



## Integrated Disaster Risk Management and Resilience Program (P144539)

MIDDLE EAST AND NORTH AFRICA | Morocco | Social, Urban, Rural and Resilience Global Practice Global Practice | Requesting Unit: MNC01  
| Responsible Unit: GSU11  
IBRD/IDA | Program-for-Results | FY 2016 | Team Leader(s): Axel E. N. Baeumler, Augustin Maria, Olivier Mahul

Seq No: 5 | ARCHIVED on 16-Aug-2018 | ISR33413 | Created by: Charlene D'Almeida on 28-Jun-2018 | Modified by: Charlene D'Almeida on 13-Aug-2018

### Program Development Objectives

Program Development Objective (from Program Appraisal Document)

The program development objective (PDO) is to improve the institutional framework to finance disaster risk reduction activities and strengthen financial resilience to natural disasters for targeted populations in the Program Area.

### Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	● Satisfactory	● Satisfactory
Overall Implementation Progress (IP)	● Satisfactory	● Satisfactory

### Implementation Status and Key Decisions

The implementation of the operation is advancing well. In all three sub-programs of the PforR, significant progress is being made, including in terms of advancing institutional reforms to improve the effectiveness of Morocco's risk management architecture through the development of a national disaster risk management strategy, reforming Morocco's *Fonds de Lutte contre les Effets des Catastrophes Naturelles* (FLCN), and implementing a comprehensive disaster risk insurance and finance program. Two successful calls for proposals for risk reduction and prevention projects co-financed by the FLCN have been launched since the beginning of the operation and significant FLCN funding has been allocated in this regard. Furthermore, implementation decrees have been drafted to prepare the implementation of the disaster risk insurance law n°110-14, which is expected to become effective on January 1, 2019.



**Data on Financial Performance**

**Disbursements (by loan)**

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P144539	IBRD-86090	Effective	USD	200.00	200.00	0.00	133.13	66.87	<div style="width: 67%; background-color: #4CAF50; display: inline-block;"></div> 67%

**Key Dates (by loan)**

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P144539	IBRD-86090	Effective	20-Apr-2016	26-Jul-2016	16-Nov-2016	31-Dec-2021	31-Dec-2021

**Program Action Plan**

<b>Action Description</b>	Develop an M&E system for the management of the FLCN.				
<b>Responsibility</b>	<b>Recurrent</b>	<b>Frequency</b>	<b>Due Date</b>	<b>DLI#</b>	<b>Status</b>
Client	No		16-Nov-2017		In Progress
<b>Comments</b>					



<b>Action Description</b>	Create an interactive website of the FLCN that (i) provides public access to information, (ii) handles grievances, and (iii) reports on the M&E system.				
<b>Responsibility</b>	<b>Recurrent</b>	<b>Frequency</b>	<b>Due Date</b>	<b>DLI#</b>	<b>Status</b>
Client	No		16-May-2018		In Progress
<b>Comments</b>	While the website is up and running, some functions still need further development, such as ensuring that the M&E system is fully automated.				

<b>Action Description</b>	Include in the FA between MoI/MEF and the implementing agencies of eligible subproject of the FLCN, provisions to make available technical, environmental, social and fiduciary expertise.				
<b>Responsibility</b>	<b>Recurrent</b>	<b>Frequency</b>	<b>Due Date</b>	<b>DLI#</b>	<b>Status</b>
Client	Yes	Yearly			In Progress
<b>Comments</b>					

<b>Action Description</b>	Prepare and implement a capacity building plan including on technical, social, environmental and fiduciary aspects.				
<b>Responsibility</b>	<b>Recurrent</b>	<b>Frequency</b>	<b>Due Date</b>	<b>DLI#</b>	<b>Status</b>
Client	Yes	Yearly			In Progress
<b>Comments</b>					

<b>Action Description</b>	Prepare and implement an action plan for technical and fiduciary audit recommendations made by auditors.				
<b>Responsibility</b>	<b>Recurrent</b>	<b>Frequency</b>	<b>Due Date</b>	<b>DLI#</b>	<b>Status</b>
Client	Yes	Yearly			Delayed
<b>Comments</b>	It will be reassessed during next supervision mission. Audit arrangement is part of the assessment but not the only condition.				

<b>Action Description</b>	Develop probabilistic catastrophe risk models for (i) evaluation and assessment of risks (MoI), and (ii) catastrophic risk insurance program as per the draft law (MEF/ACAPS).				
<b>Responsibility</b>	<b>Recurrent</b>	<b>Frequency</b>	<b>Due Date</b>	<b>DLI#</b>	<b>Status</b>
Client	No		16-Nov-2020		Not Yet Due
<b>Comments</b>					

<b>Action Description</b>	Develop GRM for the FLCN at the national (website of the FLCN) and local levels.				
<b>Responsibility</b>	<b>Recurrent</b>	<b>Frequency</b>	<b>Due Date</b>	<b>DLI#</b>	<b>Status</b>



