

# INTEGRATED SAFEGUARDS DATA SHEET CONCEPT STAGE

**Report No.:** ISDSC14806

**Date ISDS Prepared/Updated:** 01-Sep-2015

**Date ISDS Approved/Disclosed:** 16-Sep-2015

## I. BASIC INFORMATION

### A. Basic Project Data

<b>Country:</b>	Morocco	<b>Project ID:</b>	P151169
<b>Project Name:</b>	Investing in Opportunities for Youth in Morocco (P151169)		
<b>Task Team Leader(s):</b>	Gloria La Cava, Diego Angel-Urdinola		
<b>Estimated Appraisal Date:</b>	01-Dec-2015	<b>Estimated Board Date:</b>	29-Mar-2016
<b>Managing Unit:</b>	GSU05	<b>Lending Instrument:</b>	Investment Project Financing
<b>Sector(s):</b>	Other social services (60%), Public administration- Other social services (40%)		
<b>Theme(s):</b>	Improving labor markets (40%), Participation and civic engagement (60%)		
<b>Financing (In USD Million)</b>			
Total Project Cost:	100.00	Total Bank Financing:	85.00
Financing Gap:	0.00		
<b>Financing Source</b>			<b>Amount</b>
Borrower			15.00
International Bank for Reconstruction and Development			85.00
Total			100.00
<b>Environmental Category:</b>	B - Partial Assessment		
<b>Is this a Repeater project?</b>	No		

### B. Project Objectives

The project's proposed development objective (PDO) is to improve access to economic opportunities and increase the active participation of disadvantaged youth in community life in Morocco.

### C. Project Description

The proposed project provides integrated solutions for expanding youth access to opportunities by combining learning and employability measures with young citizens' engagement. Given the specific barriers encountered by Moroccan youth, including the high number of discouraged, inactive and

disengaged young men and women, a traditional employment project would not provide the required spectrum of learning and engagement opportunities tailored to their needs. Therefore, as indicated below, youth-led community development, soft skills, sports, volunteering, and peer mentoring will be used as entry points for youth engagement at the local level, although not exclusively, in preparation for employability interventions and job placement with private sector. While there is hard evidence on the importance of the early years in shaping all skills, new evidence indicates that some life skills, which are important for employability, are more malleable than cognitive skills at later youth ages, such as when young people are in their twenties. Successful interventions at any age emulate the mentoring and attachment that successful families give their children.

The IYFSs under the proposed project will complement existing formal educational and employment programs by offering hands-on skills development and referrals to disadvantaged young people in their respective communities through a “one-stop shop,” with the goal of filling the gaps in the current outreach capabilities of ANAPEC and other national providers. The proposed project is consistent with GoM’s vision to provide engagement and employability opportunities to less-educated youth across the country. In this context, it will include school dropouts and illiterate youth through outreach and referrals back into the education system, so that these young people can have access to further learning and income opportunities available in the private sector.

#### Component I: Provision of IYFSs at the Local Level (US\$75 million)

This component seeks to provide disadvantaged youth access to economic opportunities, encourage their active participation in community life and ensure basic protection for those who are most at risk. To meet this objective, the component will finance the provision of IYFS through the establishment of one-stop shops throughout Morocco, and partnerships with local NGOs, the private sector, and other relevant agencies. In addition, the component will finance specialized services for the most vulnerable youth, in partnership with the United Nations Children’s Fund (UNICEF) and the National Council of Human Rights (CNDH).

##### 1.1 Provision of IYFSs for Enhanced Economic Opportunities and Community Participation

This subcomponent will support the development and financing of two levels of services: (i) social and community engagement as well as life-skills and job readiness services (Integration Services), which will be available to all project beneficiaries upon registration and which seek to engage young beneficiaries in their communities. Each center may provide different set of engagement activities, depending on its capacity and the needs and interests of its youth; and (ii) a range of more advanced services geared towards enhanced employability and self-employment opportunities (Employability Services) for a relatively smaller number of beneficiaries, that is, only those who have completed a specific number of integration services credit hours and required hours of volunteering. To better tailor some of these services (and notably training services) to the needs of existing vacancies, the project will establish very close links with employer federations and existing sectoral employment observatories, such as the tourism and logistics employment observatories (currently supported by IFC).

