



Local Government Support Project (P120517)

AFRICA | Burkina Faso | Governance Global Practice |
IBRD/IDA | Specific Investment Loan | FY 2012 | Seq No: 9 | ARCHIVED on 18-Apr-2016 | ISR22836 |

Implementing Agencies:

Key Dates

Key Project Dates

Bank Approval Date:01-Nov-2011

Effectiveness Date:06-Jun-2012

Planned Mid Term Review Date:10-Nov-2014

Actual Mid-Term Review Date:15-Oct-2014

Original Closing Date:31-Dec-2016

Revised Closing Date:31-Dec-2016

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The proposed project seeks to harness emerging government commitment to local government reforms by supporting the implementation of critical aspects of fiscal and administrative decentralization in six of the 13 regions of Burkina Faso. The primary objective of the project is to strengthen the central government's capacity for administrative and fiscal decentralization and the institutional capacities of communes in six regions, and to improve accountability linkages between local policy makers and citizens in the six regions.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

Components

Name

Component 1 - Establishing the foundations of robust administrative and fiscal intergovernmental institutions:(Cost \$9.80 M)

Component 2 - Strengthening capacity of municipalities to manage local development:(Cost \$37.98 M)

Component 3 - Improving accountability linkages between local level policy makers and citizens:(Cost \$5.94 M)

Component 4: Project management and evaluation:(Cost \$10.00 M)

Overall Ratings

| Name | Previous Rating | Current Rating |
|--------------------------------------|-----------------|----------------|
| Progress towards achievement of PDO | ● Satisfactory | ● Satisfactory |
| Overall Implementation Progress (IP) | ● Satisfactory | ● Satisfactory |



Overall Risk Rating

● Moderate

● Moderate

Implementation Status and Key Decisions

The project was approved by the Board on November 1, 2011 and the financing agreement was signed on December 8, 2011. The effectiveness date was June 6, 2012. The project was restructured in April 2015 to reallocate the funds across the expenditure categories. The project development objectives (PDO) and PDO indicators remained unchanged. The project is making progress in achieving its results despite the events of 2014 and 2015.

The implementation of the first component activities is on track. The component supports the central government agencies to further develop a transparent and rule-based intergovernmental fiscal framework and robust intergovernmental administrative systems. It engages with the government to make intergovernmental transfers more transparent and formula based. The component has ensured that the grant amounts available to communes are communicated to the communes in a timely fashion in order to give them an opportunity to make proper budget planning. The Government has initiated the process for the implementation of the 21 decrees to devolve the service delivery responsibilities specified in the 2004 Law.

The second component provides institutional development support to communes. It finances the implementation of the institutional development plan of communes. There seems to be a significant progress in improving the capacities of the communes.

The third component promotes accountability. It strives to achieve better accountability of communes towards citizens. Working through local and regional NGOs, the component strengthens accountability linkages between citizens and communes. Under this component six NGOs (one per region) have been hired to work with local governance stakeholders in their respective regions.

The last component provides support for project implementation.

As of February 2016, the disbursement rate of the project stands at 78%.

Risks

Systematic Operations Risk-rating Tool

| Risk Category | Rating at Approval | Previous Rating | Current Rating |
|--|--------------------|-----------------|----------------|
| Political and Governance | -- | ● Moderate | ● Low |
| Macroeconomic | -- | ● Low | ● Low |
| Sector Strategies and Policies | -- | ● Low | ● Low |
| Technical Design of Project or Program | -- | ● Low | ● Low |
| Institutional Capacity for Implementation and Sustainability | -- | ● Moderate | ● Moderate |
| Fiduciary | -- | ● Moderate | ● Moderate |
| Environment and Social | -- | ● Low | ● Low |
| Stakeholders | -- | ● Low | ● Low |
| Other | -- | -- | -- |
| Overall | -- | ● Moderate | ● Moderate |



Results

Project Development Objective Indicators

► Direct project beneficiaries (Number, Core)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 0.00 | 8754.00 | 8754.00 | 4000.00 |
| Date | 02-Jan-2012 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |

▾ Female beneficiaries (Percentage, Core Supplement)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|----------|-------------------|------------------|------------|
| Value | 0.00 | 2538.00 | 2538.00 | 2000.00 |

► Increase in the execution rate of annual commune procurement plan (Percentage, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 0.00 | 80.00 | 87.00 | 5.00 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |

Comments

The initial average commune execution rate was 83.13 percent (baseline) in 2012. The execution rate went up to 85.39 percent in 2013; dropped to 80 percent in 2014 and went up to 87 percent 2015. Therefore the increase from 2014 to 2015 was 8.75 percent.