Client	No		16-May-2018		In Progress
Comments					

<b>Action Description</b>	Prepare simplified technical guides for FLCN subprojects on: (i) Environmental and Social Management, incl. on public consultations and resettlement; and (ii) GRM.				
<b>Responsibility</b>	<b>Recurrent</b>	<b>Frequency</b>	<b>Due Date</b>	<b>DLI#</b>	<b>Status</b>
Client	No		16-May-2018		In Progress
Comments	Due to the contracting of social and environmental implementation support consultants – something not foreseen at Board – the need for technical guides is less evident. This will be revisited at mid-terms review				

<b>Action Description</b>	Alignment with the triennial budget programming updated on a yearly basis for the CAS-FLCN.				
<b>Responsibility</b>	<b>Recurrent</b>	<b>Frequency</b>	<b>Due Date</b>	<b>DLI#</b>	<b>Status</b>
Client	No		01-Jan-2019		Not Yet Due
Comments					

<b>Action Description</b>	Include in the FA between Mol and project proponents of timeline for project implementation.				
<b>Responsibility</b>	<b>Recurrent</b>	<b>Frequency</b>	<b>Due Date</b>	<b>DLI#</b>	<b>Status</b>
Client	Yes	Yearly			In Progress
Comments					

## Risks

### Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	● Moderate	● Moderate
Macroeconomic	--	● Low	● Low
Sector Strategies and Policies	--	● Substantial	● Substantial
Technical Design of Project or Program	--	● Substantial	● Substantial
Institutional Capacity for Implementation and Sustainability	--	● Substantial	● Substantial
Fiduciary	--	● Substantial	● Substantial
Environment and Social	--	● Substantial	● Substantial



Stakeholders	--	● Moderate	● Moderate
Other	--	● Moderate	● Moderate
Overall	--	● Substantial	● Substantial

## Results

### PDO Indicators by Objectives / Outcomes

PDO Indicators				
▶The FLCN strategic orientation and governance structure are redesigned with a focus on disaster risk reduction (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	The FLCN focuses mainly on post disaster event risk response outside the context of a larger DRM strategy.	(i) the Borrower's 2017 budget law includes provisions regarding the establishment of the Steering Committee, and the inclusion of local governments (collectivités territoriales) among the beneficiaries of FLCN financing; and (ii) circulars (Circulaires) regarding the establishment of the National Selection Commission and the Secretariat have been issued by the MoI. An interactive FLCN website that provides public access to information, handles grievances, and reports on the M&E system, has been created.	(i) the Borrower's 2017 budget law includes provisions regarding the establishment of the Steering Committee, and the inclusion of local governments (collectivités territoriales) among the beneficiaries of FLCN financing; and (ii) circulars (Circulaires) regarding the establishment of the National Selection Commission and the Secretariat have been issued by the MoI. An interactive FLCN website that provides public access to information, handles grievances, and reports on the M&E system, has been created.	The Steering committee, the National Selection Commission, the Secretariat, and the FLCN website are maintained.  A national integrated natural DRM strategy is adopted by the Steering Committee.
Date	20-Apr-2016	20-Jun-2017	20-Jun-2017	31-Dec-2020
Comments				
▶Cumulative number of beneficiaries from eligible risk reduction subprojects (% women) (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	0.00	40,000.00
Date	20-Apr-2016	--	06-Aug-2018	31-Dec-2020
Comments				



▶Minimum number of people in the Program Area insured for bodily injury against catastrophic events (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	0.00	5,850,000.00
Date	20-Apr-2016	--	06-Aug-2018	31-Dec-2020
Comments				
▶Establishment and operationalization of the FSEC to protect the uninsured (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	-	The implementation legal documents referred to in Article 71 of the draft catastrophic risk insurance law regarding the establishment of the FSEC are prepared by the MEF and ACAPS.	The implementation legal documents referred to in Article 71 of the draft catastrophic risk insurance law regarding the establishment of the FSEC are prepared by the MEF and ACAPS.	FSEC received initial financial contributions as per the provisions of the catastrophic risk insurance law.
Date	20-Apr-2016	--	07-Aug-2018	31-Dec-2019
Comments				

**Intermediate Results Indicators by Results Areas**

Promoting Institutional Reform and Capacity Building				
▶Minimum percentage of entities responsible for the implementation of eligible subprojects having received technical assistance and/or training (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	76.00	50.00
Date	20-Apr-2016	--	06-Aug-2018	31-Dec-2020
Comments				
▶Improved risk assessment models developed and operational (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	--	-	Probabilistic cat risk models for i) evaluation and assessment (Mol), and ii) catastrophe risk insurance program as per the draft law (MEF) are operational.
Date	20-Apr-2016	--	06-Aug-2018	31-Dec-2019



Comments

**Scaling-Up Disaster Risk Reduction Activities**

► Cumulative amount of FLCN funds allocated to eligible subprojects (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	310,000,000.00	850,000,000.00
Date	20-Apr-2016	--	06-Aug-2018	31-Dec-2020

Comments

► Minimum percentage of FLCN funds allocated to eligible non-structural subprojects (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	47.00	10.00
Date	20-Apr-2016	--	02-Aug-2018	31-Dec-2020

