

Implementation Status & Results Burkina Faso Local Government Support Project (P120517)

Operation Name: Local Government Support Project (P120517)	Project Stage: Implementation	Seq.No: 6	Status: ARCHIVED	Archive Date: 14-Nov-2014
Country: Burkina Faso	Approval FY: 2012			
Product Line: IBRD/IDA	Region: AFRICA	Lending Instrument: Specific Investment Loan		
Implementing Agency(ies):				

Key Dates

Board Approval Date	01-Nov-2011	Original Closing Date	31-Dec-2016	Planned Mid Term Review Date	10-Nov-2014	Last Archived ISR Date	22-Mar-2014
Effectiveness Date	06-Jun-2012	Revised Closing Date	31-Dec-2016	Actual Mid Term Review Date	15-Oct-2014		

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The proposed project seeks to harness emerging government commitment to local government reforms by supporting the implementation of critical aspects of fiscal and administrative decentralization in six of the 13 regions of Burkina Faso. The primary objective of the project is to strengthen the central government's capacity for administrative and fiscal decentralization and the institutional capacities of communes in six regions, and to improve accountability linkages between local policy makers and citizens in the six regions.

Has the Project Development Objective been changed since Board Approval of the Project?

Yes No

Component(s)

Component Name	Component Cost
Component 1 - Establishing the foundations of robust administrative and fiscal intergovernmental institutions	9.80
Component 2 - Strengthening capacity of municipalities to manage local development	37.98
Component 3 - Improving accountability linkages between local level policy makers and citizens	5.94
Component 4: Project management and evaluation	10.00

Overall Ratings

	Previous Rating	Current Rating
Progress towards achievement of PDO	Satisfactory	Satisfactory
Overall Implementation Progress (IP)	Satisfactory	Satisfactory
Overall Risk Rating	Moderate	Moderate

Implementation Status Overview

The project was approved by the Board on November 1, 2011 and the financing agreement was signed on December 8, 2011. The effectiveness date was June 6, 2012.

The project has the following components:

Component 1 - Establishing the foundations of robust administrative and fiscal intergovernmental institutions (\$9.8 million). This component will support the central government agencies to further develop a transparent and rule-based intergovernmental fiscal framework and robust intergovernmental administrative systems. It will support the government in making a gradual shift from existing ex ante controls to ex post monitoring, as the capacity of communes increases to exercise their discretion. It will provide support to a high level policy making process (Vision Prospective de la Decentralisation-VPD) and assist the Ministries of Economy and Finance and Territorial Administration, Decentralization and Security to develop their coordination and managerial capacity.

Component 2 - Strengthening capacity of municipalities to manage local development (\$37.98 million). To address capacity constraints at the local government level, the project will provide support to local communes to address their core institutional development requirements for socio-economic development through institutional development grants. Annual grant allocations to each commune will, in part, be based upon the commune's performance in establishing their institutions.

Component 3 - Improving accountability linkages between local level policy makers and citizens (\$5.94 million). This component aims to empower local councils and populations by strengthening their capacity to participate in local decision making processes related to their socio-economic development and monitor local authority performance. At the same time, it aims to support local councilors in their oversight and representative function and to strengthen the capacity of local communes to communicate with local populations and account for their performance. The component will also reward communes in all 13 regions that demonstrate excellence in engaging communities in local development decision-making processes, through the provision of small grants on a competitive basis, and will ensure that the practices are disseminated as a motivation to other communes.

Component 4 - Project management and evaluation (\$9.65 million). This component will provide project management support to the Ministry of Territorial Administration, Decentralization and Security (MATDS) in project implementation and support regular project evaluations as well as procurement and safeguards reviews, and financial reporting and auditing.

A mid term review team visited Burkina Faso over the period of October 15-28, 2014. The objectives of the mission were to assess the design of the project and identify the changes need, asses progress made towards its implementation and identify obstacles to its implementation. The mission had to leave the country before the review was concluded due to the events on the ground.

The main conclusion of the mission is that the development objective of the project and the key performance indicators are highly relevant to strengthening the delivery of basic services in Burkina Faso. And the project has already achieved results on the ground.

The implementation of the first component activities is on track. The component supports the central government agencies to establish a transparent and rule-based intergovernmental fiscal framework and robust intergovernmental administrative systems. It engages with the government to make intergovernmental transfers more transparent and formula based. The component has ensured that the grant amounts available to communes are communicated to the communes in a timely fashion in order to give them an opportunity to make proper budget planning. In 2014, the Government has substantially increased the level of budgetary allocations to local communes to 5 percent of budgetary resources.