► Increase in local taxes collected for the commune governments (Percentage, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 0.00 | 5.00 | 0.00 | 15.00 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |



Comments

The amount of local taxes collected in 2012 was FCFA 6,135,471,762; this amount was increased to FCFA 6,222,921,352. This was a 14.25 percent increase. The target is to have a cumulative of 15 percent increase by the end of the project. However there was a drop of 3 percent in 2015. DGI is analyzing the accuracy of the number and the reasons behind it (please see evolution de recouvrement.pdf file).

► Deviation of commune level budget implementation from initially approved annual communal budget (Percentage, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 40.00 | 25.00 | 25.00 | 4.00 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |

Comments

The deviation of commune level budget implementation from initially approved budget was 33 % in 2012; 29 % in 2013; 32.3 in 2014 and 25 % in 2015. The target value is to reduce it to 4 percent by the end of project. There has not been much progress towards that goal, partly because of the events of 2014 and 2015 in the country.

► Actual availability of funds to communes committed by the central government earlier in the budget cycle (Text, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|----------------|-------------------|-------------------|---------------------------------|
| Value | April 30, 2011 | February 27, 2014 | February 27, 2014 | No later than February 28, 2016 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |

► Notification of indicative allocation of transfer amounts by central government to each commune government by November of preceding fiscal year (Text, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | No | Yes | Yes | Yes |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |

► Increase in percentage of citizens rating commune government's performance satisfactory (Percentage, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|--|----------|-------------------|------------------|------------|
|--|----------|-------------------|------------------|------------|



| | | | | |
|-------|-------------|-------------|-------------|-------------|
| Value | 47.30 | 52.20 | 52.20 | 70.00 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |

Comments

Citizen satisfaction survey was conducted in 2014 and another one will be conducted at the end of 2016.

Overall Comments

Intermediate Results Indicators

► Intergovernmental fiscal framework policy statement issued by the government (Text, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | No | No | No | Yes |
| Date | 01-Nov-2011 | 31-Dec-2014 | 31-Dec-2015 | 31-Dec-2016 |

► Sectoral decentralization reviews/service delivery guidelines completed (Text, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 0 | 11 | 11 | 8 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |

► Number of government officials who participated in decentralization training courses and study tours (Number, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 0.00 | 11.00 | 26.00 | 70.00 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |



► Communes that established local budget committees (Percentage, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 39.30 | 75.00 | 75.00 | 100.00 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |

► Commune officials find MEF ordinateur function for revenue collection carried out effectively at a regional level (Percentage, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 20.00 | 35.70 | 35.70 | 70.00 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |

► Communes that comply to 70 percent with organigramme for territorial collectivities in terms of responsibilities and functions implemented on regional and commune level (Percentage, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 5.00 | 28.57 | 30.00 | 30.00 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |

► Number of communes with council-validated Institutional Development Plans (IDP) (Percentage, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 0.00 | 100.00 | 100.00 | 100.00 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |



► Communes that were awarded the consecutive budget allocations (Percentage, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 0.00 | 100.00 | 100.00 | 70.00 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |

► Increase in the number of people who state that they have received announcements of the “cadre de concertation” meetings and who can recall through which channel (Percentage, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 38.00 | 39.35 | 39.35 | 80.00 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 31-Dec-2015 | 31-Dec-2016 |


► Communes submitting their candidacy documents to the annual regional competition (Percentage, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 10.00 | 12.82 | 12.82 | 60.00 |
| Date | 01-Nov-2011 | 23-Nov-2015 | 23-Nov-2015 | 31-Dec-2016 |

Overall Comments

Data on Financial Performance

Disbursements (by loan)