##### 1.2 Support for IYFS Providers

This sub-component will ensure the delivery of IYFS by: (i) providing selected public-owned facilities technical and in-kind support, to enable them to become one-stop shops; (ii) engaging in results-based PPPs with Moroccan NGOs and the private sector ; and (iii) establishing a referral

system to services offered by other institutions/agencies at the local level, such as the National Agencies for Vocational Training (OFPPT), ANAPEC, ADS, local employers, and others. This sub-component will also finance an outreach campaign to encourage eligible project beneficiaries to register in the one-stop shops and participate in IYFS. With regards to (i), this sub-component will finance: (a) refurbishment/equipment of existing physical locations; (b) learning platforms and (c) support for human resource development (for example, center managers, counselors, monitoring/IT officers, and others). With regards to (ii), this sub-component will provide financial support to eligible Moroccan private providers and NGOs/CSOs, so that they can in turn provide IYFS and complement the services delivered through the one-stop-shops. This can include the development of training tools and curricula, drawing from international best practices, to be used for integration and employability services. Civil society and public providers implementing and conducting activities for this project component will be selected through a competitive grant mechanism. The involvement of civil society and private sector organizations in the delivery of employment and social services will help address shortcomings in staff and the existing capacity constraints.

### 1.3 Integration Services for Most Vulnerable Youth

Integration Services for most vulnerable youth will be tailored to adolescents and youth institutionalized in CPCs under the responsibility of the MYS, taking into consideration that the profiles, ages, and situations of young people in this subgroup vary markedly. The project will finance tailored services to this highly vulnerable youth population, including: counseling, psychosocial support, life-skills development, access to legal services, and information services to promote social and economic reintegration and follow-up through specialized NGOs. A needs assessment of adolescents and youth institutionalized in CPCs will inform the specific modalities of engagement, sequencing of service delivery and referral mechanisms to public services and IYFSs available in their respective communities. The assessment will also clarify areas of collaboration and partnership arrangements with UNICEF and CNDH.

### Component II: Institutional Development and Project Management (US\$10 million)

This component supports the MYS capacity to design, implement, monitor, and evaluate cost-effective youth policies, programs and services across the country. It also emphasizes local level capacity building and ownership of local institutions of the new IYFSs model and youth participation in IYFS delivery so as to strengthen sustainability prospects. Specifically, this component will finance several technical assistance (TA) contracts, as well as individual consultants and expenditures supporting project implementation.

#### 2.1 Institutional Strengthening to Deliver Youth Policies and Programs at the National and Local Levels

National level: National-level institutional strengthening will be supported through TA to strengthen (i) national policy implementation capacity; (ii) budget planning and execution; (iii) internal controls; (iv) reporting; and (v) performance management systems, including communication and IT.

Local-level: Local-level institutional strengthening will be supported through TA to improve the local planning, delivery and monitoring of youth services at three levels:

- (i) Institutional strengthening for local governments aimed at developing the competencies of public officials on territorial planning and monitoring of youth needs and services in collaboration

with relevant private and public entities such as ANAPEEC, ADS, MJs, FFs, CPCs, local NGOs, religious institutions, and local youth councils and platforms.

(ii) Capacity building of existing youth facilities aimed at reforming the current centralized management to introduce a youth-led/NGO-led management system to ensure greater youth participation and voice in decision making at the community level. The Fondation Mohamed VI centers, whose management is contracted out to NGOs, offer relevant models for managing youth venues.

(iii) Certification and capacity building for all implementing NGOs, following their preselection for program implementation is aimed at ensuring fiduciary accountability of interested NGOs while reducing the risk of funds mismanagement, a hazard noted in recent studies on NGOs' lack of capacity.