The second component provides institutional development support to communes. It finances the implementation of the institutional development plan of communes. There seems to be a significant progress in improving the capacities of the communes.

The third component promotes accountability. It strives to achieve better accountability of communes towards citizens. Working through local and regional NGOs, the component strengthens accountability linkages between citizens and communes. Under this component six NGOs (one per region) have been hired to work with local governance stakeholders in their respective regions. The component has facilitates the organization of a national competition for excellence in local governance (COPEGOL). The competition awards communes for innovative practices in good governance and participation.

As of October, the disbursement rate of the project stands at 51%.

Locations

Country	First Administrative Division	Location	Planned	Actual
Burkina-Faso	Cascades Region	Cascades Region		✓
Burkina-Faso	Centre-Est	Centre-Est		✓
Burkina-Faso	Centre-Nord	Centre-Nord		✓
Burkina-Faso	Centre-Sud	Centre-Sud		✓
Burkina-Faso	Plateau-Central	Plateau-Central		✓
Burkina-Faso	Sahel	Sahel		✓

Results

Project Development Objective Indicators

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Direct project beneficiaries	<input checked="" type="checkbox"/>	Number	Value	0.00	7571.00	4000.00
			Date	02-Jan-2012	29-Oct-2014	31-Dec-2016
			Comments		7571 (of which 26 percent female)	4000 (of which 50% female)
Female beneficiaries	<input checked="" type="checkbox"/>	Percentage Sub Type Supplemental	Value	0.00	1968.00	2000.00
			Date			
			Comments			
Increase in the execution rate of annual commune procurement plan	<input type="checkbox"/>	Percentage	Value	83.13	85.39	5.00
			Date	01-Nov-2011	31-Dec-2013	31-Dec-2016
			Comments	Taux d'execution du plan de passation des marches de la commune		Cumulative target
Increase in local taxes collected for the commune governments	<input type="checkbox"/>	Percentage	Value	41.62	36.88	15.00
			Date	01-Nov-2011	29-Oct-2014	31-Dec-2016
			Comments	Taux d'accroissement des recettes propres de la commune		Cumulative target value
Deviation of commune level budget implementation from initially approved annual communal budget	<input type="checkbox"/>	Percentage	Value	40.00	29.00	4.00
			Date	01-Nov-2011	29-Oct-2014	31-Dec-2016
			Comments	Measures local government's institutional capacity. Based		

Public Disclosure Copy

				on the difference between the 'budget primitif' and the 'compte administratif' records.		
Actual availability of funds to communes committed by the central government earlier in the budget cycle	<input type="checkbox"/>	Text	Value	April 30, 2011	February 27, 2014	No later than February 28, 2016
			Date	01-Nov-2011	29-Oct-2014	31-Dec-2016
			Comments	Measures the actual availability of all funds by the central government to local governments.		
Notification of indicative allocation of transfer amounts by central government to each commune government by November of preceding fiscal year	<input type="checkbox"/>	Text	Value	No	Yes	Yes
			Date	01-Nov-2011	23-Sep-2013	31-Dec-2016
			Comments	Information will be taken from the "projet arrêtés". Notification to include indicative allocations for all general dotations and sectoral transfers (according to the sectoral competencies actually delegated to each commune).		
Increase in percentage of citizens rating commune government's performance satisfactory	<input type="checkbox"/>	Percentage	Value	47.30	522.00	70.00
			Date	01-Nov-2011	29-Oct-2014	31-Dec-2016
			Comments	Pourcentage de citoyens évaluant la performance du conseil municipal comme étant satisfaisante		

Intermediate Results Indicators

Public Disclosure Copy

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Intergovernmental fiscal framework policy statement issued by the government	<input type="checkbox"/>	Text	Value	No	No	Yes
			Date	01-Nov-2011	29-Oct-2014	31-Dec-2016
			Comments			
Sectoral decentralization reviews/service delivery guidelines completed	<input type="checkbox"/>	Text	Value	0	11	8
			Date	01-Nov-2011	29-Oct-2014	31-Dec-2016
			Comments	Cumulative number		
Number of government officials who participated in decentralization training courses and study tours	<input type="checkbox"/>	Number	Value	0.00	10.00	70.00
			Date	01-Nov-2011	31-Dec-2013	31-Dec-2016
			Comments	Cumulative target		