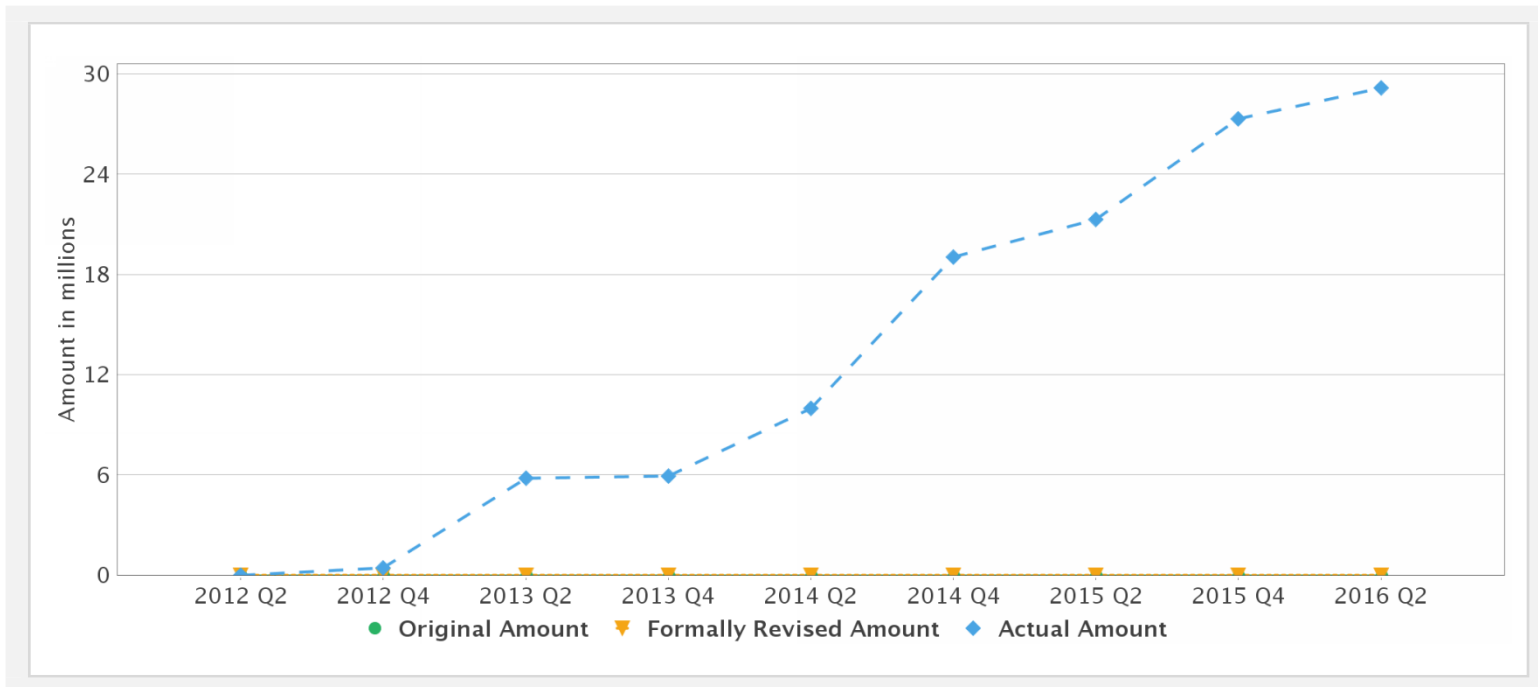
| Project | Loan/Credit/TF | Status | Currency | Original | Revised | Cancelled | Disbursed | Undisbursed | Disbursed |
|---------|----------------|-----------|----------|----------|---------|-----------|-----------|-------------|---|
| P120517 | IDA-H7360 | Effective | XDR | 37.30 | 37.30 | 0.00 | 29.17 | 8.13 |  78% |

Key Dates (by loan)

| Project | Loan/Credit/TF | Status | Approval Date | Signing Date | Effectiveness Date | Orig. Closing Date | Rev. Closing Date |
|---------|----------------|-----------|---------------|--------------|--------------------|--------------------|-------------------|
| P120517 | IDA-H7360 | Effective | 01-Nov-2011 | 08-Dec-2011 | 06-Jun-2012 | 31-Dec-2016 | 31-Dec-2016 |



Cumulative Disbursements



Restructuring History

There has been no restructuring to date.

Related Project(s)

P120844-Mainstreaming Governance and Institutional Development in Burkina Faso