#### **D. Project location and salient physical characteristics relevant to the safeguard analysis (if known)**

The project will have a national coverage. While the project will concentrate its efforts to reach out to disadvantaged young men and women in popular neighborhoods, peri-urban areas, and rural areas, all regions in Morocco will be covered. The project will include rehabilitation of the facilities but they are limited to existing sites.

#### **E. Borrowers Institutional Capacity for Safeguard Policies**

The Ministry of Youth has a rather recent experience with the implementation of a 5 million dollar grant (P144134), supporting Micro-Entrepreneurship for Disadvantaged Youth in the Informal Sector. However, this is a Category C Project. Therefore training on the World Bank's safeguards policies and procedures will be conducted by the Bank team during preparation. The project will hire a specialist as needed to review the EMP checklist filled out by sub projects and make sure that identified mitigation measures are properly implemented.

#### **F. Environmental and Social Safeguards Specialists on the Team**

Fatou Fall (GSURR)

Suiko Yoshijima (GENDR)

## **II. SAFEGUARD POLICIES THAT MIGHT APPLY**

<b>Safeguard Policies</b>	<b>Triggered?</b>	<b>Explanation (Optional)</b>
Environmental Assessment OP/BP 4.01	Yes	OP/BP 4.01 is triggered because the project will include minor upgrade of the facilities. The potential adverse environmental impacts are expected but will be small-scale and site-specific and thus easily remediable. Therefore the project is classified in EA Category B.  An EMP checklist for Construction and Rehabilitation Activities will be used as EA instrument and the format will be disclosed in-country and at the info shop prior to appraisal. EMP checklist format covers typical core mitigation approaches to civil works contracts with small,

		<p>localized impacts. It is accepted that this format provides the key elements of an Environmental Management Plan (EMP) or Environmental Management Framework (EMF) to meet World Bank Environmental Assessment requirements under OP 4.01. Since EMP Checklist does not address potential social risks, the team will consider social risks and impacts related to provisions of services to particular groups during preparation.</p> <p>During implementation phase, each sub project will fill out EMP checklist to identify mitigation measures to be followed.</p>
Natural Habitats OP/BP 4.04	No	
Forests OP/BP 4.36	No	
Pest Management OP 4.09	No	
Physical Cultural Resources OP/BP 4.11	No	
Indigenous Peoples OP/BP 4.10	No	
Involuntary Resettlement OP/BP 4.12	No	<p>OP 4.12 will not be triggered as the project will not finance any activities requiring involuntary land acquisition resulting in either (i) involuntary resettlement of people and/or loss of (or access to) assets, means of livelihoods or resources and/or (ii) involuntary restriction of access to legally designated parks and protected areas resulting in adverse impacts on the livelihoods of the displaced persons. Some activities may involve rehabilitation of existing facilities on existing lands, without any need for further land acquisition or other forms of displacement.</p>
Safety of Dams OP/BP 4.37	No	
Projects on International Waterways OP/BP 7.50	No	
Projects in Disputed Areas OP/BP 7.60	No	

### III. SAFEGUARD PREPARATION PLAN

#### A. Tentative target date for preparing the PAD Stage ISDS: 30-Nov-2015

<sup>1</sup> Reminder: The Bank's Disclosure Policy requires that safeguard-related documents be disclosed before appraisal (i) at the InfoShop and (ii) in country, at publicly accessible locations and in a form and language that are accessible to potentially affected persons.

**B. Time frame for launching and completing the safeguard-related studies that may be needed. The specific studies and their timing<sup>1</sup> should be specified in the PAD-stage ISDS:**

An EMP Checklist format will be disclosed in-country and at the info shop prior to appraisal. Sub projects will fill out EMP Checklist during project implementation phase.

**IV. APPROVALS**

Task Team Leader(s):	Name: Gloria La Cava, Diego Angel-Urdinola	
<b><i>Approved By:</i></b>		
Safeguards Advisor:	Name: Nina Chee (SA)	Date: 15-Sep-2015
Practice Manager/ Manager:	Name: Ellen Hamilton (PMGR)	Date: 16-Sep-2015