checkbox"/>	Number	Value	0.00		2450000.00
				Date	01-Apr-2015		30-Jun-2018
				Comment			

No Change	Female beneficiaries	<input checked="" type="checkbox"/>	Percentage Sub Type Supplemental	Value	0.00		45.00
No Change	Additional enrollment in Primary (project schools)	<input type="checkbox"/>	Number	Value	0.00		8400.00
				Date	30-Apr-2015		30-Jun-2018
				Comment			
No Change	Of which female	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00		3780.00
				Date			30-Jun-2018
				Comment			
No Change	Additional enrollment in alternative and non-formal (NAFA) centers (project centers)	<input type="checkbox"/>	Number	Value	0.00		21000.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	Of which female	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00		16800.00
				Date	30-Apr-2015		30-Jun-2018
				Comment			
No Change	Additional enrollment in Lower secondary (project schools)	<input type="checkbox"/>	Number	Value	0.00		11000.00
				Date	30-Apr-2015		30-Jun-2018
				Comment			
No Change	Of which female	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00		4400.00
				Date	30-Apr-2015		30-Jun-2018
				Comment			
No Change	Additional enrollment in	<input type="checkbox"/>	Number	Value	0.00		97000.00

	Literacy campaign (project areas)			Date	30-Apr-2015		30-Jun-2018
				Comment			
No Change	Of which female	<input type="checkbox"/>	Number	Value	0.00		67900.00
			Sub Type	Date	30-Apr-2015		30-Jun-2018
			Breakdown	Comment			
No Change	Grade 1 and 2 student passing rates on EGRA (in ER pilot schools)	<input type="checkbox"/>	Percentage	Value	12.00		22.00
				Date	30-Apr-2015		30-Jun-2018
				Comment			
No Change	Analytical reports (using collected data) available and disclosed	<input type="checkbox"/>	Number	Value	0.00		5.00
				Date	30-Apr-2015		30-Jun-2018
				Comment			
No Change	Primary schools in which the conditions of latrines are below standards	<input type="checkbox"/>	Percentage	Value	30.00		20.00
				Date	01-Apr-2015		30-Jun-2018
				Comment			
No Change	Primary schools in which the conditions of water points are below standards	<input type="checkbox"/>	Percentage	Value	77.00		66.00
				Date	01-Apr-2015		30-Jun-2018
				Comment			

Intermediate Results Indicators

Status	Indicator Name	Core	Unit of Measure		Baseline	Actual(Current)	End Target
No Change	Number of additional classrooms built by project interventions	<input type="checkbox"/>	Number	Value	0.00		580.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			

No Change	Primary	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00		400.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	Lower secondary	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00		180.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			
Revised	Number of standalone latrines built by project interventions	<input type="checkbox"/>	Number	Value	0.00		233.00
				Date	01-Apr-2015		01-Jul-2018
				Comment			
	Number of standalone latrines built by project interventions	<input type="checkbox"/>	Number	Value	0.00	0.00	284.00
				Date	01-Apr-2015	01-Dec-2015	01-Jul-2018
				Comment			
Revised	Number of standalone water points built by project interventions	<input type="checkbox"/>	Number	Value	0.00		403.00
				Date	01-Apr-2015		01-Jul-2018
				Comment			
	Number of standalone water points built by project interventions	<input type="checkbox"/>	Number	Value	0.00	0.00	466.00
				Date	01-Apr-2015	01-Dec-2015	01-Jul-2018
				Comment			
No Change	NAFA centers renewed	<input type="checkbox"/>	Number	Value	0.00		121.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	Number of teachers trained	<input type="checkbox"/>	Number	Value	0.00		10131.00

				Date	30-Apr-2015		01-Jul-2015
				Comment			
No Change	Number of Primary school teachers trained	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00		8424.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	Number of Lower secondary school teachers trained	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00		1707.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	Teaching and Learning Materials produced and distributed	<input type="checkbox"/>	Number	Value	0.00		3520000.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	Preschool	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00		50000.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	Primary	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00		3000000.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	Lower secondary	<input type="checkbox"/>	Number Sub Type Breakdown	Value	0.00		470000.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	Beneficiary of decentralized grants	<input type="checkbox"/>	Number	Value	0.00		8465.00
				Date	30-Apr-2015		01-Jul-2018

				Comment			
No Change	Schools	<input type="checkbox"/>	Number	Value	1500.00		8000.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	DPE/DCE/IRE/DSEE	<input type="checkbox"/>	Number	Value	0.00		465.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	Teachers participating in the performance-based incentives program	<input type="checkbox"/>	Number	Value	1300.00		1900.00
				Date	30-May-2014		01-Jul-2018
				Comment			
No Change	Tools for statistical analysis of EMIS data designed and disseminated	<input type="checkbox"/>	Yes/No	Value	No		Yes
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	Renewed School Mapping used	<input type="checkbox"/>	Yes/No	Value	No		Yes
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	MEPU-A website is functional	<input type="checkbox"/>	Yes/No	Value	No		Yes
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	Targeted new HR processes and computerized management tools implemented	<input type="checkbox"/>	Yes/No	Value	No		Yes
				Date	30-Apr-2015		01-Jul-2018
				Comment			

No Change	Staff affectation following procedures	<input type="checkbox"/>	Percentage	Value	95.00		98.00
				Date	30-May-2014		01-Jul-2018
				Comment			
No Change	Databases of the DRH, DGSPDE, SNFPP, MPS, and Ministry of Finance (MoF) are harmonized and linked	<input type="checkbox"/>	Yes/No	Value	No		Yes
				Date	30-Apr-2015		01-Jul-2018
				Comment			
No Change	Rate of targeted main competencies acquired by the DAF	<input type="checkbox"/>	Percentage	Value	0.00		100.00
				Date	30-Apr-2015		01-Jul-2018
				Comment			