Communes that established local budget committees	<input type="checkbox"/>	Percentage	Value	39.30	46.60	100.00
			Date	01-Nov-2011	31-Dec-2013	31-Dec-2011
			Comments	Communes qui ont mis en place des comites de suivi budgetaire et de tresorerie		Cumulative target
Commune officials find MEF ordinateur function for revenue collection carried out effectively at a regional level	<input type="checkbox"/>	Percentage	Value	20.00	35.70	70.00
			Date	01-Nov-2011	29-Oct-2014	31-Dec-2016
			Comments			Cumulative target
Communes that comply to 70 percent with organigramme for territorial collectivities in terms of responsibilities and functions implemented on regional and commune level	<input type="checkbox"/>	Percentage	Value	5.00	28.57	30.00
			Date	01-Nov-2011	29-Oct-2014	31-Dec-2016
			Comments			Cumulative target
Number of communes with council-validated Institutional Development Plans (IDP)	<input type="checkbox"/>	Percentage	Value	0.00	100.00	100.00
			Date	01-Nov-2011	29-Oct-2014	31-Dec-2016
			Comments			Cumulative target
Communes that were awarded the consecutive budget allocations	<input type="checkbox"/>	Percentage	Value	0.00	100.00	70.00
			Date	01-Nov-2011	29-Oct-2014	31-Dec-2016
			Comments			Cumulative target
Increase in the number of people who state that they have received announcements of the "cadre de concertation" meetings and who can recall through which channel	<input type="checkbox"/>	Percentage	Value	38.00	24.23	80.00
			Date	01-Nov-2011	31-Dec-2013	31-Dec-2016
			Comments			Cumulative target
Communes submitting their candidacy documents to the annual regional competition	<input type="checkbox"/>	Percentage	Value	10.00	22.79	60.00
			Date	01-Nov-2011	31-Dec-2013	31-Dec-2016
			Comments			Cumulative target

Data on Financial Performance (as of 09-Oct-2014)

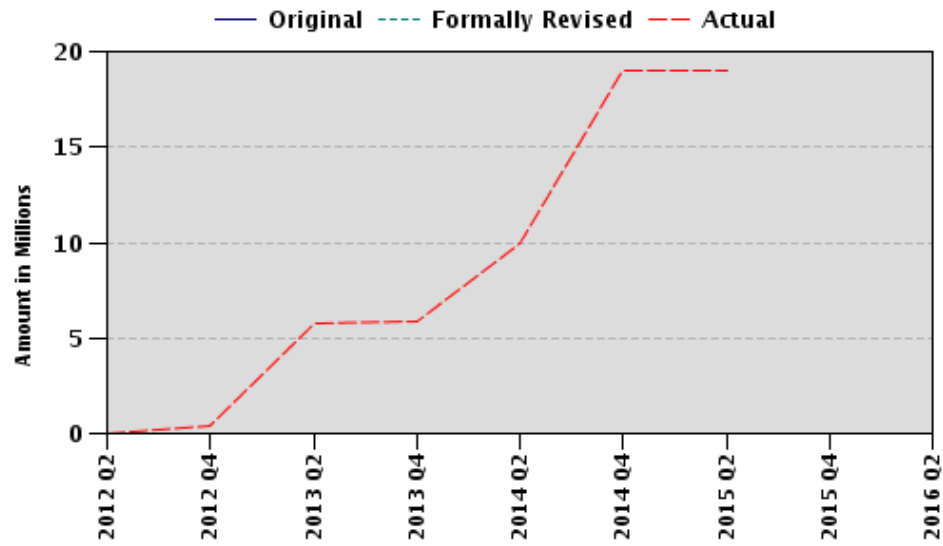
Financial Agreement(s) Key Dates

Project	Ln/Cr/Tf	Status	Approval Date	Signing Date	Effectiveness Date	Original Closing Date	Revised Closing Date
P120517	IDA-H7360	Effective	01-Nov-2011	08-Dec-2011	06-Jun-2012	31-Dec-2016	31-Dec-2016

Disbursements (in Millions)

Project	Ln/Cr/Tf	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P120517	IDA-H7360	Effective	XDR	37.30	37.30	0.00	19.02	18.28	51.00

Disbursement Graph



Key Decisions Regarding Implementation

Disclosure of the PAD after board approval.

Restructuring History

There has been no restructuring to date.

Related Projects

P120844-Mainstreaming Governance and Institutional Development in Burkina Faso