Comments

► Minimum percentage of total funding of eligible subprojects provided by the entities responsible for implementation and partners (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	55.00	50.00
Date	20-Apr-2016	--	02-Aug-2018	31-Dec-2020

Comments

► Cumulative value of total funding of completed eligible subprojects achieving disaster risk reduction targets (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	0.00	600,000,000.00
Date	20-Apr-2016	--	02-Aug-2018	31-Dec-2020

Comments

**Improving Disaster Risk Financing and Insurance**

► Adoption of the catastrophic risk insurance legislative and regulatory framework (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	-	The draft catastrophic risk insurance law is transmitted to the Parliament, and the	The draft catastrophic risk insurance law is transmitted to the Parliament, and the	The implementation legal documents referred to in Article 71 of the draft





		implementation legal documents referred to in Article 71 of the draft catastrophic risk insurance law and providing for the effectiveness of the insurance scheme, are prepared by the MEF and ACAPS.	implementation legal documents referred to in Article 71 of the draft catastrophic risk insurance law and providing for the effectiveness of the insurance scheme, are prepared by the MEF and ACAPS.	catastrophic risk insurance law and providing for the effectiveness of the insurance scheme, are adopted by the Government.
Date	20-Apr-2016	20-Jun-2017	20-Jun-2017	31-Dec-2018
Comments				

### Disbursement Linked Indicators

►DLI 1-The FLCN strategic orientation and governance structure are redesigned with a focus on disaster risk reduction (Process, 35.00, 0%)				
	Baseline	Actual (Previous)	Actual (Current)	CY2020
Value	The FLCN focuses mainly on post disaster event risk response outside the context of a larger DRM strategy	(i) the Borrower's 2017 budget law includes provis	(i) the Borrower's 2017 budget law includes provisions regarding the establishment of the Steering Committee, and the inclusion of local governments (collectivités territoriales) among the beneficiaries of FLCN financing; and (ii) circulars (Circulaires) regarding the establishment of the National Selection Commission and the Secretariat have been issued by Mol.	The Steering committee, the National Selection Commission, the Secretariat, and the FLCN website are maintained.  A national integrated natural DRM strategy is adopted by the Steering Committee.
Date	20-Apr-2016	29-Jan-2018	07-Aug-2018	--
Comments				

►DLI 2-Cumulative amount of FLCN funds allocated to eligible subprojects. (Output, 25.00, 0%)				
	Baseline	Actual (Previous)	Actual (Current)	CY2020
Value	0.00	--	310,000,000.00	850,000,000.00
Date	20-Apr-2016	--	02-Aug-2018	--
Comments				



▶DLI 3-Minimum percentage of FLCN funds allocated to eligible structural subprojects. (Output, 8.00, 0%)				
	Baseline	Actual (Previous)	Actual (Current)	CY2020
Value	0.00	--	47.00	10.00
Date	20-Apr-2016	--	02-Aug-2018	--
<b>Comments</b>				

▶DLI 4-Minimum percentage of total funding of eligible subprojects provided by the entities responsible for implementation and their partners. (Process, 22.00, 0%)				
	Baseline	Actual (Previous)	Actual (Current)	CY2020
Value	0.00	--	55.00	50.00
Date	20-Apr-2016	--	02-Aug-2018	--
<b>Comments</b>				

▶DLI 5-Cumulative value of total funding of completed eligible subprojects achieving disaster risk reduction targets. (Output, 39.97, 0%)				
	Baseline	Actual (Previous)	Actual (Current)	CY2020
Value	0.00	--	0.00	600,000,000.00
Date	20-Apr-2016	--	02-Aug-2018	--
<b>Comments</b>				

▶DLI 6-Minimum percentage of entities responsible for the implementation of eligible subprojects having received technical assistance and/or training. (Intermediate Outcome, 10.00, 0%)				
	Baseline	Actual (Previous)	Actual (Current)	CY2020
Value	0.00	--	76.00	50.00
Date	20-Apr-2016	--	02-Aug-2018	--
<b>Comments</b>				

▶DLI 7-Adoption of the catastrophic risk insurance legislative and regulatory framework and minimum number of people in the Program Area insured for bodily injuries against catastrophic events (Outcome, 34.50, 0%)				
	Baseline	Actual (Previous)	Actual (Current)	CY2020
Value	-	The draft catastrophic risk insurance law is trans	The draft catastrophic risk insurance law is transmitted by the General	5.85 million



			Secretary of the Government (Secrétariat Général du Gouvernement) to the relevant Ministries, and is adopted by the Government Cabinet (Conseil du Gouvernement)	
Date	20-Apr-2016	29-Jan-2018	07-Aug-2018	--
<b>Comments</b>				

<b>►DLI 8-Establishment and operationalization of the FSEC to protect the uninsured (Outcome, 25.00, 0%)</b>				
	Baseline	Actual (Previous)	Actual (Current)	CY2020
Value	-	The implementation legal documents referred to in	The implementation legal documents referred to in Article 71 of the draft catastrophic risk insurance law regarding the establishment of the FSEC are prepared by the MEF and ACAPS	-
Date	20-Apr-2016	29-Jan-2018	07-Aug-2018	--
<b>Comments</b>				