Implementation Status & Results
Panama
Disaster Risk Management Development Policy Loan with a CAT DDO (P122738)

Project Name: Disaster Risk Management Development Policy Loan with a CAT DDO (P122738)
Program Stage: Implementation
Seq.No: 3
Status: ARCHIVED
Archive Date: 24-Apr-2013

Country: Panama
Approval FY: 2012
Region: LATIN AMERICA AND CARIBBEAN
Lending Instrument: Development Policy Lending

Key Dates
Board Approval Date 18-Oct-2011
Original Closing Date 30-Nov-2012
Planned Mid Term Review Date
Last Archived ISR Date 03-Oct-2012
Effectiveness Date 07-Mar-2012
Revised Closing Date 30-Nov-2014
Actual Mid Term Review Date

Program Development Objectives
Program Development Objective (from Program Document)
The overall development objective of the proposed operation is to enhance the Government of Panama's capacity to implement its disaster risk management program for natural disasters as part of its disaster risk management (DRM) national framework. The DPL with CAT DDO will provide a source of immediate liquidity in case of a natural disaster. The DPL with a CAT DDO instrument is designed to be a quick and flexible source of financing.

Has the Program Development Objective been changed since Board Approval of the Program?
☐ Yes ☐ No

Overall Ratings
Progress towards achievement of PDO Satisfactory Satisfactory
Overall Implementation Progress (IP) Satisfactory Satisfactory

Implementation Status Overview
This project was approved on October 18, 2011, the Loan Agreement was signed on January 4, 2012, and it was declared effective on March 7, 2012. Since then, the GoP has consistently continued with the implementation of its DRM Program and has shown steady progress towards achieving the PDO.

- In line with the first prior action of the policy matrix, enactment of the Comprehensive Disaster Risk Management National Policy-PNGIR, the GoP has consolidated the role and upgraded the legal status of the National Platform for DRR, enlarging its membership with new institutions from civil society, academia and the private sector (Executive Decree No. 41 of January 2013). The National Platform is now empowered to establish its own governance structure and to foster the development of local and traditional (indigenous) DRR platforms.

- With regards to the second prior action, adoption of the Disaster Risk Management National Plan 2011-2015, three key DRM stakeholders, the Ministry of Finances (MEF), Ministry of Housing and Land Use Planning (MIVIOT), and the National Environmental Authority (ANAM), have continued implementing several priority actions committed in the DRM National Plan. Importantly, the Ministry of Finance just approved the creation of a new budgetary code specific for DRM, which will allow the institutions to submit and channel resources for ex-ante DRM initiatives (Resolution No. 030, of March 2013). In the case of MIVIOT, the Vice Ministry of Land Use Planning has endorsed a proposal for a National Policy on Land
Use Planning which includes explicit reference to DRM criteria. Additionally, MIVIOT is engaged in the planning and coordinating with other institutions on a probabilistic seismic risk assessment for the metropolitan area of Panama, building on the successfully implemented CAPRA study in David. On another area related to the DRM National Plan, ANAM has updated the National Policy on Climate Change, through a participatory and comprehensive nationwide consultative process. This updated version, which includes an explicit component on DRM, has been submitted for approval to the Panama’s National Environmental Council.

- Related to the third prior action, the MEF Directorate of Investment, Concessions, and Risks (DICRE) has developed a proposal for the design of a Disaster Risk Financing Strategy that is endorsed by the Ministry of Finance, and commissioned a study to assess the coverage size of a National Emergency Fund to attend frequent, small and medium level emergencies associated to the occurrence of natural hazards.

In addition of the above, MEF has advanced the implementation of the Panamanian Saving Fund (FAP by its acronym in Spanish), previously envisaged to enter in vigor in 2014. The FAP provides Panama with a new disaster risk financing component, and has the mandate to purchase catastrophic risk insurance.

### Results

#### Results Indicators

<table>
<thead>
<tr>
<th>Indicator Name</th>
<th>Core</th>
<th>Unit of Measure</th>
<th>Baseline</th>
<th>Current</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Increased GoP capacity for disaster risk reduction (DRR)</td>
<td></td>
<td>Number</td>
<td>1.00</td>
<td>4.00</td>
<td>4.00</td>
</tr>
<tr>
<td>Date</td>
<td>30-Jan-2012</td>
<td>31-Mar-2013</td>
<td>30-Nov-2014</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Comments</td>
<td>One province has updated its protocols for disaster preparedness and response.</td>
<td>Four Provinces have updated their protocols for disaster preparedness and response including Bocas del Toro, Veraguas, Los Santos y Herrera.</td>
<td>Four provinces have updated protocols for disaster preparedness and response.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Indicator Name</th>
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<th>Unit of Measure</th>
<th>Baseline</th>
<th>Current</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Key ministries carried out DRR priority actions identified in the 2011-2015 DRMNP</td>
<td></td>
<td>Number</td>
<td>0.00</td>
<td>3.00</td>
<td>3.00</td>
</tr>
<tr>
<td>Date</td>
<td>30-Jan-2012</td>
<td>31-Mar-2013</td>
<td>30-Nov-2014</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Comments</td>
<td>Zero ministries have carried out DRR priority actions identified in the 2011-2015 PNGR.</td>
<td>Three ministries (MEF, MIVIOT and ANAM) have continue carrying out DRR priority actions identified in the 2011-2015 PNGR.</td>
<td>Three ministries have carried out DRR priority actions identified in the 2011-2015 PNGR.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

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<th>Indicator Name</th>
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<th>Baseline</th>
<th>Current</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>DRM financial protection policies, strategies, or instruments developed.</td>
<td></td>
<td>Yes/No</td>
<td>No</td>
<td>No</td>
<td>Yes</td>
</tr>
<tr>
<td>Date</td>
<td>30-Jan-2012</td>
<td>31-Mar-2013</td>
<td>30-Nov-2014</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Comments</td>
<td>DRM financial management program to be developed.</td>
<td>MEF has drafted a Disaster Risk Financial Management program. At the same time, the GoP has expanded the range of available instruments for financial protection and risk transfer by establishing a</td>
<td>DRM financial management program developed.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
specific mechanism in the design of the FAP.

Data on Financial Performance (as of 08-Mar-2012)

Financial Agreement(s) Key Dates

<table>
<thead>
<tr>
<th>Project</th>
<th>Ln/Cr/Tf</th>
<th>Status</th>
<th>Approval Date</th>
<th>Signing Date</th>
<th>Effectiveness Date</th>
<th>Original Closing Date</th>
<th>Revised Closing Date</th>
</tr>
</thead>
</table>

Disbursements (in Millions)

<table>
<thead>
<tr>
<th>Project</th>
<th>Ln/Cr/Tf</th>
<th>Status</th>
<th>Currency</th>
<th>Original</th>
<th>Revised</th>
<th>Cancelled</th>
<th>Disbursed</th>
<th>Undisbursed</th>
<th>% Disbursed</th>
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<tbody>
<tr>
<td>P122738</td>
<td>IBRD-80870</td>
<td>Effective</td>
<td>USD</td>
<td>66.00</td>
<td>66.00</td>
<td>0.00</td>
<td>0.00</td>
<td>66.00</td>
<td>0.00</td>
</tr>
</tbody>
</table>

Tranches

Tranche 1

Amount (USD) | Expected Release Date | Actual Release Date | Status
---|----------------------|---------------------|---
0 | | | ○ Pending ○ Released

Key Decisions Regarding Implementation

None.

Restructuring History

There has been no restructuring to date.

Related Operations

There are no related projects.